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Assessment of TQM implementation level in Palestinian healthcare organizations

The case of Gaza Strip hospitals

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Abstract

Purpose – The purpose of this paper is to assess the level of total quality management (TQM) implementation in Palestinian governmental and non-governmental hospitals using the Malcolm Baldrige National Quality Award (MBNQA) framework.

Design/methodology/approach – The study is based on collecting data using a survey questionnaire that was designed according to the MBNQA criteria. In total, 363 questionnaires from governmental and non-governmental hospitals operating in Gaza Strip were analyzed to assess the level of TQM implementation level in all hospitals (governmental and non-governmental).

Findings – The main results of this study indicate that Palestinian hospitals operating in Gaza Strip perform at a relatively acceptable level. Comparing results shows that the performance of non-governmental hospitals is better with higher degree of TQM implementation than the governmental hospitals. Detailed analysis identifies improvement opportunities-related specific aspects of the human resources focus and the performance results.

Research limitations/implications – Although this study has collected data from one Palestinian Territory, the Gaza Strip, it still identifies the critical factors and practices for TQM implementation within the Palestinian healthcare organizations to improve performance.

Practical implications – This paper suggests that business excellence models such as the MBNQA criteria can be used to assess the level of implementation of quality practices and identify the strengths and weaknesses to improve the quality of service delivery, processes, and performance of hospitals.

Originality/value – Despite the widespread use of TQM in the developed countries, little attention has been placed to implement and assess the quality initiatives by organizations in the developing countries and even fewer in low-income Arab countries (Aamer *et al.*, 2017; Øvretveit and Al Serouri, 2006). In addition, a very few number of studies in reference to the assessment of TQM implementation in the Palestinian context, in general, and in healthcare organizations, in particular, highlight the need for this study. To move the field in that direction, the goal of this research was to assess the level of TQM implementation in the healthcare organizations (mainly hospitals) in Gaza Strip (one of the least fortunate areas of the Palestinian-occupied territories) where no prior similar research studies could be found. Therefore, this study contributes to filling this gap in the literature by providing empirical assessment of TQM level of implementation in Gaza Strip hospitals.

Keywords Hospitals, Palestine, Gaza Strip, Total quality management (TQM), MBNQA

Paper type Research paper



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Introduction

Total quality management (TQM) has enjoyed worldwide popularity in all types of industries for the past 30 years since its early development stages in the mid-1980s. The widespread use of TQM reflects the recent changes in the competitive environment which forced organizations in many industries to formulate new strategic responses aiming

at improving internal efficiency and external effectiveness (Alavi and Yasin, 2008; Van Schoten *et al.*, 2016). A wide range of literature focusing on TQM is dominated by the manufacturing industries as they pioneered the TQM approach in the developed economies like Japan, Europe, and North America (Calvo-Mora *et al.*, 2014; Chavez *et al.*, 2013; Zylfijaj and Pira, 2017). Nevertheless, the service sector is not left behind. In the last decade, there is a great deal of literature and authors that have assessed the service sector and its link to the TQM as a new direction toward quality service provision (Zvlfijaj and Pira, 2017).

TQM is defined as a holistic management philosophy that requires organizational culture change (Fu *et al.*, 2015; Gimenez-Espin, 2013; Baird, 2011). For other researchers (Aladwan and Forrester, 2016; Giaccio, 2013; Vanichchinchai and Igel, 2011; Weckenmann *et al.*, 2015), TQM is a management philosophy that encompasses the entire organization activities to reach operational excellence. The interesting substance of TQM is the concept of total quality in achieving the goals of organization, such as top management commitment, gradual principle in achieving quality, continuous improvement, commitment refraction of top management in the cultivation of culture, and work ethic in all organizational lines (Jarrett, 2016). Empirical studies reported various benefits of TQM implementation including among others improvement in productivity and efficiency, improved financial performance, an increase in employee performance, and competitive advantages (Mosadeghrad, 2015; Sadikoglu and Zehir, 2010; Weckenmann *et al.*, 2015; Zairi, 2013).

The TQM success in industry has encouraged healthcare managers to examine whether it can work in the health sector, accordingly, many healthcare organizations increasingly implemented TQM principles to improve the quality of outcomes and efficiency of healthcare service delivery (Mosadeghrad, 2015). TQM enables healthcare organizations to identify customer requirements, benchmark for best practices and improve processes to deliver appropriate care, and reduce the frequency and severity of medical errors. TQM implementation may lead to higher quality care, improved patient satisfaction, better employee morale, and increased productivity and profitability (Alexander *et al.*, 2006; Cauchick, 2006; Kunst and Lemmink, 2000; Macinati, 2008).

Despite the widespread use of TQM in the developed countries and the major role that quality plays in the global competitiveness of products and services, little attention has been placed to implement and assess the quality initiatives by organizations in the developing countries and even fewer in low-income Arab countries (Aamer et al., 2017; Øvretveit, and Al Serouri, 2006). A very few number of studies in reference to the assessment of TQM implementation in the Palestinian context, in general, and in healthcare organizations, in particular, highlight the need for this study as well as other studies aimed at promoting awareness toward TQM (Baidoun, 2003, 2004; Sabella et al., 2015). To move the field in that direction, the goal of this research was to assess the level of TQM implementation in the healthcare organizations (mainly hospitals) in Gaza Strip (one of the least fortunate areas of the Palestinian-occupied territories) where no prior similar research studies could be found. Palestine represents not only a different location on the globe but also differs from others by size, age, economy, political situation being the last occupied country in the globe to date. The assessment utilizes the Malcolm Baldrige National Quality Award (MBNQA) criteria for healthcare institutions. The study will provide empirical assessment of TQM level of implementation in Gaza Strip hospitals (governmental/non-governmental) compared to West Bank Hospitals.

Palestinian context

Political context

Palestine has a complicated political context with three different and separated geographical areas (regions), namely, West Bank, Gaza Strip, and East Jerusalem. The Palestinian

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National Authority (PNA) was formed in 1994, pursuant to the Oslo Accords between the Palestine Liberation Organization and the Government of Israel, as a five-year interim agreement. Since then, no progress was achieved to establish the Independent State of Palestine. Boarders, resources, and mobility of people and goods are still under full control of the Israeli Government.

The Palestinian territories of the West Bank with a population of 2.94 million and Gaza Strip with a population of 1.88 million (The Palestinian Central Bureau of Statistics, 2016, population estimates) had been effectively split since June 2007. Following the 2006 elections, a Hamas-led government (Islamic government) was formed and in response many donors withdrew their assistance to the PNA, while the Israeli Government intensified its economic and security restrictions. In June 2007, Hamas took control of Gaza by force. The continued deterioration of conditions in Gaza led to a widening political, social, and economic gap between the West Bank and Gaza. Freedom of movement within the West Bank, to the other occupied Palestinian territories, between West Bank and Gaza, and abroad is seriously restricted by checkpoints, closed areas, and a complex system of permits.

The Palestinian economy operates within an environment that poses numerous internal and external threats and challenges. According to the World Bank (2016), the Palestinian economy is not growing enough to raise living standards and reduce high unemployment. According to UNCTAD (2016), the unemployment rate in the occupied Palestinian territory was 26 percent in 2015 (38 percent in Gaza Strip and 19 percent in the West Bank). The real gross domestic product (GDP) growth has been extremely unstable and determined by political events and donor support (UNCTAD, 2015).

Palestinian healthcare

The Palestinian healthcare sector is characterized by incoherency and inadequacy (Barghouthi and Lennock, 1997; Massad *et al.*, 2011). Over the past few years, a number of organizations, primarily the Palestinian Ministry of Health with other several healthcare providers from the private, non-governmental organizations, charitable organizations, and United Nations Relief and Work Agency (UNRWA), have undertaken several initiatives to enhance the healthcare sector and the services offered, with quality improvement being the focal point of these initiatives.

The Palestinian healthcare sector suffers from several obstacles. To mention is the ongoing occupation, the internal division with two different ministries of health (one in West Bank and the other in Gaza Strip), inefficiencies in the healthcare system, lack of funding and a shortage of specialists in many fields, etc. (Matariya *et al.*, 2009). With about five million Palestinians living in the West Bank (about three million) and Gaza Strip (about two million), the total health expenditure was 10.7 percent of GDP, representing \$282 per capita (The Palestinian Central Bureau of Statistics, 2015). This clearly reflects the great difficulties hindering the availability, accessibility, and, ultimately, quality of healthcare services.

The structure of the Palestinian healthcare system includes primary healthcare centers (PHCs), secondary healthcare centers (i.e. hospitals), and tertiary healthcare providers. In 2015, the total number of PHCs was 760, an increase from 672 in 2010. The UNRWA operates 62 PHCs, whereas NGOs operate 206 PHCs, with the remaining PHCs under the administrative control of the Ministry of Health (Ministry of Health, 2016a). According to the PMoH (Ministry of Health, 2016b), there are 80 hospitals operating in the occupied Palestinian territories with a total number of beds of 6,006. Of the 80 hospitals, 50 are located in the West Bank and 30 are located in Gaza Strip with a total of 2,437 beds as shown in Table I. As presented in the table, hospitals are only owned by the government (the Gaza Strip Ministry of Health and the Military Services) with about 75 percent of the hospital beds, while the non-governmental organizations provide about 25 percent of the hospital beds in Gaza Strip.

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According to Giacaman *et al.* (2009), patient referrals by the Ministry of Health to countries such as Egypt, Jordan, and Israel continue to highlight the lack of adequate quality in the healthcare services. The lack of desired quality levels can be attributed to restricted mobility, management and accountability, as well as the presence of under-qualified healthcare providers, and weak institutional capacity for monitoring and assessment.

Theoretical framework

Empirical TQM studies started to increase after 1989 when the critical success factors (CSFs) of TQM were first operationalized by Saraph et al. (1989). Similar studies were also conducted by Flynn et al. (1994), Ahire et al. (1996), Badri et al. (1995), Black and Porter (1995, 1996), Grandzol and Gershon (1998), Quazi and Padibjo (1998), Wilson and Collier (2000), and Wali *et al.* (2003). These studies identified TQM frameworks with CSFs ranging between 4 and 12. The critical factors of TQM found in the literature vary from one author to another, although there is a common core of such factors (Claver *et al.*, 2003; Jaeger and Adair, 2016). The most common factors reported by the literature are leadership commitment, employee involvement, customer focus, supplier relationship, performance measurement, and continuous improvement (Teixeira et al., 2015; Fotopoulos, 2010; Hellsten and Klefsjo, 2000; Scharitzer and Korunka, 2000; Ugboro and Obeng, 2000; Woon, 2000; Young et al., 2001; Maistry et al., 2017; Aquilani et al., 2017). Therefore, each organization may require different approaches for TQM implementation. Other studies found a positive relationship between leadership – among other factors – and quality management (Laohavichien et al., 2011), soft and hard TQM factors and key business results (Calvo-Mora et al., 2014), lean practices and organizational performance (Chavez et al., 2013). According to Mosadeghrad (2013) "excellent results with respect to organisation, customer, employee, supplier and society are achieved through leadership and management, strategic quality planning, quality culture, education and training, employee management, customer management, supplier management, resource management, information management and process management." In addition, literature review provides evidence that most empirically examined TQM factors comprise more than one indicator, supporting the use of latent variable model (Sila and Ebrahimpour, 2005). This is quite similar to the logic in the excellence models (European Foundation for Quality Management (EFQM) and MBNQA) frameworks, where each factor is measured by a group of indicators (items) as there are sufficient differences among the indicators that support the use of a latent variable model (Forza and Filippini, 1998; Kanji and Wallace, 2000).

Alongside these factors, identified both in theoretical and empirical studies, there are standardized quality models used by firms in practice as a guide for their implementation, or in order to carry out self-evaluations of their quality practices. According to Bou-Llusar *et al.* (2009), they reproduce TQM by capturing its main constituent parts and by replicating its core ideas in clear and accessible language. The main models are the MBNQA model in the USA, the EFQM excellence model in Europe, and the Deming Application Prize model in Japan. The MBNQA has evolved from a means of recognizing and promoting exemplary

Type of health provider	No. of hospitals	No. of beds	Percentage of beds	
Ministry of Health – Gaza	13	1,680	69	
UNRWA	0	0	0	
Non-governmental	14	619	25	Table I
Private	0	0	0	Distribution of Gaza
Military services	3	138	6	Strip hospitals by
Total	30	2,437	100	service providers

quality management practices to a comprehensive framework for world-class performance, widely used as a model for improvement. Several studies used MBNQA for its ability to correspond with the basic principles of TQM (Evans and Jack, 2003; Wilson and Collier, 2000; Ahire *et al.*, 1996; Black, 1993). O'Rourke *et al.* (2001) and Lau *et al.* (2004) used the MBNQA award because of its international standard for performance excellence and its ability to provide a comprehensive framework for both practitioners and administrators by identifying organizational strengths and weaknesses, as well as key areas for improvement. Bemowski and Stratton (1996) examined the usefulness of the MBNQA criteria; the study revealed that MBNQA criteria exceeded user expectations and were used as a source of information to accomplish business excellence. Finally, a more regionally related study (Jaeger *et al.*, 2013) used MBNQA to provide the ranking of quality criteria used in the Gulf Cooperation Council countries.

There are several studies that have used the MBNQA of healthcare criteria. Meyer and Collier (2001) empirically tested the MBNQA of quality management for the healthcare industry using data from 220 US hospitals and determined the causal relationships among the Baldrige healthcare pilot criteria. The results show that many of the causal relationships in the Baldrige model are statistically significant. For example, leadership is identified as a driver of all components in the Baldrige System, including information and analysis, strategic planning, human resource development and management, and process management. This study also clarifies and improves understanding of within-system performance relationships. Another study by Manjunath et al. (2007) concluded that the MBNQA healthcare criteria would provide a good framework to analyze quality management practices in a 300-bed hospital in South India that has obtained ISO certification and strives for continuous improvement based on TQM principles. Sabella et al. (2015) conducted a study to provide an assessment of the quality of management practices and implementation in hospitals operating in the West Bank of Palestine using the MBNQA criteria. The results show that the MBNQA healthcare criteria are a good framework to analyze quality management practices within West Bank hospitals.

Improving the quality of healthcare has become a concern for patients, governments, managers, and professionals working in low-income countries, where many people do not have access to services. Many healthcare organizations utilized various industrial quality management strategies such as quality assurance, continuous quality improvement, TQM, business process reengineering, Six Sigma, and quality function deployment to improve the quality of care. Therefore, the integration of TQM principles within the healthcare system management framework is a key enabler for healthcare excellence. It is critical that healthcare service providers should realize that the long-term sustainability of quality healthcare services requires the adoption of innovative quality management practices, theories, and techniques, not only in patient contact areas but also in the overall system of healthcare delivery (Pui-Mun Lee, 2006). For this reason, combined with the universality of such quality awards (models), this study adopts MBNQA as a guiding framework to provide a holistic approach capturing the main factors of TQM. The MBNQA model lists in seven categories the main concepts and values in quality management: leadership, strategic planning, human resources orientation, process management, information and analysis, customer and market focus, and business results. The empirical analysis aims to validate these seven factors as constructs through which the quality of management practices in the Palestinian hospitals can be assessed.

Methodology

Study design and sample

The primary methodology of this study was survey research with data collected by field visits to secure a high response rate using the validated research study questionnaire

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developed by Sabella *et al.* (2015). The original questionnaire was translated to Arabic to adapt to the local language by a professional and the questionnaire was reviewed by the researchers and pilot tested for accuracy in translation. For this survey, the Arabic version was reviewed and pilot tested for content validity.

The study population represented the total healthcare personnel as reported by the Gaza Ministry of Health (Ministry of Health, 2016b). The total population was 12,937 individuals working in the healthcare sector. A sample of 374 was calculated at the confidence level of 95 percent as shown in Table II. The respondents represented different professions found in healthcare organizations: physicians, nurses, technicians, and management.

To secure a high response rate, a total of 450 questionnaires were distributed in Gaza Strip hospitals (75 percent "340" to governmental hospitals and 25 percent "110" to non-governmental hospitals) within three regional areas of the Gaza Strip (Gaza, North Gaza, and South). The data collection of questionnaires was administered by handing in the questionnaires to hospital officials who were asked to maintain the percentages of the various professions when distributing and collecting the questionnaire. Follow-up calls and field visits were made to collect the questionnaires in person. As expected, the response rate was high. There were 363 completed and usable questionnaires from the three areas with a response rate of 80.7 percent.

Measures

This research study used 62 indicators (items) directly derived from the MBNQA criteria (factors) and were used as a tool to evaluate quality at the targeted hospitals. A questionnaire of eight parts was used as the measurement instrument, out of which seven parts had a total of 62 questions addressing the seven criteria of the MBNQA framework used to assess the degree of TQM implementation in each hospital. Part eight sought general information about the hospitals and demographic information of the respondents. A Likert scale which corresponded with Baldrige National Quality Program Report (2009/2010), and the 2017-2018 Baldrige Performance Excellence Framework (Health Care) of 1-5 was used to rate each question with 1 being "low level of implementation" of the item to 5 being "very high level of implementation." Respondents' ratings were averaged for each MBNQA criteria. The average rating was converted to MBNQA points with reference to its maximum points (Lau *et al.*, 2004; Manjunath *et al.*, 2007; Del Rio-Rama *et al.*, 2017; Sabella *et al.*, 2015).

Validity and reliability

Content validity for this study was conducted by comparing between the measurement items of each variable with an extensive review of the literature related to the CSFs of TQM implementation and evaluation criteria of international quality awards (business excellence models); measures used in this study were capable of capturing TQM factors.

Factor analysis was performed in order to establish the sub-dimensions of the scales consisting of the quality constructs (factors). In order to determine the factor structure,

Profession	Total of each profession	Percentage	Targeted out of the 450	Governmental (75%)	Non-governmental (25%)	
Physicians	2,892	22.3	100	75	25	Table II.
Nurses	3,630	28.1	126	96	30	Sample distribution
Technicians	2,063	14.6	67	51	16	by healthcare
Management and support	4,352	35	157	118	39	profession and type of
Total	12,937	2,437	450	340	110	hospital

principal components factor analysis was applied to the scores obtained from the responses given by the 363 participants. In addition, Kaiser-Meyer-Olkin (KMO) measure of sampling adequacy and Bartlett's test of sphericity were used to evaluate data appropriateness for factor analysis.

The KMO test checks if the original variables can be factorized efficiently. The KMO index compares the values of correlations between variables and those of the partial correlations. Bartlett's test checks if there is a certain redundancy between the variables that can be summarized with a few number of factors. Thus, the KMO value should be higher than 0.50 and the χ^2 value of Bartlett's test must be significant at the 0.05 level. The KMO value is 0.921 (higher than the recommended KMO value of 0.50), and Bartlett's test is statistically significant at the p < 0.00 level. These results show that the sample can be subjected to the principal components analysis in order to uncover the underlying patterns of the independent variables.

As shown in Table IV, construct validity was confirmed by conducting principal components factor analysis. The factor analysis of all measurement items produced factor loadings of more than 0.50 (Hair et al., 2010). The results of the analysis did not lead to the removal of any item; in all cases, the factor loadings were higher than the recommended 0.5 minimum and the cumulative percentage of variance explained is greater than the recommended 50 percent. Therefore, all factors were acceptably good with a minimum value of 0.547 (Q4.3 related to staff understanding the indicators linked to their performance).

For this study, the questionnaire was pilot tested in three hospitals in Gaza Strip among 30 participants to secure content clarity on words and formatting and to calculate content reliability. As for reliability, an internal consistency for the seven factors was calculated using the reliability coefficient Cronbach's α . This was indicative of the criterion validity of the measurement instrument where Cronbach's α was computed separately for the items of each factor (criteria). As shown in Table III, an internal consistency was performed separately for each of the seven factors. Cronbach's α values of the seven factors all exceed the 0.70 standard of reliability for the survey instrument (Sekaran, 2003, p. 206). The results show that all values range between 0.857 and 0.961, indicating that all scale variables demonstrate an acceptable level of reliability.

Results

In total, 153 females (about 48 percent of the respondents) and 210 males (about 52 percent of the respondents) completed the questionnaire. Most of the data were collected from the governmental hospitals with 72.5 percent (263) of the respondents, while 27.5 percent (100) of the respondents are employed by the non-governmental hospitals. This is attributed to the fact that more than 50 percent of the hospitals in Gaza Strip are governmental and employ the vast majority of healthcare staff (71 percent of healthcare personnel – Ministry of Health, 2016b). As Figure 1 reveals, most of the respondents are physicians and nurses (69 percent), while

	TQM factor	No. of items	Cronbach's α
	Leadership	8	0.915
	Strategic planning	10	0.961
	Patient and sector focus	7	0.928
Table III.	Information and analysis	5	0.882
Internal consistency	Human resources focus	8	0.897
analysis for individual	Process management	11	0.857
factors and overall	Performance results	13	0.868
construct	Overall TQM factors	62	0.966

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technicians come second with 18 percent, and the management (administrative) staff come last with 13 percent of all respondents. It is also apparent from Figure 1 that the vast majority of the staff employed by the governmental and non-governmental hospitals are highly trained with 80 percent hold at least a bachelor's degree.

In order to analyze the degree of implementation of the seven MBNQA criteria/factors, namely, leadership, strategic planning, patient and sector focus, information and analysis, human resource focus, process management, and performance results, a descriptive analysis of the data was performed. In addition to the mean score obtained on a five-point Likert scale for the MBNQA factors, the percentage degree of implementation was calculated for each of the items by dividing the mean by the maximum possible rate on the five-point Likert-type response format, in this case, 5. The results of the analysis are summarized in Table IV, which shows the mean, factor loadings, and degree of implementation for each measurement item for the seven factors in addition to Cronbach's α scores for each factor.

Table V presents the degree of TQM implementation of the seven factors for the governmental hospitals, the non-governmental hospitals, and for both (all hospitals). The degree of TQM implementation represents the mean of the measurement items of each corresponding factor by all respondents divided by the maximum possible rating on the five-point Likert scale, i.e. 5. The average scores were computed using the MBNQA points system. The MBNQA scores were obtained by multiplying the weighted average of each factor by the MBNQA maximum score for each factor (last column of the table). This information is used to compare the results of the varying levels of performance between the two types of hospitals in Gaza Strip on the one hand, and with the results of similar studies (the West Bank – the other part of Palestine) study, on the other hand.

Discussion

Discussion of findings

The analysis of the results of each criterion/factor of the MBNQA reveals that leadership and strategic planning scored the highest levels of implementation with an overall average of 64.6 and 64.5 percent, respectively. These results indicate that hospital leadership emphasizes the importance of and focuses on improving patient care applying ethical practices with clear vision and strategic objectives. Nonetheless, as illustrated in Table IV, hospital leadership needs to seek feedback more frequently to improve processes and overall performance, communicate strategic objectives and plans more effectively to all staff, and select suppliers according to hospitals' quality requirement.

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30,2	Factor (criteria)/items (questions)	Mean	Factor loading	Item degree of Implementation	Cronbach's α
	Q1: leadership Q1.1. Senior management in your hospital always emphasizes the importance of patient care	3.84	0.760	0.768	0.915
106	Q1.2. Senior management in your hospital focuses on improving patients' care	3.7	0.755	0.740	
	Q1.3. Senior management in your hospital is accessible to patients	3.28	0.643	0.656	
	Q1.4. Senior management adapts its operational strategies to sector trends	3.26	0.670	0.652	
	 Q1.5. The hospital always employs ethical practices relative to the rest of the sector Q1.6. The hospital anticipates public concerns about its 	3.51	0.674	0.702	
	products, services, and operations Q17 The hospital participates enthusiastically in social or	3.4	0.735	0.680	
	community services	3.47	0.668	0.694	
	Q1.8. Senior management actively seeks feedback	3.19	0.681	0.638	
	Q2: strategic planning Q2.1. Our hospital has clear, strategic objectives Q2.2. In defining our strategic objectives, we are fully concerned about the various potential external factors	3.52	0.780	0.704	0.961
	such as [] Q2.3. In defining our Institution's strategic objectives, we are fully concerned about the various potential	3.37	0.705	0.674	
	internal factors Q24 Strategic objectives and plans are effectively	3.11	0.739	0.622	
	2.5. Every staff member in our hospital is aware of our strategic objectives and the action plans to be	2.91	0.755	0.582	
	accomplished Q2.6. Staff members in our hospital are committed toward	3.12	0.756	0.624	
	our strategic objectives and action plans Q2.7. Supplier capabilities to meet our quality requirements	3.36	0.660	0.672	
	are essential when selecting our suppliers Q2.8. We integrate public responsibility into performance	2.81	0.729	0.562	
	improvement efforts	3.52	0.739	0.704	
	Q2.9. Our staff adhere to a formal code of ethics	3.29	0.718	0.658	
	Q2.10. We lead the enorts to improve community services	5.74	0.755	0.740	
	<i>Q3: patient and sector focus</i> <i>Q3.1.</i> The hospital identifies its target patients well <i>Q3.2.</i> The hospital addresses our patients' opinions and	3.64	0.645	0.728	0.928
	suggestions seriously Q3.3. The hospital analyzes and disseminates patients'	3.44	0.564	0.688	
	needs in a timely manner Q3.4. We as an hospital have a well-established	3.19	0.632	0.638	
	communication channel with our patients	3.19	0.682	0.638	
	Q3.5. The hospital has an effective Patient management system Q3.6. We as hospital closely monitor other institutions'	3.04	0.761	0.608	
	actions in the same sector Q3.7. The hospital is fully aware of sector trends	$3.02 \\ 3.47$	$0.715 \\ 0.603$	$0.604 \\ 0.694$	
Table IV.	Q4: information and analysis Q41. The hospital has an effective system to assess its				0.882
Assessment of TQM implementation degree: mean and factor loading	operational performance	3.27	0.587	0.654	(continued)

Factor (criteria)/items (questions)	Mean	Factor loading	Item degree of Implementation	Cronbach's α	Palestinian healthcare
Q4.2. The hospital has a clear, comprehensive performance					organizations
Management system Q4.3 All staff understand the indicators linked to their	2.93	0.707	0.586		
performance well and take them seriously	3.16	0.547	0.632		107
Q4.4. The hospital adjusts its performance according to the changes in the environment	3.13	0.750	0.626		107
Q4.5. Senior management adjusts the hospital's policy and	0.10	0.000	0.020		
strategy by analyzing information and facts	3.04	0.822	0.608		
<i>Q5: human resources focus</i> Q51 The hospital empowers its staff	3.02	0 704	0 604	0.897	
Q5.2. The hospital has an effective staff performance	0.01	0.101	0.001		
appraisal system	2.87	0.748	0.574		
Q5.3. The hospital encourages teamwork and team spirit Q5.4. Our management motivates staff and fully develops	3.82	0.727	0.764		
their potential	2.97	0.745	0.594		
Q5.5. The hospital trains its staff in quality concepts	2.88	0.788	0.576		
Q5.6. The hospital provides training and development for staff members	2.85	0 739	0.570		
Q5.7. The hospital provides a safe and healthy work	2.00	0.755	0.570		
environment	3.06	0.711	0.612		
Q5.8. The hospital provides staff with patient-focused	2.04	0.768	0.608		
uannig	5.04	0.708	0.008		
Q6: process management				0.857	
Q6.1. In designing processes factors like quality, costs, and	2 40	0.602	0.608		
Q6.2. Before applying new procedures or delivery processes.	5.49	0.092	0.098		
the hospital conducts comprehensive tests to assure					
quality	3.23	0.775	0.646		
Q6.3. The hospital has appropriate management measures	3 15	0.810	0.630		
Q6.4. The hospital continuously improves its delivery	5.15	0.010	0.050		
processes, to enhance the overall service quality					
development	3.14	0.671	0.628		
departments	298	0.686	0 596		
Q6.6. Individual departments work to improve their processes	3.02	0.615	0.604		
Q6.7. The hospital closely cooperates with its suppliers	3.22	0.721	0.644		
Q6.8. We evaluate services on the basis of efficiency,	216	0 791	0.622		
Q6.9. We evaluate services on the basis of effectiveness,	5.10	0.721	0.032		
including appropriateness and risk	3.17	0.736	0.634		
Q6.10. Work procedures and possible outcomes are	0.1	0.720	0.000		
O611 Healthcare services are contingent according to	3.1	0.739	0.620		
patients' needs	3.33	0.638	0.666		
$\Omega7$: performance results				0.868	
Q7.1. Patients are satisfied with our healthcare services	3.26	0.621	0.652	0.808	
Q7.2. Our hospital is able to meet its financial obligations	2.96	0.717	0.592		
Q7.3. Our system of remuneration and benefits is	9.40	0.724	0.409		
Q7.4. In general the staff is satisfied with their respective	2.49	0.734	0.498		
department	3.27	0.717	0.654		
				(continued)	Table IV.

TQM 30,2	Factor (criteria)/items (questions)	Mean	Factor loading	Item degree of Implementation	Cronbach's α
	Q7.5. Our healthcare services are expanding	3.21	0.833	0.642	
	Q7.6. Overall service quality is improving steadily	3.26	0.763	0.652	
	Q7.7. Our productivity is rising steadily	3.21	0.746	0.642	
	Q7.8. Patient evaluations of our performance have been				
108	improving	3.12	0.720	0.624	
100	Q7.9. In our hospital the number of doctors is sufficient	2.64	0.749	0.528	
	97.10. In our hospital the number of nurses is sufficient	2.48	0.789	0.496	
	Q7.11. In our hospital the number of technicians is sufficient Q7.12. In our hospital the number of administrative	2.58	0.796	0.516	
	employees is sufficient	2.86	0.644	0.572	
Table IV.	Q7.13. In our hospital the number of janitors is sufficient	2.73	0.723	0.546	

		Governmental	hospitals	Non-governmental hospitals All hospitals			hospitals	Maximum	
	TQM factor	Degree of implementation	MBNQA score	Degree of implementation	MBNQA score	Degree of implementation	MBNQA score	MBNQA score	
	Leadership Strategic planning Patient and sector focus	0.632 0.633 0.581	76 54 49	0.684 0.675 0.647	82 57 55	0.646 0.645 0.600	78 55 51	120 85 85	
Table V. Degree of TQM implementation and MBNQA scores by type of hospital	Information and analysis Human resources focus Process management Performance results Total score	0.619 0.567 0.629 0.545	56 48 54 245 582	$\begin{array}{c} 0.627 \\ 0.614 \\ 0.680 \\ 0.663 \end{array}$	56 52 58 299 659	0.621 0.580 0.643 0.578	56 49 55 260 603	90 85 85 450 1000	

On the other side, the lowest level of TQM implementation is realized with the human resources focus criterion (factor) achieving the lowest scores with an overall average of 58 percent. Generally, this can be explained by the low means of the measurement items related to this factor as shown in Table IV indicating ineffective performance appraisal system, lack of incentive systems to motivate staff and fully develop their potential, and the lack of training and development opportunities especially in quality-related programs. Local studies reported similar results indicating low morale of employees working in the Palestinian healthcare sector due to a lack of encouragement and incentives (Sabella *et al.*, 2015).

The comparison between the two types of hospitals in this study reveals that the governmental hospitals scored lower than the non-governmental hospitals according to the MBNQA criteria. The low overall score of governmental hospitals (582 points) can be attributed to several reasons. The main reason represents the fact that governmental hospitals serve the vast majority of the population in the Gaza Strip, which often exposes them to the largest number of patients with their diverse needs and requirements. Another reason is related to the size of the hospitals. According to Giacaman *et al.* (2009), governmental hospitals, on average, have the highest number of organizational units (departments), which indicates a lack of effective communication, coordination, and integration among this large number of different units within the hospitals. Another good reason is related to the limited financial resources available to the governmental hospitals which continuously suffer from chronic budget deficits (Ministry of Health, 2016b) hindering possible improvement and development opportunities.

On the other hand, non-governmental hospitals with a 659 points score have historically served as a link between various international agencies and Palestinians, thereby providing these hospitals with benefits such as financial support, increased exposure to international expertise, and more established administrative practices to comply with the international donor community's requirements (Matariya *et al.*, 2009).

Discussion of the MBNQA results criteria reveals very low scores achieved by all hospitals in Gaza Strip. With a maximum score of 450 points, the overall average score for hospitals in the Gaza Strip is 260 (57.8 percent). This score can be attributed to several factors that hinder potential progress and development of hospitals. Table IV identifies these reasons as those with low degree of implementation of the measurement items of the performance results criteria. As apparent from Table IV, the ability of all hospitals to meet their financial obligations is very low. The table also reveals the low level of employee satisfaction regarding the remuneration and benefits. Finally, the results indicate that there is a lack of staff (physicians, nurses, management, technicians, and janitorial staff) at all levels.

As presented in Table V, governmental hospitals scored lower than the non-governmental hospital in this particular criterion by 54 points (245 out of 450 compared to 299 out of 450). This could be attributed to the results-based strategies that non-governmental hospitals developed to improve both operational and financial management to improve their overall performance. Being exposed to the international donor community, they were able to secure more financial and human resources than the governmental hospitals to achieve results of providing more and better healthcare services at improve efficiency levels.

The total 603 points scored by all types of hospitals (Table V) out of a maximum 1,000 points indicates that Palestinian hospitals in the Gaza Strip are performing at relatively acceptable levels. According to the MBNQA scoring system, the achieved scores indicate that these hospitals are relatively effective and somewhat responsive to the overall requirements of the MBNQA criteria. The scores also reflect that some organizational learning and strategic improvement are in place through effective, well-deployed systems to help hospitals improve from the early stages of reacting to problems to the higher levels of improvement, refinement, and innovation. These results seem to be in tandem with other similar studies (Lau *et al.*, 2004; Manjunath *et al.*, 2007; Sabella *et al.*, 2015).

However, comparing the scoring of the governmental hospitals in Gaza Strip (582) with the governmental hospitals of the other part of Palestine in the West Bank (636) reveals that the level of TQM implementation in the West Bank is higher. The same observation is found when comparing the non-governmental hospitals in both areas with a total score of 659 in Gaza compared to 750 in the West bank. This could be attributed to the political and economic conditions presented earlier in the Palestinian political context.

Implications and conclusions

This study assessed the level of TQM implementation in Gaza Strip hospitals utilizing the MBNQA criteria. The assessment of each criterion's items provided a detailed diagnostic process that identified the strengths and the potential areas of improvements for the healthcare providers. This assessment revealed that hospitals in Gaza Strip reached about 65 percent level of quality implementation related to leadership, strategic planning, and process management. Lower quality implementation levels of less than 65 percent related to information and analysis, and patient and sector focus with human resources focus scored the least level of implementation of 58 percent. These findings have several practical implications for the hospital senior management and decision makers.

Senior management should involve the staff in the strategic planning process and to improve communicating the vision and the strategic objections, and the action plans. In addition, senior management should seek continuous feedback from patients and staff to

improve delivery processes, communication channels with patients, and overall performance to meet the patients' needs in a timely manner. The information and analysis is critical to continuously improve service delivery which requires effective channels of communication for the proper flow of information with staff, patients, suppliers, and all other stakeholders.

Another implication is the need to invest in people. Decision makers should invest in training and development of staff to improve their competencies especially with the insufficient numbers of staff including physicians, nurses, technicians, administrative, and support staff. It is important to provide quality and patient relationship training courses to improve their performance. In addition, there is a need to develop comprehensive performance appraisal systems to evaluate staff performance and link the results with a clear and equitable incentive system. In a healthcare organization, the satisfaction of the internal customer (staff) could lead to the satisfaction of the external customers (patients); therefore, staff motivation is crucial to quality service delivery to patients.

With the very low score related to performance results, the final implication is the need to improve the results related to workforce, patients, and the financial performance. Similar to the hospitals operating in the West Bank, hospitals in Gaza Strip must develop performance management systems to achieve planned operational results (Sabella et al., 2015) related to patients' satisfaction and staff satisfaction as well as financial results. These performance management systems aim at improving overall performance of the hospitals. This requires optimizing the limited financial and human resources to deliver quality services efficiently and effectively. Management teams at all hospitals should develop quality indicators to ensure that quality performance is measured against a set of criteria, thus allowing them to take action in improving quality. Therefore, almost all Gaza Strip governmental and non-governmental hospitals are required to improve their overall performance by improving their financial and operational performance. To improve their quality of healthcare services, these hospitals should work hard on developing their financial and human resources, in addition to improving the facilities to deliver better healthcare services. This might require considering administrative, financial, and organizational restructuring reform to improve decision-making process to allocate resources and implement more sustainable financing methods.

As a theoretical implication, this study highlights the importance of implementing TQM philosophy in healthcare organizations, particularly Palestinian hospitals operating in Gaza strip. A theoretical perspective possesses arguments in favor of applying TQM practices in hospitals. Some scholars argue that the implementation of TQM would lead to improvements of the hospital performance and consequently achieving one of the ultimate goals of hospitals, namely, patients' satisfaction. In addition, investing in healthcare staff to develop their capacities is a critical factor for successful implementation of TQM as people are the main driver for developing the performance of hospitals.

Finally, the findings of this study clearly emphasize that healthcare organizations cannot consider TQM simply as a fashion or a passing quality management program for achieving sustainable performance over time. In fact, TQM requires accumulation of organizational capabilities through its human resource management practices. Therefore, TQM implementation serves as a philosophy for hospitals to foster development capabilities and improve the quality of services based on continuous learning and improvement.

Limitations and further research

Although this study has used quantitative methodology utilizing the survey questionnaire to collect data from a relatively large sample, still like other studies, it has limitations. The study only collected data from one Palestinian territory, the Gaza Strip, the other two territories were not included. These territories are East Jerusalem, which is under complete

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control of the Israeli Government, and the West Bank. Thus, the results cannot be generalized to all of Palestine. It is, thus, suggested that future study, while measuring the level of TQM implementation, can compare all Palestinian territories within the same period of time.

The data collection in this study used self-reported data. Therefore, it is recommended that further research include multiple measures and data triangulation to more accurately assess the variables in the TQM implementation framework. This study was also based on cross-sectional data collection, rather than a longitudinal study.

Future research should seek to improve on the limitations of the study. Researchers may make data collection less subjective by using other methods of obtaining data. Future research can take a longitudinal methodology rather than cross-sectional.

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