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PALESTINE

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DRAFT ESTIMATES

1946-47

مكتبة كلية بيرزيت

ENCLOSURE II.

Memorandum on Revenue.

ENCLOSURE III.

Memorandum on Expenditure.

ENCLOSURE IV.

Memorandum on Railways.

ENCLOSURE V.

Memorandum on Ports.

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MEMORANDUM ON THE REVENUE ESTIMATES FOR 1946/47.

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ENCLOSURE II.

1814

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MEMORANDA ON THE EXPENDITURE AND THE RAILWAYS AND PORTS ESTIMATES FOR 1946/47.

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PALESTINE ESTIMATES, 1946-47.

ENCLOSURE II.

MEMORANDUM ON THE REVENUE ESTIMATES FOR 1946-47.

HEAD I — CUSTOMS.

	£P.
Approved Estimates, 1945-46	3,825,000
Revised Estimates, 1945-46	4,750,000
Draft Estimates, 1946-47	6,250,000
Increase	2,425,000

In 1946-47 customs import duties are estimated to produce about 32 per cent. of the total revenue from local sources.

2. Since 1942-43 customs import duties have yielded the following percentages of local receipts (excluding net revenue from operation of railways and ports):—

Year	Total Local revenue etc. Railway & Ports	Customs Import Duty	Percentage of local revenue
	£P.'000	£P.'000	%
Actual Revenue, 1942-43	8,088	2,317	29
Actual Revenue, 1943-44	11,129	2,558	23
Actual Revenue, 1944-45	15,076	3,576	24
Revised Estimates, 1945-46	17,684	4,750	27
Draft Estimates, 1946-47	19,433	6,250	32

3. In the first six months of 1945-46 collections amounted to approximately £P.1,947,000. The revised estimate for 1945-46 is placed at £P.4,750,000 as under:—

	£P.
1st half year (actuals)	1,947,000
October, 1945 (do)	462,000
November, 1945 (do)	418,000
December, 1945 (do)	475,000
January, 1946 (do)	450,000
February, 1946 (approximate)	548,000
March, 1946 (Estimated)	450,000
	4,750,000

As increased imports may be expected in the coming year, the estimate for 1946-47 has been placed at £P.6,250,000.

HEAD II — LICENCES, TAXES, ETC.

	£P.
Approved Estimates, 1945-46	8,790,400
Revised Estimates, 1945-46	7,765,000
Draft Estimates, 1946-47	8,081,400
Decrease	709,000

4. The estimated revenue as compared with the actual revenue for 1944-45 is summarized below:—

Head of Revenue	Actual Revenue 1944-45	Approved Estimates 1945-46	Revised Estimates 1945-46	Draft Estimates 1946-47
	£P.	£P.	£P.	£P.
ITEM 3. Broadcasting Licences	—	—	—	62,000
ITEM 12. Road Transport Licences	190,314	200,000	217,000	254,000
Other Licences	84,878	69,900	74,000	72,200
Taxes	3,901,025	5,826,500	4,860,000	4,816,200
Stamp Duties	269,331	300,000	300,000	350,000
Excise	1,766,639	2,144,000	2,114,000	2,302,000
Fines & forfeitures	238,591	250,000	200,000	225,000
	6,450,778	8,790,400	7,765,000	8,081,400

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5. The revenue from broadcasting licence fees was previously included under Revenue Head IV, Posts and Telegraphs. On separation of the Department in 1945-46 it was considered that this item might more appropriately be included under revenue from licence fees.

6. The revised estimate for 1945-46 under road transport licence fees has been placed at £P.217,000 as follows:—

	£P.
Total 1st April 1944 to 31st March, 1945	190,000
Actual revenue April to December, 1944	137,000
Actual revenue 1st January to 31st December, 1945	53,000
Actual revenue April to December, 1945	164,000
Revised estimate 1945-46	217,000

Out of 14,619 vehicles registered at the end of 1944 only 9,534 were registered as in use (i.e. over 6,000 registered vehicles, some obviously unfit for use, were off the road) and up to the end of October, 1945, there were 458 new registrations including 52 private cars and taxis; 115 omnibuses; 253 trucks; 35 motor cycles and 3 tractors: With increasing imports of motor vehicles, spares and tyres, it is considered that there will be appreciable increase in the revenue from these licence fees, which has been placed at £P.254,000 for 1946-47.

7. The only item of other licence fees calling for comment is forestry licence fees under which there is a decrease of £P.7,000 owing to an anitcipated drop in applications for licences to collect forest products.

8. The revenue from taxes is set out below:—

Detailes of Tax	Actual Revenue 1944-45 £P.	Approved Estimates 1945-46 £P.	Revised Estimates 1945-46 £P.	Draft Estimates 1946-47 £P.
Animal Tax	209,495	210,000	222,000	250,000
House and Land Tax	1,722	1,500	1,000	1,200
Income Tax	2,534,181	3,250,000	3,000,000	2,750,000
Land Sales Tax	—	875,000	—	—
Rural Property Tax	464,518	450,000	476,000	575,000
Tithes	10,711	10,000	11,000	10,000
Urban Property Tax	680,398	680,000	700,000	680,000
Sales Tax	—	250,000	—	—
War Revenue (Company Profits Tax)	—	600,000	450,000	550,000
	3,901,025	5,826,500	4,860,000	4,816,200

9. The revised estimate of revenue from Animal Tax (£P.222,000) is based on the estimates of District Commissioners. As the tax is collected mainly in the months of February and March there can be no precision in estimation. The basis of the revised estimates is as follows:—

	£P.
Actual revenue 1944-45	209,000
Revenue April to December, 1944	17,000
Actual revenue January to March, 1945	192,000
Actual revenue April to December, 1945	35,000
Revised estimate	227,000

The estimates of District Commissioners however totalled £P.222,000. It was therefore decided to accept their estimate. As regards the estimate for 1946-47 a proposal is under consideration to levy a tax on goats at the same flat rate i.e. 200 mils *per caput* as for sheep, as under the present sliding rate for goats evasion took place by means of trickery as regards ownership. Detection and prevention of this means of evasion would have entailed more trouble and work than the revenue involved justified. On this basis the estimate for 1946-47 has been placed at £P.250,000.

10. The house and land tax and tithes are survivals from the Turkish taxation system and proposals are under consideration for their abolition in the areas in which they are still maintained. The estimated revenue under house and land tax is derived from the Huleh area and the tithes are collected in the Sub-District of Beersheba.

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11. As regards income tax the original estimate for 1945-46 of £P.3,250,000 was optimistic. The revised estimate for 1945-46 has been placed at £P.3,000,000. The basis of this estimate is provided in the following figures:—

	£P.
Actual revene 1944-45	2,534,000
Actual revenue April to December, 1944	1,418,000
	1,116,000
Actual revenue January to March, 1945	1,964,000
Actual revenue April to December, 1945	3,080,000
Revised estimate	3,000,000

On normal estimation the revised estimate would be placed at £P.3,080,000 but as tax has been collected from the majority of the largest sources two months earlier this year than last year, it was deemed prudent to place the estimate at £P.3,000,000.

The estimate also includes £P.40,000 collected under the War Revenue (Income Tax) (Amendment) Ordinance No. 6 of 1943 under which a super-tax rates ranging from 50 mils to 250 mils in the £P. is imposed on any part or parts of the chargeable income of an individual in excess of £P.2,600. The provisions of this Ordinance will continue until the expiration of one year next following the date upon which the Emergency Powers (Colonial Defence) Order-in-Council, 1939, ceases to have effect; i.e. the provisions will have effect until the 31st March, 1947.

On these premises and having regard to the fact that much of the revenue from Income Tax was derived from war profits and that a decline in returns must be anticipated the estimate for 1946-47 has been reduced to £P.2,750,000.

12. Revenue from the Land Sales Tax was first included in the 1944-45 estimates, but it was not possible to present a draft bill until May, 1945. On publication of the Bill much sustained public opposition was encountered, which entailed revision of the Bill to meet many of the objections. In view of the arrival of the Anglo-American Committee, whose recommendations may affect a final decision in this matter, it was decided that it would be advisable to withhold publication of the modified bill and temporarily to remove the item from the draft estimates for 1946-47.

13. The revised estimate of Rural Property Tax for 1945-46 has been placed at £P.476,000 as follows:—

	£P.
Actual revenue 1944-45	464,000
Actual revenue April to December, 1944	442,000
	22,000
Actual revenue January to March, 1945	454,000
Actual revenue April to December, 1945	476,000
Revised estimate	

The War Revenue (Rural Property Tax) (Amendment) Ordinance, No. 7 of 1943, merely provided for deletion of the proviso in the Rural Property Tax Ordinance, 1942, prescribing that each time any category of land or rate of tax set out in the schedule to the Ordinance containing categories and rates was varied by the High Commissioner-in-Council, should remain unaltered for a period of not less than five years.

The High Commissioner-in-Council was thus enabled during wartime to increase rates of tax without the necessity of imposing those rates for so long a period as five years. In the year 1943-44 the rates of tax were doubled and on the 1st April, 1944 they were redoubled (citrus land being exempted from tax in each case). The increased rates have remained in force since the 1st April 1944. *No* statutory action is required to continue levy of the tax at those rates in 1946-47 and, in view of the continued prosperity of agriculturists and the sustained high price level of agricultural products it has been decided to continue levy of the tax at the present rates.

As regards citrus lands which have been exempt from the payment of rural property tax during the war, exemption was granted annually by the High Commissioner-in-Council under Section 4(1) of the Rural Property Tax Ordinance, 1942, having regard to fall in the value of the crop owing to the impossiblity to export citrus during the war. Although it is too early to make a decision as regards the 1946-47 season prior to examination of the matter after crop estimation, a sum of £P. 100,000 has been provisionally inserted in the draft estimates in respect of tax on citrus lands. On this basis the revenue from Rural Property Tax has been estimated at £P.575,000.

14. The revised estimate of revenue from Urban Property Tax for 1945-46 has been increased from £P.680,000 to £P.700,000 on the following basis:—

	£P.
Actual revenue 1944-45	680,000
Actual revenue April to December, 1944	538,000
	142,000
Actual revenue January to March, 1945	549,000
Actual revenue April to December, 1945	691,000
Revised estimate 1945-46 — say —	700,000

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In view of the fact that intensified collection of arrears of tax is reducing such arrears to cases where the difficulties of collection are progressively increasing, the estimate for 1946-47 has been maintained at the figure of £P.680,000; representing actual collections in 1944-45 and the original estimate for 1945-46.

15. The possibility of applying a Sales Tax was first examined in 1941 and the proposal has been examined from all aspects annually but owing to administrative and technical difficulties, the non-cooperative attitude in taxation matters of the majority of the population, and doubt as to the practicability of its equitable application, the tax has not been introduced. The proposal was re-examined in connection with the draft estimates but the conclusion was reached that such a tax could not, at the present juncture, be adopted as a normal feature of taxation in Palestine and the item has consequently been removed from the draft estimates.

16. The War Revenue (Company Profits) Tax is imposed under the Ordinance so designated (No. 23) of 1946. This law imposed a war tax of 10 per cent. on the profits of companies, including cooperative societies, exceeding £P.250. The Ordinance provides that such profits shall be assessed up to the 31st March next following the date upon which the Emergency Powers (Colonial Defence) Order in Council, 1939, ceases to be in force. It follows that tax will be collected in 1946-47 in respect of profits earned in the accounting period up to the 31st March, 1946. The estimated revenue for 1945-46 has been revised to £P.450,000 as compared with the original estimate of £P.600,000, but it is estimated on the basis of a test survey of companies' profits earned in 1945-46 that the tax will yield £P.550,000 in 1946-47.

17. The estimate of £P.300,000 from stamp duties for 1945-46 appears to be well-founded as will be seen from the following figures:—

	£P.
Actual revenue 1944-45	269,000
Actual revenue April to December, 1944	196,000
Actual revenue January to March, 1945	78,000
Actual revenue April to December, 1945	227,000
Revised estimate	300,000

The establishment of the Stamp Duties Section of the Office of the Accountant General is showing good results and an increase of revenue from these duties to £P.350,000 is estimated in 1946-47.

18. The revenue from excise duties is derived from the following sources:—

Details of Excise Duty	Actual Revenue 1944-45	Approved Estimates 1945-46	Revised Estimates 1945-46	Draft Estimates 1946-47
	£P.	£P.	£P.	£P.
Matches	109,768	120,000	120,000	120,000
Salt	33,925	34,000	34,000	35,000
Tobacco	949,819	1,240,000	1,250,000	1,375,000
Intoxicating Liquors	639,127	700,000	650,000	700,000
Cement	34,000	50,000	60,000	72,000
	1,766,639	2,144,000	2,114,000	2,302,000

The revised estimate of revenue from tobacco excise for 1945-46 is made up as follows:—

	£P.
Actual revenue April to September	617,000
Atcual revenue October, 1945	117,000
Actual revenue November, 1945	103,000
Actual revenue December, 1945	113,000
Actual revenue January, 1946	100,000
Estimated revenue February, 1946	95,000
Estimated revenue March, 1946	105,000
	1,250,000

With the increase in military establishments and development of production of locally manufactured tobacco and cigarettes, the estimate for 1946-47 has been placed at £P.1,375,000.

The revenue from excise on intoxicating liquors was over-estimated in 1945-46 by some £P.50,000 and the revised estimate has been placed at £P.650,000; this was due to a falling off, in the early months of the calendar year, in the home consumption of wine and spirits, although the consumption of beer in the same period showed some increase; namely from 11.5 million litres in the first nine months of 1944 to 14.4 million litres in the first nine months of 1945. Owing to

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increase in military establishments it is anticipated that the yield of this excise in 1946-47 will be £P.700,000.

It is considered that increased building activity in 1946-47 will result in increased consumption of cement, and the estimated revenue from the cement excise duty has consequently been increased to £P.72,000 as compared with the revised estimate for 1945-46 of £P.60,000.

19. The revised revenue estimate from fines and forfeiture has been reduced by £P.50,000 to £P.200,000 of which £P.172,000 was collected in the first nine months of 1945-46. Estimation under this item is difficult but the estimate for 1946-47 has been placed at £P.225,000 on the following basis:—

	£P.
Actual revenue 1944-45	239,000
Actual revenue April to December, 1944	188,000
Actual revenue January to March, 1945	51,000
Actual revenue April to October, 1945	173,000
Estimate 1946-47	224,000
— say —	225,000

HEAD III — FEES OF COURT OR OFFICE, RECEIPTS FOR SPECIFIC SERVICES AND REIMBURSEMENTS.

	£P.
Approved Estimates, 1945-46	1,956,200
Revised Estimates, 1945-46	2,485,400
Draft Estimates, 1946-47	2,267,050
Increase	310,850

20. The revenue under this Head may be summarized as follows:—

Division of Revenue	Actual Revenue 1944-45	Approved Estimates 1945-46	Revised Estimates 1945-46	Draft Estimates 1946-47
	£P.	£P.	£P.	£P.
Fees of Court & Office	1,506,429	1,259,900	1,763,750	1,586,600
Receipts for Specific Services	365,517	317,050	290,700	263,200
Reimbursements	262,779	379,250	430,550	417,250
	2,134,725	1,956,200	2,485,000	2,267,050

21. The revenue from fees of court and office may be summarized as follows:—

Details of Fees	Actual Revenue 1944-45	Approved Estimates 1945-46	Revised Estimates 1945-46	Draft Estimates 1946-47
	£P.	£P.	£P.	£P.
Court	145,102	155,000	150,000	160,000
Registration of Companies and Partnership	117,389	100,000	120,000	125,000
Registration of land	850,460	750,000	1,250,000	1,000,000
Other Fees	393,478	254,900	243,750	301,600
	1,506,429	1,259,900	1,763,750	1,586,600

The revised estimate for 1945-46 of revenue from court fees was placed at £P.150,000 as some reduction in the rate of collections which has prevailed during the preceding twelve months was anticipated as a result of disturbed security conditions. The estimate for 1946-47 was framed on the following basis:—

	£P.
Actual revenue 1944-45	145,000
Actual revenue April to December, 1944	105,000
Actual revenue January to March, 1945	40,000
Actual revenue April to December, 1945	118,000
Estimate 1946-47	158,000
Say	160,000

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As regards fees for the registration of companies and partnerships, over £P.70,000 was collected in the first six months of 1945-46, but it was considered that disturbed conditions might affect collections and the revised estimate for 1945-46 has been placed at £P.120,000; and the estimate for 1946-47 at £P.125,000. In this connection the high rate of super-tax continues to stimulate formation of companies in order to avoid payment of Income Tax in the highest 'slabs'.

The estimate of £P.750,000 from land registration has been greatly exceeded, largely due to acceleration of land transactions at inflated prices in anticipation of the imposition of the Land Sales Tax. By the end of December, collections had exceeded the estimate by some £P.75,000; and there is little doubt that the revenue from this source will reach £P.1,250,000 in 1945-46. In existing circumstances it was deemed prudent to place the estimate for 1946-47 somewhat below the present level of collections, at £P.1,000,000.

As regards other categories of fees it is anticipated that civil aviation will be resumed on a large scale in 1946-47 and the revenue from fees under this item has been estimated at £P.15,000: double the figure for 1945-46. Fruit inspection fees have been placed at £P.10,000 in anticipation of increased citrus exports in 1946-47. The estimated revenue under school fees has been increased to £P.11,200, an increase of £P.6,200. Fees from pupils of the Kadoorie Agricultural Schools have now been included under this item. The remaining increases are based on present rates of collections and, in the case of immigration and quarantine fees on immigration at the rate of 1,500 monthly.

22. The revenue from receipts for specific services is estimated at £P.263,200 in 1946-47 as compared with the original estimate of £P.317,050 and the revised estimate of £P.290,700 in 1945-46. Increases of £P.19,000 and £P.5,000 respectively are anticipated under receipts from the sale of water to the Jerusalem Municipality, on account of increased consumption of water; and under receipts for veterinary services on account of a proposed increase in the quarantine fees payable under the Animal Quarantine Rules. Minor increases are anticipated under other items. On the other hand appreciable decreases are anticipated in the revenue from poultry stations (decrease £P.25,000) and sale of departmental stores (decrease £P.50,000). In the one case fowl plague has put a stop to the hatcheries scheme for poultry production and the latter decrease is due to completion in 1945-46, of the disposal of civil defence (A.R.P.) stores.

23. The revenue from reimbursements is estimated at £P.416,250 in 1946-47 as compared with actual revenue of £P.262,779 in 1944-45 and estimated (revised) revenue of £P.430,550 in 1945-46 as follows:—

Detailes of Reimbursements	Actual Revenue 1944-45	Approved Estimates 1945-46	Revised Estimates 1945-46	Draft Estimates 1946-47
	£P.	£P.	£P.	£P.
Controller of Heavy Industries	—	77,000	80,000	62,000
Railways and Ports	150,831	137,000	179,000	183,000
Road Contributions	16,290	80,000	80,000	80,000
Other Reimbusements	95,658	85,250	91,550	92,250
	262,779	379,250	430,550	417,250

24. The estimated revenue derived from the activities of the Controller of Heavy Industries comprises the following items:—

Item	Approved Estimates 1945-46	Revised Estimates 1945-46	Draft Estimates 1946-47
	£P.	£P.	£P.
(i) Administrative charges on Lease/Lend goods	40,000	65,000	20,000
(ii) Supervisory Charges, Production Consumers Goods Scheme	11,000	6,000	2,000
(iii) Charges on Rubber Recovery Scheme	4,000	9,000	12,000
(iv) Other receipts	22,000	—	28,000
	77,000	80,000	62,000

Item (iv) includes both receipts from operation of the Chlorine Plant operated on behalf of the Government by the Palestine Potash Company Ltd.: and receipts (£P.18,000) from a proposal to impose fees in connection with the issue of Import Licences for the articles controlled by the Department.

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2. The items for reimbursements—Railways and Ports is made up as follows:—

Item	Actual Revenue 1944-45 £P.	Approved Estimates 1945-46 £P.	Revised Estimates 1945-46 £P.	Draft Estimates 1946-47 £P.
RAILWAYS:				
(i) Interest and management charges on Railway expenditure from Palestine Loan	68,413	68,426	68,426	68,426
(ii) Interest charges at 3% per annum on advances from (i) and expenditure from War Loan (Bearer Bond) issues of the Palestine Government	17,612	—	18,754	23,253
(iii) Medical Services, Watch and Ward and Audit Services*	10,820	15,103	13,948	13,970
Total Railways	96,845	83,529	101,128	105,649
PORTS:				
(iv) Interest charges on Public Expenditure from Palestine Loan, proceeds of Bearer Bond issues and Revenue	37,616	37,337	61,420	62,223
(v) Medical Services, Watch and Ward and Audit Services*	16,370	16,500	16,500	15,480
Total Ports	53,986	53,837	77,920	77,703
Total	150,831	147,366	179,048	183,352
Say		147,000	179,000	183,000

*NOTE: Audit services are included in the draft estimates for 1946-47 under item 44.

Owing to an undetected error, the estimated revenue under this item was shown in the 1945-46 estimates at £P.137,000. The revised estimate for 1945-46 and the draft estimate for 1946-47 include under item (ii) interest at 3% on the accumulated deficit of the Hejaz Railway and on the estimated capital expenditure for railway purposes defrayed from the proceeds of the issues of war loans (Bearer Bonds). The revised and draft estimates under (iv) likewise include interest at 3% on capital expenditure advanced by the Palestine Government from revenue and the proceeds of issues of Bearer Bonds.

26. The revenue from road contributions is inserted on the basis of an agreement with the military authorities under which they pay a contribution to the Palestine Government of one-fifth of the expenditure incurred on the maintenance of roads and bridges (vide item 8 of Head XXX, Public Works Recurrent).

27. The estimated revenue of £P.12,500 in respect of reimbursements for Audit Services comprises the statutory contributions of municipalities; the contributions of the Railways and Ports; and of the Custodian of Enemy Property for services rendered by the Audit Department.

HEAD IV — POSTS AND TELEGRAPHS.

	£P.
Approved Estimates, 1945-46	1,500,000
Revised Estimates, 1945-46	1,484,000
Draft Estimates, 1946-47	1,654,900
Increase	154,900

28. The main items of revenue under this Head are summarised as below:—

Items	Actual Revenue 1944-45 £P.	Approved Estimates 1945-46 £P.	Revised Estimates 1945-46 £P.	Draft Estimates 1946-47 £P.
Broadcasting licence fees	57,302	60,000	60,000	—
Sale of Stamps	409,163	460,000	505,000	550,000
Telegraphs	115,802	130,000	117,000	120,000
Telephones	690,969	800,000	740,000	800,000
Interdepartmental Reimbursements	13,009	10,800	10,200	125,900
Other items	44,326	39,700	51,800	59,000
	1,330,571	1,500,000	1,484,000	1,654,900

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Owing to separation, in 1945-46, of the Broadcasting Service from the Department of Posts and Telegraphs, the revenue from Broadcast licence fees is shown in the draft estimates for 1946-47 under Head II, Licences, Taxes, etc., item 3. On the other hand engineering and accounting services rendered by the Department of Posts and Telegraphs in connection with Broadcasting Services are separately charged for under expenditure Head XXV, Palestine Broadcasting Service, and the reimbursements totalling £P.63,100 are brought to account under items 15, 16 and 19 of Revenue Head IV, Posts and Telegraphs.

The revised estimate of £P.505,000 in 1945-46 from sale of stamps is made up as follows:—

	£P.
Actual revenue April to December, 1945	372,000
Estimated revenue January, 1946	45,000
Estimated revenue February, 1946	43,000
Estimated revenue March, 1946	45,000
Revised estimate 1945-46	505,000

The estimated revenue for 1946-47 has been placed at £P.550,000 having regard to the re-opening of Europe to postal services.

The revenue for 1945-46 from telegraphs was over-estimated and the estimate has been revised to £P.117,000 on the basis of an average of £P.10,000 per mensem in recent months. The estimate of £P.120,000 for 1946-47 has been based on this average.

The revenue from telephone services was likewise over-estimated by some £P.60,000 in 1945-46. but it is anticipated that new installations with apparatus and material recently received will bring the yield in 1946-47 to £P.800,000 the figure originally estimated for 1945-46.

In addition to the reimbursements for services rendered to the Palestine Broadcast Service referred to above it has been decided to credit the revenue of the Posts and Telegraphs Department with the cost of postal services rendered to other Government Departments and a sum of £P.52,500 is included under item 18 on account of these reimbursements.

The only other appreciable increase provided in the estimates under Head IV is £P.10,000 under parcel posts. The increase is on account of the post-war reopening of parcel post services.

HEAD V — REVENUE FROM GOVERNMENT PROPERTY.

	£P.
Approved Estimates, 1945-46	87,000
Revised Estimates, 1945-46	89,000
Draft Estimates, 1946-47	90,500
Increase	3,500

29. The increase under this Head is due to under-estimation in 1945-46.

HEAD VI — INTEREST.

	£P.
Approved Estimates, 1945-46	220,500
Revised Estimates, 1945-46	214,000
Draft Estimates, 1946-47	223,500
Increase	9,000

30. The decrease in the revised estimate for 1945-46 is due to the fact that issue of loans to Municipalities from the proceeds of Bearer Bonds was retarded and consequently the revenue under item 3 did not accrue in full during the year. The increase in the estimate for 1946-47 is on account of under-estimation under item 4 in 1945-46 largely in respect of interest accruing on agricultural loans.

HEAD VII — MISCELLANEOUS.

	£P.
Approved Estimates, 1945-46	531,000
Revised Estimates, 1945-46	551,000
Draft Estimates, 1946-47	541,000
Increase	10,000

31. The revenue under item 4, sundries was under-estimated in 1945-46 and an increase of £P.10,000 has been inserted in 1946-47.

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HEAD VIII — REPAYMENT OF LOANS FROM PUBLIC FUNDS.

	£P.
Approved Estimates, 1945-46	364,000
Revised Estimates, 1945-46	344,000
Draft Estimates, 1946-47	327,500
Decrease	36,500

32 The revenue under this Head may be summarized as follows:—

Categories of Loans	Actual Revenue 1944-45	Approved Estimates 1945-46	Revised Estimates 1945-46	Draft Estimates 1946-47
	£P.	£P.	£P.	£P.
Agricultural loans	189,960	200,000	175,000	160,000
Loans to Local Authorities	51,923	58,385	66,420	63,600
Citrus crop loans	103,021	100,000	100,000	100,000
Other loans	6,296	5,615	2,580	3,900
	351,200	364,000	344,000	327,500

33 The position as regards agricultural loans may be summarized as follows:—

Balance at 31st March, 1945.	£P.	£P.
(i) On account of improvement of food production 1940-41	19,964	
(ii) On account of improvement of food production 1941-42	66,354	
(iii) On account of improvement of food production 1942-43	150,245	
(iv) On account of improvement of food production 1943-44	118,714	
(v) On account of improvement of food production 1944-45	4,000	359,277
(vi) Other agricultural loans outstanding		7,624
Total outstanding at 31st March, 1945		366,901
Estimated Issues—1945-46		10,000
		376,901
Estimated repayments in 1945-46		175,000
Estimated balance outstanding at 31st March, 1946		201,901
Estimated Issue—1946-47		10,000
		211,901
Estimated repayments 1946-47		160,000
Estimated balance outstanding at 31st March, 1947		51,901

These loans are being rapidly liquidated and repayments are proceeding satisfactorily. The estimate of £P.200,000 in 1945-46 was over-sanguine due to a departmental oversight.

34. As regards loans to Local Authorities the position is as follows:—

Local Authority	Balance outstanding at 31.3.45	Estimated Issues in 1945-46	Estimated Repayments 1945-46	Estimated Balance at 31.3.46	Estimated Repayments 1946-47
	£P.	£P.	£P.	£P.	£P.
Haifa	112,976	100,000	37,000	175,976	16,750
Jerusalem	147,772	100,000	11,000	236,772	4,750
Tel Aviv	164,088	500,000	11,500	652,588	29,930
Other Local Authorities	45,159	100,000	6,920	138,239	12,170
	469,995	800,000	66,420	1,203,575	63,600

The balances at the 31st March, 1945 include a sum of 27,035 on account of the loan approved by the Secretary of State's telegram No. 31 of the 22nd January, *1934* for the construction of the abattoir section of Haifa Drainage Scheme and the balance of £P.122,806 advanced to the Jerusalem Municipality for the Jerusalem Drainage Scheme. As the main drainage schemes of Haifa and Jerusalem have not been completed to a stage justifying imposition of drainage rates, recovery of these loans will be effected from further loans to be raised for completing the

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main schemes, prepared by the Consulting Engineers. The remaining balances are on account of loans made to the Local Authorities, mainly since 1940, for periods varying from eight to thirty years. The estimated issues in 1945-46 represent the allocation of £P.600,000 from the proceeds of the first issue of Bearer Bonds and the approved loan of £P.200,000 to Tel Aviv for housing of demobilized soldiers. The repayments in 1946-47 are based on terms of the loan agreements between the Government and the Local Authorities concerned or on terms approved specifically by the Secretary of State as the case may be.

35. The position as regards citrus loans is summarized below:—

	£P.	£P.
Balance outstanding at 31st March, 1945:—		
Citrus crop loans 1940-41	337,769	
Citrus crop loans 1941-42	457,144	
Citrus crop loans 1942-43	555,716	
Citrus crop loans 1943-44	725,472	2,076,101
Loan 1944-45 crop (in 1945-46)		719,000
		2,795,101
Estimated repayments in 1945-46		100,000
Estimated balance outstanding at 31st March, 1946		2,695,101
Estimated issues in 1945-46 crop (1946-47 Estimate)		650,000
		3,545,101
Estimated repayments in 1946-47		100,000
Estimated balance outstanding at the 31st March, 1947		3,245,101

The foregoing statement envisages in 1946-47 the practice pursued until now of requiring repayment of loans only in case of sale of the area in connection with which the loan was made. The proposals under consideration for funding these loans are, of course, excluded from the foregoing summary.

36. The items in respect of other loans are small in amount and relate to such purposes as village water supply; development of hill areas, relief loans and the like, and call for no special comment.

HEAD IX — LAND SALES.

	£P.
Approved Estimates, 1945-46	14,000
Revised Estimates, 1945-46	63,000
Draft Estimates, 1946-47	14,500
Increase	500

37. The revised estimate for 1945-46 is made up as follows:—

	£P.
Actual revenue 1944-45	29,000
Actual revenue April to December, 1944	22,000
Actual revenue January to March, 1945	7,000
Actual revenue April to December, 1945	56,000
Revised estimate 1945-46	63,000

The revenue under this Head varies so considerably from year to year that apart from a token increase of £P.500 under item 1, the approved estimate for 1945-46 has been maintained.

HEAD X — GRANTS-IN AID.

	£P.
Approved Estimates, 1945-46	309,217
Revised Estimates, 1945-46	264,000
Draft Estimates, 1946-47	77,211
Decrease	232,006

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38. The revenue under this Head is made up as follows:—

Details of Grants	Actual Revenue 1944-45 £P.	Approved Estimates 1945-46 £P.	Revised Estimates 1945-46 £P.	Draft Estimates 1946-47 £P.
Publicity and Augmented News	4,415	156,448	132,000	37,670
Broadcasting	25,858	152,774	132,000	39,541
Special Grant (1943-44)	1,508,416	—	—	—
Grant for Mobile Police Force	662,557	—	—	—
	2,201,246	309,217	264,000	77,211

No security grant has been included in the revised estimates for 1945-46 nor in the draft estimates for 1946-47.

The revised grants for 1945-46 towards the expenditure on Publicity and Augmented News Services are calculated as follows:—

	£P.	£P.
PUBLICITY AND AUGMENTED NEWS SERVICES.		
Amount under-issued at 31st March, 1945 (vide footnote to p. 64 of report on the accounts and finances of Palestine for the year 1944-45)		78,370
Revised estimated expenditure, 1945-46	78,825	
Less estimated receipts from sales of publications, etc.	13,120	
	65,705	
Less expenditure borne by Palestine (1/7th)	9,386	
	56,319	
Add Foreign Language News Broadcasts	1,900	58,219
		131,589
Say		132,000
SECOND BROADCASTING TRANSMITTER.		
Amount under-issued at 31st March, 1945 (see footnote to p. 64 of report on the accounts and finances of Palestine for the year 1944-45)		70 864
(i) 4/10ths of revised estimated expenditure on Broadcasting—(£P.65,470) =	26,188	
(ii) 4/10ths of engineering and accounting services of Department of Posts and Telegraphs for first transmitter (£P.32,853)	13,141	
(iii) Whole cost Broadcasting (£P.9,789) under Head XXV engineering and accounting services of Department of Posts and Telegraphs (£P.6,770) for second transmitter	16,559	
(iv) Whole revised capital expenditure on installation of second transmitter	5,815	61,703
		132,567
Say		132,000

Particulars of the estimated grants for 1946-47 are set out in Appendix I of the draft estimates and are calculated on the basis of the proposals for these services submitted in High Commissioner's telegram No. 239 Saving of 27th February, 1946, and Lord Gort's Secret despatch (Ref. No. SF/222/40) of 12th October, 1945, respectively.

HEAD XI — COLONIAL DEVELOPMENT.

	£P.
Approved Estimates, 1945-46	39,190
Revised Estimates, 1945-46	38,000
Draft Estimates, 1946-47	52,957
Increase	13,767

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39. The grants under items 1, and 4 relate to approved schemes D.264, and 323. The grant under item 3 relates to an extension of the proposals under Scheme D. 281 approved by the Secretary of State's telegrams No. 1446 Secret of the 3rd December, 1943 and No. 1576 Secret of the 30th November, 1944. This proposal is related to the provision under Head XXIX, Public Works Department—Reconstruction—items 34 to 54. In this connection attention is invited to paragraphs 109 to 112 of the memorandum on the expenditure estimates.

HEAD XII — RAILWAYS AND PORTS
(See Appendices C(1) and C(2)).

	£P.
Approved Estimates, 1945-46	96,979
Revised Estimates, 1945-46	400,000
Draft Estimates, 1946-47	200,586
Increase	103,607

40. A summary of the revenue and expenditure in the financial year 1944-45; the approved estimates for 1945-46; the revised estimates for 1945-46 and the draft estimates for 1946-47 is set out below:—

	Actual 1944-45	Approved Estimates 1945-46	Revised Estimates 1945-46	Draft Estimates 1946-47
APPENDIX C(1). RAILWAYS:	£P.	£P.	£P.	£P.
Gross Receipts	2,658,122	2,220,000	2,821,600	2,565,000
Ordinary working expenditure	2,333,888	1,916,917	2,200,786	2,274,953
Contribution to Renewals Fund:				
Palestine Railways Renewals Fund	137,300	138,700	138,700	140,384
Kantara-Rafa Railway Special Fund	15,385	15,385	15,385	—
Total	152,685	154,085	154,085	140,384
Working Expenditure	2,486,573	2,071,002	2,354,871	2,415,337
Balance				
Net Earnings	171,549	148,998	466,729	149,663
Debt Charges:				
Interest on loans and advances	86,025	68,426	87,180	84,046
H.M. Government share of surplus on Kantara-Rafa Railway	80,364	66,000	131,152	—
	166,389	134,426	218,332	84,046
Surplus	5,160	14,572	248,397	65,617
APPENDIX C(2). PORTS:				
Gross Receipts	467,906	458,170	568,380	796,000
Ordinary working expenditure	289,457	309,254	335,160	580,169
Contribution to Renewals	14,608	15,208	15,208	16,188
Total Working Expenditure	304,065	324,462	350,368	596,357
Balance Net Earnings	163,841	133,708	218,012	199,643
Debt Charges:	37,616	47,337	61,060	61,054
Expenditure from net revenue account	99,868	3,964	—	3,620
Total expenditure from net revenue account	137,484	51,301	61,060	64,674
Surplus	26,357	82,407	151,952	134,969
Total Surplus Railways and Ports	31,517	96,979	400,349	200,586
			say 400,000	

The details of the changes in the Railways and Ports estimates are explained in the separate memoranda (Enclosures IV and V) following the memorandum on the general estimates of expenditure (Enclosure III). The estimates have been prepared on the lines followed in the previous years (vide paragraph 26 of the memorandum on Revenue for 1944-45 and paragraph 22 of the memorandum on Revenue for 1945-46).

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ENCLOSURE III.

MEMORANDUM ON EXPENDITURE

HEAD I — PUBLIC DEBT.

	£P.
Approved Estimates, 1945-46	393,093
Draft Estimates, 1946-47	737,851
Increase	344,758

1. Loan charges on the Palestine Government 3 per cent guaranteed stock 1962-67 remains virtually the same as compared with the expenditure in the preceding financial year. The decrease under management charges and stamp duty are contingent upon the cancellation of stock acquired for the sinking fund.

2. *Item* 5. Discount—Treasury Bills, has been estimated at £P.8,000 as compared with £P.10,000 in 1945-46. This reduction has been made in the light of experience gained from the three issues of these ninety-days bills made in 1945 and 1946. Tenders for these three issues are allotted at rates of interest ranging from an average of 1.389 per cent per annum to 1.480 per cent per annum. Provision for discount has been inserted on the assumption that a maximum of £P.500,000 will be outstanding at a time.

3. Provision for the charges in respect of each issue of Bearer Bonds is shewn separately. The charges relating to the 1st and 2nd series (items 8 to 15) are explained in detail in the Memorandum on Expenditure for 1945-46 (pages 8 and 9). The only increase is the provision of £P.9,936 (item 12) for interest on the second series (at the rate of 1 per cent per annum on all bonds not redeemed during the preceding year or years) which falls due for the first time in 1946-47. With regard to the third series, provision has been made under items 16 to 19 for the following payments which have to be met in the course of the financial year 1946-47:—

	£P.
(a) Interest at 100 mils per bond (1st payment 15.5.1946)	29,974
(b) Sinking Fund: (half-yearly instalments due on the 1st June, 1946 and 1st December, 1946 respectively)	107,998
(c) Redemption of bonds as quarterly drawings (87 bonds at £P.10 each at four drawings)	3,480

(d) Premiums on redemption as under:—

Quarterly Drawings:

1 Bond	at £P.4,990
1 Bond	at £P. 990
1 Bond	at £P. 490
4 Bonds	at £P. 240
80 Bonds	at £P. 90

4. Provision for the fourth issue of Bearer Bonds has been inserted in accordance with the proposals submitted in the High Commissioner's telegrams No. 1441 Secret Saving of the 7th November, 1945 and No. 1711 Secret of the 1st December, 1945. Under these proposals, 500,000 bonds are to be issued and drawings of 123 bonds each are to take place in January, April, July and October of each year beginning with July, 1946. At these drawings, the following premiums are to be paid:—

(i) *At July drawings*:	(ii) *At October, January and April drawings*:
1 at £P.9,990	1 at £P.4,990
1 at £P.1,990	1 at £P.1,990
1 at £P. 990	1 at £P. 990
5 at £P. 490	5 at £P. 490
15 at £P. 240	15 at £P. 240
100 at £P. 90	100 at £P. 90

5. Interest is payable at the rate of 1 per cent per annum for each completed year on or after the 15th April, commencing with the 15th April, 1947.

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6. Provision has been inserted under items 20 to 22 for the drawings (July, 1946, October, 1946, and January, 1947) as follows:—

	£P.	£P.
(a) The redemption of 3×123 bonds at £P.10 each		3,690
(b) Premiums on redemption as follows:		
July, 1946	28,020	
October, 1946	23,020	
January, 1947	23,020	74,060

7. As the first payment of interest on the fourth series will fall due only after the beginning of the financial year 1947-48, no provision has been inserted in the draft estimates.

8. An amount of £P.90,322 has been inserted (item 20) in order to provide for the first half-yearly instalment of payments to the sinking fund in respect of the fourth series of Bearer Bonds. The amount of this instalment has been computed on the basis of a fund earning 3 per cent interest over a period of twenty years to cover the amount outstanding at the end of the period, deducting the aggregate of the bonds redeemed at the quarterly drawings. Contributions to the sinking fund would be paid half-yearly, consequently only one instalment has been provided.

HEAD II — PENSIONS.

	£P.
Approved Estimates, 1945-46	274,000
Draft Estimates, 1946-47	226,500
Decrease	47,500

9. *Items* 1—3. The estimated provision has been reduced as against 1945-46 by £P.20,000 under item 1 and £P.2,500 under item 3, as it is no longer necessary to provide for the payment of arrears resulting from the retrospective approval of the increase approved by the Secretary of State's telegram No. 652 confidential of the 13th December, 1944, for a period of two years. The provision has been estimated on the assumption that the scheme will be extended until the 31st March, 1947, as proposed in the High Commissioner's telegram No. 1567 saving of the 1st December, 1945.

10. The provision inserted under item 2, Gratuities has been increased by £P.5,000 in order to provide for an estimated 10 per cent increase in the expenditure for this purpose contingent upon the normal gradual increase both in the number of officers eligible and in the amounts payable under the Ordinance.

11. Provision for the Government bonus in respect of the Provident Fund and for the contribution to the Widows and Orphans Pensions Fund has been reduced by £P.25,000 and £P.5,000 respectively as against £P.75,000 and £P.20,000 in the approved estimates for 1945-46. The provision in 1945-46 included in the case of the Provident Fund, an element in respect of arrears of bonus on account of the extended range of officers coming within the scope of the Provident Fund Ordinance and in the case of the provision for contributions to the Widows and Orphans Pensions Fund the provision was over-estimated in the absence of previous experience of the working of the Fund.

HEAD III — HIS EXCELLENCY THE HIGH COMMISSIONER.

	£P.
Approved Estimates, 1945-46	14,404
Draft Estimates, 1946-47	23,473
Increase	9,069

12. The increase is made up as under:—

	Approved Estimates 1945-46	Draft Estimates 1946-47	Increase	Decrease
	£P.	£P.	£P.	£P.
Personal Emoluments	10,982	14,968	3,986	—
Other Charges	3,422	4,005	633	50
Special Expenditure	—	4,500	4,500	—
Total	14,404	23,473	9,119	50
Net Increase			9,069	

Under Personal Emoluments, item 1(7) provides for the appointment of a military driver for His Excellency which was approved in the course of the financial year 1945-46; the increases

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under items 1(4) "Liaison Officer" and 1(5) "Military Assistant" have become necessary as a result of changes in the holders of these posts who are paid at military scales. The increase under item 1(12) provides for two years' increments each for the Telephone Operators for which no allowance was made in the estimates for the financial year 1945-46. The increase under item 1(16) provides for the extension to the steward at Government House of the general increase in expatriation allowances approved by the Secretary of State. Item 1(20) provides for compensatory allowances (£P.2,900) previously included under Head XXXIX, War Services. The sum of £P.4,500 inserted under Special Expenditure, item 14, is required for the purchase of cars for Government House.

HEAD IV — ACCOUNTANT GENERAL.

	£P.
Approved Estimates, 1945-46	29,211
Draft Estimates, 1946-47	37,158
Decrease	7,947

12. The increase of £P.7,947 in the draft estimates for 1946-47 compared with the approved estimated for 1945-46 is made up as under:—

Item	Approved Estimates 1945-46 £P.	Draft Estimates 1946-47 £P.	Increase £P.	Decrease £P.
Personal Emoluments	25,551	32,903	15,362	8,010
Other Charges	1,350	3,255	895	—
Special Expenditure	1,300	1,000	—	300
	29,211	37,158	16,257	8,310
		Net Increase	7,947	

Two posts of Senior Assistant Treasurer have been abolished against an increase of one post each under item 1(2), Assistant Accountant General, ind item 1(3), Senior Accountant as approved by the Secretary of State's telegram No. 1852 of the 22nd November, 1945. On the other hand provision of £P.4,000 has been made under item 1(16) for compensatory allowances transferred from Head XXXIX, War Services. In accordance with paragraph 2 of the High Commissioner's telegram No. 1608 Saving of the 10th December, 1945, the number of posts under item 1(4), Accountants, in the grade £P.300-600 has been reduced by two. No provision has been made for the replacement of a seconded officer as it is understood that the officer concerned will be demobilized before the beginning of the financial year 1946-47.

A reduction in the number of posts in the General Clerical Service by eleven relates to clerical officers in the following grades:—

1 at £P.300-600
3 at £P.200-300
7 at £P. 60-192

These officers are actually serving under the Custodian of Enemy Property; they were previously shewn under the Accountant General's establishment for convenience of budgeting, but no provision has been made for their emoluments under this head in the draft estimates for 1946-47 in order to approximate these estimates as closely as possible to actual requirements. Further two posts approved in 1945-46 in grade £P.200-300 have been suppressed.

As explained in paragraph 28 of the memorandum on Revenue the Posts and Telegraphs Department is now credited with the cost of postal services to other departments. Part of the increase under item 4 is on account of this adjustment.

HEAD V — ADMINISTRATOR GENERAL.

	£P.
Approved Estimates, 1945-46	9,235
Draft Estimates, 1946-47	15,109
Increase	5,874

13. The increase of £P.5,874 in the draft estimates for 1946-47 as compared with the approved estimates for 1945-46 is made up as follows:—

Item	Approved Estimates 1945-46 £P.	Draft Estimates 1946-47 £P.	Increase £P.	Decrease £P.
Personal Emoluments	8,505	13,709	5,561	357
Other Charges	730	1,400	670	—
	9,235	15,109	6,206	357
		Net Increase	5,874	

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The increase under Personal Emoluments is due to increments and changes of holders. The decreases include last year's provision for expatriation allowance and housing allowance in respect of the post of Deputy Administrator General; this provision is not required as the post has been filled by a Palestinian officer. The increase in the provision under item 4 is for postal charges as the result of the decision to charge the cost of postage to departments. Under item 9 provision for purchase of publications has been inserted in an increased amount of £P.50 as compared with £P.25 in the financial year 1945-46 in order to enable the Administrator General to purchase for the library of his department books needed for frequent reference.

HEAD VI — AGRICULTURE AND FISHERIES.

	£P.
Approved Estimates, 1945-46	257,524
Draft Estimates, 1946-47	380,483
Increase	122,959

14. The provision under this Head may be summarized as follows:—

Item	Approved Estimates 1945-46	Draft Estimates 1946-47	Increase	Decrease
	£P.	£P.	£P.	£P.
AGRICPLTURE AND FISHERIES.				
Personal Emoluments	91,781	178,992	88,964	1,753
Other Charges	124,590	118,340	15,750	22,000
Special Expenditure	25,036	65,100	49,310	9,246
	241,407	362,432	154,024	32,999
KADOORIE AGRICULTURAL SCHOOL MOUNT TABOR.				
Personal Emoluments	3,228	3,496	268	—
Other Charges	12,109	13,575	1,539	73
Special Expenditure	780	980	200	—
	16,117	18,051	2,007	73
Total:	257,524	380,483	156,031	33,072
		Net Increase	122,959	

15. The increases and decreases are further summarized below:—

	Personal Emoluments	Other Charges	Special Expenditure	Total
Increases:	£P.	£P.	£P.	£P.
(i) Increase on account of annual increments, changes in holder, under estimation in 1945-46, etc.	2,672	5,700	—	8,372
(ii) Compensatory (high cost of living) allowances and food production expenditure transferred from Head XXXIX, War Services.	82,000	—	25,000	107,000
(iii) New appointments and New Services.	4,560	11,589	24,510	40,659
Total Increases:	89,232	17,289	49,510	156,031
Decreases:				
(iv) Changes in holder, over-estimated in 1945-46 and special expenditure not required in 1946-47	1,345	73	8,076	9,494
(v) Production of poultry	—	20,700	—	20,700
(vi) Decreases contingent on new appointments and reductions in provision made by Estimates Committee.	408	1,300	1,170	2,878
Total Decreases	1,753	22,073	9,246	33,072
Net Increase	87,479	—	40,264	122,959
Net Decrease		4,784		

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The increases and decreases in personal emoluments under headings (ii) and (iv) refer to the normal increments and changes in personnel approved during the year 1945-46. Under other charges the increases include unavoidable increase in the provision for transport and travelling (£P.2,350) for which supplementary provision by special warrant proved necessary in 1945-46 and additional provision (£P.2,500) for upkeep of stations and laboratories. It proved necessary in 1945-46 to supplement the provision for the purpose by £P.2,200 owing to increase in wages payable to casual labourers. The other minor increases under this category relate to under-estimation of charges by the Postmaster General for telephone and postal services.

As regards the increases shown under heading (iii) the provision of £P.82,000 for compensatory allowances include a sum of £P.4,000 on account of new appointments; the remainder being transferred from Head XXXIX War Services. A sum of £P.25,000 has been transferred from the provision formerly shown under the Head War Services—control of agricultural production—for continuation of the scheme for production of wheat and barley seed and the direct production of vegetable seedlings, as well as continuation of the experimental work performed during the war by the Controller of Agricultural Production on lands directly farmed by Government. This work is an integral part of the functions of the Department of Agriculture and Fisheries in the present state of development and is particularly important as far as the Arab section of the population is concerned.

The decrease shown under heading (v) is due to the necessity to stop the scheme for production of poultry by sale of one-day chicks produced at the Government Hatcheries owing to outbreak of fowl-plague in 1945. Further proposals in this connection are referred to later in this memorandum with regard to the provision under item 37 (purchase of incubators).

16. The proposals for new services are summarized below:—

	Personal Emoluments	Other Charges	Special Expenditure	Total
	£P.	£P.	£P.	£P.
(a) Veterinary Services and improvement of breeding stock	3,088	4,800	12.000	19,888
(b) Inspection of olive trees	1,170	—	—	1,170
(c) Agricultural, poultry and beekeeping services	524	3,250	12,310	16,084
(d) Fruit Inspection Service	—	2,000	—	2,000
(e) Kadoorie Agricultural School	120	1,589	200	1,859
	4,912	11,589	24,510	40,801
Less decreases on account of changes of holder	352	—	—	352
	4,560	11,589	24,510	40,449

17. The increases under (a) are set out below:—

	£P.	£P.
Personal Emoluments:		
ITEM (6) 7 officers of the General Clerical Service 1 Grade £P.300-360 5 Grade £P.200-300 (upgraded from Grade O) 1 Grade £P.60-144	412	
ITEM 1(7) 1 Storekeeper £P.200-300	200	
ITEM 1(11) 1 telephone operator £P.60-112	60	
ITEM 1(15) 1 Senior Veterinary Officer £P.600-1,000	800	
ITEM 1(20) 12 Stock Inspectors £P.60-152	1,008	
ITEM 1(24) Temporary professional assistance	500	
ITEM 1(34) 1 Farm Assistant £P.60-192	108	3,088
Other Charges:		
ITEM 8. Upkeep of Stations and Laboratories	4,500	
ITEM 12. Veterinary Services to Village Stock	300	4,800
Specia Expenditure:		
ITEM 36. Purchase of Arab Horses	12,000	12,000
		19,888

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The additional clerical posts are required to provide for an accountant and typist for the veterinary services; and to substitute five posts now in Grade O by five posts in the grade £P.200-300 for the clerks of the five main veterinary district offices where the work is very heavy and highly responsible. The increase of one storeman in the grade £P.200-300 is likewise required for the main veterinary stores which are very valuable. The post of telephone operator is essential for the Headquarters of the Veterinary Service.

The second post of Senior Veterinary Officer is required to provide a Senior Veterinary Officer for the north of Palestine and one for the south; on the same lines as the northern and southern circles of the agricultural services.

The twelve additional posts of stock-inspector are required to supplement the present inadequate staff of twenty-three. Stock inspectors serve as the main contact personnel between stock-owners and district veterinary officers. They are required to be on constant tour in villages and settlements numbering some 1200 apart from tribal encampments to ensure that no concealed or unreported disease or heavy mortality of stock is occurring; to destroy dogs under the measures for control of rabies; to castrate inferior village male stock, vaccinate animals; supervise the dipping of sheep and goats; enforce quarantine measures in declared infected areas and ensure enforcement of rules, orders and directions under the Animal Diseases Ordinance.

It is thus beyond the physical capacity of one inspector satisfactorily to carry out these duties in an area of more than 20 to 30 villages. Furthermore in the large towns a special officer is required for work in each urban area. In these circumstances provision has been made for twelve additional posts in these estimates to meet in some measure these pressing requirements.

The provision of £P.500 for temporary professional assistance is required for the employment on a temporary basis of private practitioners to supplement the staff of assistant veterinary officers when serious outbreaks of such diseases as swine fever or fowl plague occur. There are at present four vacancies in the approved establishment of Assistant Veterinary Officers and there is little hope that suitable candidates for this professional establishment will be forthcoming for some considerable time.

The additional post of farm assistant is required to provide for a reliable assistant to the Superintendent of the Animal Section of the Government Farm at Acre to be responsible for the proper feeding, management and supervision of the services of some 100 horses, mules and donkeys at present on the establishment. Many of these animals are very valuable.

The additional provision of £P.4,500 for the veterinary service, under item 8 is required for the employment of twenty cleaners at each of the Haifa and Samakh Animal Quarantine Stations, as a result of the decision to decontrol slaughter cattle. This expenditure was met from Food Control funds during the period of control.

The additional expenditure of £P.300 for veterinary services to village stock is due to under-estimation in 1945-46 and is covered by fees collected from stock-owners.

The provision of £P.12,000 under item 36 of special expenditure is required for the purchase, from neighbouring terroritories, of two stallions and four mares. It is now many years since new Arab bloodstock was introduced at the Government Farm at Acre. Many of the stallions and mares are old, and some of the younger stock are too closely related for breeding purposes on the farm. Although the purchase price of £P.2000 per head is high, the capital outlay would result in inestimable benefit to the country.

18. The provision of £P.1,170 under item 1(51) (vide paragraph 16(b), relates to the personnel required to continue the inspection of olive presses, for hygienic reasons, previously provided as an item of other charges (item 26 of Head XVIII, of 1945-46 estimates) under the appropriation for the Department of Health.

19. The provision shown in paragraph 16(c) for new services and expansion under agricultural, poultry and bee-keeping services is made up as follows:—

	£P.	£P.
Personal Emoluments:		
ITEM 1(a) 1 Storeman £P.60-192	96	
ITEM 1(44) 1 Assistant Poultry and Beekeeping Officer £P.300-360	300	
ITEM 1(47) 1 Junior Agricultural Assistant £P.60-192	120	
ITEM 1(53) 1 Poultry Station Superintendent £P.200-300 (upgraded from Grade O)	8	524
Other Charges:		
ITEM 8. Upkeep of Stations and Laboratories (part of increase)	2,500	
ITEM 9. Demonstrations, Experiments and Investigations (part of increase)	750	3,250

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Special Expenditure:	*Provision* £P.	*Increase* £P.
Item 25. Research grants	3,500	200
Item 26. Agricultural Machinery and Equipment	1,500	900
Item 27. Draught animals carts and harness	500	140
Item 28. Plant Protection Laboratory Equipment	500	70
Item 35. Agricultural Protection (part)	30,000	5,000
Item 37. Purchase of incubators	5,000	5,000
Item 38. Jerusalem Poultry Station	250	250
Item 39. Purchase of Truck	500	500
Item 40. Agricultural Shows	520	250
		12,310
	£P.	16,084

The additional storeman is required for the district agricultural office recently established in Nablus District. Agricultural stores consist of a very large number of items of considerable value and it is essential that a storeman be provided at each district agricultural office.

The additional post of assistant poultry and bee-keeping officer is necessary for technical and extension work amongst Jewish poultry farmers to guide beginners and to assist poultry farmers by way of lectures and demonstrations

The additional junior agricultural assistant is required to supervise the Jordan Valley area where development, particularly in the Wadi Fara'a area, is increasing. The post of the Superintendent of the Poultry Station at Jerusalem must be in the grade £P.200-300. The station has been enlarged and the work there has been increased to such an extent that it is becoming imperative to appoint a Station Superintendent with proper qualifications and experience.

The increases under other charges are required for development of the poultry stations at Acre and Jerusalem; soil conservation at Ain Arrub; renovation of poultry fences, buildings, etc., which could not be maintained in proper condition during the war; and for demonstrations in tobacco growing.

The provision for special expenditure under items 26 to 28 provides for an increase of £P.200 in the grants for research purposes, for a grant to the Hebrew University (annually for a period of three years) for field mice investigation; and for essential revotes; replacements and acquisition of agricultural machinery and equipment; draught animals carts and harness; and laboratory equipment. Most of such replacements have been deferred owing to the war and the sums provided are the minimum essential for efficient working of the various farms and stations.

Under item 35 in addition to the sum of £P.25,000 referred to in paragraph 15, a sum of £P.5,000 has been provided for soil conservation work on Government farms for demonstration purposes. This work forms an essential part of any programme of agricultural development in Palestine and it is essential that Government farms and agricultural demonstration centres shall serve as an example to the farmers of Palestine.

Under Item 37, provision of £P.5,000 has been inserted in the estimates for the erection of buildings for setting up small incubators in about twenty Arab villages. Following a new epidemic of "Newcastle" Poultry Disease it is impossible this hatching season to operate the two Government Central Hatcheries at Acre and Jerusalem. It is also clear that large hatcheries are not suitable for the production of day-old chicks for Arab farmers because they must rely on supplies of eggs from widely scattered villages which may often be the source of disease. It is proposed to dispose of the equipment of the existing hatcheries and, in conjunction with the Department of Education, to operate small incubators in village school gardens to meet the needs of a village unit and thus reduce to a minimum the movement of hatching eggs and chicks. The villages would provide the funds for the purchase of the incubators and for the management of the scheme.

Provision of £P.250 has been inserted under item 38 for essential changes in the lay-out of the breeding, young stock and serving sections of the Jerusalem poultry station to comply with veterinary demands.

A sum of £P.500 has been provided under item 39 for the purchase of a 30-cwt. truck for the transport of stores, nursery trees, produce, etc. The lack of such a vehicle is both inconvenient and uneconomical.

The provision of £P.250 under item 40 is for an agricultural show at Nablus in 1946. A show held in 1945 at Tulkarm was most successful and it is considered that such shows stimulate improved farming methods.

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20. The additional provision (vide para. 16(d) for the Kadoorie Agricultural School, Mount Tabor, is as follows:—

		£P.	£P.
Item 41(8)	1 Driver £P.60-192	120	120
Item 44.	Rations for students & staff	426	
Item 46.	Upkeep of school farm, etc.	888	
Item 47.	Publication	25	
Item 48.	Telephones	50	
Item 49.	Soil Conservation	150	1,539
		Provision £P.	
Item 53.	Machines & Equipment	800	200
			1,859

Provision is made under item 41(8) for a driver for a truck included in the provision under item 53. The truck is required for the delivery of perishable farm produce to town, and collection of stores, foodstuffs and feeding stuffs. The present arrangements by contract with transport companies are unsatisfactory and uneconomical. The school is in an isolated position and the solution now proposed appears to be the only satisfactory one. The increase under other charges are all essential for the satisfactory management of the school which plays an important part in the agricultural education of Jews. The remaining provision under special expenditure is required for the purchase of refrigerators for the school-kitchen and the Principal's quarters. Both are essential in the summer months.

21. The remaining changes in the estimates relate to changes in personnel and minor allocations under other charges resulting from close scrutiny of the estimates in the light of actual expenditure and commitments.

HEAD VII — ANTIQUITIES.

	£P.
Approved Estimates, 1945-46	24,751
Draft Estimates, 1946-47	43,160
Increase	18,409

22. The increase is made up as follows:—

Item	Approved Estimates 1946-47	Draft Estimates 1946-47	Increase	Decrease
	£P.	£P.	£P.	£P.
Personal Emoluments	16,066	32,590	20,438	3,914
Other Charges	6,685	9,970	3,285	—
Special Expenditure	2,000	600	500	1,900
Total	24,751	43,160	24,223	5,814
		Net Increase	18,409	

The estimates of personal emoluments are presented in a revised form. This has been done with a view to simplifying the lay-out of the estimates and facilitating reference. The following table shows the outcome of this revision:—

Approved Estimates, 1945-46			Draft Estimates, 1946-47		
Item No.	Designation	Scale £P.	Item No.	Designation	Scale £P.
1(9)	1 Field Archaeologist	600-800	1(5)	2 Senior Archaeological Officers	1, 600-800; 1, 550-750
1(33)	1 Librarian	550-750			
1(8)	4 Inspectors	300-600	1(6)	9 Archaeological Officers	7, 300-600; 2, 300-360
1(4)	3 Assistant Keepers	300-600			
1(34)	2 Assistant Librarians and Records Officers	300-360			
1(28)	1 Laboratory Attendant	60-120	1(24)	4 Junior Technical Assistants	60-120
1(29)	2 Arranging Room Attendants	60-120			
1(32)	1 Photographic Attendant	60-120			

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Provision of £P.12,600 has been inserted under item 1(36) for compensatory allowances transferred from Head XXXIX—War Services.

In accordance with the proposals made in the High Commissioner's telegram No. 1069 Saving of the 4th September, 1945 and the approval conveyed in the Secretary of State's telegram No. 1657 of the 26th October, 1945, provision has been inserted for expenditure on the preservation and maintenance of monuments. This entails the following new appointments:—

		£P.
Item E(4)	One Conservator of Monuments, £P.800-1000	800
Item 1(9)	One (additional) Survey-Draughtsman, £P.200-300	200
Item 1(10)	One Foreman of Works, £P.200-300	200
Item 1(33)	Expatriation Allowance, £P.150	150
Item 1(35)	Housing Allowance, £P.100	100
		1,450

The provision under Item 11 of recurrent expenditure has been increased from £P.600 to £P.3,500 as a result of these proposals.

In order to cope with the excavations at Mafjar, provision has been inserted for an additional post of junior technical assistant under item 1(24).

Provision unuder item 1(21) has been increased by £P.60 for a further Assistant Formatore. Provision has also been inserted for one additional Museum Attendant in the scale of £P.60-84 under item 1(26) required for security purposes.

Under item 4, Telephones, telegram and postage, provision has been increased in accordance with the estimate of the Postmaster General for the amount to be raised against the department in respect of services rendered in conveying departmental mails.

The increase in the provision inserted under item 10 for the upkeep of motor transport reflects a decision to postpone the purchase of new motor transport at the present inflated prices, which will necessitate larger expenditure on the maintenance of existing vehicles.

Provision under item 15 has been reduced to a token vote, as it is not expected that the eviction of the squatters at Athlit Castle will be completed during the financial year 1946-47.

HEAD VIII — AUDIT.

	£P.
Approved Estimates, 1945-46	29,702
Draft Estimates, 1946-47	41,781
Increase	12,079

23. The increase in the draft estimates for 1946-47 as compared with the approved estimates for 1945-46 is made up as follows:—

Item	Approved Estimates 1945-46	Draft Estimates 1946-47	Increase	Decrease
	£P.	£P.	£P.	£P.
Personal Emoluments	21,505	34,353	13,647	801
Other Charges	8,195	7,428	233	1,000
Total	29,702	41,781	13,880	1,801
		Net Increase	12,079	

The increase is mainly due to insertion under item 1(17) of provision of £P.12,000 for compensatory allowances transferred from Head XXXIX War Services.

Under "Personal Emoluments" the post of one Assistant Auditor in the scale of £P.300-600 shewn in the approved estimates for 1945-46 under item 1(5) has been abolished against an increase of one post of Senior Examiner of Accounts in the same scale. Provision of £P.1,144 has been made for eight additional Grade "M" and Grade "N" clerical Posts, and one Grade "O" Post against abolition of eight Grade "O" Posts in order to give a more properly balanced cadre. The addition of one messenger in the scale of £P.24-72 under item 1(8) was approved during the financial year 1945-46. The other increases and decreases under this sub-head represent normal annual increments and changes of holders.

Provision for transport and travelling (item 2) has been inserted in an amount of £P.5,000 as against £P.6.000 in the approved estimates for the financial year 1945-46. The decrease of £P.1,000 is justified in the light of the actual expenditure over the last three financial years.

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HEAD IX — COOPERATIVE SOCITIES.

	£P.
Approved Estimates, 1945-46	11,676
Draft Estimates, 1946-47	16,266
Increase	4,590

24. The net increase of £P.4,590 in the draft estimates for 1946-47 as compared with the approved estimates for 1946-47 is made up as follows:—

Item	Approved Estimates 1945-46	Draft Estimates 1946-47	Increase	Decrease
	£P.	£P.	£P.	£P.
Personal Emoluments	8,271	12,541	5,835	1,565
Other Charges	3,405	3,725	320	—
TOTAL	11,676	16,266	6,155	1,565
		Net Increase	4,590	

Provision of £P.4,000 has been inserted under item 1(13) for compensatory allowances transferred from Head XXXIX, War Services.

The estimates envisage reorganization of the technical staff for which provision has been made under item 1(6) for nine posts, of which six in the scale of £P.60-192 have been transferred from the item "Field Organizers" and three in the grade £P.200-300 from the establishment of the General Clerical Service, Item 1(7).

HEAD X — CUSTODIAN OF ENEMY PROPERTY.

	£P.
Approved Estimates, 1945-46	36,760
Draft Estimates, 1946-47	38,741
Increase	1,981

25. The increase is made up as under:—

Item	Approved Estimates 1945-46	Draft Estimates 1946-47	Increase	Decrease
	£P.	£P.	£P.	£P.
Personal Emoluments	27,745	29,226	4,301	2,820
Other Charges	9,015	9,515	1,050	1,550
TOTAL	36,760	38,741	5,351	3,370
		Net Increase	1,981	

The provision under item 1(13) for compensatory allowance was under-estimated in 1945-46 and an increase of £P.3,350 has been made in 1946-47.

The post of Deputy Custodian of Enemy Property, for which provision was approved under item 1(2) of the estimates for 1945-46, has been suppressed. On the other hand, provision of £P.600 has been inserted for an additional post of Assistant Custodian in the scale £P.600-800 under item 1(2). Under item 1(4) two posts of Legal Assistants have been suppressed against an increase in the recurrent vote for Legal Charges under item 3 amounting to £P.500. It is hoped that this change in the system of legal assistance will be more economical. A further economy has been effected by reducing the number of posts of Inspectors under item 1(6) from six to four, resulting in a decrease of £P.353. The only other notable change is under item 6, Telephones, Telegrams and Postage, where an increase of £P.550 has been inserted to provide for the additional charges raised by the Postmaster General against the department in respect of inland mails.

HEAD XI — CUSTOMS, EXCISE AND TRADE.

	£P.
Approved Estimates, 1945-46	347,071
Draft Estimates, 1946-47	402,568
Decrease	55,497

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26. The net increase of £P.55,497 in the draft estimates is made up as follows:—

Item	Approved Estimates 1946-47	Draft Estimates 1946-47	Increase	Decrease
	£P.	£P.	£P.	£P.
Personal Emoluments	101,235	202,718	101,829	346
Other Charges	245,336	197,850	7,604	55,090
Special Expenditure	500	2,000	1,500	—
TOTAL	347,071	402,568	110,933	55,436
Net Increase			55,497	

27. The increase totalling £P.110,933 and the decrease totalling £P.55,436 are summarized below:—

Item	Personal Emoluments	Other Charges	Special Expenditure	Total
	£P.	£P.	£P.	£P.
Increases:				
(a) Increments and changes of holders under-estimation	2,545	5,450	—	7,995
(b) Compensatory Allowances transferred from Head XXXIX, War Services	95,000	—	—	95,000
(c) Overtime Fees	2,000	—	—	2,000
(d) Inter-departmental charges Item 10	—	1,104	—	1,104
(e) New Services	2,284	1,050	1,500	4,834
Total Increases	101,829	7,604	1,500	110,933
Decrease:				
(a) Change of holders	346	—	—	346
(b) Items 4, 6, 9 overestimated in 1945-46; and reductions by Estimates Committee	—	5,090	—	5,090
(c) Drawbacks and Rebates	—	50,000	—	50,000
Total Decrease	346	55,090	—	55,436
Net Increases	101,483	—	1,500	55,497
Net Decreases	—	47,486	—	—

The following new services are necessary in view of the steadily increasing volume of imports and of the necessity to increase the establishment of preventive and customs guards:—

	£P.	£P.
A. *Personal Emoluments*:		
ITEM 1(8) 1 Officer of Customs & Excise, Grade I, £P.300-360	300	
ITEM 1(9) 2 Officers of Customs & Excise, Grade II, £P.200-300	400	
ITEM 1(10) 12 Officers of Customs & Excise, Grade III, £P.60-192	720	
ITEM 1(16) 10 Guards at £P.72 p.a.	720	
ITEM 1(19) 1 Launch Mechanic	144	2,284
B. *Other Charges*:		
ITEM 2. Additional expenditure contingent upon increase in officers and motor transport, vide sub-head C.	550	
ITEM 16. Additional expenditure contingent upon increase in motor transport, vide sub-head C.	500	1,050
C. *Special Expenditure*:		
ITEM 18. Provision for the purchase of three pick-ups		1,500
TOTAL		4,834

The main decrease in the draft estimates (item 11, "Drawbacks and Rebates") amounts to £P.50,000. It is anticipated that production and services of local contractors for His Majesty's Forces will considerably decrease during the financial year 1946-47 and that the refunds of duty on stocks, particularly of motor spirits thus utilized will be reduced.

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HEAD XII — DISTRICT ADMINISTRATION.
(See Appendix E).

	£P.
Approved Estimates, 1945-46	290,309
Draft Estimates, 1946-47	454,236
Decrease	163,927

28. The increase of £P.163,927 is made up as follows:—

Item	Approved Estimates 1945-46	Draft Estimates 1946-47	Increase	Decrease
Personal Emoluments:	£P.	£P.	£P.	£P.
Excluding Compensatory Allowances	139,169	151,122	14,240	2,288
Compensatory Allowances (transferred from Head XXXIX War Services)	—	120,000	120,000	—
Other Charges:	109,858	120,965	12,922	1,815
Special Expenditure:				
Excluding Village Works	13,432	12,150	2,138	3,420
Village Works	27,850	50,000	22,150	—
TOTAL	290,309	454,236	171,450	7,523

29. The allocation of this expenditure is set out in Appendix E. The comparative figures are as follows:—

District	Approved Estimates 1945-46 (Excluding Comp. Allowance)	Draft Estimates 1946-47			
		Excluding Comp. Allowances	Increase excluding Comp. Allowances	Comp. Allowances (transferred Fr. Head XXXIX	Total 1946-47
	£P.	£P.	£P.	£P.	£P.
Jerusalem	55,449	67,470	12,021	30,000	97,470
Haifa	33,848	39,153	5,305	16,000	55,153
Samaria	47,307	51,459	4,152	18,000	69,459
Galilee	54,025	61,567	7,542	20,000	81,567
Lydda	52,342	54,122	1,780	25,000	79,122
Gaza	35,838	41,065	5,227	11,000	52,065
Unallocated	11,500	19,400	7,900	—	19,400
TOTAL	290,309	334,236	43,927	120,000	454,236

JERUSALEM DISTRICT.

30. The estimates for Jerusalem District show an increase of £P.42,021 as follows:—

Item	Approved Estimates 1945-46	Draft Estimates 1946-47	Increase
Personal Emoluments:	£P.	£P.	£P.
Excluding Compensatory Allowances	29,624	32,100	2,476
Compensatory Allowances	—	30,000	30,000
Other Charges:	21,015	28,270	7,255
Special Expenditure:			
Village Works	4,600	5,000	400
Other	210	2,100	1,890
TOTAL	55,449	97,470	42,021

The increase under personal Emoluments is made up as follows:—

		£P.
ITEM 1(3)	Deputy District Commissioner (Change of holder)	197
ITEM 1(4)	2 Assistant District Commissioners (additional)	1,575
ITEM 1(5)	1 District Officer (additional)	360
ITEM 1(9)	Extra Clerical assistance	290
ITEM 1(15)	Ghaffirs and doorkeepers	252
		2,674
	Less net decrease (Increments less change of holder, etc.)	198
		2,476

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Approval for the increase in the establishment of Assistant District Commissioners and District Officers was sought in the High Commissioner's telegram No. 77 Saving of the 27th January, 1946. The increase in the provision for extra clerical assistance is necessary for temporary clerical staff required in connection with the control of building materials, estimation of crops etc. The provision for doorkeepers is required for the continued employment of doorkeepers for whom provision was made by Special Warrant in 1945-46, to check and control, as a security measure, persons entering and leaving the District Administration Offices.

The increase under Other Charges includes an increase of £P.2,200 under item 2 for transport and travelling. The appropriation of £P.6,800 in 1945-46 required to be supplemented by a special warrant for £P.2,800 but it is hoped that travel costs may decrease in the coming year and various proposals directed to that end are under consideration. An increase of £P.5,460 has been provided for increased telephone charges and inland postal charges which are now met from departmental appropriations and credited to the revenue of the Department of Posts and Telegraphs. An increase of £P.360 has been provided for remuneration to mukhtars and is payable by regulation as village populations reach the figure entitling the mukhtar to receive remuneration and as population increases to a figure entitling the mukhtars to payment at a higher rate in the approved scale of payments. On the other hand it has proved practicable, in the light of past experience, to reduce the provision slightly under other items of expenditure.

The provision for special expenditure includes an increase of £P.400 in the allocation for village works. In present conditions it is essential that adequate provision should be placed in the hands of District Commissioners for direct allocation to villages for essential improvements. Further reference is made to this question in dealing with the "unallocated" provision under this Head. Provision of £P.1,500 is made for prizes for terracing. This amount represents the allocation to Jerusalem District out of the sum of £P.8,000, which was shown as unallocated in the estimates for 1945-46, and of which the purpose was explained in paragraph 31 (page 22) of the memorandum on the expenditure estimates for 1945-46. The necessity for encouraging all methods of combating soil erosion in Palestine particularly in hill-districts needs no elaboration. The sum of £P.400 has been inserted to cover outstanding charges for a car acquired for use by the District Administration Officers.

Haifa District.

31. The increase of £P.21,305 in the estimates for the Haifa District is made up as follows:—

Item	Approved Estimates 1945-46	Draft Estimates 1946-47	Increase
	£P.	£P.	£P.
Personal Emoluments:			
Excluding Compensatory Allowances	18,263	20,688	2,425
Compensatory Allowances	—	16,000	16,000
Other Charges:	10,935	12,215	1,280
Special Expenditure:			
Village Works	4,000	4,500	500
Other	650	1,750	1,100
Total	33,848	55,153	21,305

The increase under personal emoluments is made up as follows:—

	£P.
Item 1(4) 1 Assistant District Commissioner	800
Item 1(6) 1 Accountant £P.300-600	300
Item 1(8) 5 Officers of the General Clerical Service	872
4 in Grade £P.200-300	
1 in Grade £P. 60-192	
Item 1(10) 1 Tax-collector £P.60-192	108
	2,080
Increments and other clanges due to change of holders, etc.	355
	2,425

Approval for increase in the establishment of Assistant District Commissioners was sought in the High Commissioner's telegram No. 77 Saving of the 27th January, 1946, The posts of Accountant and one clerk in grade £P.60-192 are required in connection with a proposal under consideration that responsibility for the management of the staff of the Sub-Accountant's offices at Haifa and at Jaffa should be transferred from the District Commissioners to the Accountant General. The appointment of an Accountant will release a District Officer for full-time revenue work, the importance and volume of which fully require the whole attention of a District Officer.

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Approval for the four clerical posts in the grade £P.200-300 was sought in Mr. J.V.W. Shaw's telegram No. 1131 saving of the 14th September, 1945. The additional post of tax-collector has been inserted to deal with the increasing number of applications referred to the office of the District Commissioner by Assessing Officers for assistance in the collection of Income Tax. These applications have become so numerous as to affect the collection of Urban and Rural Property Tax.

The increase under Other Charges include an increase of £P.800 in the provision for transport and travelling; and increase of £P.250 for remuneration to mukhtars; and an increase of £P.100 on account of reimbursement to the Postmaster General for inland postal services.

Under special expenditure the allocation for village works has been increased by £P.500; the provision for the maintenance of the Haifa Hutting Zone has been increased by £P.100, and provision of £P.1,000 has again been inserted for prizes for terracing and soil conservation measures.

Samaria District.

32. The increase of £P.22,152 in the allocation to the Samaria District is made up as follows:-

Item	Approved Estimates 1945-46	Draft Estimates 1946-47	Increase
Personal Emoluments:	£P.	£P.	£P.
Excluding Compensatory Allowances	20,465	21,769	1,304
Compensatory Allowances	—	18,000	18,000
Other Charges:	21,430	21,990	560
Special Expenditure:			
Village Works	5,000	6,000	1,000
Other	412	1,700	1,288
TOTAL	47,307	69,459	22,152

The increase under personal emoluments comprise the following items:—

	£P.
ITEM 1(5) 2 District Officers £P.300-600	600
ITEM 1(6) 1 Finance Officer £P.300-500	300
ITEM 1(8) 1 Officer of the General Clerical Service £P.60-192	72
ITEM 1(15) 1 Ghaffir	96
Increments and changes in holder (net)	236
	1,304

Approval for the two additional posts of District Officer was sought in the High Commissioner's telegram No. 77 Saving of the 27th January, 1946. The post of Finance Officer is provided to implement, in part the recommendations of a departmental committee which examined in 1945 the machinery for the collection of Government revenue. The post of clerical officer is required in connection with the outstation office opened at Toubas. The additional ghaffir was appointed in 1945-46 for security reasons.

The increase under Other Charges include an increase of £P.400 in the allocation for transport and travelling; and an increase of £P.220 for remuneration to mukhtars.

Under Special Expenditure the allocation for minor works has been increased by £P.1,000 and £P.1,500 has been again been provided for prizes for terracing and stimulation of soil conservation; in this connection attention is invited to the notes on special expenditure in paragraph 30.

Galilee District.

33. The increase of £P.27,542 in the allocation to Galilee District is made up as follows:—

Item	Approved Estimates 1945-46	Estimates Draft 1946-47	Increase
Personal Emoluments:	£P.	£P.	£P.
Excluding Compensatory Allowances	27,245	27,707	462
Compensatory Allowances	—	20,000	20,000
Other Charges:	22,530	24,360	1,830
Special Expenditure:			
Village Works	4,250	8,000	3,750
Other	—	1,500	1,500
TOTAL	54,025	81,567	27,542

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The increase under personal Emoluments relates to the upgrading of the post of the District Commissioner approved in 1945-46 and provision for a new post of Finance Officer as in the case of the Samaria District as recommended by the departmental committee referred to in the preceding paragraph. Of the increases under Other Charges £P.1,800 is in respect of transport and travelling.

Under Special Expenditure the provision in 1945-46 was supplemented by £P.2,250 and a further increase of some 20 per cent has been made in the current estimates. An allocation of £P.1,500 has again been inserted for prizes for terracing and conservation of soil as in the case of the other-hill districts.

LYDDA DISTRICT.

34. The allocations to the Lydda District show an increase of £P.26,780 as follows:—

Item	Approved Estimates 1945-46 £P.	Draft Estimates 1946-47 £P.	Increase £P.
Personal Emoluments:			
Excluding Compensatory Allowances	31,082	31,212	130
Compensatory Allowances	—	25,000	25,000
Other Charges:	17,110	17,310	200
Special Expenditure:			
Village Works	3,500	4,000	500
Other	650	1,600	950
TOTAL	52,342	79,122	26,780

The provision for personal Emoluments includes the following new posts:—

		£P.
ITEM 1(4)	1 Assistant District Commissioner	800
ITEM 1(8)	2 Officers of the General Clerical Service	
	1 at £P.300-360	
	1 at £P.180-276	214
		1,014
	Less decrease due to changes in holders, etc.	884
		180

Approval for the additional post of Assistant District Commissioner was sought in the High Commissioner's telegram No. 77 Saving of the 27th January, 1946. The additional clerical post in the grade £P.300-360 is required in connection with the proposal referred to in paragraph 31 above, for the transfer in 1947 of the management of the staff of the Sub-Accountants Offices at Haifa and Jaffa to the Accountant General and the immediate opening of a Sub-Accountant's Office at Tel Aviv. The work now performed at Jaffa in connection with revenue and expenditure relating to Tel Aviv will be transferred to the new office which will be accommodated in the present District Offices in Tel Aviv. During the year 1946-47 the two officers will continue to be supervised by the District Commissioner. On the other hand one Grade M post has been abolished on the transfer of the holder who was in charge of assessment of Urban Property Tax at Tel Aviv to the Department of Land Settlement as inspector of valuation. The additional post in Grade N relates to the posting of an officer from the Secretariat to the District Administration in 1945-46.

There were minor adjustments under other charges resulting in a net increase of £P.200.

Under Special Expenditure the allocation for village works has been increased by £P.500 and an allocation of £P.1,000 has been inserted for prizes for hill-terracing and soil conservation.

GAZA DISTRICT.

35. The increase of £P.16,227 in the allocation to Gaza District is made up as follows:—

Item	Approved Estimates 1945-46 £P.	Draft Estimates 1946-47 £P.	Increase £P.
Personal Emoluments:			
Excluding Compensatory Allowances	12,490	13,245	755
Compensatory Allowances	—	11,000	11,000
Other Charges:	16,838	16 820	—18
Special Expenditure:			
Village Works	6,500	8,000	1,500
Other	10	8,000	2,990
TOTAL	35,888	52,065	16,227

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Provision has been made for a Finance Officer in the grade £P.300-500 and one post of District Officer has been given up on this account. The remaining increases under Personal Emoluments are due to increments and changes of holder of posts.

The changes under Other Charges resulting in a net decrease of £P.18 require no comment.

Under Special Expenditure the provision for village works has been increased by £P.1,500; a sum of £P.1,000 has been provided for prizes for hill-terracing and soil conservation; and a sum of £P.2,000 has been provided for compensation to owners of land acquired in connection with afforestation at Beersheba. In view of the large tribal areas of this District it is essential that the District Commissioner shall have adequate funds under his control for work, particularly on tracks and prevention of sand-drift by means of afforestation.

UNALLOCATED.

36. Provision has been inserted in the draft estimates for the following expenditure which has not been allocated to Districts:—

		£P.
Personal Emoluments:		
ITEM 1(4)	5 Assistant District Commissioners £P.400-1000	2,750
ITEM 1(5)	3 District Officers £P.300-800	900
ITEM 1(17)	Expatriation Allowances (see item1(4))	750
		4,400
Special Expenditure:		
ITEM 21.	Village Works	14,500
ITEM 24.	Prizes for terracing	500
		15,000
	TOTAL	19,400

Advance approval for these posts for cadets in training was sought in the High Commissioner's telegram No. 77 Saving of the 27th January, 1946.

The items of Special Expenditure have been inserted as the result of a request by District Commissioners in Conference that the allocation for village works should be doubled and that a balance of £P.500 should be left unallocated from the appropriation for prizes for hill-terracing in order that District Commissioners might be given the opportunity after mutual consultation, to decide on the allocation themselves. It was decided that increase of the appropriation for village works to £P.50,000 was justified but that the procedure for allocation of the additional provision required further consideration. There is no doubt that placing these funds at the disposal of District Commissioners is the best means of combatting the insidious criticism that the Palestine villager sees nothing of the Government except the policeman and tax-collector; moreover, in view of the ever increasing direct contribution by the Arab villages to health and Educational services it is essential that the Government contribution should be increased. Until now Government contributions towards individual village works and services undertaken by villages with the advice of the District Administration have been inadequate. A typical instance is that of a school building erected at the cost of a village for a sum of £P.1,000; the Government contribution, limited by the inadequacy of the village works vote, being £P.50.

HEAD XIII — EDUCATION.

	£P.
Approved Estimates, 1945-46	762,208
Draft Estimates, 1946-47	1,181,397
Increase	419,189

37. The increase of £P.419,189 in the draft estimates for 1946-47 as compared with the approved estimates for 1945-46 is made up as follows:—

Item	Approved Estimates 1945-46	Draft Estimates 1946-47	Increase	Decrease
HQ. SCHOOL AND COLLEGES ETC.	£P.	£P.	£P.	£P.
Personal Emoluments	313,878	654,011	343,859	3,726
Other Charges	237,795	271,585	33,790	—
Special Expenditure	194,280	238,200	44,290	370
TOTAL	745,953	1,163,796	421,939	4,096
KADOORIE AGRICULTURAL SCHOOL TULKARM.				
Personal Emoluments	2,683	3,144	461	—
Other Charges	11,962	12,597	635	—
Special Expenditure	1,610	1,860	250	—
TOTAL	16,255	17,601	1,346	—
Grand Total	762,208	1,181,397	423,285	4,096
		Net Increase	419,189	

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38. The increases totalling £P.423,285 and decreases totalling £P.4,096 may be analyzed as follows:—

	Personal Emoluments £P.	Other Charges £P.	Special Expenditure £P.	Total £P.
Increases:				
(a) Increments, provision for a full-year for services provided in 1945-46 for part of the year only changes in holders; transfer between votes and increase in Jewish grant in aid under approved formula	15,342	9,605	14,000	39,947
(b) Compensatory allowances; including £P.10,000 for new services	310,000	--	—	310,000
(c) New Services*	18,978	24,820	30,540	73,338
Total Increase	344,320	34,425	44,540	423,285
Decreases:				
(d) Change of holders; overestimation and Special Expenditure not required	3,726	—	370	4,096
Net Increases	340,594	34,425	44,170	410,189

Of the increase of £P.18,016 in respect of Personal Emoluments under (a), normal increments and increases due to change of holders of posts in 1945-46 account for some £P.8,500; and provision for a full-year for 120 posts of Education Officer, Grade IV (£P.5,780); 30 subordinate employees (£P.600) provided in 1945-46 for 6½ months and a lecturer at the Kadoorie School (£P.160) provided in 1945-46 for six months account for £P.6,590. Of the increase of £P.9,605 under Other Charges an increase of £P.1,910 is on account of reimbursement to the Postmaster General for telephones and inland postal charges; £P.4,500 is on account of increase in the contribution to Jewish education under the approved formula and £P.1,020 is on account of examination expenses due to increase in external examinations and the number of candidates; and the remainder is mainly on account of resumption of the activities of the Haifa Trade School, replacements and repairs curtailed during the war. The increase of £P.14,000 under Special Expenditure is on account of the increase in the Jewish share on account of expenditure on compensatory allowances.

Of the provision of £P.310,000 for compensatory allowances, £P.300,000 is transferred from Head XXXIX, War Services and some £P.10,000 is provided in respect of the new services for which provision is made in the draft estimates.

39. The total provision for new services resulting in a net increase of £P.73,338 is summarized below:—

	Personal Emoluments £P.	Other Charges £P.	Special Expenditure £P.	Total £P.
A. Promotions and additional staff:				
(i) Administration	1,574	—	100	1,674
(ii) Additions to Colleges and Trade Schools	2,660	1,140	1,000	4,800
(iii) Promotion of teachers	1,458	—	—	1,458
B. Urban Education	3,822	2,850	8,000	14,672
C. Rural Education	6,490	3,930	30,000	40,420
D. Grants-in-Aid to Local Education Authorities	—	—	25,000	25,000
E. Development of School Gardens	—	—	4,800	4,800
F. Miscellaneous	300	5,820	1,000	7,120
G. Grants-in-Aid to non-Government Schools	—	11,000	22,000	33,000
H. Kadorie Agricultural School, Tulkarm	—	—	700	700
TOTAL	16,304	24,740	92,600	133,644

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A. Promotion and Additional Staff.

(i) *Administration.*

40. The effect of these proposals is shown below:—

		Increase £P.	Decrease £P.
Item 1(5)	3 Senior Education Officers £P.600-800	1,800	—
Promoted from			
Item 1(8)	Education Officers, Grade I £P.300-600	—	1,614
Item 1(10)	1 Supervisor of Buildings £P.300-600	396	—
Item 1(15)	7 Officers of the General Clerical Service: 2 in Grade £P.200-300, 3 in Grade £P.60-192, 2 in Grade £P.60-144	832	—
Item 1(17)	1 Subordinate employee at £P.60 per annum	60	—
		3,088	1,614
Special Expenditure:			
Item 24.	Office Furniture and Equipment	100	—
		3,188	1,614
	Net Increase	1,574	

The three senior education officers are required for the following purposes:—

(i) One is required at Headquarters for the general supervision and inspection of the teaching of important subjects such as mathematics, Arabic and English in the secondary classes of some eighteen schools and for the co-ordination of their work with that of the colleges;

(ii) One is required for the grading of the post of principal of the Rashidiya College in the same grade as of other posts of equal responsibility such as the Principal of the Women's Training College and the Trade School.

(iii) One is required for a Jewish Senior Education Officer to be placed in charge of inspection of Jewish Schools in Jerusalem and Jewish settlements in central Palestine.

The post of supervisor of buildings is required for the employment of a properly qualified civil engineer to supervise the increasing building activities of local education authorities. These authorities undertake the construction of a large number of new classrooms and school buildings annually and the work has become so extensive that the minimum degree of supervision which the public works department is able to provide is no longer sufficient. Owing to the urgency of the matter provision for this post was made by Special Warrant in 1945-46.

The clerical posts are required for the following purposes:—

(i) One clerk in grade P.200-300 and two in grade £P.60-192 are required to reinforce the staff of the accounts and establishments section to enable the section to cope with the increased work arising out of the increase in the teaching and other personnel of the department; and some 1,000 deposit accounts of additional depositors, resulting from the recent amendment of the Provident Fund Ordinance which permitted ungraded personnel to become contributors to the Fund.

(ii) One clerk in grade £P.200-300 and one typist in grade £P.60-144 are required for the section dealing with examinations owing to the increase in external examinations and in the number of candidates.

(iii) One clerk in grade £P.60-192 and one packer at £P.60 per annum are required for the stores section at headquarters where the varied and valuable stores require ever increasing vigilance and care and a typist in grade £P.60-144 is required for the office of the District Inspector of Education at Haifa.

(ii) *Additional Staff for Colleges and Trade Schools.*

41. The proposals made under this heading are summarized below:—

		£P.
Personal Emoluments:		
Item 1(8)	3 Education Officers Grade I, £P.300-600	1,500
Item 1(21)	Expatriation Allowances at £P.100 per annum	300
Item 1(11)	1 Education Officer Grade II, £P.300-500	300
Item 1(12)	1 Education Officer Grade III, £P.200-300	200
Item 1(13)	2 Education Officers, Grade IV, £P.60-192	240
Item 1(17)	2 Subordinate Employees at £P.60 per annum	120
		2,660

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	£P.
Other Charges:	
ITEM 6. Lighting, heating, water and conservancy	100
ITEM 7. Labour	130
ITEM 13. Rations for boarders	860
ITEM 14. Cleaning materials	50
	1,140
Special Expenditure:	
ITEM 24. School furniture and Equipment	1,000
	4,800

The three posts of education officer in Grade I are required for British lecturers in the English language and literature. Now that post-matriculation classes have been established on a firm footing in the Government Arab College, the Rashidiya College and the Women's Training College in which students are prepared for entry to British Universities without a preliminary stage at the University of Beirut or Egypt, it is essential that each college should have one British lecturer for English language and literature.

Provision has been made under items 1(11) and 1(12) for an Education Officer in Grade £P.300-500 for a foreman of building and allied trades and one in Grade £P.200-300 for an electrical instructor.

The provision under the remaining items set out in this paragraph is required for the addition of a fourth class at the Rural Women Teachers Training Centre at Ramallah. At present this institution has three secondary classes in which academic, practical and training courses are followed. Girls are selected to enter from the seventh class of elementary schools and the ages of promising pupils have tended to become lower than formerly. Many of the girls selected now enter at the age of 13. The graduates thus leave at an age of approximately 16 years. Experience has shown that they are too young to assume the responsibility of being in charge of village girls' schools and moreover their qualifications are no longer considered to be sufficient. It is proposed therefore that a fourth class be added.

(iii) *Promotion of Teachers.*

42. These proposals are set out below:—

		Increase £P.	Decrease £P.
ITEM 1(11)	3 Education Officers, Grade II, £P.300-500	900	—
Promoted from			
ITEM 1(12)	Education Officers, Grade III, £P.180-276	—	828
ITEM 1(22)	Cost of Living Allowances	—	54
ITEM 1(12)	40Education Officers, Grade III, £P.180-276	7,200	—
Promoted from			
ITEM 1(13)	Education Officers, Grade IV, £P.60-172	—	6,880
ITEM 1(22)	Cost of living allowances	720	480
ITEM 1(13)	20 Education Officers, Grade IV, £P.104 per annum	2,080	—
Promoted from			
ITEM 1(14)	Supernumerary teachers £P.60-96 at £P.60 per annum	—	1,200
		10,900	9,442
	Net Increase	1,458	

The existing and proposed establishments of teaching posts from grade II down to the supernumerary teachers' grade apart from additional posts required for development, are as follows:—

	Existing Posts	Proposed Posts
Grade II, £P.300-500	17	14
Grade III, £P.200-300 Grades E2 and S3, £P.180-276	255	218
Grade IV, £P.60-192 Graed 3, £P.60-172	1,265	1,285
Supernumerary Teachers £P.60-96	246	266
	1,783	1,783

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It is proposed that three posts be upgraded to Grade II, £P.300-500 from the next lower grade to provide for the normal advancement of teachers. It is also proposed that 40 posts be upgraded to Grade E2, £P.180-276 from Grade E3, £P.60-172. These posts are intended for the promotion of teachers who are 45 years old or more. In this connection, attention is invited to paragraph 44 (page 25) of the memorandum on expenditure, enclosure III to the draft estimates, 1945-46. In continuation of the scheme to upgrade 200 posts from the supernumerary teachers posts (formerly called "unclassified) to Grade IV, £P.60-192 in five years it is proposed that a third batch, consisting of 20 posts be upgraded in 1946-47, making 100 posts in all.

B. Development of Urban Education.

43. The provision made under this Heading is as follows:—

	£P.
Personal Emoluments:	
Item 1(13) 58 Education Officers, Grade £P.60-192 (for 6½ month: 28 at £P.120 p.a. 30 at £P.104 p.a.)	3,510
Item 1(17) 12 Subordinate employees at £P.4 p.m. (for 6½ months)	312
	3,822
Other Charges:	
Item 2. Transport and Travelling	250
Item 11. Books, materials and equipment	2,600
	2,850
Special Expenditure:	
Item 23. School Furniture and Equipment	8,000
Total	14,672

The sense in which 'development' is used is explained in paragraph 54 (page 27) of the memorandum on the expenditure estimates, 1945-46. Provision is made in 1946-47 for fifty-eight additional teaching posts and the necessary ancillary expenditure for the development of urban education of these posts, sixteen are required for the lower elementary cycle, twelve for the higher elementary cycle, seventeen for the secondary cycle and thirteen for relief.

The inadequacy of the provision for secondary education can be realized from the following figures. In November, 1944, Government schools had 64,800 pupils in the lower elementary cycle, 6,100 in the higher elementary cycle and only 1,200 in the secondary cycle. The need of the various Government services and the country as a whole urgently requires the development of secondary classes. Even with the proposed additional provision admission to the higher elementary cycle and to the secondary cycle will continue to be by selection according to individual merit.

C. Development of Rural Education.

(i) *Development of existing schools.*

44. The provision made in the draft estimates for the purpose is as follows:

	£P.
Personal Emoluments:	
Item 1(13) 74 Education Officers, Grade £P.60-192 at £P.104 per annum (for 6½ month)	4,170
Item 1(17) 20 Subordinate employees, at £P.4 per annum (for 6½ months)	520
	4,690
Other Charges:	
Item 2. Transport and Travelling	370
Item 11. Books, materials and equipment	2,000
	2,370
Special Expenditure:	
Item 26. Grants to Local Education Authorities for schools sites and buildings	27,000
Total	34,060

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The public demand for the development of existing schools, and the opening of new schools is insistent. To satisfy this demand some 500 new posts, of which 230 are now paid for by local authorities, and the construction of about 280 new rooms, including the replacement of unsuitable rooms are required. As a step towards meeting this pressing demand the provision set out above will provide for 74 teaching posts and 108 new classrooms as follows:

	Posts	new Rooms
For the completion of the lower elementary cycle and the separation of classes in large schools	35	35
For the completion of the higher elementary cycle	15	15
For taking over posts paid for by villagers	24	—
Unsatisfactory rooms requiring replacement	—	28
New rooms for which villagers are prepared to provide teachers	—	30
	74	108

The provision for the completion of cycles and separation of classes is unavoidable. Of 230 teaching posts in Government schools, now paid for by villagers, it is intended to take over 24 posts in schools where more than one teacher is paid for by the villagers or where the villages are poor.

At present there are 62 schools in which two or more teachers are paid for by villagers. The provision for 20 subordinate employees is required for the appointment of cleaners in large schools. The sum of £P.27,000 for building grants under this part of the scheme comprises £P.19,500 for 78 new rooms for the completion of cycles and replacements of unsatisfactory rooms and £P.7,500 for the addition of 30 new rooms to existing schools where the villagers are prepared to provide teachers for the use of these rooms. Villagers have shown great enthusiasm for the enlargement of their schools and so long as they are able and prepared to pay, the opportunity should not be missed. The sum of £P.27,000 is intended to cover one-half of the cost of the proposed 108 rooms. In fact at existing building rates it actually covers one-third of the cost. In any case the remaining part of the cost will be defrayed by the villagers.

(ii) *New Schools.*

45. The relevant provision under this heading is set out below:—

	£P.
Personal Emoluments:	
ITEM 1(13) 32 Education Officers,	1,800
Grade £P.60-192 at £P.104 per annum (for 6½ months)	
Other Charges:	
ITEM 2. Transport and Travelling	160
ITEM 11. Books, materials and Equipment	1,400
	1,560
Special Expenditure:	
ITEM 26. Grants to local education authorities for school sites and biulding.	3,000
	6,360

Forty-two villages and tribal centres have provided accommodation for the opening of new boys' schools and 26 more will probably provide such accommodation in the near future. It is proposed that boys' schools be opened or taken over in twenty of these sixty-eight villages and tribal centres. Furthermore forty villages have applied for the opening of girls schools and it is proposed to open twelve girls' schools and issue grants amounting to £P.3,000 to cover half the cost of twelve new school rooms.

D. GRANTS-IN-AID TO LOCAL AUTHORITIES.

46. In addition to the grants to local education authorities for school sites and buildings in Arab villages referred to in the two preceding paragraphs a sum of £P.25,000 has been provided under item 26 as grants to Arab education authorities in fourteen towns for the purchase of school sites and the addition of new classrooms or the construction of nuclei of school buildings. Of the sum of £P.25,000 it is intended to issue grants of £P.2,000 for the improvement of school buildings. Local Education Authorities will contribute according to their means and the priorities in the grants are already determined by the degree in which the local authortiy concerned is prepared to participate. It must be borne in mind that during the last twenty-five years only seven school-buildings were constructed by Government in towns apart from a few rooms added in various centres by local education authorities with or without Government assistance. The remaining 68 urban schools are accommodated in unsatisfactory hirings or in buildings constructed

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under the supervision of the Turkish Goverment before 1918. In these circumstances the provision now made for allocation to education authorities is a very minor step which scarcely touches the fringe of this very urgent problem.

E. Development of School Gardens.

47. A sum of £P.4,800 has been provided under item 27 for the extension of the scheme initiated in 1943-44 to a larger number of schools. The provision will, it is intended, be used for fencing and terracing gardens, for the construction of poultry houses and for the purchase of pumps, pipes and dairy equipment. The villages have willingly provided plots of land for gardens.

F. Miscellaneous.

48. Under this heading the following items are grouped:—

		£P.
Personal Emoluments:		
Item 1(23)	Duty Pay (increase)	300
Other Charges:		
Item 2.	Transport and Travelling	1,080
Item 3.	Railway fares and Freight	200
Item 4.	Telephones, etc.	90
Item 15.	Scholarships (increase)	4,440
		5,810
Special Expenditure:		
Item 28.	Text-Books	1,000
		7,100

The increase of £P.300 for duty pay is intended for regrading for the purpose of duty pay, certain schools which owing to their recent development in size and efficiency are now eligible for upgrading. In most of these headteachers have hitherto received no duty pay. The increases in the provision for transport and travelling and railway fares and freight is required for teachers sitting for examinations outside their normal stations.

In accordance with the approved regulations for the appointment and promotion of teachers, certain categories are, in the interest of the service, barred at various steps of the salary scale until they pass qualifying examinations in school subjects and/or in theory and practice of teaching. It is proposed that such teachers should be paid transport and travelling allowances as in the case of other Government officials who sit for language examinations and are paid allowances. Provision of £P.90 has been made under item 4 for the installation of telephones in five large town schools.

Of the additional provision of £P.4,440 for scholarships a sum of £P.2,950 is intended to cover new scholars to study in the United Kingdom, £P.450 for scholars to study in Egypt or Lebanon, and £P.1,000 for local scholarships. The United Kingdom scholarships are necessary for the development of secondary education and teacher training. The fact that no scholars could be sent abroad during the war has caused an acute shortage of secondary school teachers. The increase in local scholarships, including maintenance allowances, is necessitated mainly by the increase of post-matriculation students at the Government Colleges and the British Council's school of higher studies.

The provision of £P.1,000 for textbooks under item 28 is required for the production of suitable Arabic tex-books which cannot otherwise be obtained.

G. Grants-in-Aid to non-Government Schools.

49. The increase shown under this heading in paragraph 39 represents the Jewish share under the approved formula (say 30 per cent) of the recurrent and non-recurrent expenditure of the new provision set out under items A to F of paragraph 39. The provision on this account amounts to £P.11,000 under item 17 on account of recurrent expenditure and £P.22,000 under item 25 on account of non-recurrent expenditure.

H. Kadoorie Agricultural School, Tulkarm.

50. The additional provision under this heading consists of a sum of £P.300 under item 37 required for repairing the wire fence and extending the fence to unfenced parts of the school boundaries and the £P.200 is required for water pipes for the vegetable section.

The provision of £P.200 under item 44 is required for terracing a piece of land in the school area.

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51. For the sake of clarity the computation of item 25, Grants-in-Aid to non-Government schools is set out below:—

	£P.
(1) *Grants to School attended by Arabs*	
(a) Latrun (Italian and French Schools) as approved in 1945-46	9,500
(b) Other Community School as approved in 1945-46	16,000
(c) Supreme Moslem Council Schools as approved in 1945-646	3,200
	28,700
(2) *Jewish share*:	
(a) In respect of (a) to (c) above 29.86% say 30%	8,610
(b) Interest on loan funds	609
(c) Departmental revotes £P.10,300 say 30%	3,090
(d) Minor Works £P.5,000 say 30%	1,500
(e) Share of Compensatory Allowances £P.310,000 say 30%	93,000
(f) Share of new expenditure (vide para. 49)	22,000
	128,809
TOTAL	157,509
	158,000

52. There only remains under this head to explain the provision for the following revotes of provision under special expenditure approved in 1945-46:—

		£P.
ITEM 23.	School furniture and equipment	1,600
ITEM 28.	Text-books	500
ITEM 29.	Seeds and Seedlings	500
ITEM 30.	Farm Schools: Equipment, furniture and livestock	7,700
		10,300

Owing to shortage of timber, contracts for the supply of school furniture and equipment could not be completed during 1945-46 and the provision under item 23 is for settlement of bills on this account in 1946-47. The provision under item 28 is required for Arabic text-books in course of preparation. Owing to technical difficulties the site required for the establishment of the Farm School has not yet been selected. The whole provision set out in paragraph 57 (page 29) of the memorandum on the expenditure estimates for 1945-46 including the revotes under items 29 and 30 has, therefore, been included in the 1946-47 estimates.

HED XIV — FORESTS.

	£P.
Approved Estimates, 1945-46	72,712
Draft Estimates, 1946-47	112,821
Increase	40,109

53. The increase of £P.40,109 in the draft estimates for 1946-47 as compared with the approved estimates for 145-46 is made up as follows:—

Item	Approved Estimates 1945-46 £P.	Draft Estimates 1946-47 £P.	Increase £P.	Decrease £P.
Personal Emoluments	18,537	43,821	26,039	755
Other Charges	52,775	67,600	15,425	600
Special Expenditure	1,400	1,400	—	—
TOTAL	72,712	112,821	41,464	1,355
Net Increase			40,109	

Apart from the transfer of provision under item 1(21) for Compensatory Allowances (£P.23,000) from Head XXXIX War Services, the main increase under Personal Emoluments is the provision of £P.1,000 under item 1(3) for the temporary post of Forest Land

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Development Officer, approved by the Secretary of State's telegram No. 1874 of the 24th November, 1945. Two of the Senior Forest Rangers are, in fact, fulfilling the functions of Forest Rangers and carrying the same responsibility. Provision has therefore been inserted for the grading of department.

		Increase £P.	Decrease £P.
Item 1(7)	Two Forest Rangers at £P.200-300	400	—
Promoted from			
Item 1(8)	Junior Forest Rangers at £P.152-192	—	274

Under Item 1(11) Officers of the General Clerical Service, provision has been inserted for one additional post of a clerk in the grade £P.60-192 to cope with the increasing work of the department and the filling of the vacancies in the Senior Establishment.

The increase of £P.1,900 in the provision for Other Charges for Transport and Travelling under item 2 is related to the new appointment of a Forest Land Development Officer and to the filling of vacancies of Assistant Conservators of Forests who must all be highly mobile if their services are to be utilized to capacity. The increase of £P375 under item 5 is due to charges by the Postmaster General to Government Departments for the conveyance of inland mails. Provision under item 9 for the upkeep of plant has been increased by £P.130 order to provide for the maintenance of a recently acquired motor cultivator for the nurseries and of a small tractor which has been ordered in the United Kingdom. Item 12 shows an increase of £P.125 which is intended to meet the cost of the supply of new tentage and equipment for the survey camp. The replacement is long overdue, having been postponed during the war. The increase in the provision for the formation and management of forests (item 14) in the amount of £P.12,600 relates mainly to a considerable increase in afforestation activities in general and the supply to municipalities and other local bodies of plants for road sides, streets and parks in particular. The number of plants in Government nurseries is to be increased by 3,250,000. Other portions of the increase in this provision relate to an intensification of silvicultural measures such as thinning and pruning, to additional firelines for the protection of forests and to an increase by 4,000 dunums in the afforested areas.

HEAD XV — GRANTS TO LOCAL AUTHORITIES.

	£P.
Approved Estimates, 1945-46	360,500
Draft Estimates, 1946-47	374,500
Increase	14,000

54. The increase under this Head comprises a proposal to increase by £P.25,000 the provision for grants to municipalities under item 1; reduction by £P.5,000 of the provision for the statutory municipal share of receipts from road transport licence fees; reduction by £P.3,000 of Government's contribution, on a user basis, towards the cost of maintenance of arterial roads in municipal areas; and deletion of the provision for expenditure on the municipal tribunals constituted under the terms of Defence Regulations, revoked in February, 1946.

55. The provision under item 1 excludes grants made to local authorities provided under Head XIII Education, and grants to local authorities on account of hospital services made under Head XVI; care of demobilized soldiers made under Head XIX, Labour, and contribution towards the cost of social services such as relief, school feeding, etc., for which provision is made under Head XXXII, Social Services. The special nature and amount of such grants is dealt with under the relevant heads. The past and proposed (approximate) distribution of the provision under this item is set out below:—

	Actual 1944-45 £P.	Estimates 1945-46 £P.	1946-47 £P.
Tel Aviv	92,000	125,000	150,000
Jerusalem	30,100	37,000	37,000
Haifa	28,750	30,000	30,000
Jaffa	11,000	12,000	12,000
Other Municipalities	23,750	32,050	30,000
Local Councils	—	13,950	16,000
Total	185,600	250,000	275,000

The grant to Tel Aviv in 1945-46 excludes a sum of £P.25,000 in liquidation of this municipality's claims for reimbursement of part of the expenditure incurred on civil defence and air-raid precautions. The municipiality, in contrast to the other large municipalities expended a sum of over £P.100,000 on these measures. As the expenditure of local authorities exceeds £P.3,000,000 the grants proposed are not excessive having regard to the pressing necessity of municipalities for essential services such as hygiene, road development, town planning etc. The high cost of living continues to weigh very heavily on municipal finances and delays major development by way of drainage, water supplies, housing and other desirable projects.

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HEAD XVI — HEALTH.

	£P.
Approved Estimates, 1945-46	623,022
Draft Estimates, 1946-47	807,335
Increase	184,313

56. The increase of £P.184,313 is made up as follows:—

Item	Approved Estimates 1945-46 £P.	Draft Estimates 1946-47 £P.	Increase £P.	Decrease £P.
Personal Emoluments:				
Headquarters & Districts	36,950	38,588	1,631	43
Hospitals & Dispensaries	106,913	115,154	21,213	12,972
Sanitary & Epidemic	35,177	35,756	897	318
Quarantine	9,360	9,742	624	242
Laboratories	12,442	14,176	2,370	636
Weights & Measures	1,710	2,322	612	—
Allowances:				
Compensatory Allowances	—	165,000	165,000	—
Other Allowances	13,911	13,350	706	1,267
TOTAL	216,463	394,038	193,053	15,478
Less provision for seconded officers	355	832	477	—
Total Personal Emoluments	216,108	393,206	192,576	15,478
Other Charges:				
Contribution to Jewish Health Services	48,000	73,000	25,000	—
Other items	261,854	271,725	20,835	12,964
Special Expenditure	60,200	28,800	4,500	35,900
TOTAL	588,162	766,731	242,911	64,342
Immigration Clearance Camps	728	—	—	728
Railways Medical Services	4,687	5,357	670	—
Jaffa (formerly Kiriath Arabiyeh) Mental Hospital	29,445	35,247	9,096	3,294
Total Department of Health	623,022	807,335	252,677	68,364
		Net Increase	184,313	

57. The increase and decreases are further summarized below:—

	Personal Emoluments £P.	Other Charges £P.	Special Expenditure £P.	Total £P.
Increases:				
(a) Increments, changes in holder, under-estimation in 1945-46 and provision for a full year for items provided in 1945-46 for part of the year only	6,552	13,700	—	20,252
(b) Compensatory Allowances transferred from Head XXXIX War Services (£P.165,000) and increased provision therefor	162,671	—	—	162,671
(c) Regrading of posts of Matrons and nursing sisters	14,627	—	—	14,627
(d) Net Increase in provision for new Appointments and Services	18,427	32,200	4,500	55,127
	202,277	45,900	4,500	252,677
Decreases:				
(e) Changes in holders, over estimation in 1945-46 and provision in 1945-46 not required in 1946-47	4,087	15,564	35,900	55,551
(f) Regrading (vide (c) above)	12,813	—	—	12,813
Net Increase	185,377	30,336	—	184,313
Net Decrease	—	—	31,400	

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The increased provision for **Personal Emoluments** under (a) includes under item 1(30) formerly described as clinical assistants, now house physicians, an increase of one post approved in 1945-46 to provide an additional house physician at Beit Safafa infectious diseases hospital where the part-time services of only one doctor, resident in Jerusalem, were available to attend to more than seventy patients. An increase of £P.600 is provided under item 1(67) for overtime fees, due to increased quarantine work at the ports and increase in the rate of fees. The whole cost of these fees is reimbursed to Government by the shipping companies and the Jewish Agency in the cases of Jewish immigrants. The increased provision under (a) for Other Charges comprises an increase of £P.1,365 under item 4 mainly in respect of charges for inland postal services by the Postmaster General; an increase of £P.3,000 under item 13 anti-malarial measures due to increase in the area of control and high rainfall which increases the incidence of the disease; an increase of £P.8,340 for medical attendance of police and ex-soldiers in non-Government hospitals and by private practitioners, including specialised treatment (under-estimated in 1945-46) and an increase of £P.400 under-estimated in 1945-46 in respect of the cost of laundry for the Hayarkon hospital.

The provision under (b) for compensatory allowances comprises a sum of £P.158,000 formerly shown under Head XXXIX War Services; and increases (£P.4,471) due to under-estimation in respect of compensatory allowances payable to the staff of the Railway Medical Service and the Jaffa (formerly Kiryath Arabiyeh) Mental Hospital. The separation of the compensatory allowance under these services from the general provision for these allowances was determined with regard to the fact that the whole of the expenditure on the Railway Medical Services is reimbursed to the General Revenue of the Government from Railway votes; and part of the expenditure on the Jaffa Mental Hospital is recovered from the Colonial Development Vote.

The regrading of the posts of matrons and nursing sisters reflected under headings (c) and (f) give effect to the proposals referred to in Secretary of State's circular despatch of the 23rd December, 1945.

With regard to the decreases in the provision in the estimates shown under heading (e) the decrease under item 1(18) relates to the suppression of one post of medical officer Grade I and provision for an additional post of specialist; the abolition of the post of Senior Bacteriologist and its replacement under item 1(70) by the post of Senior Pathologist as envisaged in the High Commissioner's telegram No. 150 Saving of the 6th February, 1946; and change in holders of various other posts as indicated by the letter c in the notes to the estimates.

Under Other Charges apart from reductions due to over-estimation in 1945-46, or deletion of items no longer required, the provision of £P.1,770 for supervision of olive oil presses has been deleted and provision for this service is now made under Head VI Agriculture and Fisheries.

The decrease totalling £P.35,900 under heading (e) under Special Expenditure include a sum of £P.9,700 under item 31 Convalescent Camps as it is intended to close the existing Government hostels at Tabgha and Kubeibeh by the 30th June, 1946; and provision is accordingly made only for the first quarter. The provision for revotes of expenditure for medical supplies, equipment, etc., has been reduced by £P.14,000 in the anticipation that the supply position is unlikely appreciably to improve and the estimate has consequently been framed on the basis of current actual expenditure. The remaining deductions relate to services for which provision was made in 1945-46, but which are not required in 1946-47.

58. The provision made for new services in the draft estimates is summarized below:—

	Personal Emoluments	Other Charges	Special Expenditure	Total
	£P.	£P.	£P.	£P.
1. New Galilee District	2,994	805	700	4,499
2. Medical Specialists (net increase)	65	—	—	65
3. Increases in hospital personnel	8,176	—	—	8,176
4. Upgrading of Palestinian Nurses	—	—	—	(no net charges)
5. Development of Village Health Centres	2,152	1,740	1,300	5,192
6. Nurses Training School	1,352	2,133	4,500	7,985
7. Mental Hospital, Jaffa	8,596	1,000	—	8,596
8. Malarial Control	—	5,000	—	5,000
9. Jewish Health Services	—	25,000	—	25,000
10. Courses of Instruction and Medical Scholarships	—	900	—	900
11. Miscellaneous	5,092	700	1,000	6,792
TOTAL	18,427	37,278	7,500	62,205

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1. New Galilee District.

59. The following new provision in the estimates is consequent upon the establishment of a District Health Office in the Galilee District:—

		£P.
Item 1(3)	1 Senior Medical Officer £P.800-1000	800
Item 1(88)	Expatriation Allowances	150
Item 1(9)	2 Officers of the General Clerical Services:	372
	1 at £P.300-360	
	1 at £P.60-192	
Item 1(11)	Extra Clerical Assistance	72
Item 1(12)	1 Motor Driver £P.96-120	96
Item 1(9)	Clothing Allowance	40
Item 1(13)	1 Telephone Operator — £P.60-112	60
Item 1(29)	1 Superintendent of Midwifery and Child Welfare, £P.404-524	404
Item 1(88)	Expatriation Allowance	100
Item 1(96)	Compensatory Allowances	900
		2,994
	Special Expenditure:	
Item 33.	Medical Supplies, Equipment and Furniture	700
	Total	3,694

It is proposed to meet Other Charges, estimated at £P.805 under items 2, 5, 6, 10 and 13 from the appropriation under the relative items in 1945-46.

At present the Senior Medical Officer stationed at Haifa administers both the Haifa and Galilee Districts. This area is twice as large and contains double the population of any other medical district and is too big to be controlled effectively by one Senior Medical Officer. The extension of the medical services envisaged in Mr. Shaw's Secret despatch (Ref. No. SF/M/1/45) of the 12th November, 1945, gives additional force to the necessity for these proposals. The additional clerical establishment and telephone operator and driver are the minimum provision required for a self-contained District Health Office. The additional Superintendent of Midwifery is likewise essential. There is at present only one Superintendent for the whole area north of the Jenin—Tulkarm line. She is stationed in Haifa and is expected to visit weekly 9 clinics as widely apart as Bassa on the northern frontier and Beisan in the Jordan Valley. These requirements are not being effectively carried out and essential extension of infant welfare centres will be impracticable in the event of the additional post not being provided.

2. Medical Specialists.

60. The effect of this proposal is reflected under the following items:—

		Increase £P.	Decrease £P.
Item 1(15)	1 Specialist £P.800-1,000	800	—
	Reduction		
Item 1(18)	1 Senior Medical Officer Grade I, £P.600-800	—	735
		800	735

The post is provided for an opening for advancement to qualified Palestinian officers following the principle that in the administration of a medical service the clinician shall have opportunity of promotion not inferior to those open to the administrator. Until the present proposal was initiated, the posts of specialist have been occupied by expatriate officers.

3. Increase in Hospital Personnel.

61. The additional provision provided under these proposals is as follows:—

		£P.
Item 1(19)	4 Medical Officers, Grade II, £P.300-600	1,584
Item 1(43)	5 Hospital Attendants	592
	1 at £P.360	
	1 ah £P.58	
Item 1(96)	Compensatory Allowances	1,000
		3,176

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The additional medical officers are required to keep pace with the development of diagnosis and treatment and to bring the strength of medical officers to the proper ratio of doctor to patient in hospital, namely one to forty. The additional attendants are required for the provision of a chief cook at one of the principal hospitals and for four additional attendants to allow for expansion of hospital services.

4. Upgrading of Palestinian Nurses.

62. The items affected by this proposal are the following:—

	Increase £P.	Decrease £P.
Item 1(31) 3 Senior graduate nurses £P.144-176	432	
Regraded from		
Item 1(32) Graduate nurses £P.96-144		432

The proposals are intended to improve in some measure the position of the Palestinian nursing staff following the implementation of the Rushcliffe report in respect of British nursing staff. There is no additional cost in 1946-47.

5. Development of village Health Centres.

63. The additional provision inserted in the draft estimates for development of village health centres is as follows:—

	£P.
Personal Emoluments:	
Item 1(57) 6 Medical epidemic and ophthalmic tamurgies at £P.72 p.a.	432
Item 1(38) 7 Midwife nurses at £P.60 p.a.	420
Item 1(96) Compensatory Allowances	1,300
	2,152
Other Charges:	
Item 2. Transport and Travelling	600
Item 6. Lighting and Heating, etc.	240
Item 9. Medical Supplies, etc.	600
Item 11. Disinfecting Services.	90
Item 12. Clothing	210
	1,740
Special Expenditure:	
Item 33. Medical Supplies, Equipment and Furniture	1,300
	5,192

The purpose and scope of the scheme of which this provision forms part, was set out in paragraph 16a of Mr. Shaw's despatch Secret (Ref. No. SF/M/1/45) of the 12th November, 1945. It is proposed that the capital cost of six centres shall be defrayed from funds provided under the provisional loan schedule. The increased provision for Other Charges is in many cases set off by equivalent savings under the same items on account of overestimation in 1945-46 and anticipated reduction in the cost of transport and materials.

6. Nurses Training School.

64. Provision for recurrent expenditure for 6 months in connection with the establishment of this school has been inserted as follows:—

	£P.
Personal Emoluments:	
Item 1(28) 2 Nursing Sisters at £P.300-366	300
Item 1(88) Expatriation Allowance at £P.100 p.a.	100
Item 1(93) Duty Allowance at £P.48 p.a.	48
Item 1(92) Clothing Allowances at £P.40 p.a.	40
Item 1(40) 1 Housekeeper at £P.96-144	48
Item 1(43) 9 Attendants and servants at £P.40 p.a.	180
Item 1(45) 1 Gardener at £P.48-72	36
Item 1(96) Compensatory Allowances	600
	1,352

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		£P.
Other Charges:		
Item 2.	Transport and Travelling	100
Item 3.	Railway Fares and Freights	25
Item 5.	Telephones	13
Item 6.	Lighting, Heating, Water Supply and Conservancy	450
Item 7.	Upkeep of Plant	25
Item 9.	Medical Supplies, equipment and Furniture	1,080
Item 10.	Disinfecting Services	25
Item 11.	Hospital diets	390
Item 19.	Publications	25
		2,133
Special Expenditure:		
Item 33.	Medical Supplies, Equipment and Furniture	4,500
		7,985

The provision has been inserted to implement the proposal described in paragraph 17 of Mr. Shaw's Secret despatch of the 12th November, 1945. It is proposed to meet the provision for Other Charges from the appropriation for 1945-46.

7. Mental Hospital, Jaffa.

65. The following provision has proved unavoidably necessary to supplement the staff at the mental hospital at Jaffa (formerly designated Kiriath Arabiyeh):—

		£P.
Personal Emoluments:		
Item 40(10)	10 Assistant Nurses £P.60-112	1,000
Item 30(13)	6 Hospital Attendants and Servants at various rates of pay	500
Item 40(14)	1 Motor Driver at £P.96-120	96
Item 40(17)	Compensatory Allowances	2,000
		3,596

Ancillary Other Charges totalling £P.1,000 will be met from existing provision. The additional driver is required to assist the present driver who owing to the site of the hospital, is on duty continuously for 16 hours a day mainly for transport of the staff most of whom reside in Tel Aviv and Bnai Beraq, where the former voluntary mental home whence the staff was recruited, was situated.

8. Malarial Control.

66. A sum of £P.5,000 in addition to the increase of £P.3,000 referred to in paragraph 57 has been provided for the intensification of malarial control, particularly in the areas of military cantonments.

9. Jewish Health Services.

67. The provision of £P.48,000 in the approves estimated for 1945-46 for Grant—Jewish Health Service (vide item 16) was allocated as follows:—

		£P.
1.	Safad (Tuberculosis) Hospital	4,000
2.	Tel Aviv Municipal Hospital	28,000
3.	Kupat Cholim Hospital, Affula	8,000
4.	Infant Welfare and School	4,000
5.	Hygiene Services and Other Grants	4,000
		48,000

In the estimates for 1946-47 the following provision has been inserted:—

		£P.
1.	Safad (Tuberculosis) Hospital	8,000
2.	Tel Aviv Municipal Hospital	33,000
3.	Kupat Cholim Hospital, Affula	8,000
4.	Kupat Cholim Hospital Petah Tiqva	14,000
5.	Infant Welfare and School Hygiene Services	6,000
6.	Other Grants	4,000
		73,000

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The increase in the grant towards the cost of the Safad Tuberculosis Hospital is provided for payment of grant on the basis set out in paragraph 12 of Mr. Shaw's Secret despatch of the 12th November, 1945. The former grant was determined on the basis of £P.54 per bed. In this case and the case of items 2, 3 and 4 the grants have been calculated on the basis of the occupied bed-strength of the hospitals concerned instead of an 'ideal' bed-strength. In the case of item 4 it was decided that the Kupat Cholim Hospital at Petah Tiqva fulfilled the pre-requisites for a grant to the same degree as the Affula hospital conducted by the institution and provision for a grant on the same basis as that approved for Affula has, therefore, been inserted.

The increase in the grants for infant welfare and school hygiene services is based, under the approved formula, on the increased provision referred to in paragraph 63. The item other grants includes a grant to the Schweitzer Hospital at Tiberias towards the cost of extension of the hospital and grants to institutions for the treatment of tuberculosis and mental diseases.

10. Courses of Instruction and Medical Scholarships.

68. Under item 21 an additional sum of £P.900 has been provided for two medical scholarships for medical students whose parents cannot afford to maintain them at medical schools.

11. Miscellaneous.

69. Other additions included in the estimates are as follows:—

		£P.
Personal Emoluments:		
Item 1(9)	2 Officers of the General Clerical Services at £P.60-192	144
Item 1(43)	6 Hospital attendants and Servants at £P.48 p.a.	288
Item 1(56)	1 Occupational Therapist at £P.152-192	152
Item 1(79)	1 Bio-chemist £P.300-500	360
Item 1(79)	3 Senior Laboratory Assistants £P.152-192	476
Item 1(81)	1 Attendant, at £P.60 p.a.	60
Item 1(84)	2 Inspectors of weights and measures £P.60-192	288
Item 1(85)	2 Orderlies £P.48-96	156
Item 1(86)	1 Driver £P.96-120	96
Item 1(96)	Compensatory Allowance	3,000
		5,020
Other Charges:		
Item 18.	Grant to Voluntary Hospitals	700
Special Expenditure:		
Item 33.	Medical supplies, equipment and Furniture	1,000
		1,700
Railway Medical Services:		
Item 35(3)	1 Medical Orderly £P.72-96	72
		6,792

The two officers of the general clerical service are required for the district health offices at Haifa and Tel Aviv owing to the very large increase in clerical work in those districts.

The two posts under 1(43) are required to introduce improvements in the working hours of female attendants and servants which are now excessive.

The Occupational Therapist is required in connection with the scheme for dealing with the problem of disabled soldiers.

The Bio-chemist is required in connection with biochemical research undertaken at the Government laboratories for the agricultural department. The three posts of Senior Laboratory Assistants are required for extension of the clinical side of the laboratory service at Beit Safafa Infectious Diseases Hospital near Jerusalem and at Gaza; and for the agricultural section of the Government laboratories in particular in connection with the improvement of olive oil.

The new post of attendant is required to absorb into the permanent establishment a servant at the Haifa biochemical laboratory whose pay is at present met from funds provided under item 14. Epidemic Outbreaks.

The additional posts under items 1(84), (85) and (86) are required for the additional work resulting from the recent extension of the metric system of weights to the whole of Palestine and application of control to measures and scales.

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The additional provision of £P.700 under item 18 is required for increases in the grant to the Moravian Leper Hospital in Jerusalem to bring the grant on to the basis proposed in Mr. Shaw's despatch last quoted in paragraph 68.

The special expenditure for medical supplies, equipment and furniture is required in connection with the foregoing additional posts.

In this connection it should be noted that it is intended to meet other charges in respect of these posts from the appropriation approved in 1945-46.

HEAD XVII -- INCOME TAX.

	£P.
Approved Estimates, 1945-46	144,360
Draft Estimates, 1946-47	221,426
Increase	77,066

70. The increase of £P.77,066 is made up as follows:—

Item	Approved Estimates 1945-46	Draft Estimates 1946-47	Increase	Decrease
	£P.	£P.	£P.	£P.
Personal Emoluments	37,590	89,551	51,976	15
Other Charges	105,920	131,675	26,925	1,170
Special Expenditure	850	200	—	650
TOTAL	144,360	221,426	78,901	1,835
			Net Increase	77,066

The increase under Personal Emoluments includes a sum of £P.40,000 transferred from Head XXXIX War Services on account of Compensatory Allowances and the increase under Other Charges includes an increase of £P.6,575 under item 4 for inland postal charges now brought to account as a reimbursement to the Postmaster General for these services. Under item 8 an increase of £P.20,000 has proved necessary for statutory refunds of Income Tax mainly due to the conversion of business enterprises into limited companies coupled with distribution to shareholders.

The estimates include the following provision for new appointments:—

		£P.
ITEM 1(6)	1 Inspector, Grade I, £P.500-600	500
ITEM 1(8)	3 Assistant Inspectors £P.200-300	600
ITEM 1(9)	30 Officers of the General Clerical Service:	2,378
	2 Grade £P.200-300	
	24 Grade £P.60-192	
	4 Grade £P.60-144	
ITEM 1(10)	4 Messengers, cleaners, etc. £P.24-72	144
ITEM 1(11)	Extra Clerical Assistance	1,500
ITEM 1(19)	Compensatory Allowances (say)	5,000
		10,122

The additional post of Inspector, Grade I, is required mainly to raise the standard of assessment on the Arab side. The three Assistant Inspectors are required for the Jerusalem, Tel Aviv and Haifa offices where the volume of work is exceedingly heavy. The additional clerical posts are the minimum necessary as a further step in bringing work up to date and relieving the present staff from their excessive burden of work. The number of assessments has increased from 57,000 in 1944-45 to some 75,000 in 1945-46. The amount of clerical work entailed in dealing with the multifarious documents of this number of tax-payers is enormous and increases as the complexity and precision of assessment of the tax develops. The provision for extra clerical assistance is maintained at a high figure because it is considered advisable to keep part of the clerical establishment on a temporary basis until the permanent requirements of the department can be gauged more accurately. The provision now made allows for forty persons employed on temporary terms.

Provision has also been made under item 1(17) for payment of stenography allowance to a qualified stenographer for whom provision is made under item 1(9).

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HEAD XVIII — JUDICIAL.

	£P.
Approved Estimates, 1945-46	144,362
Draft Estimates, 1946-47	224,185
Increase	79,823

71. The increase is made up as under:—

Item	Approved Estimates 1945-46	Draft Estimates 1946-47	Increase	Decrease
	£P.	£P.	£P.	£P.
Personal Emoluments	110,441	189,350	81,040	2,131
Other Charges	32,920	34,035	2,337	1,222
Special Expenditure	1,001	800	—	201
TOTAL	144,362	224,185	83,377	3,554
		Net Increase	79,823	

72. The increased decreases resulting in a net increase of £P.79,823 may be summarized as follows:—

	Personal Emoluments	Other Charges	Special Expenditure	Total
	£P.	£P.	£P.	£P.
Increases:				
(a) Increments, change of holder, etc.	3,739	—	—	3,739
(b) Temporary appointments vide items 1(10), 1(19), 1(20)	1,215	—	—	1,215
(c) Additional posts vide items 1(17), 1(24), 1(29)	1,208	—	—	1,208
(d) Transfer from abolished item vide items 1(27), 1(28)	1,948	—	—	1,948
(e) Transfer from Head XXXIX, War Services	73,000	—	—	73,000
(f) Increase in interdepartmental charges	—	2,337	—	2,337
Total Increases	81,110	2,337	—	83,447
Decreases:				
(g) Change of holders	183	—	—	183
(h) Transfer to items 1(27), 1(28)	1,948	—	—	1,948
(i) Items abolished	—	50	161	211
(j) Overestimated	—	1,172	40	1,212
Total Decreases	2,131	1,222	201	3,554

	£P.	£P.
Total Increases	83,447	
Total Decreases	3,554	79,893
Less Increase in provision for seconded officers		70
Net Increase		79,823

73. The following is a summary of the additional posts for which provision has been inserted:—

		£P.
Permanent		
ITEM 1(17)	3 Officers of the General Clerical Service 1 at £P.60-192 2 at £P.60-144	216
ITEM 1(24)	5 Chief Process Servers	360
ITEM 1(29)	7 Watchmen £P.72 per annum	504
Temporary		
ITEM 1(10)	3 Magistrates at £P.60 p.m. (Provision for 3 months only)	540
ITEM 1(19)	6 Interpreters and Translators	450
ITEM 1(20)	Stenographers at £P.25 p.m.	225
		2,295

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Of the additional clerical officers, one clerk in the grade £P.60-192 and one typist are required for the accounts section of the Supreme Court, where work has increased very considerably during the past years as a result of the introduction of compensatory high cost of living allowance, income tax deductions at source and the Widows and Orphans Pensions Fund. This section deals with all personnel matters, and its staff has not been increased since 1940. In November, 1945, the urgency of these additional appointments had become so great that officers for these posts were appointed on a temporary basis; provision for their emoluments during the remaining period of the financial year 1945-46 was made by Special Warrant. The addition of a further clerk in the grade £P.200-300 for the Judicial Department is required to keep the law books of the Courts up to date by preparation and circulation of amendment slips.

Under Item 1(24) provision has been inserted for the posts of 5 Chief Process Servers in the scale £P.72-84. The success of many important court cases involving very large sums of money may be impaired by the inefficiency or dishonesty of a Process Server. The new posts also open an avenue of promotion for long-serving reliable Process Servers. It is intended to fill these five posts with such deserving officers No saving in posts under item 1(25) Process Servers in the scale £P.36-72 is shown, however, as the work of the courts has increased to such an extent that five new Process Servers constitute the minimum requirement.

The seven watchmen at £P.72 per annum for whom provision has been inserted under item 1(29) are needed for the security of the law courts, at Haifa, Tel Aviv, Jaffa, Tiberias and Nablus.

The provision made under items 1(19) to 1(21) has become necessary owing to a shortage of manpower which has resulted in a serious delay in the prosecution of cases in the Magistrates' Courts. As it was hoped that no permanent increase in the fixed establishment would be necessary when a certain amount of arrears had been overcome and the appointment of Relieving Presidents to the District Courts had eased the situation, it was decided in the course of the financial year 1945-46 to appoint at once temporary magistrates selected from suitable local lawyers. As the fact that their appointments would be temporary was bound to reduce the efficacy of Government's disciplinary powers over these officers, it was particularly important that only men of the highest integrity should be selected. The minimum salary at which he services of the required type of men could be obtained was £P.60 per mensem consolidated.

The additional temporary appointments of interpreters, translators and stenographers at consolidated rates of £P.25 per mensem, are required for the same purposes. Provision has been inserted for these for these posts for three months only as the appointments of the officers concerned were made or renewed in January, 1946, for 6 months.

Provision for subordinate staff employed as cleaners and caretakers, previously summarized under one item, is presented in these draft estimates under separate votes, vide items 1(27) and 1(28) and includes provision for three more cleaners required at the Jerusalem Law Courts building where the present number of cleaners is inadequate.

Apart from the transfer of provision for compensatory high cost of living allowances from Head—War Services to the departmental estimates, the only other notable increase will be found under item 4, Telephones, Telegrams and Postage, which provides for the additional charges levied by the Postmaster General in respect of inland mails.

HEAD XIX — LABOUR.

	£P.
Approved Estimates, 1945-46	181,313
Draft Estimates, 1946-47	350,764
Increase	169,451

74. The increase under this Head is made up as follows:—

Item	Approved Estimates 1945-46	Draft Estimates 1946-47	Increase	Decrease
	£P.	£P.	£P.	£P.
Personal Emoluments	23,048	43,389	21,994	1,653
Other Charges	7,015	7,350	845	510
Special Expenditure	151,250	300,025	150,000	1,225
TOTAL	181,313	350,764	172,839	3,388
			Net Decrease	169,451

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75. The increases totalling £P.172,839 and the decreases totalling £P.3,388 may be summarized as follows:—

	Personal Emoluments	Other Charges	Special Expenditure	Total
Increases:	£P.	£P.	£P.	£P.
(a) Increments items 1(3) (6) (7) (8) (10) (13) and (14)	1,096	—	—	1,096
(b) Change of holders item 1(12)	90	—	—	90
(c) New Appointments items 1(4) (6) (10) (13) (15) (16) & (17)	2,808	—	—	2,808
(d) Transfer from Head XXXIX Wer Services	18,000	—	—	18,000
(e) Increases contingent upon (6) items 3, 4, 5 and 8	—	195	—	195
(f) New interdepartmental charges item 6	—	650	—	650
(g) Resettlement item 12	—	—	150,000	150,000
Total Increases	21,994	845	150,000	172,839
Decrease:				
(h) Overestimated, items 1(11) 9, and 10	250	100	255	605
(i) Change of holders, items 1(20), (21)	237	—	—	237
(j) Items not repeated	1,452	410	970	2,832
Total Decreases	1,939	510	1,225	3,674
Total Increases	172,839			
Total Decreases	3,674	169,165		
Less Seconded Officers		286		
		169,451		

76. Item 12 represents the expenditure likely to be incurred during the financial year 1946-47 in connection with the re-assimilation of demobilized members of His Majesty's Forces in the economic life of the country. It will be observed that provision in the estimates for 1945-46 where this item was termed "Demobilization", was estimated at £P.100,000 while an amount of £P.250,000 has been inserted in these draft estimates, and the item redesignated as "Resettlement" which is considered a more appropriate term. The main reasons for the increase in provision is that demobilization of Palestinians will be speeded up very considerably and it may be expected that the majority will be demobilized during the financial year 1946-47. Consequently, provision has been inserted on the assumption that 1946-47 will be the peak year of expenditure on resettlement. It is not possible to estimate the expenditure involved with any appreciable degree of accuracy, as it depends on such factors as the general state of employment, fluctuations in industrial production, supply of building materials and building activities, which are very difficult to assess.

77. The proposed increase in the establishment of the department is summarized below:—

		£P.
Item 1(4)	1 Inspector at £P.600-800	600
Item 1(6)	4 Assistant Inspectors £P.300-600	1,200
Item 1(10)	5 Officers of the General Clerical Service: 4 at £P.60-192 1 at £P.60-144	388
Item 1(13)	2 Messengers £P.24-72	72
Item 1(15)	2 Cleaners	72
Item 1(16)	3 Night watchmen at £P.84 p.a.	352
Item 1(17)	1 Doorkeeper ah £P.120 p.a.	120
		2,804

The post of the additional Inspector of Labour in the scale £P.600-800 is required for an officer to be charged with the responsibility for the proper regulation of terms and conditions of employment throughout Government industrial establishments.

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The increase in the establishment of Assistant Inspectors (item 1(6)) and of officers of the General Clerical Service is necessitated by the increase in the volume of inspectoral and contingent clerical work arising out of the enactment of the following legislation:—

(a) Accidents and Occupational Diseases (Notification) Ordinance.
(b) Employment of Children and Young Persons Ordinance.
(c) Employment of Women Ordinance.
(d) Factories Ordinance.

The Assistant Inspectors and the clerical officers for whom provision has been inserted are to be transferred from the Control of Manpower, the staff of which, released from the original duties by the revocation of the Defence (War Service Occupations) Regulations, have in practice been gradually absorbed in the general work of the department. Provision for the control of manpower has been deleted.

The additional messengers and c'eaners are required for the new and larger premises to which the headquarters and the three Regional offices have in the course of the expansion of their activities moved or are about to move. Three more night watchmen and one additional door-keeper are urgently needed at the new premises of the departmental headquarters and at the Haifa regional office for security purposes.

Apart from the increased provision fo interdepartmental charges in respect of telephones and mails, the increases in recurrent expenditure are contingent upon the expansion of the inspectoral and other activities of the department.

HEAD XX — LAND REGISTRATION.

	£P.
Approved Estimates, 1945-46	43,403
Draft Estimates, 1946-47	65,410
Increase	22,015

77. The net increase of £P.22,015 on the draft estimates for 1946-47 as compared with the approved estimates for 1945-46 is made up as follows:—

Item	Approved Estimates 1945-46	Draft Estimates 1946-47	Increase	Decrease
	£P.	£P.	£P.	£P.
Personal Emoluments	35,028	56,343	24,427	3,112
Other Charges	8,375	9,075	920	220
TOTAL	43,403	65,418	25,347	3,332
Net Increase			22,015	

78. The increases totalling £P.25,347 and the decreases totalling £P.3,332 resulting in a net increase of £P.22,015 may be summarized as follows:—

	Personal Emoluments	Other Charges	Total
	£P.	£P.	£P.
Increases:			
(a) Increments	526	—	526
(b) Change in holders Items 1(16) and 1(20)	106	—	106
(c) Transfer from Head XXXIX Wer Services, Item 1(22)	22,000	—	22,000
(d) Transfer from item 1(13)	1,399	—	1,399
(e) New appointments, items 1(5) and 1(15)	396	—	396
(f) Interdepartmental changes item 4	—	890	890
(g) Contingent upon (c) item (6)	—	30	30
Total Increases	24,427	920	25,347
Decreases:			
(h) Change of holders	485	—	485
(i) Transfer from items 1(11) and 1(12)	1,399	—	1,399
(j) Reconsruction of registers completed	1,722	—	1,722
(k) Overestimated in 1945-46	—	220	220
Total Decreases	3,606	220	3,826

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	£P.	£P.
Total Increases	25,347	
Total Decreases	3,826	21,521
Add reversion seconded officers		494
Net Increase		22,015

Apart from the transfer from Head War Services to this Head of the estimates provision for compensatory high cost of living allowances, the only notable increase in the provision for personal emoluments will be found under item 1(5) where the establishment has been increased by one post of an Inspector of Land Registries in the grade £P.300-600. This additional post has become necessary because progress in land settlement as well as the prescriptions of Land Transfer Regulations have increased the volume of supervisory work in District Land Registries and at Headquarters. The new officer will be stationed at Jerusalem.

The number of posts under item 1(11). Land Clerks, Grade I in the scale £P.200-300 has been increased by four against an equivalent decrease in the number of posts in the same scale in the General Clerical Service, vide item 1(13). A similar transfer has taken place in respect of six posts of clerical officers in thes cale £P.60-192 who are now presented as additional Land Clerks, Grade II, under item 1(12). This regularizes the position of officers originally recruited for the general clerical service who in the course of their service in the department have acquired experience and knowledge of a technical nature and are now fulfilling technical duties.

For security reasons it has been necessary to insert provision for an additional doorkeeper under item 1(15).

Provision for extra clerical assistance has been reduced to £P.1,722, which comprises the emoluments of 42 temporary clerks who were engaged for the reconstruction of the records of the Jerusalem land registry damaged by sabotage. It is anticipated that this reconstruction will be completed by the end of the financial year 1945-46.

The increase of £P.890 under item 4, telephones telegrams and postage, is due to the increase in charges by the Postmaster General against the department for the conveyance of inland mails and other postal services.

HEAD XXI — LAND SETTLEMENT.

	£P.
Approved Estimates, 1945-46	129,040
Draft Estimates, 1946-47	211,716
Increase	82,676

79. The increase of £P.82,916 is made up as follows:—

Item	Approved Estimates 1945-46	Draft Estimates 1946-47	Increase	Decrease
LAND SETTLEMENT	£P.	£P.	£P.	£P.
Personal Emoluments: (excluding compensatory allowances)	55,385	57,655	2,439	169
Compensatory Allowances (transferred from Head XXXIX War Services	—	33,000	33,000	—
Other Charges:	23,860	24,070	500	290
Total	79,245	114,725	35,939	459
IRRIGATION				
Personal Emoluments: (excluding compensatory allowances)	9,195	10,391	1,208	12
Compensatory Allowances	—	6,000	6,000	—
Other Charges:	13,700	13,700	—	—
Special Expenditure:	26,900	66,900	40,000	—
Total	49,795	96,991	47,208	12
Total Land Settlement and Irrigation	129,040	211,716	83,147	471
		Net Increase	82,676	

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80. The estimates provide for the following new appointments:—

	£P.
LAND SETTLEMENT	
ITEM 1(3) 2 Regional Officers £P.600-1000	1,200
ITEM 1(7) 1 Accountant and Establishment Officer £P.300-600	300
IRRIGATION	
ITEM 17(2) 1 Geologist £P.600-1000	800
ITEM 17(13) Expatriation Allowance	150
	2,450

Item 1(6) provides for the grading of the posts of two land valuers formerly described as temporary but who in fact have been so long employed that the former designation has become inappropriate and there is no reason for excluding them from the incremental benefits enjoyed by their colleagues.

The three additional posts under items 1(6) and 1(7) have been provided for devolution of responsibility which has become an impossible burden for the Director. It is essential that the country shall be divided into northern and southern regions for land settlement purposes; and that the organization of accounts and establishment shall be controlled by a trained accounting officer.

The post of Geologist is necessary for hydrological research and activities, particularly in connection with the extensive development programme for the initiation of which provision of £P.40,000 is made under item 41.

Under item 41 provision is made for an extension of the programme of special expenditure now proceeding for which provision is made under items 31 to 40. The intention is that as the surveys for which provision is made under item 38 reach a sufficiently advanced stage to proceed with the works as far as semi-technical labour and materials become available. The whole programme over a period of ten years is estimated to cost some £P.900,000, and it was originally intended to seek assistance of one-half the annual cost in the form of a free grant under the Colonial Development and Welfare Act. In the event when it became apparent that funds from the Act would be available to a very small degree it was decided to proceed with the scheme with local funds, becoming available from time to time and within the frame of the financial capacity of Palestine.

HEAD XXII — LEGAL DEPARTMENT.

	£P.
Approved Estimates, 1945-46	23,022
Draft Estimates, 1946-47	33,830
Increase	10,802

81. This increase is made up as under:—

Item	Approved Estimates 1945-46	Draft Estimates 1946-47	Increase	Decrease
	£P.	£P.	£P.	£P.
	16,758	26,960	10,532	330
	6,270	6,870	600	—
TOTAL	23,028	33,830	11,132	330
Net Increase			10,802	

82. The increases totalling £P.11,132 and the decreases totalling £P.330 are made up as under:—

	Personal Emoluments	Other Charges	Total
Increases:	£P.	£P.	£P.
(a) Increments and Change of Holders	1,179	—	1,179
(b) New Appointments	1,892	—	1,892
(c) Transfer from Head XXXIX, War Services	7,500	—	7,500
(d) Increase of activities involving travelling	—	200	200
(e) Increase and expansion of postal charges	—	400	600
Total Increases	10,571	600	11,171

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	Personal Emoluments	Other Charges	Total
Decreases:	£P.	£P.	£P.
(f) Grading of unclassified personnel	191	—	192
(g) Change of holders	132	—	132
Total Decrease	330	—	330

	£P.	£P.
Total Increases	11,171	
Total Decrease	330	10,841
Less Increase in provision for seconded officers		39
Net Increase		10,802

The additions to the permanent establishment of the Department involve one Deputy Director of Law Studies £P.800-1000 one Assistant Legal Draftsman in the scale £P.300-800 entering the service at £P.650, one Secretary Stenographer in the scale £P.184-240, and one officer in the General Clerical Service in the scale £P.60-144 (typist). The Secretary of State has been requested to fill the post of Deputy Director of Law Studies. The appointment of the additional Assistant Legal Draftsman has become an urgent necessity as the professional staff of the department on the drafting side cannot cope with the large programme of legislation under preparation which has fallen into arrears. The secretarial staff of the department has been increased by two officers previously employed on a temporary basis and paid from provision for Extra Clerical Assistance, the latter being reduced accordingly.

Apart from normal increments, the increase in the provision under item 1(3) is due to the fact that an acting Crown Counsel holds the substantive post of a Relieving President at the District Court which involves higher emoluments, expatriation and housing allowances than does the grade of Crown Counsel.

The increase under item 1(5) was approved by Secretary of State's Staff despatch No. 253 of the 5th November, 1945.

The vote for Transport and Travelling has been augmented in accordance with the actual expenditure incurred during the preceding three financial years.

Under item 4, Telephones, Telegrams and Postage, an increase of £P.400 has become necessary in order to meet the increase in the flat rate of trunk and local telephone calls and to provide for inland postal charges.

HEAD XXIII — MIGRATION.

	£P.
Approved Estimates, 1945-46	31,599
Draft Estimates, 1946-47	47,771
Increase	16,172

83. The increase under this head is made up as under:—

Item	Approved Estimates 1945-46	Draft Estimates 1946-47	Increase	Decrease
	£P.	£P.	£P.	£P.
Personal Emoluments	21,364	38,641	19,225	1,948
Other Charges	4,735	7,630	3,180	285
Special Expenditure	5,500	1,500	—	4,000
TOTAL	31,599	47,771	22,405	6,233
Net Increase			16,172	

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PALESTINE ESTIMATES, 1946-47.

ENCLOSURE II.

MEMORANDUM ON THE REVENUE ESTIMATES FOR 1946-47.

HEAD I — CUSTOMS.

	£P.
Approved Estimates, 1945-46	3,825,000
Revised Estimates, 1945-46	4,750,000
Draft Estimates, 1946-47	6,250,000
Increase	2,425,000

In 1946-47 customs import duties are estimated to produce about 32 per cent. of the total revenue from local sources.

2. Since 1942-43 customs import duties have yielded the following percentages of local receipts (excluding net revenue from operation of railways and ports):—

Year	Total Local revenue etc. Railway & Ports	Customs Import Duty	Percentage of local revenue
	£P.'000	£P.'000	%
Actual Revenue, 1942-43	8,088	2,317	29
Actual Revenue, 1943-44	11,129	2,558	23
Actual Revenue, 1944-45	15,076	3,576	24
Revised Estimates, 1945-46	17,684	4,750	27
Draft Estimates, 1946-47	19,433	6,250	32

3. In the first six months of 1945-46 collections amounted to approximately £P.1,947,000. The revised estimate for 1945-46 is placed at £P.4,750,000 as under:—

	£P.
1st half year (actuals)	1,947,000
October, 1945 (do)	462,000
November, 1945 (do)	418,000
December, 1945 (do)	475,000
January, 1946 (do)	450,000
February, 1946 (approximate)	548,000
March, 1946 (Estimated)	450,000
	4,750,000

As increased imports may be expected in the coming year, the estimate for 1946-47 has been placed at £P.6,250,000.

HEAD II — LICENCES, TAXES, ETC.

	£P.
Approved Estimates, 1945-46	8,790,400
Revised Estimates, 1945-46	7,765,000
Draft Estimates, 1946-47	8,081,400
Decrease	709,000

4. The estimated revenue as compared with the actual revenue for 1944-45 is summarized below:—

Head of Revenue	Actual Revenue 1944-45	Approved Estimates 1945-46	Revised Estimates 1945-46	Draft Estimates 1946-47
	£P.	£P.	£P.	£P.
ITEM 3. Broadcasting Licences	—	—	—	62,000
ITEM 12. Road Transport Licences	190,314	200,000	217,000	254,000
Other Licences	84,878	69,900	74,000	72,200
Taxes	3,901,025	5,826,500	4,860,000	4,816,200
Stamp Duties	269,331	300,000	300,000	350,000
Excise	1,766,639	2,144,000	2,114,000	2,302,000
Fines & forfeitures	238,591	250,000	200,000	225,000
	6,450,778	8,790,400	7,765,000	8,081,400

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85. The decrease under this head is made up as follows:—

Item	Approved Estimates 1945-46 £P.	Draft Estimates 1946-47 £P.	Increase £P.	Decrease £P.
Ordinary Expenditure	146,199	135,675	8,634	19,158
Special Expenditure	157,200	76,350	13,100	93,950
TOTAL	303,399	212,025	21,734	113,108
		Net Decrease		91,374

Apart from slight increases required owing to under-estimation in 1945-46 the only increase of note under Ordinary Expenditure is £P.7,500 required under passages owing to anticipated increases in the number of expatriate officers availing themselves of their eligibility for leave in the United Kingdom. Under Special Expenditure the increases represent increases in interest accruing on the funds deposited with the Custodian of Enemy Property and provision of £P.1,000 for the purchase of law books for various departments requiring them. An increase of £P.10,100 is required in respect of items 31 to 34 inclusive transferred from Head XXXIX War Services. The decreases are due to over-estimation under the items marked with the letter 'e' in the notes to the Estimates and to abolition and reduction of services for which provision is no longer required. The provision for the Government Agent at Beirut has been reduced so as to provide for one quarter of the year only.

HEAD XXV — PALESTINE BROADCASTING SERVICE.

	£P.
Approved Estimates, 1945-46	70,137
Draft Estimates, 1946-47	180,705
Increase	110,568

86. The increase of £P.110,568 is summarized below:

Item	Approved Estimates 1945-46 £P.	Draft Estimates 1946-47 £P.	Increase £P.	Decrease £P.
Personal Emoluments	20,545	50,178	31,348	1,715
Other Charges (excluding reimbursement to Postmaster General	49,442	69,595	22,371	2,218
Reimbursement to Postmaster General	—	59,682	59,682	—
Special Expenditure	150	1,250	1,100	—
TOTAL	70,137	180,705	114,501	3,933

The estimates have been framed so as to show the combined cost of the two transmitters for simplicity's sake on the lines for which approval was sought in Lord Gort's despatch Ref. No. SF/223/40 dated 12th Ocober, 1945 in which a grant of one-fifth of the cost was requested.

87. As the increase in expenditure at first sight seems considerable it must be pointed out that the provision for news broadcasting formerly borne on the Secretariat vote for Publicity and Augmented News Services was transferred to this Head in 1945-46, resulting in an additional recurrent cost of some £P.26,000, comprising Personal Emoluments £P.15,000 and other Charges £P.9,000; that the provision for the operation of the second transmitter in 1945-46 was inserted for half the year only, resulting in an additional cost in 1946-47 of some £P.10,500 of which £P.2,000 is under Personal Emoluments and £P.8,300 is under Other Charges; and that provision under items 17 and 18 for reimbursement to the Postmaster General of the cost of engineering and other services performed by his department in connection with broadcasting amounts to nearly £P.60,000 and that the provision for compensatory allowances was under-estimated by some £P.5,000 in 1945-46. Thus, with the exception of the additional provision set out below, the estimates have been framed as approved by the Secretary of State in the exchange of telegrams ending with his telegrams Nos. 1089 Confidential of the 5th July, 1945, and No. 2056 of the 27th December, 1945.

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84. The increases totalling £P.22,405 and the decreases totalling £P.6,233 resulting in a net increase of £P.16,172 in the draft estimates for 1946-47 as compared with the approved estimates for 1945-46 may be summarized as follows:—

	Personal Emoluments	Other Charges	Special Expenditure	Total
	£P.	£P.	£P.	£P.
Increases:				
(a) Increments and change of holders	1,846	—	—	1,846
(b) New appointments	408	—	—	408
(c) Transfer from Head XXXIX, War Services	13,000	—	—	13,000
(d) Increase in interdepartmental charges	—	1,150	—	1,150
(e) Underestimated in 1945-46	—	30	—	30
(f) Repatriation Expenses	—	2,000	—	2,000
Total Increases	14,754	3,180	—	17,934
Decreases:				
(g) Change of holder	572	—	—	572
(h) Abolition of posts	1,376	—	—	1,376
(i) Overestimated in 1945-46	—	285	1,500	1,785
(j) Completion of passport printing	—	—	2,500	2,500
Total Decreases	1,948	285	4,000	6,233

	£P.	£P.
Total Increase	17,934	
Total Decreases	6,233	11,701
Add provision for seconded officers reverting to the department		4,471
		16,172

The increase in the number of posts under item 1(5) Inspectors, restores the post which was suppressed in connection with the creatin of a temporary supernumerary post of Assistant Commissioner, which has now been absorbed into the substantive establishment, vide the High Commissioner's despatch No. 29 of the 5th February, 1945.

Provision is made under item 1(8) for a post of Secretary Stenographer against suppression of one grade O post under item 1(7). The reorganization of the staff of this department was effected in 1945; but this post was inadvertently omitted and is essential. Under item 1(9), provision has been made for the post of a photograph affixer in the scale £P.60-112 which has become necessary to deal efficiently with the rapidly increasing number of passports issued by the department.

The increase of £P.1,150 under item 4, Telephones, Telegrams and postage is necessitated by an increase in the flat rates for local and trunk calls, and by the introduction of postal charges against departments in respect of inland mails.

Provision for repatriation expenses under item 10 has been increased by £P.2,000 in view of an expected increase in the number of persons to be repatriated on restoration of communications with Europe.

The number of claims submitted for refund of deposit in respect of visas for Palestine is on the decline, and provision under item 12 has been reduced correspondingly. No provision has been inserted under sub-head Special Expenditure for the printing of passports, as the orders indented for in October, 1945, are about to be fulfilled, and the expenditure to be met, prior to the end of the financial year 1945-46.

HEAD XXIV — MISCELLANEOUS.

	£P.
Approved Estimates, 1945-46	303,399
Draft Estimates, 1946-47	212,025
Decrease	91,374

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89. The increase of £P.1,751,881 in the 1946-47 draft estimates, as compared with the 1945-46 estimates, is made up as follows:—

Item	Approved Estimates 1945 46	Draft Estimates 1946-47	Increase	Decrease
POLICE.	£P.	£P.	£P.	£P.
Personal Emoluments (excluding compensatory allowances)	1,800,397	1,951,346	175,475	24,526
Compensatory Allowances transferred from Head XXXIX War Services	—	1,600,000	1,600,000	—
Other Charges	1,161,460	1,178,300	108,008	91,168
Special Expenditure	128,794	126,900	63,750	65,644
Total	3,090,651	4,856,546	1,947,233	181,338
Net Increase Police £P.1,765,895.			1,765,895	
POLICE MOBILE FORCE.				
Personal Emoluments	526,632	584,320	59,826	2,138
Other Charges	420,652	379,400	26,950	68,202
Special Expenditure	207,050	176,600	61,310	91,760
Total	1,154,334	1,140,320	148,086	162,100
Net Decrease P.M.F. £P.14.014				14,014

NET INCREASE—POLICE AND POLICE MOBILE FORCE £P.1,751,881.

90. The increases totalling £P.2,095,319 and decreases totalling £P.343,438 resulting in the net increase of £P.1,751,881 may be summarized as under:—

	Personal Emoluments	Other Charges	Special Expenditure	Total
Increases:	£P.	£P.	£P.	£P.
(a) Increments, changes in holder provision for full year for posts approved in 1945-46 for part of the year or allowances for vacancies in establishment only, and under-estimation in 1945-46; and revotes of special expenditure.	75,083	127,958	101,410	304,451
(b) Compensatory allowances transferred from Head XXXIX War Services	1,600,000	—	—	1,600,000
(c) Regrading, and payment of Expatriation Allowances to British Police (approved by S. of S. Telegram No. 128 Secret of 23.1.46)	155,284	—	—	155,284
(d) New Services	4,934	7,000	28,650	35,584
Total Increases	1,835,301	134,958	125,060	2,095,319
Decreases:				
(e) Changes in holder, over-estimation in 1945-46; and required in 1946-47	5,184	159,370	157,404	321,958
(f) Reduction in establishment of Temporary additional Police (Net)	21,480	—	—	21,480
Total Decreases	26,664	159,370	157,404	343,438
Net Increase	1,808,637	—	—	1,751,881
Net Decrease	—	24,412	32,344	

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For facility of reference the nature of changes in the estimates will be explained under the headings set out above.

(a) *Increments, changes in holder, provision for full year for posts approved in* 1945-46 *for part of year or for part of establishment only:*

91. PERSONAL EMOLUMENTS:

The increases making up the total of £P.75,083 are set out below:—

	£P.	£P.
POLICE.		
(i) *Increments* and allowances payable under regulations excluding housing, water, fuel and light allowances)		30,251
(ii) *Increases in Establishment authorised in* 1945-46.		
ITEM 1(5). 1 Superintendent of Police £P.800-1000	800	
ITEM 1(17). 1 British Inspector £P.300-420 p.a.	360	
ITEM 1(25). 43 Temporary additional clerical officers	10,622	
ITEM 1(26). 20 Temporary officers £P.120-192	2,611	
ITEM 1(27). 3 officers, Finger Print Bureau 2 £P.60-192 1 £P.60-172	262	
ITEM 1(28). 1 Handwriting expert C.I.D. £P.200-300	216	14,871
(iii) *Increase in provision for allowances Approved by the Secretary of State's telegram No.* 1544 *of* 24.11.44:		
ITEM 1(55). Housing Allowances	20,500	
ITEM 1(15). Water, Fuel and Light Allowances	5,395	25,895
POLICE MOBILE FORCE.		
(iv) Increments and allowances payable under regulations		4,066
		75,083

The provision for increments under (i) and (ii) is mainly due to the revised terms of service and rates of pay approved by the Secretary of State in 1944. The posts set out under items 1(5), 1(7), 1(25), 1(27) and 1(28), relate to transfers between items under this head. The provision under item 1(25) is for special C.I.D. staff transferred from the former Censorship Department. The increases under (iii) result from under-estimation in 1945-46 when supplementary provision for the amounts shown proved necessary.

OTHER CHARGES.

92. The increase totalling £P.127,958 as shown in (a) in the summary in paragraph 90 comprises the following increases:

	£P.
POLICE.	
ITEM 4. Telephones, Telegrams and postage	9,700
ITEM 5. Lighting, Heating and Cooking	3,558
ITEM 7. Maintenance of Water and Elecric light plants	4,000
ITEM 10. Passages	17,600
ITEM 12. Recruiting expenses	4,400
ITEM 18. Furniture and Equipment	3,695
ITEM 20. Arms and Ammunition	11,000
ITEM 25. Mechanical Transport and launches	9,100
ITEM 31. Criminal Investigation	15,000
ITEM 34. Gratuities	26,000
Other minor increases	1,955
	106,008
POLICE MOBILE FORCE.	
ITEM 68. Telephones, Telegrams and Postage	1,500
ITEM 69. Lighting, Heating and Cooking	3,000
ITEM 90. Medical Services, equipment etc.	17,450
	21,950
TOTAL	127,958

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The increases under items 4 and 69 comprise an increase of £P.4,700 in the provision for police trunk calls and the remainder for inland postage charges reimbursed by departments to the Postmaster General. The increases under items 5 and 70 are necessary for exterior security lighting and extensive replacements of stocks of electric bulbs; moreover the provision under item 70 was under-estimated in 1945-46. The additional provision under items 10 and 12 is required in connection with intensive recruiting to bring the British Police Force up to strength and part of that under 10 is required for acceleration of the leave scheme of eligible Police Officers. The additional provision under item 18 is required for furnishing and equipping barrack accommodation under the revised conditions of service approved by the Secretary of State in November, 1944. The increased provision for arms and ammunition is required for replacement of ammunition expended in operations against terrorist bands; for ammunition for two-inch mortars; for musketry courses and for meeting outstanding indents for arms and ammunition. The increase under item 25 has been provided to allow for increased kiloage of security patrols and W/T Van Patrols; and for increased cost of spares and tyres to be purchased through the Crown Agents for the Colonies instead of through military authorities from whom these articles were obtained during the last two or three years. An increase of £P15,000 is required under item 31 relating to the special vote, controlled under Colonial Regulation 277, for criminal investigation. The increase in the provision for gratuities payable under the Police Pensions Ordinance is based on the total figure which proved to be necessary in 1945-46. There is no reason to anticipate any decrease in discharges, registrations and non-renewal of contracts in 1946-47. The provision for medical services for the Police Mobile Force under item 91 is a transfer from special expenditure to recurrent expenditure which is deemed to be more appropriate to such charges. Equivalent reimbursement to the Department of Health is included under Revenue Head III, item 50.

SPECIAL EXPENDITURE:

93. The increases totalling £P.101,410 under Special Expenditure as shown in (a) in the summary in paragraph 90 comprise the following increases:

	£P.
POLICE.—(Revotes):	
ITEM 59. Clothing, necessaries and accourtements	25,000
ITEM 60. Furniture and Equipment	10,000
ITEM 61 and 64. Camp Equipment etc.	5,100
	40,100
POLICE MOBILE FORCE.—(Revotes):	
ITEM 100. Purchase of motor vehicles.	41,310
ITEM 101. Clothing, etc.	20,000
	101,410

The provision under items 59 to 64 and item 101 represents increases in the provision in 1946-47 in respect of indents which had not been executed when the estimates were prepared. It will be observed that provision has also been made for such charges under items 54 to 57; 104 and 105, but *no* increase in the provision under the relevant items is entailed.

With regard to the increase of £P.41,310 under item 99, the amount of £P.95,800 is required for the purchase of the following vehicles:

(a) To replace of Class I. ex-WD. vehicles purchased in 1944 and due to replacement in 1946-47:—

To replace	Proposed Vehicles of Standard make as per Regular Force	£P.
3-Fordson Utilities	3-Utilities and Saloon Cars at £P.600	1,800
174-Bedford 15 cwt.	174-15 cwt Pick-Ups at £P.450	78,300
7-Chevrolet Personnel Carries 4×4	7—4×4 Personnel Carriers or equivalent at £P.500	3,500

(b) Plus 10% wastage and 50% reserve on the 15 cwt. cars and carriers:

26—15 cwt Pick-Ups at £P.450	11,700
1—4×4 Personal carriers at £P.500	500
	95,800

The remainder of the provision under item 99, namely £P.4,200 is a revote of the expenditure approved by the Secretary of State in 1945.

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(b) *Compensatory Allowances transferred from Head XXXIX War Services:*

94. The sum of £P.1,600,000 shown under (b) of the summary in paragraph 90 represents the estimated cost for a full year on the present cost of living index of the full entitled establishment provided in the draft estimates. It will be observed that compensatory allowances to the Police Mobile Force are separately provided (in 1945-46 and 1946-47) under item 66(27).

(c) *Regarding, and payment of Expatriation Allowances to British Police:*

95. The increased provision resulting from the proposals approved by the Secretary of State's telegram No. 128 Secret of the 23rd January 1946 is set out below:—

	£P.	£P.
POLICE:		
ITEM 1(69). (British) Constables £P.132 × 12 − 180	8,400	
ITEM 1(71). Expatriation Allowances	90,924	
	99,324	
POLICE MOBILE FORCE:		
ITEM 66(10. (British) Constables £P.132 × 12 − 180	5,840	
ITEM 66(11). Expatriation Allowances	49,920	
	55,760	
Total		155,084

(d) *New Services:*

96. The provision summarized under (d) of paragraph 90 is set out below:—

	£P.
ITEM 1(21). 2 Clerical Officers £P.300-360	566
ITEM 1(22). 14 Officers of he General Clerical Service 1 at £P.300-360 13 £P.60-192	1,270
ITEM 1(27). Expatriation Allowances	300
ITEM 1(28). Housing Allowances	90
ITEM 1(36). 1 Foreman M.T. Workshops £P.200-300	192
PALESTINIAN POLICE:	
ITEM 1(43). 1 Inspector £P.180-264	180
ITEM 1(49). 31 Regular Constables £P.72-96	2,232
ITEM 1(55). Housing Allowances	500
	5,330
Less ITEM 1(69). 3 British Constables	396
	4,934
OTHER CHARGES:	
ITEM 27. Garage and Workshops Equipment	2,000
ITEM 84. Training Stores	5,000
	7,000

	Provision £P.	Increase £P.
SPECIAL EXPENDITURE:		
ITEM 44. Replacement of M.T. Vehicles	12,900	—
ITEM 45. Teleprinters	1,000	1,000
ITEM 46. Portable charging sets	1,750	1,750
ITEM 47. Purchase and installation of Refrigerators	5,400	4,200
ITEM 48. Conversion of burners	1,700	—
ITEM 49. Scientific Equipment	2,000	2,000
ITEM 50. Purchase of Bicycles	300	300
ITEM 51. Purchase of fans	400	400
ITEM 52. Purchase of Arms	4,000	4,000
ITEM 53. Mechanization of Accounts and Stores Sections	10,000	10,000
Total	49,450	23,650
		35,584

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The foregoing expenditure is grouped together as constituting a section of expenditure which although essential is not an irretrievable commitment.

The provision for clerical establishment under items 1(21) 1(27) and 1(28) is required for three British Chief Clerks for the Nazareth, Nablus and Gaza Districts. The additional posts are set off by suppression of posts of three British Constables under item 1(69). The volume of correspondence of a secret and confidential nature dealing with security and political matters has increased greatly recently and the present arrangements throw a burden of routine work on the District Superintendents of Police and their Deputies which cannot be justified in present circumstances where their time can be more usefully employed on more important duties. The provision under item 1(22) includes one grade £P.300-500 post, against abolition of one post under item 1(21) to provide for a supervisor of the Special Branch (C.I.D.) for the Political Section to deal with Jewish affairs, particularly as regards terrorism and political suspects. Four of the clerks in grade £P.60-192 are required for the Lydda District to replace four posts of temporary additional police at present used for clerical duties; and nine clerks are required for the frontier control section having regard to the removal of restictions on travel and increased movement by land, sea and air which necessitate reinforcement of the staff (Frontier Control Officers) at Haifa Port and Airport; Jaffa and Tel Aviv and Kantara.

The additional foreman for the motor transport workshops is required to take charge of the carpenter and upholsterers' shop in which twenty workmen are employed using high powered and expensive machinery and which forms an integral part of the motor transport organization.

The additional Palestinian Inspector, for whom provision is made under item 1(43) is required for 'I' branch work involving Jews; which requires to be handled by a Jewish investigating officer.

The increases under items 1(49) and 1(53) provide for thirty Palestinian constables required for watch and ward in the suburban areas of Haifa which at present do not enjoy adequate protection and where there is an increasing population; and for two additional constables required for posting to Kantara to assist in the control on two additional train services which came into operation on the 1st November last.

The provision under item 27 is required for replacement of garage equipment of which a large part has not been replaced since 1939. Air-compressors are also needed. This item was formerly included under the provision for upkeep of plant. The provision under item 84 is required for range stores, targets and various training stores and tools in connection with the intensive training of personnel of the Police Mobile Force.

The Special Expenditure set out above is required for the following purposes:—

ITEM 44: *Replacement of Motor Transport*, £P.12,000.

The sum of £P.12,£00 is reqiured for the replacement of:

		£P.
7 Utility Cars for C.I.D. and D.I.B.	at £P.650	4,550
10 3 Ton Tenders	at £P.700	7.000
3 15 cwt. pick-ups	at £P.450	1,350
		12,900

The seven utility cars were obtained as class I. (2nd class overhauled) ex-W.D. in 1944 and are therefore due for replacement in 1946-47.

The remaining vehicles were purchased in 1941 and become due for replacement in 1946-47.

ITEM 45: *Teleprinters*, £P.1,000.

It is proposed to extend the present teleprinter system to Jaffa and Tel Aviv, which is essential owing to the re-siting of the Jaffa transmitter. Four teleprinters are required, one for Jaffa W/T station, one for Police Headquarters, Jaffa, one for Tel Aviv and a spare one is required by the Postmaster General.

ITEM 46: *Portable Charging Sets*, £P.1,750.

Ten portable charging sets are required. Six are needed in the Districts for servicing mobile equipments away from base and four to replace engines which were converted to provide power for Gaza and Nablus T.W.S. installation.

	£P.
10 Portable Charging Plants at approximately £P.100	1,000
Initial spares and stores for above	500
Freight, insurance etc.	250
Total	1,750

ITEM 47: *Purchase and Installation of Refrigerators* — £P.5,400.

All buildings erected under the Police Building Programme, and extension thereto, have been provided with an electric refrigerator, but buildings situated in urban areas have remained in possession of ice chests. Owing to the concentration of personel in urban areas into billets

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capable of accommodating an aggregate number of 100 men, the present ice chests are totally inadequate, and in most cases are in a dilapidated condition. In the interests of the health of the personnel concerned it is considered essential that suitable electric refrigerators be acquired without further delay.

ITEM 48: *Conversation of Burners* —£P.2,000.

This provision is required for the conversion of coal and wood burners to oil-burners. The oil burners are more economical and save coal and wood.

ITEM 49: *Scientific Equipment* — £P.2,000.

The present equipment held by the C.I.D. is totally inadequate for the scientific investigation of crime in the light of modern innovations; further, several cameras now held by the Force require replacement; no replacements having been effected during the war period. The sum provided uder this items is intended to cover the cost of purchasing several cameras, an enlarger, amicrotrome and accessories for the "Leits" microscope now installed in the C.I.D. Laboratory.

ITEM 50: *Purchase of Bicycles* — £P.300.

A number of bicycles have become unserviceable during the war and no replacements have been effected. The sum provided will be adequate to replace twenty machines.

ITEM 51: *Electirc Fans* — £P.400.

A number of electric table fans are required for installation in the offices of Police buildings situated in the Jordan Valley and in other localities where the temperature is abnormally hot during the summer months. It was deemed inexpedient to order electirc fans during the war period, but there would now appear to be no reason why the order should be longer deferred.

ITEM 52: *Arms* —£P.4,000.

The majority of this provision represents the cost of replacing 200 Greener Guns. The Mk.I. Greener Gun now held by the Force is obsolete, and parts for the maintenance thereof are no longer obtainable. It is therefore deemed necessary to replace a certain proportion of the obsolete Mk.I. guns by the current Mk.IIII pattern.

ITEM 53: *Mechanization of Accounts and Stores Sections* — £P.10,000.

A sum of £P.10,000 has been inserted under this item for introducing mechanical accounting systems into both the accounts and stores branches of the Police. The utility of these methods and ultimate economy in staff derived from their introduction has been experienced in the Department of Statistics and the Railways and needs no emphasis.

DECREASES.

(e) *Decreases due to change in holder, over-estimation in* 1945-46 *and provision in* 1945-46 *not required in* 1946-47:

97. Decreases under Personal Emoluments total £P.26,664 of which £P.3,453 relate to changes in holder and £P.1,731 relate to the separation from the vote for extra clerical assistance (item 1(24)) of 20 posts of temporary clerks now shown under item 1(26). Under Other Charges decreases have been made in the provision in the light of existing trends of expenditure and prices and in respect of services no longer required. These decreases total £P.91,168 under Police and £P.68,202 under Police Mobile Force. Under Special Expenditure provision totalling £P.15,344 has been deleted under Police appropriations and £P.46,380 under Police Mobile Force appropriations for items provided in the estimates for 1945-46 not required in 1946-47. Apart from these changes the only items calling for further comment under this heading is item 103 for accommodation of the Police Mobile Force for which provision of £P.45,000 has been made in 1946-47.

The amount of £P.211,000 was originally approved by the Secretary of State for the building programme (Stage I) of the Police Mobile Force vide his despatches Nos. 169 Secret of the 21st Jannary 1944, (£P.50,000) and No. 1347 Secret of the 17th October, 1944 (£P.161,000).

This buildings programme is spread over a number of years and so far the following amounts have been allocated:—

	£P.
(a) 1943-1944 Estimates	2,000
(b) 1944-1945 Estimates £P.178,000— less £P.80,000 revoted to 1945-46	98 000
(c) (i) 1945-46 — revoted as explained at (b) above	80,000
(ii) Special Warrant No. 17 of 3rd August, 1945	8,300
(iii) Special Warrant No. 39 of 27th August, 1945	1,000
Total	189,300

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The balance, i.e. the difference between the approved amount of £P.211,000 and £P.189,300 so far allocated, is £P.21,700, which it is anticipated will be required to complete the building programme during 1946-47 (Stage I).

In addition certain works particularly at Jenin and Kfar Vitkin are required as Stage II of this programme, for which further provision has been made bringing the total provision to £P.45,000.

(f) *Reduction in strength of Temporary Additional Police.*

98. The provision for Temporary Additional Police has been reduced by £P.21,480 as follows:—

	Sergeants		Corporals		Constables		Total	
	No.	Amount £P.	No.	Amount £P.	No.	Amount £P.	No.	Amount £P.
Provision in 1945-46 Estimates	191	22,920	441	42,336	5,336	384,192	5,968	449,448
Add: Approved in 1945-46								
(i) Railway Security Scheme	8	960	40	3,840	368	26,496	416	31,296
(ii) Other Special Security Measures	9	1,080	8	768	429	30,888	446	32,736
Total	208	24,960	489	46,944	6,133	441,576	6,830	513,480
Less:								
(iii) Reduction of Jewish Settlement Police	64	7,680	63	6,048	993	71,496	1,120	85,224
(iv) Lydda District replaced by clerical officers (vide para. 96)	—	—	—	—	4	288	4	288
Total Reductions	64	7,680	63	6,048	997	71,784	1,124	85,512
Provision — 1946-47	144	17,280	426	40,896	5,136	369.797	5,706	427,968
Net reduction						21,480		

The need for the additional police approved in 1945-46 arose from the outbreaks of terrorism. The reduction in the establishment of Jewish Settlement Police was decided upon early in 1946.

HEAD XXVII — POSTS AND TELEGRAPHS.

	£P.
Approved Estimates, 1945-46	804,609
Draft Estimates, 1946-47	946,151
Increase	141,542

99. The provision under this Head is summarized below:—

Item	Approved Estimates 1945 46 £P.	Draft Estimates 1946-47 £P.	Increase £P.	Decrease £P.
POSTS AND TELEGRAPHS.				
Personal Emoluments:				
Administration	200,397	232,042	35,138	3,493
Engineering	90,178	110,145	20,909	942
Sundry Allowances	20,623	23,749	3,126	—
Compensatory Allowances	210'000	290,000	80,000	—
	521,198	655,936	139,173	4,435
Less provision for seconded officers	5,352	5,095	—	257
	515,846	650,841	139,173	4,178
Other Charges	217,730	266,050	50,050	1,730
Special Expenditure	18,810	29,260	11,500	1,050
Total	752,386	946,151	200,723	6,958

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	Approved Estimates 1945-46	Draft Estimates 1946-47	Increase	Decrease
	£P.	£P.	£P.	£P.
BROADCASTING. (Accounts and Engineering)				
Personal Emoluments	26,285	—	—	26,285
Other Charges	19,688	—	—	19,688
Special Expenditure	6,250	—	—	6,250
	52,223	—	—	52,223
Total	804,509	946,151	200,723	59,181

The provision for 1946-47 again includes the engineering and accounts services of the Palestine Broadcasting Service but the provision for these services has been incorporated under the appropriate sub-division of the departmental estimates for administrative convenience. The cost, estimated at £P.52,282 is reimbursed by the Broadcasting Service to the Department of Posts and Telegraphs, vide Head XXV, item 17 of the Expenditure estimates and Head IV, item 16 of the Revenue Estimates.

100. The increases totalling £P.200,723 and decreases totalling £P.59,181 are summarized as follows:—

	Personal Emoluments	Other Charges	Expenditure	Total
	£P.	£P.	£P.	£P.
Increases:				
(a) Increments, changes of holder, provision for services provided in 1945-46 for part of the year only (net)	11,940	23,853	—	35,793
(b) Increase in Compensatory Allowances (excluding £P.12,230 included under (c) below	67,770	—	—	67,770
(c) Provision under Administration, Engineering and general section transferred from Broadcasting (Accounts and Engineering) Section	27,085	22,197	3,000	52,282
(d) New Services	32,378	4,000	8,500	44,878
Total Increases	139,173	50,050	11,500	200,723
Decreases:				
(e) Changes in holder, over-estimation in 1945-46 and special expenditure in 1945-46 not required in 1946-47	4,178	1,730	1,050	6,958
(f) Broadcasting (Accounts and Engineering) partially transferred to Posts and Telegraphs general vote (vide (c) above)	26,285	19,688	6,250	52,223
Total Decreases	30,463	21,418	7,300	59,181

The increases under Personal Emoluments totalling £P.11,940 under (a) call for no comment and refer mainly to annual increments to the present staff. The increases under Other Charges will be dealt with in a subsequent paragraph.

(c) COMPENSATORY ALLOWANCES.

101. The increase of £P.80,000 in the provision under item 1(51) in respect of compensatory allowances includes £P.12,230 transferred from the services rendered to the Broadcasting Service and is due to the following factors:—

(a) The rise in the cost of living index during the course of the financial year 1945-46 with a contingent increase in the allowances.

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(b) The increase in the rates of the allowances effected on the basis of the MacLeod Report;

(c) The additional appointments to the establishment.

The amount of £P.12,230 transferred from Broadcasting (Engineering and Accounts) Services is included under (c) in the Summary in paragraph 100.

(c) Transfer of Broadcast Services (Engineering and Accounts).

102. For facilitating administration and interchangeability of personnel, the staff formerly shown under separate sub-divisions of the estimates is now provided under the appropriate administrative and engineering sections of the estimates. Certain posts for the operation of the second transmitter were provided in 1945-46 for part of the year only. For facility of reference the provision made for the posts of the Broadcasting (Engineering and Accounts) Staff and approximate estimates of ancillary charges in the draft estimates are set out in full:—

		£P.
Item 1(17).	Postal Clerk, Telegraphist, Telephonist, etc., £P.300-360	336
Item 1(18).	Postal Clerk, Telegraphist, Telephonist, etc., £P.300-300	212
Item 1(19).	19 Postal Clerks, Telegraphists, Telephonists, etc., £P.60-192—60-172	2,570
Item 1(32).	2 Assistant Engineers, £P.300-600	889
Item 1(33).	2 Inspectors £P.300-500	801
Item 1(36).	6 Foremen £P.200-300 £P.180-276	1,013
Item 1(34).	3 Assistant Inspectors £P.300-360	1,235
Item 1(37).	49 Skilled Workmen £P.60-192 £P.60-172	6,305
Item 1(39).	6 Engineering Learners	300
Item 1(40).	3 Drivers	94
Item 1(47).	Overtime allowances	150
Item 1(48).	Aloft Allowances	200
Item 1(50).	Cost of Living Allowances	500
Item 1(51).	Compensatory Allowances	12,230
		27,085

Other Charges.

Item 2.	Transport and Travelling	1,500
Item 3.	Railway Fares and Freight	150
Item 6.	Lighting, Heating and Power	5,000
Item 7.	Labour	1,000
Item 8.	Maintenance Stores	8,000
Item 12.	Upkeep of Mechanical Transport	1,000
Item 27.	Renewals Fund	3,000
—	Sundry other items	2,547
		22,197

Special Expenditure.

Item 33.	Testing instruments (Revote)	3,000
		52,282*

* Vide paragraph 99.

(d) New Services.

103. The following increases in the establishment of the Department have been inserted in the estimates:—

		£P.
Item 1(3).	2 Assistant Postmasters General	1,600
Item 1(4).	1 Public Relations Officer £P.600-800	600
Item 1(5).	1 Deputy Controller of Posts £P.600-800	600
Item 1(10).	1 Assistant Chief Accountant £P.300-600	450
Item 1(12).	1 Telephone Superintendent £P.300-600	300
Item 1(17).	31 Postal Clerks, Telegraphists etc., £P.300-360 £P.288-360	9,240

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		£P.	£P.
ITEM 1(18). 94 Postal Clerks etc., Grade £P.200-300 £P.180-276		12,790	
ITEM 1(19. 62 Postal Clerks, etc., Grade £P.60-192 £P.60-172		3,720	
ITEM 1(20). 1 Secretary-Stenographer		184	
ITEM 1(23). 15 Head Postmen, £P.112-152 £P.100-132		1,620	
ITEM 1(24). 45 Postmen, £P.60-112 £P.60-100		2,080	
ITEM 1(25). 40 Messengers, £P.24-48		1,680	
ITEM 1(26). 17 Watchmen and Porters		1,020	
		40,014	
Less contingent decreases,			
ITEM 1(18). £P.2,976			
ITEM 1(19). £P.14,000			
ITEM 1(24). £P.600		17,576	
	Net Increase	22,438	22,438
ITEM 1(31) 1 Wireless Engineer £P.600-800		600	
ITEM 1(33). 2 Inspectors £P.300-500		600	
ITEM 1(34). 6 Assistant Inspectors £P.300-360		1,800	
ITEM 1(36). 33 Foremen at £P.200-300 £P.180-276		5,940	
ITEM 1(37). 11 Skilled Workmen £P.60-192 £P.60-172		660	
ITEM 1(40). 9 Motor Drivers		864	
ITEM 1(41). 2 Scholars in training		880	
		11,344	
Less consequential decreases:			
ITEM 1(36). £P.556			
ITEM 1(37). £P.4,360		4,924	6,420
ITEM 1(42). Expatriation Allowances		250	
ITEM 1(50). Cost of Living Allowances		1,170	1,420
	Net Increase		30,278

104. These increases in the establishment represent the minimum necessary to keep up services, the scope of which is continually increasing with consequential increases in revenue. The following table shows the proportion between the increase in activities and the development of the establishment:—

Details	1924-25	1934-35	1944-45
	£P.	£P.	£P.
Revenue:	127,783	355,817	1,330,571
Staff:	No.	No.	No.
(i) No. of 1st Division Officers	14	16	27
(ii) No. of 2nd Division Officers (excluding unclassified)	739	1,010	1,901
Telephone Stations	1,816	8,759	22,680
Trunk Calls	484,683	1,287,662	4,369,695
Telegrams	252,300	503,298	1,025,626
Inland Parcels	19,500	44,490	123,010
Palestine Postal Orders	90,390	220,912	680,895
British Postal Orders	25,218	32,321	347,245
Money Orders	40,119	59,215	337,955

The two additional posts of Assistant Postmasters-General—against which one post of Deputy Postmaster-General has been abolished—will permit of a reorganization of headquarters which will enable the senior staff to devote the time and energy to planning and administration which they now cannot spare under the excessive burden of executive work. The duties attached to the 3 posts are envisaged as follows:—

(a) Control of post activities including international matters;
(b) Control of telegraph and telephone services;
(c) General legislation, circulars, instructions, rule books, the post office guide, etc.

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The need for a Public Relations Officer has long been felt, as with the exception of the Postmaster-General himself, no officer is in complete touch with the wide-spread and various activities of the department and therefore able to furnish explanations in all cases of enquiry, complaint or criticism appearing in the press. The additional officer will combine the functions of a Public Relations Officer with personal assistance to the Postmaster-General.

The additional post of Deputy Controller of Posts is essential for an officer for relief purposes.

The Assistant Chief Accountant is required to direct and supervise a staff of 40 officers dealing with the accounting of the rapidly developing telegraph and telephone services.

The post of an additional Telephone Superintendent has become necessary for the effective control of the telephone services which now require one officer in this grade to deal with all contract matters and one to cope with traffic data and statistics. The increase in the number of postal clerks, telegraphists and telephonists by 31 officers in the scale £P.300-600, 94 at £P.200-300 and 62 at £P.60-192 provides for the staffing of a number of new post offices needed throughout the country, and meeting the minimum needs in respect of general departmental activities, contingent upon the rapid development of these services. The Secretary-stenographer is required by the Postmaster-General. The additional postmen, watchmen and porters are needed in connection with this development. The increase in the establishment of the engineering branch reflects the development of all departmental activities for which provision has been made on the clerical side as explained above.

105. Noteworthy increases under Other Charges are summarised below:—

		£P.
Item 2.	Transport and Travelling	3,700
Item 3.	Railway Fares and Freight	500
Item 5.	Uniforms and Protective Clothing	1,000
Item 6.	Lighting, Heating and Power	6,000
Item 7.	Labour	3,500
Item 8.	Maintenance Stores	6,100
Item 9.	Office Furniture and Equipment	700
Item 11.	Conveyance of Mails	8,000
Item 13.	Stationery and Printing	4,350
Item 14.	Printing of Postage Stamps, etc.	2,000
Item 17.	Rents	1'200
		6,700
Item 30.	Maintenance Post Office Buildings	4,000
	Various minor increases	2,300
	Total	50,050

Additional provision is required under item 2 owing to increased travel consequent on the growth of the services, payment of consolidated transfer allowances, and the necessity for paying subsistence allowance for extended periods to officers on transfer owing to the acute shortage of housing accommodation. The increase in the provision under items 3 and 5 is due to increase in staff. Under item 6 additional provision is necessitated by extended hours of business and the opening of new post offices. Additional provision for labour, item 7 is also due to the increase in the number of post offices and consequent requirements for relief purposes and to the additional technical plant and its maintenance. Under item 8 provision has been increased in order to meet the cost of maintenance requirements which have fallen into arrears owing to the war and are now likely to be fulfilled in view of the improved supply situation. The increases shown under item 9, office furniture and equipment, and item 17, rents, are contingent upon the opening, fitting and renting of the new post offices, to provide essential filing and storage accommodation for for the new post offices as well as for the existing establishments where activities are multiplying accounts and records, and to provide for normal increase of rents on renewal of contracts. Under Stationery and Printing, vide item 13, additional funds are required in order to bring post office publications such as the post office guide, tlephone directories, etc., which were seriously curtailed during the war, up to date and to arrange for more frequent issues in the future. The reopening of communications with liberated Europe involves increased payments for the conveyance of mails, the incidence of which cannot be accurately forecast but has been estimated conservatively, has necessitated the increase under item 11. Item 14 reflects the increase in business which necessitates increase in stocks. Item 27 Renewals, is based on the requirements of the capital works envisaged. Item 29, Maintenace of Post Office Buildings, is a new item which has been inserted in order to faciltate the financial procedure in the Public Works Department which has taken over the execution of minor works, vide item 18, and of the maintenance of post office buildings now accounted for under the new item 29. Provision under this new item reflects in a small part expenditure formerly shown under Minor Works, as will be observed in the decrease under the latter item, but mainly the necessity to catch up with arrears of maintenance and redecoration incurred during the war when supplies were short.

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106. Under Special Expenditure the increase under item 33 reflects the merging of engineering expenditure for broadcasting with the general expenditure of the department on the same services. Under item 35, Mechanization of Telephone Accounting, provision has been inserted in an amount of £P.8,000 to meet the capital expenditure on the equipment required to effect the long overdue mechanization of telephone trunk ticket sorting and accounting, which is at present performed manually. The average number of trunk calls at present dealt with ranges from 400,000 to 450,000 per mensem. It is evident that the manual preparation of accounts involves delays in rendition and collection of revenue. Moreover, the cost of the equipment will be offset by savings in staff costs within less than four years.

HEAD XXVIII — PRISONS.

	£P.
Approved Estimates, 1945-46	267,596
Draft Estimates, 1946-47	389,610
Increase	122,014

107. The increase of £P.122,014 is made up as follows:—

Item	Approved Estimates 1945-46 £P.	Draft Estimates 1946-47 £P.	Increase £P.	Decrease £P.
Personal Emoluments:				
(Excluding Compensatory Allowances)	105,719	110,810	5,651	560
Compensatory Allowances transferred from Head XXXIX War Services	—	91,000	91,000	—
Other Charges	160,254	161,500	5,339	4,093
Special Expenidture	1,623	26,300	25,152	475
Total	267,596	389,610	127,142	5,128
Net Increase			122,014	

Apart from increments and and approved allowances payable under regulation the only increases provided under Personal Emoluments are the following:—

		£P.
Item 1(23).	5 Regular Warders £P.72-96	360
Item 1(34).	Trade Pay, M.T. Personnel	90
Item 1(42).	Housing Allowances	180
Item 1(44).	Water, Fuel and Light Allowances	30
	Total	660

These posts are required in connection with the proposed increase in vehicle strength for which provision is included under Special Expenditure, item 24 (£P.5,900). Additional provision for maintenance of the additional vehicles is made under item 15 (increase £P.500). The estimated cost of the five additional vehicles is £P.3.600 and the remainder of the provision under item 24 is for essential replacements of unserviceable prison vans and trucks. It proved necessary in 1945-46 to appoint a Palestinian Matron and two Assistant Matrons at Womens' Prisons and the cost of this is reflected under items 1(28) and 1(29). Provision for four temporary warders has been transferred from item 1(24) to item 1(31) to cover the cost of temporary wardresses for which the need proved greater owing to the increase in women prisoners arising out of the outbreak of terrorism. Item 1(43) provides for the payment of a duty allowance to the Sergeant in charge of the lunatic section of Acre Central Prison who has had three years training in the United Kingdom in the profession of mental nursing and has passed the preliminary examination of the Royal Medico-Psychological Association.

Apart from additional provision under Other Charges inserted on account of under-estimates in 1945-46 the only item inviting comment is the increase of £P.500 under item 14 for tools and materials for prison industries. This provision is required for an extended programme of prisoners' trade training particularly in tailoring and shoemaking shops. Under items 26 to 30 provision of £P.15,350 is made as special expenditure to cover the cost of outstanding indents for stores and equipment.

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Provision for £P.2,200 has been inserted under item 23 for the replacement of unserviceable disinfectors and the purpose of two new machines at a cost of £P.1,150 to be installed at Jenin and Tulkarm Lock-Ups. The sum of £P.2,850 provided under item 25 is required to complete the programme of converting solid fuel stoves and boilers to oil burning stoves and boilers. This programme was introduced to conserve coal and wood fuel and proves economical and satisfactory.

HEAD XXIX — PUBLIC WORKS DEPARTMENT.

	£P.
Approved Estimates, 1945-46	209,340
Draft Estimates, 1946-47	383,280
Increase	173,940

108. The increase of £P.173,940 under this head is made up as follows:—

Item	Approved Estimates 1945 46 £P.	Draft Estimates 1946-47 £P.	Increase £P.	Decrease £P.
PUBLIC WORKS:				
Personal Emoluments (excluding compensatory allowances) transferred from Head XXXIX War Services	88,912	93,357	6,755	2,310
Compensatory Allowances	—	140,000	140,000	—
Other Charges	22,795	25,865	3,070	—
	5,100	6,100	1,000	—
	116,807	265,322	150,825	2,310
JERUSALEM WATER SUPPLY:				
Personal Emoluments	16,923	14,992	2,560	4,491
Other Charges	58,760	57,705	2,795	3,850
	75,683	72,697	5,355	8,341
AIN FARAH WATER SUPPLY:				
Personal Emoluments	3,220	—	—	3,220
Other Charges	4,630	8,494	4,544	680
	7,850	8,494	4,544	3,900
RECONSTRUCTION — BUILDINGS:				
Personal Emoluments	8,220	22,436	14.216	—
Other Charges	780	885	105	—
	9,000	23,321	14,321	—
WATER SUPPLY AND SEWAGE:				
Personal Emoluments	—	11,376	11,376	—
Other Charges	—	1,470	1,470	—
Special Expenditure	—	600	600	—
	—	13,446	13,446	—
TOTAL	209,340	383,280	188,491	14,551
Net Increase			173,940	

Application is being made for a free grant of the total expenditure on reconstruction, namely £P.36,767 from the Colonial Development Vote. A grant of £P.10,000 for the buildings section was approved by the Secretary of State's telegram No. 497 saving of the 19th July 1945; the estimate of expenditure for 1945-46 was revised to £P.10,000 accordingly by a supplementary appropriation of £P.1,000 for temporary draughtsmen and assistant quantity surveyors (vide item 39(3)).

It will be observed that the main increase in the estimates is the provision of £P.140,000 under item 1(58) for compensatory allowances transferred from Head XXXIX, War Services. This provision includes compensatory allowances of all established staff and of staff borne on open votes under Public Works Recurrent.

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109. The following provision for new services has been inserted in the draft estimates:—

		£P.
Item 1(43).	1 Technical Clerk £P.60-192	112
Item 1(50).	Temporary Draughtsmen and Quantity Surveyor Assistants	1,000
Item 1(51).	Subordinate Staff	876
		1,988
	Reconstruction...Buildings:	
Item 39(1).	Temporary Architects	2,000
Item 39(2).	Assistant Electrical Engineer	420
Item 39(3).	Temporary Draughtsman and Assistant Quantity Surveyors	5,612
Item 39(4).	Compensatory Allowances	5,184
		13,216
Item 45.	Passages	105
	Total	13,321
	Reconstruction—Water Supply and Sewage:	
Item 46(1).	1 Water Engineer	1,000
Item 46(2).	1 Assistant Water Engineer (Designs) £P.600-1000	800
Item 46(3).	3 Assistant Engineers £P.300-600	1,280
Item 46(4).	Temporary draughtsmen, surveyors and assistant quantity surveyors	3,736
Item 46(5).	Subordinate Staff	500
Item 46(6).	Expatriation Allowances	300
Item 46(7).	Compensatory Allowances	3,760
		11,376
Item 47 to 53	Other Charges	1,470
Item 54.	Special Expenditure	600
		13,446
	Total	28,752

The technical clerk is required for the electrical and mechanical section and is necessitated by increase in the P.W.D. fleet of motor vehicles and the need for keeping additional records of stores and performance of vehicles and plant. The increase for temporary draughtsmen and quantity surveyors assistants is required to provide additional drawing office staff for the preparation of the multitude of projects which cannot be regarded as part of the reconstruction programme. The increase of subordinate staff is to cover the cost of watchmen employed in 1945-46 for security reasons, and whose continued employment in 1946-47 is necessary.

110. The provision under item 39(1) is required for the two architects referred to in Lord Gort's telegram No. 541 saving of the 1st June 1945. The assistant electrical engineer is required to deal with the work resulting from the major building projects now being designed by the architectural staff.

The additional provision under items 39(3) and 39(5) is required for the employment of fifteen draughtsmen, three quantity surveyors assistants, one estimator, two tractors, one computor and one assistant plan registrar necessary for he reconstruction programme. The provision for passages under item 45 is for the architectural staff to be engaged in the United Kingdom.

Of the Water Supply and Sewage staff set out above, items 46(1), 46(2), part of item 46(3), i.e. one Assistant Engineer, part of item 46(4) i.e. £P.1,000 for four posts, 46(5), 46(6) and part of item 46(7), i.e. £P.1,600 for compensatory allowances; part of items 47 to 53 (£P.1,200) and item 54 were covered by the approval conveyed in the Secretary of State's telegram No. 1576 Secret of the 30th November, 1944. The additional provision now required is for the following purposes:—

Item 48(3) 2 *Assistant Engineers.*

One Assistant Water and Drainage Engineer and one Assistant Water Plant Engineer are required to assist with the increased demands that are being made on the department for investigation of various water supplies and drainage works in connection with reconstruction programmes.

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ITEM 4C(4) *Temporary Draughtsmen, Surveyors and Assistant Quantity Surveyors — Increase* £P.2,736.

It is essential that the Drawing Office and survey staff to be employed in connection with water supply and drainage schemes be increased by three surveyors and seven draughtsmen in order to cope with the volume of work that will be dealt with when the Senior Officers in the section are appointed.

ITEM 4C(7): *Compensatory Allowances Incerase* — £P.2,160.

The increase under this item is the estimated amount that will be required for the employees filling the new appointments provided for in the two previous items.

A separate application for assistance under the Colonial Development and Welfare Act in the form of a free grant for this increased expenditure will be submitted in due course.

Personal Emoluments.

111. Under items 1(21) and 1(22) provision is made for two officers whose salaries are previously met from items 1(7) and 1(13). As the provision under item 1(14) has been increased by two supernumerary posts instead of the two posts under items 1(7) and 1(13) temporarily in abeyance, it was considered that the salaries of the officers formerly provided under items 1(7) and 1(13) should be shown separately. The remaining increases under Personal Emoluments (Items 1(1) to 1(59) relate to increments; changes in holder, and replacement temporarily of officers seconded to other departments or released for military service.

Other Charges.

The only notable increase under Other Charges is in respect of flat rate trunk call and inland postal charges (£P.1,120) now levied by the Postmaster-General entailing an increase of £P.2,420 under item 4 Telegrams, Telephones and Postage.

Special Expenditure.

The provision for technical scholarships (item 12) has been increased by £P.1,000 to provide for two additional scholarship in the United Kingdom.

JERUSALEM WATER SUPPLY.

112. The adjustment in respect of the provision to meet wages previously provided for under—

16 plant operators
19 Assistant plant operators
4 Craftsmen
4 Watchmen

is necessary because holders of certain posts are already classified employees for Provident Fund purposes (items 16(5), (7), (8) and (9) whilst others are not. The wages of those which are not, are now provided for under the sub-head for the service on which they are employed (items 22 and 25).

AIN FARAH WATER SUPPLY.

113. The emoluments of employees not classified for Provident Fund purposes have been transferred to item 29. An increase of £P.200 has been provided under item 33 for fuel, oil and chemical necessitated by the working of an additional shift.

HEAD XXX — PUBLIC WORKS RECURRENT.

	£P.
Approved Estimates, 1945-46	648,500
Draft Estimates, 1946-47	747,350
Increase	98,850

114. The increase of £P.98,850 is made up as follows:—

		Approved Expenditure 1945-46	Draft Estimates 1946-47	Increase	Decrease
		£P.	£P.	£P.	£P.
ITEM 3.	Maintenance of Buildings	33,000	53,000	20,000	—
ITEM 6.	Rent of offices and quarters	180,000	207,000	27,000	—
ITEM 8.	Maintenance of Roads and Bridges	345,000	395,000	50,000	—
ITEM 20.	Minor Works	—	5,000	5,000	—
	Other Items	90,500	87,350	2,400	5,500
	Total	648,500	747,350	104,400	5,500

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With regard to the increase under item 3, maintenance of buildings has been drastically restricted during war years and it is now essential to commence working off these arrears of which the estimated cost is £P.75,000. It must be borne in mind that in hiring buildings Government normally undertakes to restore the inside of the building after its use to the condition in which it was when Government occupied it. It is, therefore, uneconomical to defer normal maintenance for an unduly protracted period. Of the increase under item 6 a sum of £P.14,760 is required for Police hirings mainly for thirty additional married quarters in each of the four large towns; a sum of £P.3,600 is for additional buildings in connection with the development provided under Head XIII for Education services; £P.3,240 is required for outstanding requisition, including disturbances, claims; £P.1,590 is required for temporary accommodation of personnel in connection with the proposed census; and the remainder is required by various departments owing to the inadequacy of present accommodation or in connection with the extension of departmental activities. The increased provision under item 8 is required to overtake heavy arrears of road maintenance which accumulated during the war. The estimates have been framed on the assumption that the military authorities will continue to contribute one-fifth of the cost of maintenance of roads and bridges. It must be borne in mind that with the end of the war developments in the design of motor vehicles, probably involving increase in the numbers and loads of vehicles, will entail increased maintenance of roads which have been subjected to intense traffic during the years of war with little or no maintenance.

Provision of £P.5,000 has been made under item 20 for new minor works, costing less £P.100 in each case, required by Departments for which no vote is provided under Head XLI, Public Works Extraordinary.

HEAD XXXI — SECRETARIAT.

	£P.
Approved Estimates, 1945-46	347,635
Draft Estimates, 1946-47	428,445
Increase	80,810

115. The provision under this Head comprises the following sub-divisions:—

Item	Approved Estimates 1945-46	Draft Estimates 1946-47	Increase	Decrease
	£P.	£P.	£P.	£P.
(i) Chief Secretary's Office (including Translation Bureau; Press and Public Information Office)	74,928	187,970	122,406	9,359
(ia) Publicity and Augmented News Service (Incorporated in Public Information Office in 1946-47)	103,636	—	—	103,636
(ii) Printing and Stationery	72,560	98,781	26,220	49
(iii) Civil Aviation	40,973	74,521	38,689	5,141
(iv) Economic Adviser (staff seconded to Food Control)	377	430	53	—
(v) Palestine Industrial Survey (engaged in Housing problems)	2,643	2,504	1,000	1,139
(vi) Commerce and Industry	52,523	52,347	12,009	12,185
(vii) Press Censorship (transferred from Head XXXIX War Services)	—	11,942	11,942	—
Total	347,635	428,445	212,319	131,509
Net Increase			80,810	

The increases include provision for compensatory allowances transferred from Head XXXIX, War Services, as follows:—

	£P.
Item 1(27)	34,000
Item 1(44)	4,000
Item 30(29)	20,000
Item 43(25)	17,500
Item 67(7)	750
Item 75(26)	11,350
Item 88(16)	4,000
Total	91,600

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Provision has been included under revenue Head X, Grants-in-Aid, Item 1 for a grant of six-sevenths of the expenditure transferred from the provision for Publicity and Augmented News Services to the Public Information Office as under:—

	£P.
ITEM 1(59) to 1(74) Personal Emoluments	25,385
ITEM 12 to 26 Other Charges	35,650
	61,035
Less one-seventh borne by Palestine Government	8,720
	52,315
Less Receipts from sales, etc.	14,645
Estimated Grant	37,670

(i) CHIEF SECRETARY'S OFFICE:

(*including Translation Bureau, Press Bureau and Public Information Office*).

116. The provision for these services shows a net increase of £P.9.411 as follows:—

Item	Approved Estimates 1945-46	Draft Estimates 1946-47	Increase	Decrease
	£P.	£P.	£P.	£P.
Personal Emoluments:				
Chief Secretary's Office (excluding compensatory allowances)	50,053	61,064	16,143	5,132
Compensatory Allowances	—	34,000	34,000	—
Translation Bureau (excluding Compensatory Allowances)	3,883	5,763	3,121	1,241
Compensatory Allowances	—	4,000	4,000	—
Press Bureau and Public Information Office: Establishment Cadre	5,339	6'563	2,132	908
Supernumerary Establishment (excluding Compensatory Allowances)	417	15,385	14,968	—
Compensatory Allowances transferred from (ia)	—	10,000	10,000	—
Replacement of second officers	1,180	1,200	20	—
	60,872	137,975	84,384	7,281
Less Provision for seconded officers	3,712	2,495	—	1,217
	57,160	135,480	84,384	6,064
Other Charges:				
General	11,563	13,840	2,372	95
Public Information Office (transferred from (ia)	—	35,650	35,650	—
Special Expenditure:	6,200	3,000	—	3,200
	74,923	187,970	122,406	9,359
(ia) PUBLICITY AND AUGMENTED NEWS SERVICES:				
Personal Emoluments:	34,386	—	—	34,386
Other Charges:	69,250	—	—	69,250
Total	178,559	187,970	122,406	112,995
Net Increase			9,411	

A sum of £P.38,000 has been transferred to Secretariat votes from Head XXXIX, War Services for compensatory allowances; and of the appropriation totalling £P.103,636 in 1945-46 for publicity and augmented news services provision is made in the draft estimates for 1946-47 for £P.25,385 under Personal Emoluments (vide items 1(60) to 1(74) and £P.35,650 under Other Charges (items 12 to 26). As explained in paragraph 115 a grant of £P.37,670 is sought towards this expenditure on the same lines as in the past, as the grant towards expenditure on publicity and augmented news services. The estimates have been framed on the lines described in Mr. J. V. W. Shaw's telegram No. 871 Saving of the 31st July, 1945.

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117. The draft estimates include the following provision for new appointments:—

		£P.	£P.
ITEM 1(4)	1 Secretary for Development £P.1,600 p.a.	1,600	
ITEM 1(5)	3 Under-Secretaries £P.1,350 p.a.	4,050	
ITEM 1(6)	1 Principal Assistant Secretary £P.1,200 p.a.	1,200	
ITEM 1(7)	1 Ceremonial and Reception Officer at £P.1,200 p.a.	1,200	
ITEM 1(8)	4 Assistant Secretaries at varying rates	2,400	
ITEM 1(9)	3 Administrative Assistants £P.300-800	1,000	
ITEM 1(11)	1 Clerical Officer £P.300-600	800	
ITEM 1(12)	7 Officers of the General Clerical Services 1 at £P.300-360 1 at £P.200-300 5 at £P.60-192	860	
ITEM 1(23)	Expatriation Allowances	1,200	
		13,810	
Less:	Posts Abolished		
	Reconstruction Commissioner at £P.1,400	1,075	
	Administrative Secretary at £P.1,350	1,350	
	Deputy Financial Secretary at £P.1,200	1,200	
	Personnel Officer at £P.480	580	
	Estimates Clerk £P.200-300	208	
	Allowances, Secretary, Standing Committee for Commerce and Industry	30	
ITEM 1(17)	Extra Clerical Assistance (reduced)	250	4,693
	Net Increase		9,117

Approval for the post of Secretary for Development was sought in the High Commissioner's telegram No. 142 Confidential of the 26th January, 1946. The three posts of Under-Secretary under item 1(5) and the consequent abolition of the posts of Administrative Secretary and Deputy Financial Secretary were approved by the Secretary of State's telegram No. 545 of the 27th March, 1945.

Approval of the additional posts for which provision is made under intems 1(6); 1(7); and 1(9) and for three posts under item (8) was sought in the High Commissioner's telegram No. 325 Saving of the 13th March, 1946. The additional post under item 1(8) is provided for the officer employed in connection with voluntary registration of the population in connection with the forthcoming cnesus.

The post of clerical officer under item 1(11) replaces that of personnel officer, which was abolished after the departmental enquiry in 1945 in connection with the preparation of the estimates for 1945-46. The clerical posts under item 1(12) in grade £P.300-360 and grade £P.200-300 are required to strengthen of the Secretariat dealing with the estimates and accounts, controlled by the Financial Secretary, and those of the Secretariat. The post of estimates clerk has been abolished as being inappropriate in designation. This provision follows a thorough examination of the working of the section undertaken by a Personnel Officer. The five posts in grade £P.60-192 are required for the grading of officers whose salaries were formerly met from the provision for extra clerical assistance which has been reduced by £P.250 accordingly.

TTRANSLATION BUREAU.

118. Apart from the addition of £P.4,000 transferred from Head XXXIX, War Services, provision for reorganization of the Translation Bureau has been made, resulting in the following increases:

		£P.
ITEM 1(23)	1 Assistant Chief Arabic Translator	300
ITEM 1(31)	1 Assistant Chief Hebrew Translator	300
ITEM 1(34)	3 Arabic Translators £P.200-300	600
ITEM 1(35)	1 Clerk Typist £P.60-192	120
ITEM 1(37)	3 Hebrew Translators £P.200-300	600
ITEM 1(38)	1 Clerk Typist £P.60-144	96
ITEM 1(39)	Temporary Assistants	1,000
		3,016

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	£P.	£P.
Less posts abolished:		
4 Arabic Translators £P.60-192	670	
3 Hebrew Translators £P.60-192	490	
1 Hebrew Translator £P.60-144	81	1,241
Net Increase		1,775

As a result of delays in the publication of the Palestine Gazette in Arabic and Hebrew which called forth repeated protests from the public it became necessary to hold a departmental enquiry into the working of the Translation Bureau and the relation of the Hebrew Bureau, in particular with the Government Printing Press. As a result of the enquiry additional temporary assistants were engaged to overtake the extremely heavy accumulation of arrears. Item 1(39) provides for the continued employment of this staff in 1946-47 so that pending the complete reorganization now proposed the extremely heavy work of the Bureau may be kept up to date. Naturally the requirements resulting from the enquiry of the Anglo-American Committee must be borne in mind in this connection. The remaining adjustments of staff reflected under items 1(34) to 1(38) inclusive implement proposals for regrading of posts so as to improve the standard of recruiting for the bureau. The two posts of Assistant Chief Translator are essential for deputies to the very over-burdened chief translators. The tri-lingual requirements of Palestine make a strong central translation bureau essential and the present proposals are the minimum considered necessary to restore the efficient working of the bureau, of which the work has increased to an overwhelming degree.

PRESS BUREAU AND PUBLIC INFORMATION OFFICE.

119. Provision is made in the estimates for the following new posts in addition to posts transferred from the appropriation in 1945-46 for publicity and augmented news services:—

	£P.
ITEM 1(49) 1 Assistant Public Information Officer £P.300-800	300
ITEM 1(51) 4 Information Officers £P.200-300	835
ITEM 1(53) 7 Officers of the General Clerical Service	1,008
2 at £P.300-360	
1 at £P.200-300	
2 at £P.60-192	
2 at £P.60-144	
ITEM 1(54) a Messengers £P.24-72	144
	2,287
Less:	
2 Relations Officers £P.300-800	600
	1,687

These posts have been decided upon as the necessary minimum established cadre of a Government Press Bureau as for as can now be foreseen.

The entire supernumerary establishment set out in items 1(60) to 1(74) represents the minimum necessary for carrying out the reduced service referred to in paragraphs 115 and 116 decided upon during the visit in 1945-46 of Mr. Ryan of the Ministry of Information.

As shown in paragraph 115 in which the basis of the estimated grant (£P.37,670) is indicated, it is estimated that receipts in an amount of £P.14,625 will be derived from the sale of publications, etc.

(ii) PRINTING AND STATIONERY.

120. The expenditure on the Government Printing Press including supplies of stationery and office equipment for departments is estimated as follows:—

Item	Approved Estimates 1945-46	Draft Estimates 1946-47	Increase	Decrease
	£P.	£P.	£P.	£P.
Personal Emoluments (excluding Compensatory Allowances)	19,210	22,281	3,120	49
Compensatory Allowances	—	20,000	20,000	—
Other Charges	51,850	53,450	1,600	—
Special Expenditure	1,500	3,000	1,500	—
TOTAL	72,560	98,731	26,220	49
Net Increase			26,171	

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Provision is made in the estimates for the following new appointments:

		£P.
Item 30(7)	2 Officers of the General Clerical Service: 1 at £P.300-500, 1 at £P.200-300	500
Item 30(16)	4 Linotype Operators £P.152-192	608
Item 30(17)	4 Compositors £P.152-192	608
Item 30(18)	3 Machinemen £P.152-192	456
		2,172

With the vast increase in the work of the Government Printing Press it has become necessary to reorganize the accounting and storekeeping arrangements to ensure proper and continuous internal control and supervision and for this purpose provision has been made in the estimates for an office superintendent in the grade £P.300-500 and an accountant in the grade £P.200 300.

The additional posts of linotype operators, machinemen and compositors are necessitated by the arrangements to accelerate publication of the Palestine Gazette in Arabic and Hebrew referred to in paragraph 118; and to make adequate arrangements for sick leave, leave, etc. for which personnel of the Printing Press are eligible under General Regulations.

The increase under Other Charges is required to meet the cost of inland postal services rendered by the Department of Posts and Telegraphs.

An increase of £P.1,500 has been inserted under Special Expenditure for replacement of typewriters, duplicators and other office equipment required by Departments.

(iii) Civil Aviation.

121. The provision in the estimates is summarized below:

Item	Approved Estimates 1945-46 £P.	Draft Estimates 1946-47 £P.	Increase £P.	Decrease £P.
Personal Emoluments (excluding Compensatory Allowances)	20,040	31,771	16,339	4,608
Compensatory Allowance transferred from Head XXXIX War Services	--	17,500	17,500	—
Other Charges	11,562	14,550	3,000	12
Special Expenditure	9,371	10,700	1,850	521
Total	40,973	74,521	38,689	5,141
Net Increase			33,548	

The following is a summary of the new appointments:

		£P.
Item 43(2)	1 Administrative Assistant at £P.300-500	300
(3)	1 Officer of the General Clerical Service at £P.60-192	96
(6)	2 Assistant Superintendents at £P.300-600	600
(7)	1 Signals Officer at £P.300-500	300
(8)	5 Control Officers at £P.300-500	1,500
(9)	11 Technical Officers Grade I at £P.300-600 10 for 6 months only	1,800
(10)	16 Technical Officers Grade II at £P.200-300 for six months only	1,600
(11)	29 Technical Officers Grade III at £P.60-192 for six months only	870
(13)	2 Telephone Operators at £P.6 p.m.	144
(14)	Subordinate staff at various rates of pay	500
(17)	2 Meteorological Officers at £P.300-600 for six months only	300
(18)	4 Technical Officers at £P.300-600 for six months only	600
(19)	8 Technical Officers at £P.200-300 for six months only	800
(20)	8 Technical Officers at £P.60-192 for six months only	240
(22)	Expatriation Allowance	350
(23)	1 Stenography allowance	36
		10,036

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The considerable increase in the establishment of the service as summarized above is necessitated by the great expansion of civilian air transport anticipated in 1946-47 and the expected reversion of the Lydda aerodrome to civilian control which will result in considerable increase in revenue. As, however, the date has not yet been fixed for reversion to civilian control provision for the staff mainly needed for the aerodrome and ancillary services has been restricted to six months only.

The designations applied to technical staff has been reduced in number in order to enable the Director of Civil Aviation to transfer officers from one function to another in accordance with requirements. The redesignations are summarized below:—

Approved Estimates, 1945-46		Estimates, 1946-47
1 Senior Foreman at £P.300-600	ITEM 43(9)	1 Technical Officer, Grade I at £P.300-360
4 Foremen at £P.200-300 2 Senio Watchkeepers at £P.200-300 2 Radio Mechanics at £P.200-300 13 Watchkeepers at £P.60-192		14 Technical Officers, Grade II at £P.200-300
1 Electrician at £P.60-192 2 Mechanics at £P.60-192		16 Technical Officers, Grade III at £P.60-192

Under items 50, 52 and 59 provision has been increased for subordinate staff and labour and ancillary services in anticipation of the reversion. The provision of £P.2,000 under item 58 is intended for the unavoidable refurnishing of the aerodrome after several years of military use.

(iv) Economic Adviser.

122. The personnel of this section remains seconded to the Food Control establishment in 1946-47. An increase of £P.53 has been provided for increased flat rate trunk call charges levied by the Postmaster General.

(v) Palestine Industrial Survey.

123. Provision has been made for retention of the personnel of this Section for six months in 1946-47. The section has been diverted to and is performing useful functions in connection with the technical aspects of housing schemes and, in particular, surveys of municipal areas to ascertain the sociological and economic extent of housing requirements.

(vi) Commerce and Industry.

124. Provision has been made for the establishment originally proposed in 1945-46 for the incorporation of the staff of the War Supply Board and absorption of its activities in a nucleus department of Commerce and Industry. The only noteable changes, apart from provision of £P.11,350 for compensatory allowances transferred from Head XXXIX, War Services, is that provision for the Cost Accounting Section is made for six months only. It is proposed that certain of the staff of this section will be posted to control departments where they may be required in connection with determination of statutory prices of controlled articles. A large part of the functions of the cost accounting section was in connection with military contracts and with the end of the war retention of this expenditure on the Palestine Estimates cannot be justified.

(vii) Press Censorship.

125. The provision under items 88 to 99 represents the minimum expenditure required for Press Censorship, which was transferred to this Head from Head XXXIX, War Services in 1945-46 on liquidation of the Department of Censorship.

HEAD XXXII — SOCIAL WELFARE.

	£P.
Approved Estimates, 1945-46	284,420
Draft Estimates, 1946-47	413,077
Increase	128,657

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124. The increase is made up as under:—

Item	Approved Estimates 1945-46	Draft Estimates 1946-47	Iincrease	Decrease
	£P.	£P.	£P.	£P.
SOCIAL WELFARE				
Personal Emoluments	18,452	42,769	24,605	288
Other Charges	245,755	343,700	97,945	—
TOTAL	264,207	386,469	122,550	288
Net Increase			122,262	
REFORMATORY SCHOOLS				
Personal Emoluments	4,953	5,187	235	—
Other Charges	15,260	16,725	1,814	350
TOTAL	20,213	21,912	2,049	350
Net Increase			1,699	
ALAIYA BLIND SCHOOL				
Personal Emoluments	—	1,126	1,126	—
Other Charges	—	3,570	3,570	—
TOTAL	—	4,696	4,696	—
Net Increase			4,696	
GRAND TOTAL	284,420	413,077	129,295	638
Net Increase			128,657	

125. The increases may be further analysed as follows:

	Personal Emoluments	Other Charges	Total
	£P.	£P.	£P.
Increases:			
SOCIAL WELFARE			
(a) Increments, changes in holders and transfers from other items, under-estimation 1945-46	2,476	11,170	13,646
(b) Compensatory Allowances trnasferred from Head XXXIX War Services	17,000	—	17,000
(c) New Services	5,129	86,775	91,904
TOTAL INCREASES	24,605	97,945	122,550
REFORMATORY SCHOOLS			
(d) Increments, changes in holder and under-estimation 1945-46	234	1,315	1,549
(e) Tools for instructional purposes	—	500	500
TOTAL INCREASES	234	1,815	2,049
ALAIYA BLIND SCHOOL			
(f) Alaiya Blind School	1,126	3,570	4,696
TOTAL INCREASES	25,965	103,330	129,295
Decreases:			
(g) Overestimated in 1945-46, changes in holders and provision transferred to other items	288	350	638
TOTAL DECREASES	288	350	638
NET INCREASE	25,677	102,980	128,657

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126. Under Personal Emoluments, provision has been inserted for the following new appointments:—

(a) One Senior Probation Officer in the scale £P.300-500. This post is required for a Palestinian senior officer who will supervise the probation and welfare work of Tel Aviv and the Jewish settlements in the Lydda District.

(b) One Senior Welfare Officer in the scale £P.300-600. This post is also needed for Lydda District, where progress in social welfare work is more rapid than anywhere else in the country and considerable development is anticipated in the near future in view of municipal participation in welfare work. It is proposed to appoint to this post a British officer for a limited period; his main function is to be training of local officers.

(c) A Research Officer, for whom a post in the scale of £P.300-600 has been inserted, will fulfil the essential functions of collating, studying and surveying information on social problems collected by the department in the course of its activities. It has been found difficult, and in some cases, impossible, to deal constructively with social problems, the existence of which is evident, while their extent and relative importance are subject to conjecture. It is obvious that the success of any social welfare work is dependent on an accurate and objective knowledge of social conditions.

It is proposed to appoint the Research Officer on a contract basis for an initial period of two years. It is hoped that he will, during this period, be able to train local officers in modern methods of social research.

(d) One Arab Welfare Officer in the scale £P.300-360 is required to supervise welfare work in Jerusalem and to deal personally with difficult cases.

(e) Four Probation Officers, Grade II, in the scale £P.200-300 are needed to deal with the greatly increased number of cases consequent upon the promulgation of the Probation of Offenders Ordinance. The number of cases at the time when the draft estimates were framed, showed an increase of 41 per cent over the preceding year and is still rising.

(f) Six Assistant Welfare Officers, Grade I, in the scale £P.200-300, are required for routine welfare duties. The present staff is overworked and promulgation of the Children and Young Persons Ordinance will entail additional duties of inspection in the institutions for poor children.

(g) Two Assistant Welfare Officers, Grade II, are needed as relief home visitors for Haifa, where a relief scheme is being introduced.

(h) The increase of 5 posts in the General Clerical Services is contingent upon the rapid expansion of district offices and upon the increasing financial responsibility of the accounts section at headquarters.

Item 1(24) under which provision is shown for Temporary Assistant Welfare Officers in amount of £P.2.000 represents a transfer to Personal Emoluments of provision formerly made under item 14.

127. The increase under item 2, Transport and Travelling has become necessary in view of the increase in the number of officers required to travel for the performance of their duties. The increase under item 4, Telephones, Telegrams and Postage, reflects the newly raised charges against departments for inland mails, and is balanced by equivalent increases under revenue from postal services.

Under item 11, Grants to Local Institutions, additional provision in an amount of £P.6,000 has been inserted to cover grants to institutions approved for the reception of children and young persons committed by the courts. An extension in the use of non-Government institutions for this purpose is expected both to relieve pressure in the Government institutions and to implement the scheme for the reorganization of the Jewish section of the Reformatory School. It is also anticipated that the Children and Young Persons Ordinance, which provides for the inspection and registration of institutions for the care of poor children, will necessitate grants for specific purposes on a somewhat larger scale than hitherto.

The increase in the provision for Relief, vide item 12, is designed to meet requirements resulting from the anticipated expansion of local welfare schemes. In this connection attention is invited to enclosure I to the High Commissioner's telegram No. 320 Saving of the 12th March 1946. Government assistance will be required particularly with regard to an expansion of welfare schemes in the Arab community, expected mainly in respect of children welfare such as feeding schemes, clubs, playgrounds, and certain activities which may be summarized an ancillary services of other social services departments. The immediate intention is to encourage the establishment of a social centre in each town in the country on the assumption that the responsibility for these centres will pass to the municipalities at the earliest possible moment, and that the cost of their maintenance will ultimately be borne jointly by Government and the local authority concerned. If however there is to be any appreciable extension of Arab social services, Government's contribution will in the initial stages have to be on a scade exceeding contributions from local sources. Experience has proved the necessity of increasing expenditure from central funds for the Arab community disproportionately to local contributions in order to inspire the community to greater effort on its own behalf.

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Item 14. It has proved necessary to increase the provision for grants for disabled personnel discharged from His Majesty's Forces by £P.10,000 due to under-estimation in 1945-46.

128. Under the sub-head "Reformatory Schools" provision for the Remand House at Haifa has been distributed among the general items for reformatory schools and increase in the recurrent provision for these schools has proved necessary to provide for a larger number of inmates.

129. The sub-head "Alaiya Blind School" which appears in the estimates for the first time, contains provision for a full year's expenditure in the school, for which provision was made by Special Warrant in 1945-46.

HEAD XXXIII — STATISTICS.

	£P.
Approved Estimates, 1945-46	19,523
Draft Estimates, 1946-47	90,540
Increase	71,017

130. The increase is made up as under:—

Item	Approved Estimates 1945-46 £P.	Draft Estimates 1946-47 £P.	Iincrease £P.	Iincrease £P.
Personal Emoluments	12,808	31,535	21,593	2,866
Other Charges	2,310	3,005	695	—
Special Expenditure	4,405	56,000	53,065	1,470
TOTAL	19,523	90,540	75,353	4,336

Under Personal Emoluments the main increase is represented by item 1(18) which now shows under this departmental head the provision for compensatory allowances formerly included under Head XXXIX War Services. The two posts of Research Assistants in the scale £P.300-360 have been inserted in order to distinguish posts of second division officers requiring specialist and semi-specialist qualifications beyond those normally expected from the general clerical service. Two posts in the General Clerical Service in the scale £P.300-360 have been suppressed. A similar movement has taken place of ten posts in the scale £P.200-300 from the General Clerical Service to the new item 1(7), Senior Compilers, for the same reasons.

Two additional posts of Senior Compilers have been inserted to provide for a biennial census of industry which is considered to be of first importance in post war conditions.

Under Other Charges, the only notable increases are under item 2, Transport and Travelling, the provision for which in the current estimates proved to be underestimated, and under item 4, Telephones, Telegrams and Postage where provision has been inserted for the charge now raised by the Postmaster General against departments in respect of inland mails.

An amount of £P.53,000 has been inserted under Special Expenditure for the Census of Population which it is intended to carry out in the course of he year 1946, vide the High Commissioner's telegram No. 1458 Secret of the 15th October 1945 and the Secretary of State's telegram No. 1772 Secret of the 12th November, 1945.

HEAD XXXIV — SUPREME MOSLEM COUNCIL AND SHARIA COURTS.

	£P.
Approved Estimates, 1945-46	23,296
Draft Estimates, 1946-47	39,972
Increase	16,676

131. The increase of £P.16,676 is made up as follows:

Item	Approved Estimates 1945-46 £P.	Draft Estimates 1946-47 £P.	Iincrease £P.	Decrease £P.
Personal Emoluments (excluding Compensatory Allowance transferred from Head XXXIX War Services	20,320	20,492	431	259
Compensatory Allowances	—	15,600	15,600	—
Other Charges	2,976	3,880	904	—
TOTAL	23,296	39,972	16,935	259
Net Increase			16,676	

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Apart from the increase of £P.15,600 transferred from Head XXXIX for compensatory allowances the estimates under Personal Emoluments provide for increments, payment of the full emoluments of the post of Amin Fatwa instead of half-rate as previously and the following new posts:

		£P.
ITEM 1(14)	1 Clerk Sharia Courts, £P.60-192	112
ITEM 1(15)	1 Process Server	60
		172

The additional posts are required for the opening of a Sharia Court at Majdal. The increases under Other Charges are required in respect of items under-estimated in 1945-46; inland postal charges (item 6) now levied by the Postmaster General and provision of £P.50 under item 8 for book-binding.

HEAD XXXV — SURVEY.

	£P.
Approved Estimates, 1945-46	108,391
Draft Estimates, 1946-47	225,998
Increase	117,607

132. The increase of £P.117,607 is made up as follows:—

Item	Approved Estimates 1945-46 £P.	Draft Estimates 1946-47 £P.	Increase £P.	Decrease £P.
Personal Emoluments (excluding Compensatory allowances	78,506	91,078	12,753	186
Compensatory Allowances transferred from Head XXXIX War Services	—	99,000	99,000	—
Other Charges	28,885	34,175	6,674	1,384
Special Expenditure	1,000	1,750	750	—
TOTAL	108,391	225,991	119,177	1,570
Net Increase			117,607	

The increases, excluding compensatory allowances (£P.99,000) and decreases may be summarized as follows:—

	Personal Emoluments £P.	Other Charges £P.	Special Expenditure £P.	Total £P.
Increases:				
(a) Increments, changes of holders, reversion to substantive posts of seconded officers under-estimation in 1945-46; and revote of special expenditure	8,231	6,674	750	15,655
(b) New appointments	4,522	—	—	4,522
	12,753	6,674	750	20,177
Less: Decreases on account of change of holders and over-estimation in 1945-46	186	1,384	—	1,570
Net Increase (excluding compensatory allowance (£P.99,000)	12,567	5,290	750	18,607

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The following provision has been inserted in the estimates for new appointments:—

		£P.
Item 1(7)	2 Assistant Superintendents, £P.300-360	600
Item 1(8)	2 Technical Assistants, Grade I, £P.200-300	400
Item 1(9)	15 Technical Assistants, Grade II, £P.60-192	1,080
Item 1(11)	2 Officers of the General Clerical Service 1 at £P.200-300 1 at £P. 60-192	272
Item 1(12)	20 Subordinate staff Chairmen and Ghaffirs at £P.3.500 mils—£P.6 p.m.	1,200
Item 1(15)	Field Allowances	970
		4,522

The staff is the minimum additional survey staff necessary to proceed with the proposals for a three year plan for village development for which the planning staff was approved by the Secretary of State's telegram No. 1576 Secret of the 30th November, 1944. The present proposals cover the survey of some eighty villages in 1946-47.

HEAD XXXVI — TOWN PLANNING.

	£P.
Approved Estimates, 1945-46	13,799
Draft Estimates, 1946-47	28,382
Increase	14,583

133. The provision under this Head is made up as follows:—

Item	Approved Estimates 1945-46	Draft Estimates 1946-47	Increase	Decrease
	£P.	£P.	£P.	£P.
Personal Emoluments (excluding Compensatory Allowances)	9,149	12,137	3,132	144
Compensatory Allowances transferred from Head XXXIX War Services	—	8,000	8,000	—
Other Charges	4,650	4,445	520	725
Special Expenditure	—	3,800	3,800	—
TOTAL	13,799	28,382	15,452	869
Net Increase			14,583	

The Personal Emoluments apart from the provision under item 1(16) for £P.8,000, compensatory allowances transferred from Head XXXIX, War Services, and increments the following provision has been inserted in the estimates for new posts:—

		£P.
Item 1(4)	1 Town Planning Superintendent £P.300-500	300
Item 1(5)	1 Chief Draughtsman, £P.300-360	300
Item 1(7)	4 Draughtsmen, £P.60-192	400
Item 1(8)	3 Inspectors — 1 at £P.200-300 2 at £P.152-192	504
Item 1(10)	6 officers of the General Clerical Service	504
Item 1(12)	2 Subordinate staff	108
		2,116

The grade surveyors (Technical Assistants) Grade II (Item 1(4)) was changed in 1945-46 from £P.60-192 to £P.152-192 since the qualifications required from candidates for these posts are similar to those of Inspectors in this grade.

With regard to the new posts, a new Superintendent in the grade £P.300-500 is required for regional control, a Chief Draughtsman in the grade £P.300-360 is required to take charge of the drawing office in the Headquarters of the Department, particularly in view of the proposals approved by the Secretary of State's telegram No. 1578 Secret of the 30th November, 1944. The additional draughtsmen are required for the production and revision of outline schemes for the smaller

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towns and the preparation of village plans throughout the country. The additional inspectors are required in connection with the setting up of branch town planning offices in Galilee and Samaria Districts. The additional clerical staff and subordinates are likewise required in connection with the development of town-planning offices at out-stations. Under Other Charges the increased provision is required to meet inland postal charges (£P.120) levied by the Postmaster General (item 4); increased drawing office supplies (£P.150) for branch offices (item 9) and the payment of field allowances to eligible staff working under similar conditions to officers of the Survey and Land Settlement Departments in the field particularly in connection with village planning.

Under Special Expenditure (item 12) provision is made (£P.500) for continuation of the town planning survey of Jerusalem; for the purchase of technical equipment (£P.500) under item 13 for sub-offices at out-stations and for the preparation of special town planning schemes (£P.2,800) for the regions north (towards Sheikh Muwannis) and south of Tel Aviv (Hatiqva Quarter) where it is desirable that the Government Town Planning Department shall prepare the Town Planning schemes directly.

HEAD XXXVII — TRANS-JORDAN FRONTIER FORCE.

	£P.
Approved Estimates, 1945-46	42,797
Draft Estimates, 1946-47	42,797

134. Provision has been made as in past years for a contribution of £P.42,797 towards the ordinary (including special) expenditure on the Trans-Jordan Frontier Force based on the cost of to Palestine in 1935-36.

HEAD XXXVIII — PUBLIC SERVICE COMMISSIONER.

135. Provision is made under this Head for a Public Service Commissioner and two Administrative Assistants under the proposals submitted in the High Commissioner's Confidential despatch of the 24th January, 1946. When the Department is established it is proposed to transfer the provision for the present cadre of the personnel division of the Secretariat to this Head.

HEAD XXXIX — WAR SERVICES.

	£P.
Approved Estimates, 1945-46	6,922,371
Draft Estimates, 1946-47	2,209,300
Decrease	4,713,071

136. Details of the provision under this Head are set out below:—

Item	Actual Expenditure 1944-45	Approved Estimates 1945-46	Revised Estimates 1945-46	Draft Estimates 1946-47 Excluding compensatory allowances transferred from Block Item	Comp. Allowance transferred from Block Item	Total
	£P.	£P.	£P.	£P.	£P.	£P.
ITEM 1. Compensation for War Damages	6	155,000	25,000	5,000	—	5,000
ITEM 2. Controller of Heavy Industries and Director of War Production	79,942	71,866	65,000	39,513	17,000	56,513
ITEM 3. Controller of Light Industries	102,329	100,524	93,000	79,216	30,000	109,216
ITEM 4. Controller of Salvage	6,724	10,982	7,500	3,586	1,750	5,336
ITEM 5. Food Controller	268,581	233,861	160,000	108,866	40,000	148,866
ITEM 6. Controller of Agricultural Products	47,200	55,000	40,000	6,000	—	6,000
ITEM 7. Government Trading Account	4,703,149	3,500,000	2,480,000	1,750,000	—	1,750,000
ITEM 8. Price Controller	13,627	12,805	15,000	17,608	6,500	24,108
ITEM 9. Fuel Rationing	11,664	2,000	5,000	250	—	250
ITEM 10. Health Wartime Services	9,736	11,228	12,000	8,559	5,700	14,259
ITEM 11. Import Licences	4,081	4,593	4,500	4,000	3,500	7,500
ITEM 12. Controller of Road Transport	13,731	17,841	20,000	21,079	7,800	28,879
ITEM 13. War Economic Advisory Council	5,274	5,198	5,000	5,000	—	5,000
ITEM 14. District Liaison (Control) Officer and Commissioner for Civil Defence A.R.P.	—	39,019	38,000	31,373	17,000	48,373
Compensatory Allowances	136,311	29,564	40,000	—	—	—
Palestine Censorship	2,148,152	2,600,000	2,900,000	—	—	—
Items transferred to Head XXIV	52,920	62,790	50,000	—	—	—
Items in 1944-45 not repeated	9,338	10,100	10,000	—	—	—
	480,958	—	—	—	—	—
TOTAL	8,093,723	6,922,371	5,970,000	2,080,050	129,250	2,209,300

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The main factors in the reduction of expenditure under this head are:—

(a) reduction in subsidization reflected in the Government Trading Account, explained below;

(b) transfer of compensatory allowances to the appropriate heads of the estimates; and

(c) progressive liquidation of war-time control and the transfer of their functions in so far as their continuation is necessary to the appropriate departments. In this connection it should be noted that the functions of the establishments of the remaining war time departments for which provision continues to be included under this Head are being kept continually under review wit a view to reducing the establishment as early as possible and ransferring such functions as may be essential to the appropriate departments.

ITEM 1. *Compensation for War Damages*—Decrease £P.150,000.

137. The provision in 1945-46, the calculation of which was explained in paragraph 194, page 67 of the memorandum on expenditure estimates 1945-46, was greatly over-estimated and in the event it now appears likely that the awards of compensation will not exceed £P.30,000 of which it is anticipated that £P.25,000 will be paid in 1945-46; and the balance in 1946-47.

ITEM 2. *Controller of Heavy Industries and Director of War Production*—Decrease £P.15,353.

138. The decrease of £P.15,353 is made up as follows:—

Item	Approved Estimates 1945-46	Draft Estimates 1946 47	Increase	Decrease
Personal Emoluments:	£P.	£P.	£P.	£P.
(a) Office of Controller and Director and (b) Administration	9,535	7,973	44	1,606
(c) Control of Heavy Industries	20,605	15,278	145	5,476
(d) Import and Export Licensing Section	6,196	6,077	6	125
(e) Director of War Production	21,241	1,984	—	19,257
(f) General (Excluding Compensatory Allowances)	3,314	2,271	—	1,043
(g) Compensatory Allowances	—	17,000	17,000	—
TOTAL P.E.	60,891	50,583	17,199	27,507
Other Charges	9,225	4,680	—	4,545
Special Expenditure	1,750	1,250	—	500
TOTAL	71,866	56,513	17,199	32,552
Net Decrease				15,358

The establishment of this Department is kept constantly under review and is being reduced as far and as quickly as is compatible with the necessity to continue to control the range of commodities falling within the scope of the Department, particularly as regards retail prices and licensing of imports and exports of controlled articles. Out of 253 posts, 64 posts have been abolished; provision is made for 14 posts for three months only, and for 54 posts for six months only. The remaining posts are provided for a full year on the assumption that complete decontrol of heavy industries will be impracticable during 1946-47 and that an adequate establishment must therefore be provided for a full year to exercise full control over articles in short supply, including the grant of import and export licences; and to guide and control the scheme for Production of Consumers' goods. As far as the war production side is concerned, a skeleton staff has been provided for three months to deal with the last outstanding military contracts and accounts which, it is anticipated will be closed early in the year 1946-47.

ITEM 3. *Controller of Light Industries.* (Appendix K.2).

139. Owing to the inclusion of compensatory allowances (£P.30,000) under this item, an increase of £P.8,692 is arrived at as follows:—

	Approved Estimates 1945-46	Draft Estimates 1946-47	Increase	Decrease
Personal Emoluments:	£P.	£P.	£P.	£P.
Headquarters	5,359	3,470	133	2 022
Paper Control	4.882	3,159	12	1,735
Textile Section	30,388	22,401	—	7,987
Leather Section	5,152	5,296	440	296
Army Contracts (Supply)	2,661	—	—	2,661
Import & Export Control	6,364	7,698	1,790	456

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	Approved Estimates 1945-46	Draft Estimates 1946-47	Increase	Decrease
	£P.	£P.	£P.	£P.
Sundry Control	3,756	—	—	3,756
Diamond Control	2,138	2,222	84	—
Legal Section	851	863	12	—
Jerusalem Office	6,958	6,181	899	1,676
Tel Aviv Office	2,291	2,082	—	209
Haifa Office	704	610	6	100
General	3,560	2,934	256	882
Compensatory Allowances	—	30,000	30,000	—
TOTAL P.E.	75,064	86,916	33,632	21,780
Other Charges	23,260	21,700	4,950	6,510
Special Expenditure	2,200	600	—	1,600
TOTAL	100,524	109,216	38,582	29,890
Net Increase			8,692	

Two sections, Army Contracts and Sundry, no longer necessary in post war conditions have been abolished, and appreciable reductions in staff have been effected in other sections with the exception of the leather, import and export, and diamond control sections. In the case of the Import and Export Control it has been necessary to reinforce the staff by one supply officer (£P.300-396) and seven clerical officers so as to deal expeditiously with applications for licences. On the other hand under this section one post of Senior Supply Officer (£P.400-500) has been abolished. Out of 533 posts, 72 have been abolished; allowance has been made for the working of the tailoring scheme for six months after which a further 11 posts will be abolished, and 68 posts mainly in the textile section have been included or nine months only.

ITEM 4. *Controller of Salvage*—Decrease £P.5,646 (Appendix K.3).

140. The staff of this Department has been decreased by 1 Salvage Officer at £P.300-396, 3 Inspectors at £P.24-300 and 6 clerks (3 at £P.184-240 and 3 at £P.60-180). Moreover, provision for the remaining staff has been inserted for 6 months only as the liquidation of this department is envisaged in the first half of the financial year 1946-47.

ITEM 5. *Food Controller*—Decrease £P.84,995 (Appendix K.4).

141. There is a decrease of £P.84,995 under this subhead made up as follows:—

Item	Approved Estimates 1945-46	Draft Estimates 1946-47	Increase	Decrease
	£P.	£P.	£P.	£P.
Personal Emoluments:				
Food Control Headquarters	38,994	27,155	39	11,878
Jerusalem District	21,963	17,771	74	4,266
Lydda District	32,704	24,292	158	8,570
Haifa District	18,685	12,698	260	6,247
General	44,015	2,450	—	41,565
Compensatory Allowances	—	40,000	40,000	—
Total Personal Emoluments	156,361	124,366	40,531	72,526
Other Charges	69,900	24,500	200	45,600
Special Expenditure	7,600	—	—	7,600
TOTAL	233,861	148,866	40,731	125,726
Net Decrease				84,995

The estimates reflect the progressive stages of decontrol coming into effect and a considerable further reduction can be anticipated in respect of the meat section but it has not been practicable to estimate what this reduction will be, up to the date of submission of the estimates. The system of crop assessment and control is under consideration and *no* provision is included in these estimates for the purpose.

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ITEM 6. *Control of Agricultural Production*—Decrease £P.49,000.

142. Provision is only made for the licensing section dealing with the control of farm machinery, equipment, etc. The provision for farming Government lands and food production, has been transferred to Head VI Agriculture and Fisheries, item 35, Agricultural Production.

ITEM 7. *Government Trading Account*—Decrease £P.1,750,000.

143. This item covers the net cost of the Government subsidization and surcharge policy.

As regards subsidization of foodstuffs the main items are bread flour and meat. Other items are dairy produce, transport (reserve fleet) and utility textiles.

Mutton was decontrolled as from June, 1945, and the subsidy withdrawn. Similar action is proposed at the 1st April, 1946, in respect of beef.

Surcharges are imposed on luxury textiles, motor vehicles and tyres, copra, groundnuts, sugar, coffee and tea.

The following table summarizes the approved and revised estimates for the current year and the provision in 1946-47:—

	1944-45 Approved	1945-46 Revised	1946-47 Draft
	£P.	£P.	£P.
Subsidies:			
Bread and Flour	3,000,000	2,100,000	2,500,000
Meat	2,000,000	1,600,000	—
Transport (Reserve Fleet)	100,000	100,000	100,000
Utility Textiles	200,000	219,000	100,000
Miscellaneous	200,000	61,000	50,000
	5,500,000	4,080,000	2,750,000
Surcharges:			
Fats and Oils	250,000	200,000	100,000
Sugar	250,000	225,000	150,000
Coffee and Tea	250,000	175,000	150,000
Motor Vehicles and Tyes	500,000	225,000	300,000
Textiles	250,000	550,000	250,000
Miscellaneous	500,000	225,000	50,000
	2,000,000	1,600,000	1,000,000
Net—Trading Account:	3,500,000	2,480,000	1,750,000

The draft estimates in respect of the subsidy of bread and flour have been weighted to allow for a margin of increased costs in the event of the same proportion of cereals from overseas not being obtained.

The reduction in all of the items (other than motor vehicles and tyres) under the surcharged items reflects an anticipated modification of policy later in the year.

ITEM 8. *Price Controller*—Increase £P.11,303 (Appendix K.5).

144. The increase includes under item 1(11) £P.6,500 transferred from the block vote for compensatory allowances, and provision for the following additional staff:—

	£P.
ITEM 1(2) 1 Chief Inspector, £P.300-396	470
ITEM 1(5) 10 Inspectors, £P.240-300	2,674
	3,144

The increase in establishment is the minimum considered necessary to improve the working of price control. The question of the future of this control and the possible transfer of its functions to the three control departments, namely, Heavy Industries, Light Industries, and Food Control is under active consideration, but at the time of framing the estimates the matter had not advanced sufficiently to estimate the effect.

ITEM 9. Fuel Rationing—Decrease £P.1,750.

145. Provision is made under this item for outstanding changes of this control which is in process of liquidation.

ITEM 10. *Health Wartime Services*—Increase £P.3,031 (Appendix K.6).

146. The increase is due to the inclusion of provision under item 1(17) of £P.5,700 for compensatory allowances transferred from the block vote. Increased provision of £P.485 is made

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under item 3 for inland postal charges levied by the Postmaster General; and under item 14 for cold storage of sera (£P.60). On the other hand seven posts have been abolished. The future of the control of medical supplies is under active consideration.

ITEM 11. *Import Licences*—Increase £P.2,907 (Appendix K.7).

147. The increase is due to inclusion of £P.3,500 under item 1(2) for compensatory allowances transferred from the block vote. On the other hand it has proved possible to reduce the provision for temporary clerical officers by £P.593.

ITEM 12. *Controller of Road Transport*—Increase £P.11,038.

148. The increase under this item is due to inclusion under item 1(14) of provision of £P.7,800 for compensatory allowances transferred from the block vote; provision for an additional Deputy Assistant Controller at £P.360-396 p.a.; increase of provision under item 4 by £P.2,106 to meet inland postal charges levied by the Postmaster General and sundry increases under Other Charges amounting to £P.750 due to under-estimation in 1945-46. The Secretary of State has already been requested to authorise the absorption of this control into a Department of Road Transport.

ITEM 14. *District Liaison (Control) Officers*—Increase £P.9,354.

149. The increase is due to the transfer to this item of provision of £P.17,000 for compensatory allowance from the block vote. The question of the gradual reduction of the establishment of these officers who deal with Food, Industrial and Price Control is the Galilee, Samaria and Gaza Districts is under constant review; but the circumstances necessitating the maintenance of these controls also require continuation for the time being of the district establishments for which provision is made under this item.

GENERAL DECREASES.

150. The provision for compensatory allowances has now been transferred to the appropriate Heads of Expenditure; provision for administrative expenditure, citrus advances, allowances to seconded officers, expenses, Advisory Committeee—Defence Regulations, and publicity for controls has been transferred to Head XXIV, Miscellaneous, items 31 to 34; and provision for Press Censorship has been transferred to Head XXXI, Secretariat and the provision for clerical staff has been transferred to Head XXVI, item 1(25).

HEAD XL — POSTS AND TELEGRAPHS EXTRAORDINARY.

	£P.
Draft Estimates, 1946-47	210,330

151. The provision of £P.210,333 includes £P.18,833 for revotes of expenditure approved in 1945-46.

The provision for new works is explained below:—

ITEM 1. *Additional Exchange Switchboards*—£P.3,700.

The total cost of the programme of works framed for extension to the principal exchanges in the smaller towns is £P.20,700. The provision now made is for long overdue replacement of old and obsolete equipment at Safad, Hadera and Affula which is giving trouble and is expensive to maintain.

ITEM 2. *Additional Subscribers' Circuits*—£P.35,000.

The provision is required for new installations and is limited by the exchange equipment and external plant expected to be available in 1946-47.

ITEM 3, 4 and 5. *Additional Distribution Cables*—£P.7,900. *Development of Main Underground Cables and Ducts*—£P.3,260 *and Subscribers' Circuits, Rural Areas*—£P.3,600.

This provision covers the more urgent items of local cable required as part of the five-year programme of extension to the local cable system of which the total estimated cost is £P.104,500.

ITEM 6. *Additional Trunk Lines*—£P.3,600.

The provision forms part of a five-year programme estimated to cost £P.15,000. The provision now inserted is required for the erection of trunk lines on various branch routes to provide circuits to smaller communities in rural areas.

ITEM 12. *Rural Automatic Exchanges*—£P.10,000.

Approval for part of the programme of which the estimated total cost is £P.38,950 has already been obtained and indents were placed in 1945-46. It is estimated that £P.10,000 will be payable on this account in 1946-47.

ITEMS 13, 14 and 15. *Extension of Automatic and Trunk Exchanges at Jerusalem, Tel Aviv and Haifa.*

The amounts provided totalling £P.32,000 in all out of the estimated total cost of £P.128.000 represent the estimated expenditure in 1946-47 on account of indents which have been forwarded to the Secretary of State for approval and placing the orders.

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ITEM 16. *Jaffa Automatic and Trunk Exchange*—£P.500.

The present exchange has reached its full capacity and no further extension of local subscribers, lines is possible. The equipment is also nearing the end of its useful life and will have to be replaced by 1948 owing to wear and tear. It is therefore essential that an order be placed for a new 3,000 lines automatic and trunk exchange. The necessary accommodation can be provided by an extension to the existing Post Office Building. While the extension to the building can be undertaken during 1947-48, the order for the exchange equipment must be placed early in 1946 if the new exchange is to be ready for opening in 1948.

ITEM 17. *Main Trunk Cable Scheme*—£P.50,000.

This is an urgent priority work in the Department's 10 year plan and any further delay in authorising expenditure for the provision of adequate speech channels between the main centres will result in subscribers having to put up with a restricted trunk service and consequent substantial loss of revenue to Government. The position at present is unsatisfactory and the provision indicated under item 6 can be regarded as a palliative measure only. The real remedy is a trunk cable and this Department put forward the scheme originally some ten years ago. The total estimated cost is £P.350,000.

ITEMS 18 and 19. *Jaffa—Petah Tiqva—Raanana Cables*—£P.10,000. *Jaffa—Rishon—Rehovoth Cables*—£P.10,000.

The cable schemes covered by the foregoing two items of expenditure are most urgently required. The Petah Tiqva Raanana and the Rishon—Rehovoth areas where the demands for telephone communications are steadily increasing are served by automatic exchanges. The laying of the cables is a matter of urgency as the existing junctions are inadequate and no additional lines can be added to the overhead routes which are fully loaded. The total estimated cost of the two schemes is £P.59,000.

ITEM 20. *Tel Aviv Trunk Exchange*—£P.5,000.

A new trunk exchange, at an estimated cost of £P.16,000 is urgently required for Tel Aviv as the present Jaffa trunk exchange serving the Jaffa and Tel Aviv areas has reached its full capacity. This exchange is a pivot in the telecommunication system and must be put into operation simultaneously with the main trunk cable scheme, for which the first instalment is provided under item 17.

ITEM 21. *Jerusalem—Tel Aviv—Haifa "Voice Frequency" Telegraphs*—£P.8,000.

The trunk routes are fully loaded and no further telegraph circuits, which are urgently required to meet increased traffic, can be provided between the main towns unless "Voice Frequency" equipment is installed to provide multi-channel telegraph working for hand speed and teleprinter transmission. The amount in the estimates covers the cost of equipment for the following circuits:—

Jerusalem—Jaffa—Tel Aviv	6 channels
Jerusalem—Haifa	6 channels
Jaffa—Tel Aviv—Haifa	6 channels

The estimated cost of the whole scheme is £P.10,000.

ITEM 22. *Reconstruction of Routes*—£P.1,300.

This provision is required as part of a programme of reconstruction and renewal of certain routes at a total cost of some £P.22,900

ITEM 23. *Equipment for float charging batteries at Jerusalem and Haifa Exchanges*—£P.2,000.

This expenditure is required for the float charging system in order to avoid the higher cost of increasing the capacity of the exchange batteries which would otherwise be necessary on extension of these exchanges.

ITEM 24. *Amplifying and Control Equipment—Broadcasting Studios, Jerusalem*—£P.3,400.

This equipment has become necessary owing to the dual transmission now in operation.

Provision for an equivalent capital grant has been inserted under Revenue Head X, Item 2, as proposed in Lord Gort's Secret despatch (Ref. No. SF.224/40) of the 12th October, 1945.

HEAD XLI — PUBLIC WORKS EXTRAORDINARY.

	£P.
Draft Estimates, 1946-47	1,068,696

152. The provision of £P.1,058,696 inserted under this Head is made up as follows:—

	£P.	£P.
Revotes on account of works in progress	592,381	
Further Votes on account of works in progress	105,425	697,706
		370,990
Provision for new works		1,068,696

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153. The provision may be further analyzed as follows:—

	Works in Progress		
	Revotes	Further Votes on Account	New Works
	£P.	£P.	£P.
Agriculture and Fisheries	7,825	—	13,900
Broadcasting	—	—	6,800
Customs	24,750	—	700
Civil Aviation	—	—	600
Education	17,500	—	8,600
Forests	500	—	3,100
Government Printing Press	750	—	—
Health	8,770	—	35,000
Police and Prisons	76,747	—	216,500
Posts and Telegraphs	2,350	—	46,190
Public Works	10,647	3,600	—
Surveys	1,729	7,000	—
Roads and Bridges	46,320	2,900	—
Irrigation, Drainage and Water Supply	142,945	50,000	35,000
Purchase of Land	150,000	25,000	—
Sundry Works and Buildings	15,208	9,610	4,600
Restoration of buildings damaged by sabotage and Security Measures	56,240	7,315	—
	592,281	105,425	370,990
Total £P.		1,068,696	

154. The revotes include some £P.96,000 under sub-divisions Police and Miscellaneous for works arising directly or indirectly from the outbreak of terrorism which persisted throughout the year; £P.150,000 on account of outstanding commitments for purchase of land; £P.120,000 on account of new plant on order and buildings for the Jerusalem Water Supply; and provision for a number of other essential works and services in progress and works which it would be imprudent to postpone further.

The further votes on account, of which the main item is the additional £P.50,000 for completion of the Jerusalem Water Supply referred to in the Secretary of State's telegram No. 834 saving of the 25th December, 1945, relate to contractual obligations and completion of schemes in progress.

155. Under the heading new works the following provision has been made for a large number of essential minor works the cost of which does not exceed £P.500 in each case and the necessity for which is patent but which have been postponed time and again owing to the war:—

	£P.
Agriculture and Fisheries	5,000
Education	4,000
Forests	2,500
Health	5,000
Police and Prisons	5,000
	21,500

A number of other essential works at a cost in each case varying from £P.500 to £P.1,000 are provided under 3, 9, 11, 14, 20 and 65.

AGRICULTURE AND FISHERIES.

ITEM 4. *Improvements, Mount Tabor Agricultural School*—£P.5,000.

The Director of Agriculture and Fisheries has submitted a comprehensive list of essential improvements required at the school including a machinery shed, barracks for labourers, construction of a bakery, construction of a brooder-house for chickens and the installation of laundry machinery. It has been decided to allocate a sum of £P.5,000 towards the cost of these improvements in 1946-47 and the remainder in subsequent years.

ITEM 5. *Improvements, Animal Quarantine Stations*—£P.3,000.

This provision constitutes the first instalment of a scheme estimated to cost £P.15,000 for improvement of the present unsatisfactory conditions at animal quarantine stations both as regarded overhead protection of livestock and surfacing of ground and provision of quarters for the staff at Samakh and Haifa animal quarantine stations.

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ITEM 7. *Improvements—Brodcasting Studios*—£P.6,800.

The provision relates to the proposals referred to in the correspondence ending with the Secretary of State's telegram No. 388 of the 8th March, 1946. The question of the final incidence of this charge is being reconsidered. Meanwhile the cost is being met from Palestine funds in the first instance.

EDUCATION.

ITEM 14. *Extension, Rashidiyeh Boys School, Jerusalem*—£P.2,500.

Two additional classrooms are urgently required to relieve acute shortage of accommodation at this school, the main Arab secondary school in Jerusalem.

ITEM 15. *Water Supply—Kadoorie Agricultural School, Tulkarm*—£P.1,500.

This provision is required for a new pumping plant to replace the present unsuitable plant.

HEALTH.

ITEM 25. *Nurses Training School, Jerusalem*—£P.20,000.

This provision has been inserted to implement the scheme referred to in paragraph 17 of Mr. J. V. W. Show's Secret despatch (Reference No. SF/M/1/45) of the 12th November, 1945.

POLICE.

ITEM 33. *Jail Labour Camp No. 1*—£P.3,000.

This provision is required to sink a borehole at or in the vicinity of the camp to provide a water supply. The present arrangements are unsatisfactory.

ITEM 34. *Police Guard Accommodation, Jerusalem Water Supply*—£P.6,000.

It has been decided that it is necessary for security purposes to station British Police at Saris and Bab el Wad pumping stations. The most economical type of accommodation can be constructed at a cost of £P.3,000 at each station.

ITEM 35. *Investigation—Rural Prison Camps etc.*—£P.2,500.

Proposals are under examination for the employment of prisoners on afforestation, soil erosion and the like socially useful purposes together with the question of establishment of prison camps in rural areas. The provision now made is in the nature of a token vote for following up these proposals.

ITEM 44. *Construction of Urban Police Stations*—£P.200,000.

This provision is for beginning construction of police stations in the principal towns under the Tegart proposals. It will be remembered that until now only the rural stations have been completed. The recent terrorist outbreaks have emphasized the necessity for proceeding with the construction of at least seven police stations in the principal towns.

POSTS AND TELEGRAPHS.

ITEM 45. *Additional Post Office Boxes, Jerusalem*—£P.6,200.

The provision is required for the purchase and installation of 972 new post office boxes in the Central Post Office, Jerusalem, where there is a very large demand which cannot at present be satisfied.

ITEM 46. *Extension to Telephone Exchange, Jaffa*—£P.5,000.

The provision is required to carry out structural alterations to the switch-room in the Jaffa Telephone Exchange.

ITEM 47. *Extension, Main Stores, Posts and Telegraphs Department, Haifa Bay*—£P.2,340.

This provision is required for the erection of three additional sheds and additional lavatory accommodation which the Senior Medical Officer has demanded as being essential under the Factories Ordinance, 1945.

ITEM 47. *New Post Office, Tel Aviv*—£P.35,000.

The Post Office at Tel Aviv is quite inadequate and completion of the original scheme for a new post office is long overdue, vide Chapter XI, paragraphs 41 to 43 of the Report of the Committee on Development and Village Welfare Services 1940. Provision is made for the architect's fee (£P.2,350) and the first instalment of the cost of construction of the building, which is estimated to cost £P.235,000.

IRRIGATION DRAINAGE AND WATER SUPPLY.

ITEM 62. *Village Water Supplies*—£P.35,000.

This provision is to carry out twelve water supply schemes, i.e. two in each District, under the village development proposals referred to in the correspondence ending with the Secretary of State's telegram No. 1576 Secret of the 30th November, 1944.

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ITEM 69. *Repairs—Town Walls, Acre*—£P.2,000.

This provision is required to cover the cost of the most urgent repairs to the town walls of Acre which are of great historical and archaeological interest. The whole question of development at Acre has recently been comprehensively surveyed by Mr. Winter, Government Architect, at present seconded to Aden, and the repairs now contemplated are regarded as immediately necessary.

ITEM 73. *Reinstatement of buildings occupied by War Departments*—£P.2,000.

It is anticipated that many buildings occupied by War Departments will be restored to their owners in 1946-47 and as many of these buildings were altered to conform to the requirements of Government offices, they must be restored to their condition at the time they were leased by Government under the terms of the contracts of lease. The provision of £P.2,000 is a rough estimate of cost of the necessary restoration work.

ITEM 66. *Purchase of land*—£P.175,000.

In past years it was customary to provide in the estimates for the whole known commitments for purchase of land; and for projected purchases. While this method of estimation ensured that such commitments would not be overlooked it cannot be regarded as fulfilling the intention of Colonial Regulation 195 that the "Estimates will thus show under each head every item which is expected to come in course of payment during the year of estimate . . . " Since, in fact, one of the factors present in the complicated land position of multiple ownership in Palestine is the length of time, often lasting over many years, between the opening and settlement of negotiations for Government land expropriations and purchases. In the circumstances, while the present estimate of land transactions under negotiation is placed at some £P.600.000: it is not anticipated that more than £P.175,000 of that sum will fall to be paid in 1946-47. It should be noted in this connection that separate provision is made under Loan Funds for the purchase of the site for new Government Offices approved by the Secretary of State; and for the purchase of the site for Public Works Workshops (for which approval was reserved in 1945-46) and for land in connection with the development of Railways and Ports.

HEAD XLII — LOANS FROM PUBLIC FUNDS.

	£P.
Approved Estimates, 1945-46	890,000
Draft Estimates, 1946-47	820,000
Decrease	70,000

157. The decrease is due to the decrease in the liability of Government to the Banks under the terms of the Agreement in connection with cutivation advances made to citrus grove owners in 1945. The liability was placed at £P.650,000 as compared with some £P.720,000 in 1944. On the other hand increased provision of £P.50,000 making a total provision of £P.150.000 has been inserted for loans to the small municipalities and local councils for essential schemes, mainly for water supply, drainage and in certain cases for funding the councils' debts. The provision for agricultural loans has been reduced by £P.40,000 to £P.10,000 and the provision for loans for development of village water supplies has been maintained at £P.10,000. In view of the provision now made under the Head—District Administration—for prizes for terracing and other means of combating soil erosion, the provision for long term hill loans has been deleted from the estimates.

EXPENDITURE FROM LOAN FUNDS—VIDE APPENDIX D2—P. 170 OF THE DRAFT ESTIMATES.

158. The revised schedule is set out on page 170 of the draft estimates. The total provisional allocation for 1946-47 is £P.1,257,000.

ITEM 2. *Allocation to Municipalities.*

An amount of £P.500,000 has been inserted on account of projects now under consideration and any advances to be made to Tel Aviv Municipality in respect of the loan approved by the Secretary of State's telegram No. 442 of the 18th March, 1946.

ITEMS 3 and 4.

These items were included in the provisional loan schedule in the estimates for 1945-46 but approval was reserved by the Secretary of State. They have been reinserted as the construction of workshops for the Public Works Department is a matter of urgent necessity.

ITEM 5.

The necessity for these works is set out in the General Manager Palestine Railways' memoranda on the Railways (page 13) and Ports (page 24) estimates appended at enclosures IV and V respectively.

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ITEM 7.

This item was approved by the Secretary of State both specifically and generally in approval of the 1945-46 estimates.

ITEM 9. *Health Services.*

This amount is allocated as follows:—

	£P.
(i) Village Clinics	24,000
(ii) New Mental Hospital	50,000
(iii) Tuberculosis Hospital	50,000
Total	124,000

The provision represents the estimated expenditure in 1946-47 for beginning the proposals summarized in paragraph 13 of Mr. J. V. W. Shaw's Secret (No. SF/M/1/45) despatch of the 12th November, 1945.

ITEMS 10 and 11.

These items are provided for implementing the proposals set out in Lord Gort's Confidential despatch Ref. No. SF/167/45 of the 15th October, 1945, for the Government Arab College, together with the grant to the Hebrew University envisaged in that scheme on the basis of the approved formula for grants to Jewish education authorities.

ITEM 12.

This item represents the first step towards initiating a ten years' programme of irrigation development.

ITEM 13.

This item is inserted as a first instalment of a scheme, formulated on the basis of experiments in dune fixation carried out at Gaza, to afforest 100,000 dunums of sand dunes along the Mediterranean coast particularly between Rafa and Jaffa. The danger to neighbouring agricultural lands will so be removed, while the dunes will be stabilized and made to produce firewood, etc. Much of the area can eventually be transferred, under careful treatment, into agricultural land. The total estimated cost of the scheme is £P.350,000, which will be expended over a period of about ten years as set out in Mr. J. V. W. Shaw's despatch No. 141 of the 22nd September, 1945.

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ENCLOSURE IV.

GENERAL MANAGER'S MEMORANDUM ON DRAFT ESTIMATES (RAILWAYS) FOR 1946-47.

The draft Railway Estimates for 1946-47 provide for a surplus of £P.65,617 at the close of the financial year. This is £P.51,045 more than the corresponding surplus degetted for in 1945-46 but £P.182,780 less than the revised surplus for the current year, as indicated hereunder:—

	1945-46 Original Estimates Printed	1945-46 Revised Estimates	1946-47 Draft Estimates	1946-47 Draft Estimates Compared with Revised 1945-46		1946-47 Draft Estimates Compared with Original 1945-46	
				Increase	Decrease	Increase	Decrease
	£P.	£P.	£P.	£P.	£P.	£P.	£P.
Gross Receipts	2,220,000	2,821,600	2,565,000	345,000	—	—	256,600
Ordinary Working Expenditure.	1,916,917	2,200,786	2,274,953	358,036	—	74,167	—
Contribution to Renewal Fund.							
Palestine Railway Renewal Fund.	138,700	138,700	140,384	1,684	—	1,684	—
Kantara-Rafa Railway Special Fund.	15,385	15,385	—	—	15,385	—	15,385
	154,085	154,085	140,384	—	13,701	—	13,701
Total Working Expenditure.	2,071,002	2,354,871	2,415,337	344,335	—	10,466	—
Balance Net Earnings.	148,998	466,729	149,663	665	—	—	317,066
Debt Charges Interest on Loans and Advances.	68,426	87,180	84,046	15,620	—	—	3,134
H.M. Government share of surplus on Kantara-Rafa Railway.	66,000	131,152	—	—	66,000	—	131,152
	134,426	218,332	84,046	—	50,380	—	134,286
Surplus.	14,572	248,397	65,617	51,045	—	—	182,780
Expenditure on Capital Account	224,870	69,322	258,450	28,580	—	184,128	—
Expenditure from Palestine Railway Renewal Fund	400,220	176,095	538,299	138,079	—	362,204	—
Expenditure from Kantara-Rafa Railway Special Fund.	65,985	65,985	106,766	40,781	—	40,781	—

2. The estimated net surplus of £P.65,617 for the year 1946-47 between the three railways, as compared with the estimate for 1945-46 is as under:—

		Palestine Railway (including Petah Tiqva Railway).	Kantara-Rafa Railway.	Hijaz Railway	Net Total
		£P.	£P.	£P.	£P.
Approved Estimates 1945-46	— Surplus.	87,154	6,000		14,572
	Deficit.	—	—	78,582	—
Draft Estimates 1946-47	— Surplus.	90,731	—	—	65,617
	Deficit.	—	18,754	11,360	—
Increase.		3,577	—	67,222	51,045
Decrease.		—	19,754	—	—

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GENERAL.

3. The estimates of traffic for the financial year 1946-47 are based on two main assumptions, namely, that military traffic within Palestine will remain throughout the year at its present high level and that civil traffic, by increased general imports and greater citrus exports, will continue to increase. The estimates have been made after consultation with military and civil authorities, but the information obtainable is of so uncertain a quality that traffic estimation is once again largely conjecture. When the 1945-46 Estimates were made, the indications were that would be a sharp decrease in military traffic; there has, however, been an increase within Palestine with the result that the revised estimate of revenue for the current year is no less than £P.600 000 in excess of the estimate. The estimate of traffic for the year 1946-47, although higher than for 1945-46, has been made on a conservative basis in relation to present indications. The considerable increase in expenditure is mostly due to cost of living allowances which are beyond the control of the Management. Increases in expenditure under the working Abstracts 'A', 'B' and 'C' are solely to cope with arrears of maintenance or the expected increase in traffic. If the traffic estimates materialise, there will be no case for any material increase in the present level of rates and fares.

REVENUE.

4. The following table compares the revenue estimate of £P.2,565 000 for 1946-47 with actual receipts during 1944-45 and with original and revised estimates for 1945-46:—

Head	1944-45 Actual Receipts	1945-46 Original Estimates	1945-46 Revised Estimates	1946-47 Draft Estimates	1946-47 Draft Estimates compared with 1944-45 Actuals		1946-47 Draft Estimates compared with 1945-46 Original		1946-47 Draft Estimates compared with 1945-46 Revised	
					Increase	Decrease	Increase	Decrease	Increase	Decrease
	£P.	£P.	£P.	£P.	£P.	£P.	£P.	£P.	£P.	£P.
Coaching Receipts.										
Civil.	488,000	490,000	552,000	594,000	106,000	—	104,000	—	42,000	—
Military.	422,000	260,000	336,000	206,000	—	216,000	—	54,000	—	130,000
Total Coaching:	910,000	750,000	888,000	800,000	—	110,000	50,000	—	—	88,000
Goods Receipts.										
Civil	851,000	860,000	983,000	1,060,000	215,000	—	206,000	—	83,000	—
Military.	773,000	540,000	848,000	594,000	—	179,000	54,000	—	—	254,000
Total Goods:	1,624,000	1,400,000	1,831,000	1,660,000	36,000	—	260,000	—	—	171,000
Miscellaneous Receipts.	116,000	70,000	102,600	105,000	—	11,000	35,000	—	2,400	—
Total Revenue:	2,650,000	2,220,000	2,821,600	2,565,000	—	85,000	345,000	—	—	256,600

COACHING.

5. An increase in coaching receipts over the original estimate for 1945-46 is expected with the return to peacetime business and social conditions. Provision is made for a rise in civil receipts and a decline in earnings from military passenger traffic. The extension and development of civil passenger train services with a view to attracting more passengers to the railway cannot be contemplated until the heavy demands for military movements in respect of both passenger and goods have subsided and until new coaching stock now on order is delivered.

GOODS.

6. The estimate of revenue from civil goods traffic is based on receipts for the first five months of the current year, allowance being made for additional receipts from building materials, oils and other traffics which are expected to increase during the reconstruction period; and for an increase in citrus exports. Provision is also included for the transport of approximately 40,000 tons of pipes over the Hijaz Railway in connection with the construction of a second pipeline by the Iraq Petroleum Company. Contrary to expectations military goods traffic during the current financial year has reached a higher level than in 1945-46. Present indications are that the military demand will continue during the forthcoming year. Accordingly, the estimate for 1946-47 has been pitched at a level allowing for a reduction of 30 percent in revenue in comparison with the figure included in the revised estimates for 1945-46.

In general it is anticipated that the movement of goods traffic will develop on the Palestine Railway and the Hijaz Railway and decline over the Kantara-Rafa Railway.

MISCELLANEOUS.

7. Miscellaneous receipts, which include porterage, have been increased in relation to the increase in the estimated tonnage to be moved. This source of revenue is derived almost entirely from civil traffic and is not, therefore, materially affected by the estimated reduction in military traffic.

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EXPENDITURE.

8. On the basis of the foregoing, the following tonnage and engine kilometrage have been taken as a basis for estimating operating expenditure. The figures for 1945-46 are shown for comparative purposes:—

	1945-46 Estimates	1946-47 Estimates	Increase
Goods tonnage.	2,187,000	2,385,000	198,000
Engine kilometrage.	3,675,000	4,287,000	612,000

9. The Palestine Railways throughout will be stretched to capacity in coping with the anticipated traffic for 1946-47. Within Palestine the capacity of the track, the output of locomotives and the capabilities of the staff will be strained to the utmost. Any increase in traffic above that estimated would be beyond present capacity. The peak ton-kilometrage of 1943-44 is not likely to be attained because the density of traffic is now within Palestine and movement has changed from long to short distance haulage. The latter is relatively more expensive to operate and requires a greater number of staff and consumption of fuel per ton moved than is required in dealing with long-haul traffic such as was handled in 1943-44.

The heaviest item of expenditure is the war time cost of living allowances which are estimated at no less than £P.750,000 or 33 per cent of the total working Abstracts 'A', 'B', 'C' and 'D'. The estimated increase in expenditure upon civil engineering services (Abstract 'A') is mostly because of the enforced increase in labour costs; the remainder of the increase is to cope with arrears of maintenance which it is hoped will be fully recovered during the year. There is an increase of only 4.5 percent under Abstract 'B' (Locomotive Maintenance and Running) to cope with an estimated increased of 9 percent in the estimated tonnage. This is very satisfactory and is largely due to the success attained in the economic use of oil in the firing of locomotives. Despite the relatively small increase in this Abstract, it is hoped that arrears of maintenance of locomotives and rolling stock will be largely recovered during the year. The increase of 13 percent in Abstract 'C' (Traffic Expenses) is to provide the necessary staff to cope with the expected increase in traffic. At present the Traffic Staff is being worked without leave because reductions were made in relation to an expected decline in traffic. The increased employment of Traffic Staff will be entirely dependent upon the the traffic offering. The increase under Abstract 'D' (General Charges) is almost entirely due to cost of living allowances.

Renewals.

10. Contributions to the Palestine Railway Renewals Fund remains the same as in previous years, no contribution to the Kantara-Rafa Railway Special Fund is provided for as the final result of working that Railway is expected to result in a deficit. Any surplus balance which may be earned will be fully absorbed in covering the deficiencies in both funds caused by under-contributions in past years and the sharp rise in replacement costs.

As must be expected, expenditure on Renewals account is increasing heavily and for the year 1946-47 is estimated at £P.538,799. The greater part of this amount is on account of locomotives and rolling stock but it cannot be too strongly emphasised that large though these items are they are absolutely essential if present standards are to be maintained.

Kantara-Rafa Railway.

11. For the first time in some years a deficit is estimated. This is because of the estimated decline in traffic concurrent with continuing high cost of operation. The possibility of reducing costs and increasing rates over this section will receive early consideration.

Hijaz Railway.

12. The financial results are estimated to be more favourable than in immediately preceding years, mainly because of pipe traffic from Haifa to Mafraq and oil traffic from Haifa to Damascus. The estimated deficit of £P.11,360 is after having allowed for the payment of £P.15,620 in interest charges on advances from Government.

Capital Works.

13. Many items have had to be revoted from 1945-46 because it has not proved possible to obtain the requisite labour and materials. All the works are necessary to the satisfactory operation of the railway, or the provision of adequate and proper living conditions for staff. It is hoped that the labour and materials position will permit of these urgent works being undertaken during the forthcoming year.

ABSTRACT 'A' — ENGINEERING EXPENSES.

	£P.
1945-46 Estimates	215,084
1946-47 Estimates	259,317
Increase	44,233

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The increase of £P.44,233 is accounted for as follows:—

Items	1945-46 £P.	1946-47 £P.	Increase £P.	Decrease £P.
1. Total Emolument.	31,039	30,926	—	113
2. General Expenses.	2,800	5,100	2,300	—
3. Labour.	108,534	132,819	24,285	—
4. Materials.	54,482	64,922	10,440	—
5. Purchase of water.	1,500	950	—	550
6. Tools and plant.	2,750	6,380	3,630	—
7. Clocks and Watches.	164	120	—	44
9. Electricity.	5,460	5,000	—	460
8. Rent of Land and Buildings	—	750	750	—
10. Floods and Accidents.	5,000	5,000	—	—
11. New Minor Works.	3,355	7,350	3,995	—
Total	415,084	259,317	44,238	—

1. *Total Emoluments*—Decrease £P.113.

Provision is made for the following increases in staff:—

		£P.
1. Typist,		96
2. Draughtsmen,	Class II	224
1. Clerk,	Class II	125
1. Clerk,	Class I	200

These additional appointments, which will be temporary, are necessary to the Engineering Headquarters and Districts establishments to cope with the heavy programme of work in hand.

In addition, provision is made for the upgrading of one post of Foreman of Works, Class I, to Senior Foreman of Works to bring the grading of the officer in charge of the departmental quarry at Nur Shams into line with corresponding gradings accorded to other foremen whose posts carry like responsibility.

Two posts of Chargemen, Class I, and nine posts of Chargeman, Class II, have been transferred to the labour votes and now appear in the wages scale schedule.

2. *General Expenses*—Increase £P.2,300.

The increase is accounted for mainly by the provision of an additional £P.1,300 to meet the cost of waterproof capes for gangers, patrolmen and breakdown gangs. These employees are required to work in exposed conditions at all hours of the day and night and must be provided with protection against inclement weather. Suitable capes were not available during the war and it is only as a result of W.D. surplus stocks being available that it is possible to meet this essential requirement. An increase of £P.800 is necessary for travelling and subsistence allowances, the provision in the 1945-46 Estimates having been underestimated. A further increase of £P.400 is in respect of stationery and drawing office materials, which results from increased use and increased costs.

3. *Labour*—Increase £P.24,285.

The increase in labour expenditure is almost entirely in respect of permanent way staff. Additional staff is necessary to overtake the arrears in track maintenance which have accumulated during the war, and provision has been made in the estimates for all arrears being completed during 1946-47. In addition, the market rates for casual labour are appreciably higher than those prevailing when the 1945-46 estimates were prepared; these rates are having a corresponding effect upon the rates paid to regular labour. Regrading and redistribution of permanent way gang staff undertaken during 1945-46 resulted in an increase in the establishment of Class I Gangers and the introduction of the grade of keyman, a grade common on other railways to provide for one senior man in each gang, with a higher rate of pay. Increases under sub-heads other than maintenance of the permanent way are due to the provision made for overtaking deferred maintenance. Full details of the numbers of engineering staff employed against labour votes and of the financial provision made for each grade are contained in the schedule of labour supporting Abstract 'A'.

4. *Materials*—Increase £P.10,440.

The increase in the provision for materials is distributed over the following sub-heads:—

		Increase £P.	Decrease £P.
X.	Permanent Way Works	9,067	—
XI.	Bridges and Culverts	118	—
XII.	Buildings and Works.	1,997	—
XIII.	Roads and Fences.	655	—
XIV.	Water Supplies.	—	1,564
XV.	Signalling.	446	—
XVI.	Miscellaneous Services.	—	279
	Net Increase.	10,440	—

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As in the case of labour, the increased provision is to meet the cost of overtaking arrears of maintenance. The main increases are in respect of permanent way maintenance and the maintenance of buildings and works. The decrease in the cost of water supplies is the result of an overestimation in the current year's estimates and to arrears of work having been completed.

5. *Purchase of Water*—Decrease £P.550.

While expenditure on the purchase of water during 1946-47 is expected to be greater than provided for in the 1945-46 estimates due to increased traffic, the provision in Abstract 'A' is less because the total estimate has been distributed between the consuming branches. Each abstract now contains provision for meeting the cost of water which will be consumed by the Branch to which to which the Abstract relates.

6. *Tools and Plant*—Increase £P.3,630.

Provision has been made in the Estimates for the purchase of small machines and other plant which are likely to become available from W.D. Surplus stocks. The Engineering Branch has never been properly equipped with maintenance machinery and plant and a start was made during the current year to remedy this deficiency. When a sound nucleus of equipment has been built up, expenditure under this sub-head will be reduced to that necessary for making good normal wastages. The estimate is supported by a schedule of the equipment required.

7. *Clocks and Watches*—Decrease £P.44.

The decrease represents the normal fluctuation in the maintenance programme.

8. *Rent of Land and Buildings*—Decrease £P.460.

While the schedule of rentals on property hired by the Department shows a small increase, the provision made in Abstract 'A' is less than that made in the current year as a result of the difference between the rentals paid for residential accommodation and the contribution made by staff being provided for in Branch Abstracts. Previously the difference was charged to Abstract 'A'.

9. *Electricity*—Increase £P.750.

The total cost of electricity consumed by the Railways was previously charged to Abstract 'B'. In the 1946-47 estimates provision has been made in each Branch Abstract for the cost of current expected to be consumed by that Branch and the £P.750 referred to above represents the debit which it is expected that the Engineering Branch will be called upon to meet.

10. *Floods and Accidents*—No change.

The provision made for emergency expenditure on floods and accidents is the same as that made in the 1945-46 estimates. The provision must be regarded as a token vote as it is not possible to employ any basis in estimating for expenditure of this nature. Expenditure allocated to this sub-head is subject to strict control by the Management.

11. *New Minor Works*—Increase £P.3,995.

The programme of New Minor Works for 1946-47 detailed in the Schedule to Abstract 'A' is based on essential requirements for works costing £P.250 or less. Details of the works contemplated are given in a schedule supporting the estimate. During the war expenditure on new minor works was restricted to works required essentially in connection with the handling of urgent military traffic. Thus the normal requirements of the railway had to be shelved until the necessity for concentrating solely on military movements could be relaxed. The programme provided for in Abstract 'A' includes the more important and more urgent outstanding minor works. In view of the almost complete cessation of development in respect of civil services during the war it follows that the works and renewals programmes during the next few years will be larger than would have been the case had not the war intervened.

ABSTRACT 'B' — LOCOMOTIVE RUNNING EXPENSES AND MAINTENANCE OF ENGINES AND ROLLING STOCK.

	£P.
Draft Estimates, 1946-47	703,431
Revised Estimates, 1945-46	784,535
Increase	81,104

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The increase of £P.31,104 is made up as follows:—

Items	1945-46	1946-47	Increase	Decrease
	£P.	£P.	£P.	£P.
1. Total Emoluments.	35,893	34,192	—	1,701
2. General Expenses.	6,150	7,542	1,392	—
3. Labour.	260,612	267,909	7,297	—
4. Materials.	131,800	126,663	—	5,137
5. Fuel.	233,300	267,273	33,973	—
6. Water.	15,400	13,199	—	2,201
7. Lubricating Oil.	5,626	6,543	917	—
8. Electricity.	10,990	6,904	—	4,086
9. Apprentices Hostel.	1,060	860	—	200
10. Tools and Plant.	2,300	3,150	850	—
11. New Minor Works.	300	300	—	—
Total	703,431	734,535	31,104	—

The following explanatory remarks are given in respect of each of the foregoing items:—

1. *Total Emoluments*—Decrease £P.1,701.

The post of Assistant Mechanical Engineer is abolished while that of Carriage and Wagon Examiner, salary scale £P.300-500, is upgraded to Chief Carriage and Wagon Examiner in the scale £P.300-600. The latter promotion is justified by the increased importance of the position and responsibility carried by the holder. One additional post of Headman, Class II, is provided for in connection with security measures while the following junior appointments are abolished:—

Clerk,	Class I.	1
Clerk,	Class II.	1
Clerks,	Class IV.	5
Labourer,	Class II.	1

The provision for expatriation allowance is increased by £P.100 due to the transfer of one officer from a consolidated salary to an incremental scale while the provision for house allowance is up by £P.417 due to the 1945-46 provision having been underestimated and to the inclusion of provision for rentals previously provided for in Abstract 'A'.

2. *General Expenses*—Increase £P.1,392.

The major part of the increase of £P.1,392 is in respect of uniforms provision for which was underestimated in 1945-46. The provision for passages is increased slightly as a result of the return to more normal conditions and, also, that for travelling allowance due to increased traffic movement. A small increase is provided for in respect of furniture and equipment.

3. *Labour*—Increase £P.7,297.

The overall increase in the labour vote is mainly in respect of maintenance staff necessitaed by the anticipated increase in engine kilometrage. Running maintenance is primarily affected by fluctuations in engine kilometrage and when traffic is heavy running maintenance organisations require to be strengthened so that locomotives, carriages and wagons can be given quick turnrounds. It will be noted that in most other sub-heads the labour strength has been reduced.

4. *Materials*—Decrease £P.5,137.

The decrease in the provision for materials results from a modification in the programme for major overhauls in the workshops. Compared with the programme of 60 heavy locomotive overhauls scheduled for 1945-46 that for 1946-47 provides for 48 major overhauls only. The total reduction in expenditure on this account is offset to a large extent by increased expenditure on materials for running repairs which, as explained in connection with the labour vote, will increase as the engine, and vehicle kilometrage rises. In addition to materials for the overhaul of locomotives, that which will be required for other overhauls will be less than in 1945-46 due to the general improved condition of wagons, machinery and plant.

5. *Fuel*—Increase £P.33,973.

The increase on the estimate for fuel is accounted for solely by the increase in the engine kilometrage anticipated. Should this kilometrage not materialise the fuel bill will be reduced pro-rata. In reality, a saving on fuel costs is provided for as the provision is equivalent to a 14 percent increase over the 1945-46 provision compared with an estimated increase of 20 percent in kilometrage.

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The estimate of £P.265,573 for fuel oil for locomotives (that total figure of £P.267,273 inclusive fuel oil for pumping plant) has the following basis:—

	£P.
PALESTINE RAILWAYS.	
2,851,237 kilcmetres @ 16½ kilogrammes per kilometre @ £P.3,500 per ton.	164,658
KANTARA-FAFA RAILWAY.	
775,325 kilometres @ 16½ kilogrammes per kilometre @ £P.5,177 per ton.	66,228
HIJAZ RAILWAY.	
660,699 kilometres @ 15 kilogrammes per kilometre @ £P.3,500 per ton.	34,687
	265,573

6. *Water*—Decrease £P.2,201.

The decrease of £P.2,201 in respect of water for locomotive running is based on actual costs during the current year, due allowance having been made for the anticipated increase in engine kilometrage. The provision in the 1945-46 estimates was based on a consumption which proved to be in excess of actual requirements.

7. *Lubricating Oil*—Increase £P.917.

Increased provision for lubricating oil is necessary in view of the anticipated increase in engine kilometrage.

8. *Electricity*—Decrease £P.4,086.

The decrease of £P.4,086 results solely from the transfer of part of the total anticipated expenditure on electrical energy to the Abstracts for other Branches consuming current. In effect, there is an increase on the total due mainly to the restoration of full lighting in traffic yards and at stations and to increased lighting for security purposes. The overall cost of current is excessive and negotiations are now in hand with the suppliers for a reduction in unit costs. Further, steps are being taken to reduce consumption.

9. *Apprentices Hostel*—Decrease £P.200.

A slight reduction in the extent to which the Apprentices Hotel will be used by the Mechanical Branch during 1946-47 accounts for the small decrease recorded.

10. *Tools and Plant*—Increase £P.850.

The increase of £P.850 is in respect of provision revoted from the 1945-46 estimates. Several of the small machines tools and plant provided for in 1945-46 could not be obtained during that year owing to restrictions in supply but are expected to be obtainable in 1946-47.

ABSTRACT 'C' — TRAFFIC EXPENSES.

	£P.
1945-46 Estimates	221,120
1946-47 Estimates	249,853
Increase	28,733

The increase of £P.28,733 is made up as follows:—

Item	1945-46	1946-47	Increase	Decrease
	£P.	£P.	£P.	£P.
1. Total Emoluments.	169,565	181,058	11,493	—
2. Clearance of carriages and wagons	3,100	700	—	2,400
3. Station stores	8,350	10,407	2,054	—
4. Electricity	—	5,000	5,000	—
5. Maintenance of weighbridges and weighing machines	560	1,500	940	—
6. General Expenses	21,150	28,793	7,643	—
7. Advertising	500	500	—	—
8. Porterage	16,500	20,500	4,000	—
9. Hire of Customs guards	55	55	—	—
10. Apprentices Hostel	1,090	1,090	—	—
11. Contingencies	150	250	—	—
TOTAL	221,120	249,853	28,713	—

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1. *Total Emoluments*—Increase £P.11,493.

The total increase in the provision for employments is mainly due to the appointment of additional traffic staff to cope with an increase in traffic. When the estimates for 1945-46 were prepared it was anticipated that there would be a sharp decline in military traffic and provision for traffic staff was reduced. Contrary to expectations, military goods traffic during the current year has been above the 1944-45 level and the indications are that it will continue so during 1946-47. Civil traffic is expected to increase. The present level of traffic with existing staff is being handled only at the cost of depriving the staff of leave; this cannot be continued.

The 1946-47 estimates provide for the following changes in comparison with the 1945-46 estimats. Many of the alternations listed will already have become effective during the current year:—

Additional Appointments.

Station Masters, Class I	4
Assistant Station Masters, Class II	10
Head Shunter	1
Shunters	6
Signalmen, Class II	5
Ticket Collectors	3
Ticket Examiners	5
Conductors	27
Guards	18
Farrashes	12
Brakesmen	4
Level Crossing Gatekeepers	27
Headman, Class II	1
Labourers, Class II	7

Posts abolished.

Station Master, Class II	1
Assistant Station Masters, Class III	4
Assistant Station Masters, Class IV	2
Clerks, Class IV.	5
Station Clerks, Class IV	3
Checkers	3
Watchmen	8

With the following exceptions, the recruitment of additional traffic staff in 1946-47 will be limited to the extent to which the increase in traffic develops. Should it exceed the tonnages on which these estimates are based it may be necessary to exceed the provision made. Such additional expendiutre as is incurred in this connection, however, will be more than offset by increased revenue:—

3. Ticket Collectors. 5. Ticket Examiners. 27. Conductors. 12. Farrashes.	These appointments are necessary to improve the collection of revenue from passenger traffic. Considerable revenue is at present lost due to the inadequacy of ticket examination and collection and additional staff is required to remedy the position. The condition of coaching stock both in regard to cleanliness and loss of equipment is still far from satisfactory and it is proposed to employ additional farrashes in an endeavour to improve the position.
27. Level crossing Gatekeepers.	These men will be required for the operation of barriers at level crossings at which protective barriers will be installed during the course of 1946-47.

Provision has been mode for the replacement of the Superintendent of the Line and one District Traffic Superintendent, both of whom are due to proceed on leave pending retirement on the 31st March 1946. Experienced officers will be required in the two posts immediately the retiring officers relinquish their duties.

2. *Cleaning of Carriages and Wagons*—Decrease £P.2,400.

Hitherto, the fumigation of coaching stock has been placed out to contract. In future the work will be undertaken departmentally — hence the provision for materials only; this accounts for the reduction in the estimate.

3. *Station Stores*—Increase £P.2,057.

The increased provision in respect of station stores is accounted for mainly by the increase in traffic and the increase in the number of station staff which will be employed.

4. *Electricity*—Increase £P.5,000.

This item was provided for previously under Abstract 'B'. The cost of current consumed by the Traffic Branch is a charge to Traffic Expenses and, therefore, should appear in Abstract 'C'. The estimate represents anticipated requirements based on actuals to date.

5. *Maintenance of Weighbridges and Weighing Machines*—Increase £P.940.

It is necessary for all weighbridges and weighing machines to be overhauled during the year and inspected and adjusted at frequent intervals. The expenditure provided for is based on past experience but it is hoped to reduce the cost of maintenance once all major overhauls have been overtaken.

6. *General Expenses*—Increase £P.7,643.

The increase of £P.7,643 is accounted for mainly by an increase of £P.4,223 respect of uniforms. In addition to increased issues as a result of the increase in staff, provision has been

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made for the issue of waterproof clothing, such as oilskins or mackintoshes, to operating staff who are required to work in station yards etc., during inclement weather conditions.

An increase of £P.2,000 occurs under the head of printing and stationery to cover the publication and reissue of departmental traffic instructions such as working time-tables, rule books, tariff books, etc. Minor increases are included in respect of travelling allowances and booking-off and caboose allowances due to intensified working.

8. *Porterage*—Increase £P.4,000.

The increase in respect of porterage is governed by the increased volume of traffic which it is expected will require to be handled. Expenditure on porterage is offset by revenue accounted for under Miscellaneous Traffic Receipts in the Revenue Account.

ABSTRACT 'D' — GENERAL CHARGES.

	£P.
1945-46 Estimates	777,282
1946-47 Estimates	1,031,248
Increase	253,966

The increase of £P.253,966 is accounted for as follows:—

Item	1945-46	1946-47	Increase	Decrease
	£P.	£P.	£P.	£P.
I. Management.	14,043	16,284	2,241	—
II. Accounts Branch.	33,249	36,071	2,822	—
III. Stores Branch.	13,493	13,068	—	425
IV. Miscellaneous Expenditure.	716,497	955,825	239,328	—
VEmergency Expenditure.	—	10,000	10,000	—
Total	777,282	1,031,248	253,966	—

1. *Management.*

	£P.
1945-46 Estimates	14,043
1946-47 Estimates	16,284
Increase	2,241

The increase of £P.2,241 is made up as follows:—

	Increase	Decrease
	£P.	£P.
(a) Total Emoluments.	270	—
(b) General Expenses.	2,220	—
(c) Contribution from ports.	—	249
Net Increase	2,241	—

(a) *Total Emoluments*—Increase £P.270.

Provision is made for upgrading the post of Principal Assistant to the General Manager.

Further reorganisation in the office establishment has been effected as a result of which the number of expatriate officers has been reduced by three. Summarised the changes are as follows:—

3 British Section Clerks replaced by Palestinian Officers.
1 additional Section Clerk appointed.
2 additional Clerks, Class I, appointed.
2 additional Clerks, Class IV, appointed.
2 additional Typists appointed.
1 post of Clerk, Class II, abolished.
1 post of Driver upgraded to Head-Messenger/Driver.
1 post of Clerk, monthly rated, abolished.
1 post of Clerk, Class I, downgraded to Clerk, Class II.
1 post of Clerk, Class III, downgraded to Clerk, Class IV.

The additional appointments are necessary to cope with the considerable increase in supervision now exercised by the Management organisation

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The provision for expatriation allowance has been reduced by £P.300 as a result of the reduction in the number of expatriate officers while the provision for house allowance is increased as a result of the transfer of provision for rentals from Abstract 'A'.

(b) *General Expenses*—Increase £P.2,220.

The main increase under this sub-head is £P.1,€00 in respect of publicity. With the gradual return to more normal conditions it will be necessary to undertake organised overseas publicity advertising with a view to influencing tourist traffic to Palestine. The possibilities of development in this important traffic are considerable and travel facilities require to be advertised well beforehand. Expenditure on this account must be regarded as directly revenue earning.

Provision has been made also for £P.€00 for translation work. All railway publications, etc., including books of instruction require to be translated from English into the two other official languages and consideration is now being given to the recruitment of translators, for the purpose. For the time being it is desirable that expenditure on this account be provided in a general head.

In addition to the foregoing, provision is included for the first time in this sub-head for electricity and water consumed in the management offices. Hitherto, expenditure on these items has been provided for in Abstracts 'B' and 'A' respectively.

(c) *Contribution from Ports*—Increase £P.249.

The contribution by the Ports to the expenses of the Management is increased pro-rata to the increase in the estimated cost of the Management organisation.

II. *Accounts Branch.*

	£P.
1945-46 Estimates	33,249
1946-47 Estimates	36,071
Increase	2,822

The increase of £P.2,822 is made up as follows:—

	Increase	Decrease
(a) Total Emoluments.	1,701	—
(b) General Expenses.	1,269	—
(c) Contribution from Ports.	—	148
Net Increase	2,822	—

(a) *Total Emoluments*—Increase £P.1,701.

The increase of £P.1,701 is accounted for mainly by normal increments. One additional Clerk, Class II, and one additional Clerk, Class III, have been provided for to cope with the increase in port revenue transactions but these appointments are more than offset by the abolition £P.150 and from Abstract 'D' Sub-head II(b) £P.257. The provision for house allowance is £P.150 and from Abstract "D" Sub-head II(d) £P.257. The provision or house allowance is increased by £P.181 as a result of the transfer of provision for rentals for accounts staff from Abstract "A".

(b) *General Expenses*—Increase £P.1,269.

Increased provision for passages, printing and stationery and the inclusion for the first time of provision for electricity and water account for the increase under this sub-head. The increase in printing and stationery is accounted for by increased documentation following the increase in traffic. Increased expenditure on mechanical accounting has been provided for in anticipation of the installation of a second tabulator.

(c) *Contribution from Ports*—Increase £P.148.

The contribution by the Ports to the expenses of the Accounts Branch is increased pro-rata to the increase in the estimated cost of the accounts organisation.

III. *Stores Branch.*

	£P.
1945-46 Estimates	13,493
1946-47 Estimates	13,068
Decrease	425

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The decrease of £P.425 is made up as follows:—

	Increase £P.	Decrease £P.
(a) Total Emoluments.	298	—
(b) General Expenses.	435	—
(c) Maintenance and operation of road transport.	—	1,140
(d) Contribution from Ports.	—	18
Net Decrease	—	425

(a) *Total Emoluments*—Increase £P.298.

The increase of £P.298 is accounted for by normal increments; the appointment of an additional Checker, Class I, and increased expenditure in respect of allowances. One post of Storekeeper, Class III, has been downgraded to Checker, Class I. Expatriation allowance is increased by £P.100 to cover the appointment of an expatriate officer as Assistant Stores Superintendent which post has hitherto been filled by an officer seconded from the Army, while the allowance for housing is increased by £P.112 to include rentals previously provided for in Abstract 'A'.

(b) *General Expenses*—Increase £P.435.

Increased requirements for passages and the provision for the first time in the Stores Branch abstract for electricity and water account for the increase of £P.435 under this sub-head.

(c) *Maintenance and Operation of Road Transport*—Decrease £P.1,140.

The 1945/46 estimate was based on two lorries being allocated to the Stores Branch whereas it has been found possible to use one only and to transfer the second lorry to the Mechanical Branch. In addition, the provision for maintenance was overestimated in 1945/46.

(d) *Contribution from Ports*—Increase £P.18.

This contribution is based on the actual cost of stores staff detailed specifically for dealing with port stores. The increase in the contribution is for normal increments to the staff concerned.

IV. *Miscellaneous Expenditure.*

The total increase of £P.239,328 is accounted for as follows:—

	£P.
1945-46 Estimates	716,497
1946-47 Estimates	955,825
Increase	239,328

1. *Pensions and Gratuities*—£P.15,000, Increase £P.3,000.

The provision is based on the number of staff expected to be retired during 1946/47 on attaining the respective age limits.

2. *Contribution to Provident Fund*—£P.12,000, Decrease £P.5,000.

When the 1945/46 estimates were prepared insufficient data were available to ensure an accurate estimate of the Department's contribution to the Provident Fund. In the light of the experience gained since the fund has been in operation it has been determined that provided there is no material change in the permanent establishment, the Department's contribution should be in the neighbourhood of £P.12,000 and provision has been made in the 1946/47 Estimates accordingly.

3. *Compensatory High Cost of Living Allowance*—£P.750,000—Increase £P.250,000.

The 1945/46 estimate was based on a material reduction in staff. This expectation was not realised and it was necessary to provide in the revised estimates for a total expenditure of £P.750,000 compared with the provision of £P.500,000 included in the original estimates for the current year. This figure has been retained in the estimates for 1946/47.

4. *Workmen's Compensation* £P.8,000—No Change.

Experience during the current year confirms the adequacy of the 1945/46 provision and it is repeated in the 1946/47 estimates.

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5. *Medical Services*—£P.4,300—Increase £P.517.

The increase is due to the enhanced rate of compensatory high cost of living allowances now payable and to the provision of an additional Medical Orderly at Lydda.

6. *Watch and Ward*—£P.9,670—Increase £P.1,555.

The increase is entirely due to improvement in the emoluments of British and Palestinian Police personnel attached to the Railway Police Division.

7. *Technical Adviser to the Management*—£P.1,500—No Change.

While it is necessary to include full provision for this appointment in the 1946/47 estimates it is hoped that it will be possible during the year to abolish the post. The position is dependent on several considerations which cannot be finalised.

8. *Cleaning and upkeep of Headquarters Offices, Haifa* £P.675—Decrease £P.175.

The transfer of two farrashes to Abstract 'D' II (Accounts) accounts for the reduction in the provision in comparison with the 1945/46 Estimates.

9. *Fire Fighting Services*—£P.4,800—No Change.

The provision is based on that made in the 1945/46 Estimates. It has not yet been possible to determine the full extent to which new equipment is required throughout the system but the position is being explored in consultation with the Civil Defence authorities and with the local Fire Brigades. It is hoped that it will be possible to reach agreement with the Fire Authorities in the larger centres to guarantee the necessary services in return for fixed annual contributions.

10. *Posts and Telegraphs Services*—£P.18,420—Decrease £P.778.

The decrease is accounted for by a reduction in the debit raised by the Posts and Telegraph Department for trunk calls offset to the extent of £P.924 by the rental for an additional trunk line between Haifa and Lydda. The latter is required to facilitate the closing down of the Sub-Control Office at Lydda.

11. *Colonial Audit Services*—£P.3,540—Increase £P.335.

Normal increments and higher rates of high cost of living allowances account for the increase of £P.335 under this head.

12. *Rental of Rolling Stock and Workshops payable by Kantara-Rafa Railway*—
£P.30,000—Decrease £P.3,000 (Interest and Renewals).

Rental payable by the Kantara-Rafa Railway is based on the percentage of gross ton kilometrage and the percentage of vehicle kilometrage run on the Kontara-Rafa Railway. It is anticipated that both kilometrage figure will decrease during 1946/47 and the rental assessment has been reduced accordingly.

13. *Hire and Demurrage charges on Foreign Rolling Stock*—£P.50,000—No Change.

The extent to which foreign stock will be hired during 1946/47 will be much the same as at present and the provision included in 1945/46 estimates has been repeated.

14. *Hire charges on W.D. Locomotives*—£P.44,070—Decrease £P.7,476.

The reduced provision follows a reduction in the number of locomotives which it is expected will require to be hired. The availability of P.R. engines for traffic is improving gradually as a result of increased output from the Workshops at Qishon.

15. *Egyptian Government Stamp Duty*—£P.200—Increase £P.150.

The provision made in the 1945/46 estimates proved to be inadequate. The estimate of £P.200 for 1946/47 is based on actuals during the current year.

16. *Loss and Depreciation of Stores* £P.700—Increase £P.450.

Increased provision is necessary in the light of actual expenditure during the past two years.

17. *Crown Agents Expenses on Stores.* Nil—Decrease £P.750.

Expenses incurred by the Crown Agents on stores supplied to the Department are now included in the issue prices of the stores hence a special head for this expenditure is no longer necessary.

18. *Claims Compensation* £P.2,500—Increase £P.500.

The increase of £P.500 is necessary in view of the increase in the volume of traffic anticipated. The provision in the 1945/46 estimates proved to be insufficient.

19. *Official Entertainment* £P.150—No Change.

Normal requirements.

20. *Fidelity Guarantee Insurance* £P.100—No Change.

Normal requirements.

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21. *Contingencies* £P.200—No Change.

Normal provision for expenditure on unforeseen items which cannot be allocated to approved sub-heads.

V. *Emergency Expenditure on Security.*

	£P.
1945-46 Estimates	—
1946-47 Estimates	10,000
Increase	10,000

This new sub-head was opened with the approval of the Chief Secretary during the current year with a provision of £P.10,000, thus in effect there is no increase in the provision for 1946/47.

Only expenditure in respect of emergency security measures which can be considered as a part of the commercial side of railway operation is allocated to this Sub-head.

ABSTRACT 'E' — DEBT CHARGES.

	£P.
1945-46 Estimates	134,426
1946-47 Estimates	84,046
Decrease	50,380

This net decrease is made up of:—

(a) A decrease of £P.66,000 due to no provision being necessary for the usual payment to His Majesty's Government of their share of the surplus on working of the Kantara-Rafa Railway. The estimates for 1946/47 anticipate a loss of some £P.13,750 on this account.

(b) An increase of £P.15,620 on account of interest charges payable on the accumulated deficit of the Hijaz Railway. No provision was made for these charges in 1945/46.

ABSTRACT 'F' — EXTRAORDINARY EXPENDITURE.

	£P.
1945-46 Estimates	224,870
1946-47 Estimates	253,450
Increase	28,580

PALESTINE RAILWAYS.

MAJOR DEVELOPMENT SCHEMES.

Revotes.

1. *Oil Fuel Conversion*—£P.3,200 (P.R. proportion).

To complete scheme.

2. *Tel Aviv and realignment*—£P.1,000.

The Secretary of State has reserved approval of this scheme. Token amount inserted to cover possible cost of survey in anticipation of approval.

3. *Rail connection between Jaffa station and Jaffa Port*—£P.800.

To cover cost of surveys. Implementation of scheme is not likely during 1946/47.

4. *Loop connecting Kafr Jinis and Sarafand*—£P.50,346.

To continue scheme already put in hand.

SIGNALLING.

Revotes.

5. *Interlocking at Tulkarm Station*—£P.850.

6. *Installation of standard signalling, Ras El Ein*—£P.1,500.

To complete work which could not be undertaken during 1945/46 owing to lack of materials.

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New items.

7. *Interlocking Lydda Junuction*—£P.5,000.

Lydda Junction is only partly interlocked and it is necessary in the interests of safety that the existing installation be extended to embrace all running lines. The work has been held up owing to suitable materials not being available.

PERMANENT WAY.

Revotes.

8. *Ballasting Rashida—Rafa Section*—£P.20,000.

To complete scheme commenced during 1945/46.

9. *Facilities for handling oil traffic at Rehovot*—£P.2,500.

To complete scheme which it was not possible to finalise during 1945/46 in collaboration with the Oil Companies.

10. *Carriage Cleaning layout, Haifa*—£P.7,000.

Scheme held up during 1945/46 owing to change of operations at Haifa East. Vote now provides for completion of scheme. Increase caused by under-estimate and greater scope of work.

New Items.

11. *Elimination of steep gradients between Km.* 111.000 *and* Km.119.000—£P.8,150.

The present grading over this section imposes a limitation on train loading and, especially during winter months, causes relatively difficult operation. The total scheme, estimated to cost £P.17,150 will more than repay itself in savings in train operating costs, besides the wider margin of safety through lessening the danger of breakaways.

12. *Elimination of gradients between Km.* 145.800 *and Majdal station*—£P.6,000.

This work is necessary as part of a general plan for eliminating low-lying sections and improving the grades on portions of the line which are subject to flooding. Safety is the paramount objective, but the saving in train operating costs over the improved grades will alone justify the expenditure.

14. *Provision of concrete pipe culvert at Km.* 200.650 *in Khan Yunis Station*—£P.488.

15. *Provision of* 3 *metres box culvert at Km.* 187.406—£P.455.

The above mentioned works are necessary to provide improved drainage with a view to the elimination of flooding.

BUILDINGS AND WORKS.

Revotes.

16. *Spray Painting Shed*—£P.965.

Not completed during 1945/46 owing to shortage of materials.

17. *Provision for quarters for platelayers, Qishon*—£P.1,600.

Not completed during 1945/46 owing to labour and materials shortage. Increase is required to cover underestimate and increased costs.

18. *Provision of quarters for Breakdown gangs at Haifa and Lydda*—£P.17.033.

Work has had to be deferred because of shortage of labour and materials and necessity to employ available staff on more urgent work. Increased provision allows for completion of full scheme during 1946/47 and to cover increased cost of labour and materials.

19. *Provision of warning signs at Level crossings*—£P.2,670.

Continuation of scheme to give greater protection at level crossings by means of improved warning signals.

20. *Roofing of platform at Lydda Station*—£P.4,000.

The amount provided in 1945/46, based on a ten year old estimate, proved insufficient by present day standards. The increased sum now provided is for a cantilever type roofing.

21. *Protection of level crossings*—£P.12,500.

It has not been possible to make any installations during 1945/46 owing to lack of suitable materials, but it is hoped to obtain materials during the forthcoming year.

22. *Boiler Tube Repair Shop*—£P.3,120.

The material earmarked for this work had to be diverted to other works and it was not possible to commence this job during 1945/46. The increased provision is to cover the anticipated cost of obtaining the requisite material, unless it proves possible to obtain a suitable Army surplus building.

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23. *Quarters for gangers and platelayers at Lydda, Wadi Es Sarar, Niana, Sarafand Junction and Ras El Ein*—£P.8,000.

Provides for completion of scheme. It was not possible to undertake the first part of the work during 1945/46 owing to the difficulty of obtaining labour and materials late in the year. It is hoped to complete the full scheme in 1946/47.

24. *Replacement of Yibnch Shed*—£P.940

To complete the work commenced in 1945/46.

25. *Quarters for platelayers, Binyamina*—£P.1,170.

26. *Quarters for platelayers, Hadera*—£P.1,200.

To complete works which it has not been found possible to commence in 1945/46 owing shortage of staff.

27. *Extension of Haifa Central cash office*—£P.70.

To complete the work commenced in 1945/46.

28. *Office accommodation and Quarters for Station Master, Kafr Samir*—£P.2,600.

This work could not be undertaken in 1945/46 and the provision is revoted to enable it to be carried out in 1946/47.

New Items.

29. *Lavatory and washing accommodation for District Engineer's Workshops at Lydda*—£P.2,500.

To provide accommodation for workmen in compliance with the Factories Ordinance, 1945.

30. *Junior Staff Quarters, Lydda*—£P.10,805 (part of £P.21,555—remainder to come from Abstract 'G', Reneawals).

The staff quarters at Lydda, as with all other buildings at that station, are in tumbledown condition and all will soon have to be renewed. The most urgent need is to replace the junior staff quarters, now of wood and corrugated iron, which have been condemned by the Medical Authorities. The full provision of £P.21,555 is for 24 units of married quarters, including 3 of superior type. This work must be undertaken because it is imperative than we should house staff conveniently near Lydda station and running shed.

31. *Platelayers' Quarters, Kafr Samir*—£P.1,050.

The men are at present living in wood and corrugated iron structures which are unsuitable as living quarters. New quarters are required on health grounds.

32. *Vents and troughs in locomotive sheds at Haifa, Lydda and Kantara*—£P.2,130.

The existing roofs, which were fairly satisfactory with coal burning engines do not give sufficient ventilation for the gaseous blast from oil burning lomotives. Vents and troughs are necessary to prevent serious deterioration to the whole roofing.

33. *Station Building for signalmen at Nur Esh Shams*—£P.450.

The present building is of wood and is quite unsuitable. The new building will include living quarters.

34. *Gangers and Platelayers quarters at Atlit*—£P.2,000.

The men are at present living in cramped conditions in rubble built quarters, erected by the men themselves many years ago. The intention is to provide the standard type of accommodation.

35. *Restoration of citrus shed at Tulkarm*—£P.3,500.

This shed was converted to use as an emergency locomotive shed during the war but it is now required for its normal use as a citrus shed. Structural alterations and reflooring are involved.

36. *Provision of living quarters for relief station staff at ten stations between Haifa and Lydda*—£P.8,000.

At present relief station staff must sleep on the station floor or the table, or in some equally unsatisfactory fashion. Much time and money is wasted in travelling time and the payment of subsistence allowances. All stations between Haifa and Lydda have a staff of not less than four men and to cover the relief for rest days, holidays (excluding sickness) totals 353 days per station. The intention is to cover relief duties by the permanent posting of a fifth man at each station. This will result in a net saving in staff and a considerable saving in subsistence allowance; while the health of the staff should benefit considerably.

37. *Headquarters Accommodation at Haifa Central Station*—£P.20,000.

Railway Headquarter Organisations are at present accommodated in leased quarters in various parts of Haifa township. The respective leases are of short duration and it is necessary that permanent Headquarter Offices be provided. It is proposed to build additional storeys on

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Haifa Central Station to provide this accommodation. The old Headquarters buiding at Haifa East being no longer suitable for Headquarters has been converted to other purposes. Provision made is to cover cost of drawings, etc. The total cost is estimated at £P.20,000.

PLANT AND MACHINERY.

Revotes.

38. *Working models for Training School*—£P.500.

39. *One tractor and scoops for earth-work*—£P.500.

40. *Sand blasting plant, Qishon Shops*—£P.1,400.

41. *Hydraulic gear for conversion of deep pit*—£P.500.

42. *Vertical Spindle grinding machine*—£P.1,400.

43. *"Powers" Automatic Verifier*—£P.1,200.

It has not proved possible to obtain delivery of these items from the United Kingdom during the year 1945/46.

44. *Four-ton Road Roller*—£P.400.

45. *Haulage motor for Nur Esh Shams Quarry*—£P.500.

46. *Stone Crusher for Nur Esh Shams Quarry*—£P.800.

The above mentioned plant is now on order but as it is not likely to arrive during 1945/46 the provisions require to be revoted.

New Items.

47. *"Powers" 4/5 Tabulator*—£P.2,800.

Required to cope adequately with the additional accounting and statistical work and to ensure a reserve of capacity against major breakdown.

48. *Capstan Ward Lathe No. 7*—£P.750.

This machine is required to introduce economies in the production of pins, steeds and washers etc., which are at present turned out manually or by expensive lathe methods.

49. *Planing machine, wood working table*—£P.300.

To avoid the use of expensive hand labour, costly transport to and from workshops.

50. *Air Compressor for working rock drills*—£P.800.

To replace expensive hand labour in cutting rock, concrete and asphalt surfaces.

51. *Two electric pumps and engines and sinking of water well, Zichron Ya'aqov*—£P.716.

52. *25 h.p. I. C. Engine and pump for water well, Gaza*—£P.350.

To provide stand-by pumps and well for existing installations which are not altogether satisfactory.

53. *Plant for earth and sand removal in Lydda District*—£P.1,800.

To replace expensive hand labour.

ROLLING STOCK.

Revotes.

54. *Four air conditioned First Class Coaches*—£P.1,500.
(Part vote in Renewals Fund).

Waiting delivery from United Kingdom. 1946/47 provision Covers Cost of drawings, etc., only.

New Items.

55. *Six 50-ton War Flats*—£P.5,600.

It is proposed to purchase six 50-ton flats from the War Department and to construct cisterns thereon for oil traffic. The flats now on hire to the Department and are being converted but their purchase could not be authorised during 1945/46 owing to military restrictions.

55.(a) *Improvements in water Supplies*—£P.10,000.

With a view to securing to the Railway independent water supplies at Lydda and other important depots where reliable public supplies are not available it is proposed to sink test bores and to develop wells where bores prove the presence of water in adequate quantities.

MISCELLANEOUS.

Revotes.

56. *Water Supply, Qishon Workshops*—£P.670.

Delivery of pump not obtainable in 1945/46. Increased provision to provide for higher cost.

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57. *Acquisition of land, Beit Nabala*—£P.600.

58. *Land Claims*—£P.1,100.

59. *Acquisition of land, Nur Esh Shams*—£P.3,000.

Claims not yet finalised, or acquisition still pending.

60. *Domestic water supplies at stations and gang posts*—£P.650.

Not possible to complete during 1945/46.

New Items.

61. *Western Electric Repeater, Lydda*—£P.600.

To permit through speech between the Control Office in Haifa and stations in Sinai and so eliminate the Sub-Control Office at Lydda.

62. *Acquisition of Quarters and land for staff at Isdud Station*—£P.366.

Property being acquired from Land Settlement Department and will save the annual rental at present being paid thereon.

HIJAZ RAILWAY.

Major Development Scheme.

Revote.

63. *Oil Fuel Conversion*—£P.3,000.

To complete scheme.

Building and Works.

Revotes.

64. *Provision of warning signs at Level Crossings*—£P.356.

65. *Repairs at Yarmuk Bridge, Jisr el Majami*—£P.10,850

To complete works already in hand.

New Items.

66. *Quarters and Office Building for Police at Samakh*—£P.2,200.

To accommodate railway police who are stationed at Samakh to safeguard goods to and from Syria. At present only temporary accommodation is provided.

67. *Engines and Pumps for wells at Kfar Yehoshua, El Hassa, Amman, Katrani and Ma'an*—£P.1,750.

These installations are required to take the place of existing old units which will be used as stand-bys. The present units are steam pump and boiler and are expensive to operate.

Rolling Stock.

68. *Four Gang Motor Trolleys*—£P.2,400.

Required to economise in the maintenance of the permanent way by enabling fewer gangs to cover a wider area where extensive maintenance is not necessary.

Abstract 'G'—Contribution to and Expenditure from Renewals Fund.

		£P.
Contributions —	1945-46 Estimates	138,700
	1946-47 Estimates	140,384
	Increase	1,684
Expenditure —	1945-46 Estimates	400,220
	1946-47 Estimates	538,299
	Increase	138,079

Pending the result of the detailed investigation into the position of the Renewals Fund, the annual contribution has been maintained at the previous level, i.e., £P.138,700, except for the addition of an amount of £P.1,684 in respect of road vehicles. No contribution has previously been made in respect of these latter assets.

Due mainly to necessary renewals of locomotives and rolling stock, anticipated expenditure in 1946/47 rises to the high level of £P.538,299.

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ENCLOSURE V.

GENERAL MANAGER'S MEMORANDUM ON DRAFT ESTIMATES (PORTS) FOR 1946/47.

The draft estimates for the Ports show an estimated combined surplus of £P.134,969 compared with a combined surplus of £P.82,407 in the 1945/46 original Estimates and a combined surplus of £P.151,952 in the revised Estimates for the current year. The position is detailed in the following table:—

Head	1945-46 Original Estimates Printed	1945-46 Revised Estimates	1946-47 Draft Estimates	1946-47 Draft Estimates compared with 1945-46 Original Increase	1945-46 Original Decrease	1946-47 Revised Increase	1946-47 Revised Decrease
	£P.	£P.	£P.	£P.	£P.	£P.	£P.
Gross Receipts.	458,170	563,380	796,000	337,830	—	232,620	—
Ordinary Working Expenditure.	309,254	335,160	580,169	270,915	—	245,009	—
Contribution to Renewals.	15,208	15,208	16,188	980	—	980	—
Total Working Expenditure:	324,462	350,368	596,357	271,895	—	245,989	—
Balance Net Earnings.	133,708	213,012	199,643	65,935	—	—	13,369
Debt Charges.	47,337	61,060	61,054	13,717	—	—	6
Expenditure from Net Revenue.	3,964	—	3,620	—	344	3,620	—
Total Expenditure on Net Revenue Account.	51,301	61,060	64,674	13,373	—	3,614	—
Surplus.	82,407	151,952	134,969	52,562	—	—	16,983
Extraordinary Expenditure.	40,854	12,204	38,980	—	1,874	26,776	—
Expenditure from Renewals Fund.	15,836	6,629	10,281	—	5,555	3,652	—

HAIFA PORT.

	Revenue	Expenditure
	£P.	£P.
1945-46 Estimates	412,200	318,466
1946-47 Estimates	683,500	587,601
Increase	271,300	269,135

REVENUE.

The estimate provides for an increase of £P.271,300 in revenue made up as follows:—

Item	Increase	Decrease
	£P.	£P.
Imports.		
Wharfage.	38,700	—
Cargo handling.	158,000	—
Oils.	—	2,900
Exports.		
Wharfage.	—	35,000
Cargo Handling.	21,000	—
Oils.	—	—

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Item	Iincrease £P.	Decrease £P.
General.		
Import storage.	21,000	—
Export storage.	2,000	—
Lighterage.	69,000	—
Marine dues.	10,500	—
Cranage charges.	—	5,000
Slipway charges.	—	2,000
Sale of water.	—	7,000
Miscellaneous.	3,000	—
Total:	323,200	51,900
Net Increase	271,300	—

The estimate for wharfage is based on an increase of 40 percent in general civilian import and export tonnages. Revenue from the handling of import cargo is fixed in relation to the increased tonnages provided for. A slight reduction in receipts from oil traffic is allowed for in view of the installation of additional submarine pipelines. In the case of military traffic a 50 percent reduction in receipts from wharfage on imports and exports is allowed for while revenue from handling has been retained at the 1945/46 level. Revenue from lighterage is assessed at 5 percent of total receipts from this source the balance being payable to the contractors undertaking the service on behalf of the Ports Authority. Revenue from storage is expected to increase as a result of the heavy tonnage expected notwithstanding the considerable improvement in the clearance of traffic through the Port. An increase of 40 percent in receipts from marine dues is provided for. Water supplied to shipping is expected to decrease further as a result in the falling off in demands by the Royal Navy and by His Majesty's transports, etc. The tonnages adopted as a basis for the estimates are as follows:—

IMPORTS.

Item	1945 46 Estimates	1946-47 Estimates	Increase	Decrease
General Cargo	300,000	600,000	300,000	—
Military Cargo	50,000	55,000	5,000	
Bulk oils	1,600,000	1,600,000	—	
Total Imports	1,950,000	2,255,000	305,000	

EXPORTS.

Item	1945 46 Estimates	1946-47 Estimates	Increase	Decrease
General Cargo	25,000	40,000	15,000	—
Potash	70,000	90,000	20,000	—
Citrus	100,000	240,000	140,000	—
Military Cargo	160,000	30,000	—	130,000
Bulk Oils	3,180,000	3,180,000	—	—
Total Exports	3,535,000	3,580,000	45,000	—

EXPENDITURE.

HAIFA PORT.

ABSTRACT 'A'—ENGINEERING EXPENSES.

	£P.
1945-46 Estimates	27 944
1946-47 Estimates	28,179
Increase	235

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The increase of £P.235 is made up as follows:

Head	1945 46	1946-47	Increase	Decrease
	£P.	£P.	£P.	£P.
1. Personal Emoluments.	1,521	1,759	238	—
2. Labour.	11,362	13,023	1,661	—
3. Materials.	12,296	10,287	—	2,009
4. Miscellaneous.	1,150	1,320	170	—
5. Tools and Plant	950	1,190	240	—
6. New Minor Works.	665	600	—	65
TOTAL	27,944	28,179	235	—

1. *Personal Emoluments.*—Increase £P.238.

Provision is made for one additional appointment of Timekeeper, Class III. The remainder of the increase is accounted for by the inclusion of proportionate provision for expatriation allowance payable to the Assistant Engineer and by normal increments.

2. *Labour.*—Increase £P.1,661.

Provision for labour for the maintenance and operation of the floating crane (£P.835 in the 1945/46 estimate) has been transferred to Abstract 'B' hence the real increase over the 1945/46 provision is £P.2,496. Of this amount £P.640 is on account of increments, the remainder being in respect of additional staff made up as follows:—

Additional posts.			
Chargeman, Class II	6		
Leading Artizan	1		
Artiza , Class I	1		
Artizan, Class II	16	Total	24
Posts abolished.			
Artizan, Class III	5		
Fireman	1		
Labourers, Classes I and II	2		
Watchman	3	Total	11
Net increase			12

The increase in staff is necessary to ensure that maintenance keeps pace with the increased use now being made of the Port.

3. *Materials.*—Decrease £P.2,009.

This decrease is mainly due to provision for maintenance and operation of the floating crane (£P.1,945 in 1945/46) being transferred to Abstract 'B'. Provisions under the different heads fluctuate according to the respective programmes scheduled for 1946/47, the principal variation being an increase of £P.1,453 in the provision under subhead IV for refendering the main quay.

4. *Tools and Plant.*—Increase £P.240.

A schedule of the equipment for which provision is made under this subhead supports the estimate. Owing to the war it was not possible to purchase from year to year small machines, tools and other plants essential for efficient maintenance work and it is now necessary for this equipment to be obtained as opportunity offers.

ABSTRACT 'B' — MAINTENANCE AND OPERATION OF MECHANICAL PLANT ASHORE AND AFLOAT.

	£P.
1945-46 Estimates	24,902
1946-47 Estimates	28,415
Increase	3,513

Head	1945-46	1946-47	Increase	Decrease
	£P.	£P.	£P.	£P.
1. Personal Emoluments.	1,607	1,067	—	540
2. Allowances.	393	340	—	53
3. Labour.	10,250	10,235	—	15
4. Materials.	4,380	9,562	5,182	—
5. Fuel.	7,472	6,020	—	1,452
6. Docking.	400	691	291	—
7. Miscellaneous.	—	340	340	—
8. Tools and Plant.	—	160	160	—
9. New Minor Works.	400	—	—	400
TOTAL	24,902	28,415	3,513	—

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1. *Personal Emoluments*—Decrease £P.540.

The decrease is due to the transfer of chargemen and artizans to the labour votes.

4. *Materials*—Increase £P.5,182.

Inclusion of provision for the maintenance and operation of the floating crane is mainly responsible for the increase under this subhead. Previously provision for this expenditure was included in Abstract 'A'. Restoration of lighting in the Port Area to peacetime standard accounts for the increase in respect of the maintenance of Port Lighting.

5. *Fuel*—Decrease £P.1,452.

The provision for fuel in 1945-46 was overestimated in that sufficient allowance was not made for the periods tugs are out of service due to overhauling.

ABSTRACT 'C' — MARINE AND SHORE WORKING.

	£P.
1945-46 Estimates	148,180
1946-47 Estimates	365,112
Increase	216,932

The increase of £P.216,932 is accounted for as follows:—

Head	1945-46 Estimates	1946-47 Estimates	Increase	Decrease
	£P.	£P.	£P.	£P.
1. Marine Working	16,022	16,664	642	—
2. Shore Working				
3. Personal Emoluments.	14,336	13,538	1,202	—
4. Casual Labour	100,000	250,000	150,000	—
5. Lighterage	—	65 550	65,000	—
6. Scavenging	3,000	3,000	—	—
7. Supply of Water.	9,411	7,343	—	2,068
8. Repair and replacement of tarpeulins.	425	425	—	—
9. Allowances.	4,986	6,592	1,606	—
TOTAL	148.180	365,112	216,932	—

1. *Marine Working*—Increase £P.642.

The increase of £P.642 results solely from provision for normal increments and minor fluctuations in consequence of changes in holders of posts, etc.

3. *Personal Emoluments (Shore Working)*—Increase £P.1,202.

Normal increments and other minor staff changes are mainly responsible for the increase. Provision has been made for regrading the post of Chief Shedkeeper, salary scale £P.300-500 to Goods Superintendent salary scale £P.300-600. The duties and responsibilities of the post fully justify the improved grading. Provision is included also for the post of Quay Superintendent which has been transferred from Abstract 'D'.

4. *Casual Labour*—Increase £P.150,000.

Hitherto, Port Labour has been obtained at comparatively low wages in comparison with labour employed by other industrial organisations. Recently difficulty has been experienced in obtaining sufficient labour for day to day operation due to the low wages offered and it will be necessary to increase the average wage level to secure the labour required. Accordingly provision has been made in the estimates for an overall increase of 45 per cent. in wages plus provision for increasing the labour strength to handle the increased volume of traffic expected.

5. *Lighterage*—Increase £P.65,550.

During 1945-56 it was decided that lighterage services should be arranged by the Ports authority and not by private enterprise as hitherto. The lighterage charges are collected by the Port Authorities and paid, less 5 per cent. to the lighter owners. The £P.65,550 provided for under the above item is to meet this commitment. This arrangement is in preparation for the Port Authorities taking over the lighterage service and possibly employing the existing lighter owners as contractors.

7. *Supply of water*—Decrease £P.2068.

A falling off in the demand for water by ships is expected as a result of the resumption of normal shipping arrangements.

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9. *Allowances*—Increase £P.1,606.

The increase is mainly in respect of overtime payments as a result of increased traffic. The expenditure is offset by additional revenue derived from fees charged for work undertaken outside of normal hours.

ABSTRACT 'D' — GENERAL CHARGES.

	£P.
1945-46 Estimates	64,327
1946-47 Estimates	99,620
Increase	35,293

The increase of £P.35,293 is made up as follows:—

Head	Estimates 1945-46	1946-47 Estimates	Increase	Decrease
	£P.	£P.	£P.	£P.
1. Contribution to Headquarters expenses.	4,311	4,712	401	—
2. Personal Emoluments.	6,786	7,788	1,002	—
3. General Expenses.	2,400	4,370	1,970	—
4. Miscellaneous Expenditure.	50,830	80,750	29,920	—
5. Emergency Expenditure.	—	2,000	2,000	—
TOTAL	64,327	99,620	35,293	—

1. *Contribution to Headquarters Expenses*—Increase £P.401.

The increase of £P.401 is proportionate to the increase in expenditure provided for in Subheads I, II and III of Abstract 'D' Railways. The contribution is based on fixed percentage of the total cost of the Management and of the Accounts Branch and on actual provision for staff employed in the Stores Branch exclusively for the handling of Port Stores.

2. *Personal Emoluments*—Increase £P.1,002.

It is necessary to recruit additional staff in the Port Offices to cope with the heavy increase in work and provision has been made for the following additional temporary appointments:—

1 Clerk, Class I.
2 Clerks, Class III.
1 Clerk, Class IV.

In addition provision is made for regrading one Clerk Class I, to Senior Clerk. The post concerned is that of Clerk in charge of the staff section, the duties and responsibilities of which appointment justify the proposed grading. Provision is made also for the appointment of an Assistant to the Port Manager while the present holder is on leave pending retirement. Normal increments and transfers between Abstracts account for the remainder of the increase.

3. *General Expenses*—Increase £P.1,970.

The increase of £P.1,970 is accounted for mainly by anticipated expenditure on uniforms. The price of material has increased and more uniforms will be required in 1946/47 to enable shed-staff, who are in constant contact with the public, to be uniformed. Increases occur also in respect of furniture and equipment and printing and stationary due to the large volume of work being performed.

4. *Miscellaneous Expenditure*—Increase £P.29,920.

The total increase of £P.29,920 is accounted for mainly by £P.1,100 in respect of Pensions and Gratuities; £P.3,000 for watch and ward and £P.25,000 on High Cost of Living Allowances. The provision for pensions and gratuities is based on anticipated retirements on age limits during 1946/47; that for watch and ward takes into account the percent. increase in the emoluments for police personnel, while the provision for High Cost of Living Allowances is based on the present level of the allowances.

5. *Emergency Expenditure*—Increase £P.2,000.

Provision is made for unforeseen expenditure on works designed to improve security measures. Only expenditure in respect of emergency security measures which can be considered as part of the commercial operation of the Port will be allocated to this subhead.

JAFFA PORT AND OTHER PORTS.

	Revenue	Expenditure
	£P.	£P.
1945-46 Estimates	45,970	57,297
1946-47 Estimates	112,500	73,430
Increase	66,530	16,133

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REVENUE—JAFFA PORT.

The revenue estimate is framed on the assumption that Jaffa Port will be used by shipping during 1946/47 to almost the same extent as in the years immediately preceding the war. Receipts are based on the handling of the following tonnages:—

Imports—general cargo	105,000
Exports—Citrus	62,500
Other cargo	1,000

As the 1945/46 revenue figures are based on the Port being used also entirely for the warehousing of goods comments on the differences between these figures and the corresponding estimates for 1946/47 are unnecessary.

EXPENDITURE—JAFFA PORT.

ABSTRACT 'A' — ENGINEERING EXPENSES.

	£P.
1945-46 Estimates	5,885
1946-47 Estimates	6,779
Increase	894

Increased expenditure is necessary on the maintenance of buildings, etc., in respect of which arrears remain to be overtaken. The resumption of shipping activity at the Port will involve more repair works as the quays, sheds, etc., will be subject to more intensive wear and tear.

ABSTRACT 'B' — MAINTENANCE AND OPERATION OF MECHANICAL PLANT.

	£P.
1945-46 Estimates	1,045
1946-47 Estimates	1,184
Increase	139

The increase of £P.139 is solely in respect of the anticipated increase in the use of craneage facilities provided by the Port.

ABSTRACT 'C' — MARINE AND SHORE WORKING.

	£P.
1945-46 Estimates	22,674
1946-47 Estimates	34,420
Increase	11,746

Increased payments to the porterage contractors and the recruitment of additional shed-staff account for the increase of £P.11,746. Both items are relative directly to the anticipated increase in traffic and will be offset by additional revenue accruing from traffic.

ABSTRACT 'D' — GENERAL CHARGES.

	£P.
1945-46 Estimates	13,327
1946-47 Estimates	15,490
Increase	2,163

An increase of £P.3,300 is provided for in respect of High Cost of Living Allowances. This is partly offset by a decrease of £P.2,650 in watch and ward following a reduction in wartime security Services, but additional supervising and office staff is required to cope with the increase in traffic and the net result is an increase of £P.2,163 on the Abstract.

OTHER PORTS.

ABSTRACT 'A' — ENGINEERING EXPENSES.

	£P.
1945-46 Estimates	970
1946-47 Estimates	970

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ABSTRACT 'E' — INTEREST CHARGES.

	Haifa	Jaffa	Total
	£P.	£P.	£P.
1945-46 Estimates	34,666	12,671	47,337
1946-47 Estimates	47,192	13,862	61,054
Increase	12,526	1,191	13,717

The position in regard to the extent to which the ports were financed by Government advances for capital works during the years preceding their being taken over by the Railway is still under discussion. The amounts of £P.553,732 and £P.227,013 in respect of Haifa and Jaffa respectively have, however, been submitted to Government and are consequently adopted in this Abstract. The result is a total increase of £P.13,717 in the interest charges now payable

ABSTRACT 'F' — EXTRAORDINARY EXPENDITURE.

	Haifa	Jaffa	Total
	£P.	£P.	£P.
1945-46 Estimates	34,666	12,671	47,337
1946-47 Estimates	35,770	3,210	38,980
Net Increase	1,104	—	—
Net Decrease	—	9,461	8,357

HAIFA PORT.

ITEM 1. *Renewal of Customs House*—£P.15,000.

The above work was provided for in the 1945/46 estimates but it has not been possible to proceed with it. The full amount is revoted in the 1946/47 estimates.

ITEM 2. *Reservoir and pipe connection*—£P.2,700.

Considerable difficulty has been experienced in watering ships due to periodical shortages of water supplied to the Port. It is proposed to safeguard the position by installing a reservoir.

ITEM 3. *Remedial Measures—Main Quays*—£P.5,200.

The balance of the original provision of £P.9,395 is revoted to enable the work to be completed.

ITEM 4. *One portable Electric sounding apparatus*—£P.600.

Required to facilitate Port maintenance and dredging.

ITEM 5. *Lighter and small craft Moorings*—£P.4,000.

Moorings are required to ensure that small craft are concentrated in the area set aside for them. Rentals for the moorings installed are expected to produce revenue to the extent of £P.1,000 per annum.

ITEMS 6 & 7. *Two Air Compressors*—£P.1,300.

Required for the economic operation of machines.

ITEM 8. *One abtus Road Motor Trolley*—£P.400.

Required for Port Maintenance.

ITEM 9. *Conversion of Boilers to Oil Firing.*

To complete change over to oil firing. All stationary boilers throughout the system are being similarly converted.

ITEM 10. *Two 60 ton Steel Hooper Barges*—£P.4,000.

Revote of provision in 1945/46 estimates and balance of original estimate. The craft are expected to be available in 1946/47.

ITEM 11. *One wreck marking buoy*—£P.500.

No reserve buoy is available at present for emergencies. It is essential that a buoy be obtained for this purpose.

ITEM 12. *One Timber Planing Machine*—£P.300.

ITEM 13. *One Kelvin Petrol driven 8/10 H.P. Launch Engine*—£P.300.

Required for Port maintenance.

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JAFFA PORT.

ITEM 14. *One Motor Launch for Haulage of Dredger*—£P.1,500.

Revote from 1945/46 estimates. It has not yet been possible to obtain a suitable launch.

ITEM 15. *One Motor Launch for General Port use*—£P.1,500.

A launch is required for general purposes. At present launches are hired for inspection work and for official visits to ships working in the anchorage. This is both uneconomic and unreliable.

ITEM 16. *Converstion of Boilers to Oil Firing*—£P.210.

To complete change over to Oil Firing.

ABSTRACT 'G' — CONTRIBUTION TO RENEWALS FUND.

	Haifa	Total	Jaffa
	£P.	£P.	£P.
1945-46 Estimates	14,483	725	15,208
1946-47 Estimates	15,463	725	16,188
Increase	980	—	980

The contribution by Haifa Port has been increased by £P.980 in respect of assets which have not hitherto contributed to the Fund. The investigation into the Ports Renewals Fund is now almost completed so far as Haifa is concerned but the detailed list of Jaffa assets still remains to be examined. This will be done as soon as Government's acceptance of the Capital account figures is received, but in the meantime the annual contribution to the Fund remains unchanged at £P.725.

Expenditure on renewals during 1946/47 is detailed in the Abstract and amounts to £P.10,281 thus leaving a balance in the Fund of £P.159,239, of which £P.156,339 relates to Haifa and £P.2,900 to Jaffa.

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