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PALESTINE

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DRAFT ESTIMATES 1945-46

ENCLOSURE II.

Memorandum on Revenue.

ENCLOSURE III.

Memorandum on Expenditure.

ENCLOSURE IV.

Memorandum on Railways.

ENCLOSURE V.

Memorandum on Ports.

SALESTINE

SECRET

DRAFT ESTIMATES

1945-46

ENCLOSURE II

Memorandum on Revenue

ENCLOSURE III

Memorandum on Expenditure

ENCLOSURE IV

Memorandum on Railway

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MEMORANDUM ON THE REVENUE ESTIMATES FOR 1945/46.

ENCLOSURE II.

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MEMORANDA ON THE EXPENDITURE AND THE RAILWAYS AND PORTS
ESTIMATES FOR 1945/46.

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PALESTINE ESTIMATES, 1945-46.

ENCLOSURE II.

MEMORANDUM ON THE REVENUE ESTIMATES FOR 1945-46.

HEAD I — CUSTOMS.

<i>Approved Estimates, 1944-45</i>	£P. 3,608,000
<i>Revised Estimates, 1944-45</i>	£P. 3,590,000
<i>Draft Estimates, 1945-46</i>	£P. 3,825,000
<i>Increase</i>	£P. 217,000

In 1945-46 Customs Import duties are estimated to produce 22 per cent. of the total revenue from local sources.

2. Since 1942-43 customs import duties have accounted for the following percentages of local receipts (excluding net receipts from the operation of the railways and ports:—

Year	Total local revenue excl. Railway and Ports	Customs import duties	Percentage of local revenue
	£P.'000	£P.'000	%
Actual Revenue 1942-43	8,088	2,317	29
Actual Revenue 1943-44	11,129	2,558	23
Revised Estimates, 1944-45	15,074	3,590	24
Draft Estimates, 1945-46	17,538	3,825	22

3. The estimate of £P.3,825,000 for 1945-46 is based on the average receipts for the preceding 6 months and includes £P.75,000 for increased rates of duty imposed under the Customs Tariff and Exemption (Amendment of Schedule) Order in Council (No. 4), 1945 published in Supplement No. 2 to *Gazette* No. 1400 of the 2nd April, 1945.

HEAD II — LICENCES, TAXES, ETC.

<i>Approved Estimates, 1944-45</i>	£P. 6,720,300
<i>Revised Estimates, 1944-45</i>	£P. 6,460,000
<i>Draft Estimates, 1945-46</i>	£P. 8,790,400
<i>Increase</i>	£P. 2,070,100

4. The Revenue under this head is derived from the following sources:—

	Actual Revenue, 1943-44	Approved Estimates, 1944-45	Revised Estimates, 1944-45	Draft Estimates, 1945-46
	£P.	£P.	£P.	£P.
ITEMS 1 to 14. Licences	125,721	249,800	275,000	269,900
ITEMS 15 to 24. Taxes	2,948,114	3,851,000	3,902,000	5,826,500
ITEM 22. Stamp Duties	178,249	212,000	266,000	300,000
ITEMS 25 to 29. Excise	1,436,926	2,157,500	1,767,000	2,144,000
ITEM 30. Fines and forfeitures	245,572	250,000	250,000	250,000
	4,934,582	6,720,300	6,460,000	8,790,400

5. The only notable increase (£P.19,000) in the estimated revenue from licence fees is under item 11, Road Transport and is based on the possibility of a small increase in the import and licensing of vehicles. The remaining minor increases are due to under-estimation in the current year.



6. Revenue from taxes is set out below :—

	<i>Actual Revenue, 1943-44</i>	<i>Approved Estimates, 1944-45</i>	<i>Revised Estimates, 1944-45</i>	<i>Draft Estimates, 1945-46</i>
	£P.	£P.	£P.	£P.
ITEM 15. Animal Tax	28,827	177,000	210,000	210,000
ITEM 16. House and Land Tax	1,577	2,000	1,700	1,500
ITEM 17. Tithes	11,000	12,000	10,800	10,000
ITEM 18. Rural Property Tax	250,702	475,000	465,500	450,000
ITEM 19. Urban Property Tax	538,685	560,000	680,000	680,000
ITEM 20. Income Tax	2,117,873	2,250,000	2,584,000	3,250,000
ITEM 21. Land Sales Tax	—	200,000	—	375,000
ITEM 24. Sales Tax	—	—	—	250,000
ITEM 23. Company Profits Tax	—	—	—	600,000
Registration Tax	—	175,000	—	—
	2,948,114	3,851,000	3,902,000	5,826,500

7. The estimated revenue from Animal Tax is calculated at the rates imposed under the Animal Tax (Rates of Tax) Order, 1945 published in Palestine Gazette No. 1387 of the 25th January 1945, and is placed at the yield of the tax in 1944-45. The estimated revenue from Rural Property Tax is placed at £P.450,000, a reduction of £P.25,000 as compared with the estimate for 1944-45 owing to reduction in the amount of arrears of this Tax which are generally now limited to items of which collection is likely to be difficult. The increase in the estimated revenue from Urban Property Tax is due to increased assessments on quinquennial reassessment. The estimated revenue from Income Tax includes the amount of £P.500,000, reported in High Commissioner's telegram No. 174 secret saving of the 21st February 1945, resulting from repeal of section 12 of the Income Tax Ordinance and £P.250,000 from progressive intensification of collections. The estimated yield of Land Sales Tax imposed under the Land Sales Tax Bill, 1945, published in Supplement No. 2 of Gazette No. 1412 of the 31st May, 1945, has been placed at £P.375,000; and proposals are being considered by a committee for the imposition of a Sales Tax on consumers goods excluding food and on luxury articles, which should yield £P.250,000. Under item 23 a sum of £P.600,000 has been inserted for Company Profits Tax imposed under the War Revenue (Company Profits Tax) Bill, 1945, published in Gazette No. 1404 of the 26th April, 1945. It is unlikely that the proposed registration tax will be imposed in 1945-46 and the item is consequently deleted.

8. The estimated revenue from stamp duties has been placed at £P.300,000 based on the revised estimate of £P.266,000 for 1944-45 and allowing for an increase of £P.34,000 which it is anticipated will result from the establishment of the Special Section of the Accountant General's Department, approved by Secretary of State's telegram No. 1588 of 2nd December 1944.

9. The Revenue from Excise Duties is estimated as follows:—

	<i>Actual Revenue, 1943-44</i>	<i>Approved Estimates, 1944-45</i>	<i>Revised Estimates, 1944-45</i>	<i>Draft Estimates, 1945-46</i>
	£P.	£P.	£P.	£P.
<i>Excise —</i>				
ITEM 25. Matches	48,959	98,000	110,000	120,000
ITEM 26. Salt	10,965	29,500	34,000	34,000
ITEM 27. Tobacco	869,693	1,180,000	950,000	1,240,000
ITEM 28. Intoxicating liquors	507,309	800,000	689,000	700,000
ITEM 29. Cement	—	50,000	84,000	50,000
	1,436,926	2,157,500	1,767,000	2,144,000

The shortfall in revenue in 1944-45 from excise duties on tobacco and intoxicating liquors may be ascribed largely to the departure from Palestine of continental troops who were considerable consumers of local cigarettes and wines; and possibly in some degree to over-estimation of the effect of the increase in these duties. The estimate for 1945-46 includes the increased rates of duty imposed under the Tobacco (Amendment) Ordinance, 1945, published in Supplement No. 1; and under the Intoxicating Liquors (Manufacture and Sale) (Variation of Excise Duty) (Amendment) Order in Council, (No. 2), 1945, published in Supplement No. 2 of Gazette Extraordinary No. 1400 of 2nd April, 1945.



HEAD III — FEES OF COURT ETC.

<i>Approved Estimates, 1944-45</i>	£P. 1,528,650
<i>Revised Estimates, 1944-45</i>	£P. 2,124,000
<i>Draft Estimates, 1945-46</i>	£P. 1,956,200
<i>Increase</i>	£P. 432,550

10. The Revenue under this head is derived from the following sources:—

	<i>Actual Revenue, 1943-44</i>	<i>Approved Estimates, 1944-45</i>	<i>Revised Estimates, 1944-45</i>	<i>Draft Estimates, 1945-46</i>
	£P.	£P.	£P.	£P.
Fees	1,071,919	991,750	1,286,000	1,259,900
Receipts	230,767	254,100	259,200	317,050
Reimbursements	251,244	277,800	578,800	379,250
	1,553,930	1,523,650	2,124,000	1,956,200

11. The main items of fees are as follows:—

	<i>Actual Revenue, 1943-44</i>	<i>Approved Estimates, 1944-45</i>	<i>Revised Estimates, 1944-45</i>	<i>Draft Estimates, 1945-46</i>
	£P.	£P.	£P.	£P.
<i>Fees:—</i>				
ITEM 3. Court	142,772	155,000	145,000	155,000
ITEM 4. Custodian of Enemy Property	28,376	33,000	35,000	37,000
ITEM 12. Land Settlement	17,665	65,000	20,000	65,000
ITEM 16. Passport	18,315	19,000	22,000	22,000
ITEM 23. Registration of Companies & c.	39,299	35,000	100,000	100,000
ITEM 27. Registration of Land	712,216	580,000	851,000	750,000
Other Items: Fees	113,276	104,750	113,000	130,900
	1,071,919	991,750	1,286,000	1,259,900

The fees from the Custodian of Enemy Property are a set-off to the expenditure on this Department. The increase in land settlement fees, which it was intended to bring into force in 1944, has for administrative reasons been postponed for introduction in 1945. There was a considerable under-estimate in 1944-45 under fees for registration of companies and partnerships. The main incentive to registration appears to have been the provisions of the Income Tax Ordinance. Fees from registration of land transactions continue to maintain the high level reached in 1943-44 and there is reason to anticipate some drop in 1945-46 under the revised estimate of £P.851,000 for 1944-45, owing to introduction of the Land Sales Tax. The estimate for 1945-46 has accordingly been placed at £P.750,000. Other items for fees have been somewhat increased as indicated by present trends of collections.

12. The items classified as receipts under this head comprise:—

	<i>Actual Revenue, 1943-44</i>	<i>Approved Estimates, 1944-45</i>	<i>Revised Estimates, 1944-45</i>	<i>Draft Estimates, 1945-46</i>
	£P.	£P.	£P.	£P.
ITEM 37. Poultry Stations	19,174	25,000	35,000	30,000
ITEM 38. Sale of Departmental Stores	71,266	37,000	58,000	150,000
ITEM 42. Sale of Water to Jerusalem Municipality	66,468	63,000	73,000	76,000
ITEM 46. War Supply Board	7,952	66,000	41,000	10,000
Other receipts	66,507	63,100	52,200	51,050
	230,767	254,100	259,200	317,050

Revenue from poultry stations is mainly derived from the chick-hatching scheme initiated in 1942 and continues at a high level, and has been placed at £P.30,000 in 1945-46 as compared with the revised estimate of £P.35,000 in 1944-45. The increase under sale of departmental stores includes the estimated yield on disposal of A.R.P. stores now being liquidated. The revenue previously shown under War Supply Board is now more correctly shown under a new item as reimbursements resulting from the activities of the Controller of Heavy Industries as explained in the following paragraph. Other receipts are estimated on the basis of the revised estimates for 1944-45.



13. The revenue from reimbursements is as follows:—

	Actual Revenue, 1943-44	Approved Estimates, 1944-45	Revised Estimates, 1944-45	Draft Estimates, 1945-46
	£P.	£P.	£P.	£P.
ITEM 50. Controller of Heavy Industries	—	—	37,500	77,000
ITEM 51. Controller of Salvage	—	—	—	10,000
ITEM 54. Foreign Office visa deposits	28,598	—	15,000	15,000
ITEM 56. Medical Services (P.M.F.)	—	—	—	17,450
ITEM 60. Railways and Ports	162,650	184,000	183,600	137,000
ITEM 62. Road Contributions	—	62,000	62,000	80,000
Surcharges on Tyres & Vehicles	—	—	157,000	—
Other Items: Reimbursements	59,996	31,800	123,700	42,800
	251,244	277,800	578,800	379,250

The revenue under item 50 is derived from administrative charge levied by the Controller of Heavy Industries on Lease/Lend goods; supervisory charges under the Production of Consumer's Goods Scheme; charges under the Rubber Recovery Scheme; and net receipts from the operation of the Government chlorine plant. These receipts are estimated as follows:—

	Estimates, 1944-45	Draft Estimates, 1945-46
	£P.	£P.
(i) Administrative charges on Lease/Lend goods	20,000	40,000
(ii) Supervisory charges, P.C.G. scheme	11,000	11,000
(iii) Charges on Rubber Recovery scheme	6,500	4,000
(iv) Receipts—Chlorine Plant	—	22,000
	37,500	77,000

Item 51 has been inserted in order to show clearly that the control of salvage is self-supporting. Item 54 is a new item inserted to account for visa deposits taken by Consuls in the past from travellers to Palestine and now used for relief of British subjects. Item 56 represent reimbursement of expenditure incurred by the Director of Medical Services in respect of the Police Mobile Force.

The revised estimates for 1944-45 and the estimates for 1945-46 under item 60 of reimbursements in respect of expenditure incurred by other departments on railways and ports services are shown below:—

	Revised Estimates, 1944-45	Draft Estimates, 1945-46
	£P.	£P.
RAILWAYS:		
(i) Interest and management charges on Railway expenditure from Palestine Loan	75,716	68 426
(ii) Interest charges at 3% per annum on advances from Palestine Government	18,180	—
(iii) Medical services, Watch and Ward and Audit Services	13,640	15,103
Total Railways	107,536	83,529
PORTS:		
(iv) Interest charges on Ports expenditure from Palestine Loan and Revenue	60,000	47,837
(v) Medical Services, Watch and Ward and Audit Services	16,064	16,500
Total Ports	76,064	58,839
Total	183,600	137,366
	say £P.	137,000



The Secretary of State is being addressed in other papers on the proposed separation of the Railways' and Ports' accounts from the general Accounts of this Government. Meanwhile no provision is made under item (ii) for interest charges on advances from the Palestine Government as the General Manager, Railways considers that there will be no outstanding advances in 1945-46.

The amount of £P.80,000 inserted under item 62 represents contribution by the military authorities of one-fifth of the cost (£P.345,000) of maintenance of roads under the existing arrangements; and £P.11,000 on account of contributions by Jewish settlements towards the cost of construction of certain roads included in the Public Works Extraordinary estimates.

HEAD IV — POSTS AND TELEGRAPHS.

<i>Approved Estimates, 1944-45</i>	£P. 1,077,800
<i>Revised Estimates, 1944-45</i>	£P. 1,328,000
<i>Draft Estimates, 1945-46</i>	£P. 1,500,000
<i>Increase</i>	£P. 422,200

14. The revenue under this Head is derived from the following sources:—

	<i>Actual Revenue, 1943-44</i>	<i>Approved Estimates, 1944-45</i>	<i>Revised Estimates, 1944-45</i>	<i>Draft Estimates, 1945-46</i>
	£P.	£P.	£P.	£P.
ITEM 1. Broadcast Licence Fees	56,693	56,000	59,000	60,000
ITEM 6. Sale of Stamps	280,108	280,000	410,000	460,000
ITEM 7. Telegraphs	119,542	138,500	113,000	130,000
ITEM 8. Telephones	558,216	560,000	693,000	800,000
Other Items	68,886	43,800	53,000	50,000
	1,083,445	1,077,800	1,328,000	1,500,000

The estimates for 1945-46 are based on the present trends of collections in the absence of any indication of factors likely to effect these trends. The estimated revenue from telephones includes a sum of £P.20,000 on account of the reduction of the calls allowed to subscribers free of charge from 2000 to 1000.

HEAD V — REVENUE FROM GOVERNMENT PROPERTY.

<i>Approved Estimates, 1944-45</i>	£P. 111,000
<i>Revised Estimates, 1944-45</i>	£P. 88,000
<i>Draft Estimates, 1945-46</i>	£P. 87,000
<i>Decrease</i>	£P. 24,000

15. The estimated decrease under this Head is due to decreased rents payable by Government officials (£P.7,000) under the proposals approved by the Secretary of State's telegram No. 487 of the 21st April 1944; and over-estimation (£P.20,000) in 1944-45 of the royalties payable by the Palestine Potash Company.

HEAD VI — INTEREST.

<i>Approved Estimates, 1944-45</i>	£P. 208,000
<i>Revised Estimates, 1944-45</i>	£P. 208,000
<i>Draft Estimates, 1945-46</i>	£P. 220,500
<i>Increase</i>	£P. 12,500

16. A new item, 3. War Loans—Bearer Bonds (£P.17,500) has been inserted representing interest at 3½% on the proposed loans to municipalities totalling £P.600,000, from the proceeds of the first issue of Bearer-bonds referred to in the correspondence ending with the High Commissioner's secret despatch No. F/1/45 of the 3rd May, 1945. As no advances have yet been made the provision is for 10 months only. The estimate under item 4. other sources has been reduced by £P.5,000 owing to over-estimation in 1944-45.

HEAD VII — MISCELLANEOUS.

<i>Approved Estimates, 1944-45</i>	£P. 374,500
<i>Revised Estimates, 1944-45</i>	£P. 900,000
<i>Draft Estimates, 1945-46</i>	£P. 531,000
<i>Increase</i>	£P. 156,500



17. The increase is due to inclusion of £P.500,000 on account of the contribution of the currency board, approved by Secretary of State's telegram No. 1028 of the 21st June, 1945; and under-estimation of £P.6,500 in 1944-45 of the provision for overpayments recovered in respect of expenditure incurred in previous years. The revised estimate of £P.900,000 for 1944-45 includes an amount of £P.450,000 representing one-half of the balance of the War Risks Insurance Fund appropriated to Revenue under the authority of Secretary of State's telegram No. 503 of 19th March, 1945.

HEAD VIII — REPAYMENT OF LOANS FROM PUBLIC FUNDS.

<i>Approved Estimates, 1944-45</i>	£P. 321,600
<i>Revised Estimates, 1944-45</i>	£P. 341,000
<i>Draft Estimates, 1945-46</i>	£P. 364,000
<i>Increase</i>	£P. 42,400

18. The only item to which special attention is drawn is the amount of £P.19,500 under item 14, War Loans—Bearer Bonds, which represents the sinking fund charges on the proposed loans to municipalities referred to in paragraph 16 above. The remaining items are based on loan agreements and in the case of item 12 on the present trend of collections.

HEAD IX — LAND SALES.

<i>Approved Estimates, 1944-45</i>	£P. 10,000
<i>Revised Estimates, 1944-45</i>	£P. 28,000
<i>Draft Estimates, 1945-46</i>	£P. 14,000
<i>Increase</i>	£P. 4,000

19. An increase of £P.4,000 has been inserted under item 1 sale of Beisan lands. The revenue under this item was under-estimated in 1944-45 by £P.16,500, but there is no means of forecasting the sales. The estimate for 1945-46 is placed at £P.6,000, approximately the sum realized in 1943-44.

HEAD X — GRANTS-IN-AID.

<i>Approved Estimates, 1944-45</i>	£P. 125,858
<i>Revised Estimates, 1944-45</i>	£P. 2,200,000
<i>Draft Estimates, 1945-46</i>	£P. 309,217
<i>Increase</i>	£P. 183,359

20. This head is made up as follows:—

	<i>Actual Revenue, 1943-44</i>	<i>Approved Estimates, 1944-45</i>	<i>Revised Estimates, 1944-45</i>	<i>Draft Estimates, 1945-46</i>
	£P.	£P.	£P.	£P.
1. Publicity and Augmented news services	71,641	68,721	—	156,448
2. Second Broadcast Transmitter	—	57,187	25,858	152,774
3. Special Grant 1943-44	—	—	1,508,000	—
4. Grant for Police Mobile Force	—	—	666,000	—
	71,641	125,858	2,199,858	309,217
			Say 2,200,000	

The special grant under item 3 has actually been paid to this Government. As regards the estimates under items 1 and 2 the amounts shown are computed on the basis referred to in the correspondence ending with despatch No. 133 of the 15th March, 1945, enclosing Colonial Office letter No. 75893/2/45 of the 14th March, 1945, to the Director General, Ministry of Information. Details of these grants are set out in Appendix I (Page 176) of the draft Estimates. As regards item 4 there was an over-issue of £P.84,000 in 1944-45 which will be adjusted in 1945-46. No grant has been provided for the Mobile Force in 1945-46 following discussions in London with the Acting Financial Secretary in May, 1945. Moreover pending settlement of a formula no provision is included for a security grant.



HEAD XI — COLONIAL DEVELOPMENT GRANTS.

<i>Approved Estimates, 1944-45</i>	£P. 8,190
<i>Revised Estimates, 1944-45</i>	£P. 14,000
<i>Draft Estimates, 1945-46</i>	£P. 39,190
<i>Increase</i>	£P. 31,000

21. Items 1, 3 and 4 refer to approved schemes Nos. D. 264, 281 and 323 dealt with in the correspondence ending with Secretary of State's telegram Accounts saving of 16th February, 1945. Provision is made under item 5 for contribution towards an irrigation scheme now under preparation and regarding which the Secretary of State is being addressed separately; vide also Head XL, Public Works Extraordinary, items 65 and 66.

HEAD XII — RAILWAYS AND PORTS.

(see appendices C(1) and C(2)).

<i>Approved Estimates, 1944-45</i>	£P. 74,502
<i>Revised Estimates, 1944-45</i>	£P. 90,000
<i>Draft Estimates, 1945-46</i>	£P. 96,979
<i>Increase</i>	£P. 22,477

22. The details of the changes in the Railways and Ports estimates are explained in the separate memoranda following the memorandum on the general estimates of expenditure. The net revenue item of £P.96,979 comprises £P.14,572 from railway operation and £P.82,407 from ports. The estimates have been prepared on the lines referred to in paragraph 26 of the Memorandum on Revenue for 1944-45.



ENCLOSURE III.

MEMORANDUM ON EXPENDITURE.

HEAD 1— PUBLIC DEBT.

<i>Approved Estimates, 1944-45</i>	£P. 207,287
<i>Draft Estimates, 1945-46</i>	£P. 898,098
<i>Increase</i>	£P. 185,856

The increased provision under this head is necessitated by the three series of bearer bonds recently issued; and provision for discount of Palestine Treasury Bills. The Bearer Bond issues for which provision is made are as follows:—

	Amount £P.
1ST SERIES (vide War Loan (Bearer Bonds) Ordinance, 1944—Supplement No. 1 to Palestine Gazette No. 1359 of 14th September, 1944)	1,000,000
2ND SERIES (vide War Loan (Bearer Bonds) Ordinance, 1945—Supplement No. 1 to Palestine Gazette Extraordinary No. 1400 of 2nd April, 1945)	1,000,000
3RD SERIES (vide War Loan (Bearer Bonds) (No. 2) Ordinance, 1945—Supplement No. 1 to Palestine Gazette Extraordinary No. 1409 of 13th May, 1945)	3,000,000
	£P.5,000,000

The issue of Treasury Bills was provided for by the Palestine Treasury Bills Ordinance, 1944—(Supplement No. 1 of the Palestine Gazette No. 1352 of the 17th August, 1944), amended by Palestine Treasury Bills (Amendment) Ordinance, 1945, published in Supplement No. 1 to Palestine Gazette Extraordinary No. 1400 of the 2nd April, 1945.

For facility of reference the new items providing for these services are set out below—

	£P.
ITEM 5. Discount—Treasury Bills	10,000
<i>Bearer Bonds —</i>	
ITEM 6. Management Charges	2,500
ITEM 7. Commission to vendors	6,000
ITEM 8. Interest	10,000
ITEM 9. Sinking Fund	64,966
ITEM 10. Redemption—Quarterly Drawings	18,740
ITEM 11. Premia on Redemption—Quarterly Drawings	78,260
	185,466

ITEM 5. The provision is calculated at an all-round rate of 2% on an average annual total of £P.500,000 of bills outstanding.

ITEM 6. The amount inserted represents estimate of the requirements of the Director of Bond Issues for the administration of the Loans.

ITEM 7. The provision made is for payment of commission to vendors at the rate of one per mille on the sale of the *first* and *second* Series of bonds and 0.5% on encashment of interest coupons of the *first* series; and 5 mils for certificates and 10 mils per bond on the issue of the *third* series of bonds.

ITEM 8. The provision under this item approximately covers the payment of interest coupon of the first series, under section 7 of the War Loan (Bearer Bonds) Ordinance, 1944, due in September, 1945—i.e. interest at 1% on £P.1 million. No interest payments are due in 1945/46 on the second and third series.

ITEM 9. The provision made under this item is prescribed in Section 19(1) of the War Loan (Bearer Bonds) Ordinance, 1944, both in respect of the first and second series. The War Loan (Bearer Bonds) Ordinance, 1945, published in April, 1945, to cover the second series did not provide for any amendment to Section 19(1) of the original Ordinance; and consequently the sinking fund instalments for both series fall to be paid in the 1st July, 1945, and thereafter in each half-year, namely, (as far as the next instalment for the year of account under review is concerned), on the 1st January, 1946. The first instalment of sinking fund on account of the third series falls due on the 1st June, 1946. The contribution has been worked on the basis of sinking fund earning 3% per annum over a period of 20 years to cover the amounts outstanding at the expiry of the term of the loan. The amount outstanding in respect of each of the first and second series will be £P.1 million less $20 \times 4 \times £P.1,590$ (in respect of 150 bonds of £P.10 each



redeemed in quarterly drawing), namely, £P.1,000,000—£P.127,200=£P.872,800, for which the annual contribution required is £P.32,483. The provision in the estimates is for the two contributions due for remittance to the Crown Agents for the Colonies on the 1st July, 1945, and the 1st January, 1946, in respect of the first and second series.

ITEM 10. The provision under this item is made up as follows:—

Redemption—Quarterly drawings.

		£P.	
1ST SERIES (ISSUED SEPTEMBER, 1944) — £P.1,000,000			
Third drawing (6th June, 1945)	1,590	(159 bonds of £P.10 each)	
Fourth drawing (First Thursday, September, 1945)	1,590	(159 bonds of £P.10 each)	
Fifth drawing (First Thursday, December, 1945)	1,590	(159 bonds of £P.10 each)	
Sixth drawing (First Thursday, March, 1946)	1,590	(159 bonds of £P.10 each)	
	£P.	6,360	
2ND SERIES (ISSUED APRIL, 1945) — £P.1,000,000			
First drawing (5th July, 1945)	1,590	(159 bonds of £P.10 each)	
Second drawing (First Thursday, October, 1945)	1,590	(159 bonds of £P.10 each)	
Third drawing (First Thursday, January, 1946)	1,590	(159 bonds of £P.10 each)	
	£P.	4,770	
3RD SERIES (ISSUED MAY, 1945) — £P.3,000,000			
First drawing (1st August, 1945)	870	(87 bonds of £P.10 each)	
Second drawing (First Wednesday, November, 1945)	870	(87 bonds of £P.10 each)	
Third drawing (First Wednesday, February, 1946)	870	(87 bonds of £P.10 each)	
	£P.	2,610	
Total—Item 10	£P.	13,740	

ITEM 11. The provision under this item is calculated as follows:—

Premia on redemption—Quarterly drawings.

Section 10(2) of the War Loans (Bearer Bonds) Ordinance, 1944, as amended by the War Loan (Bearer Bonds) Ordinance, (No. 2), 1945, provides for the following premia at the time of quarterly redemption of the 1st and 2nd series:—

		£P.
(a) 1 bond at £P.1,000 — £P.10 vide item 10		990
(b) 1 bond at £P. 500 — £P.10 vide item 10		490
(c) 2 bonds at £P. 250 each — £P.10 each, vide item 10		480
(d) 10 bonds at £P. 100 each — £P.10 each, vide item 10		900
(e) 20 bonds at £P. 50 each — £P.10 each, vide item 10		800
(f) 125 bonds at £P. 20 each — £P.10 each, vide item 10		1,250
159	£P.	4,910

Section 9(2) of the War Loan (Bearer Bonds) (No. 2) Ordinance, 1945, provides for the following premia on quarterly redemption of the third series:—

		£P.
(a) 1 bond at £P.5,000 less £P.10 under item 10		4,990
(b) 1 bond at £P.1,000 less £P.10 under item 10		990
(c) 1 bond at £P. 500 less £P.10 under item 10		490
(d) 4 bonds at £P. 250 each less £P.10 each under item 10		960
(e) 80 bonds at £P. 100 each less £P.10 each under item 10		7,200
87	£P.	14,630



The provision of £P.78,260 is thus made up as under:—

1ST SERIES	£P.
Premia—June drawing	4,910
Premia—September drawing	4,910
Premia—December drawing	4,910
Premia—March, 1946 drawing	4,910
£P.	19,640
2ND SERIES	
Premia—July, 1945 drawing	4,910
Premia—October, 1945 drawing	4,910
Premia—January, 1946 drawing	4,910
£P.	14,730
3RD SERIES	
Premia—August, 1945 drawing	14,630
Premia—November, 1945 drawing	14,630
Premia—February, 1946 drawing	14,630
£P.	43,890
Total—item 11	£P. 78,260

HEAD II — PENSIONS.

<i>Approved Estimates, 1944-45</i>	£P. 98,250
<i>Draft Estimates, 1945-46</i>	£P. 274,000
<i>Increase</i>	£P. 175,750

2. The estimates under items 1 and 3 include provision (from 1st January, 1944, i.e. for two years) on account of high cost of living authorised by Secretary of State's telegram 1652 confidential dated 13th December, 1944:—

ITEM 1. Pensions	£P. 50,000
ITEM 3. Pensions to ex-Turkish Government employees	7,000
	57,000

The provision under item 2 for gratuities was under-estimated by £P.15,750 in 1944-45 and the provision both under item 1 and this item has been increased to allow for anticipated retirements in 1945-46.

Provision of £P.75,000 has been made under item 5 for Government bonus including arrears—payable under the terms of the Provident Fund (Amendment) Ordinance, 1945, enacted on the 1st March, 1945, (Supplement No. 1, of the Palestine Gazette No. 1395, page 10) which extends the benefits of the Fund to the holders of a much wider range of posts than provided in the earlier Ordinance. The provision of £P.20,000 under item 6 is necessitated by the terms of section 11 of the Widows and Orphans Pension Ordinance.

HEAD III — HIS EXCELLENCY THE HIGH COMMISSIONER.

<i>Approved Estimates, 1944-45</i>	£P. 12,640
<i>Draft Estimates, 1945-46</i>	£P. 14,404
<i>Increase</i>	£P. 1,764

3. Apart from increments, expatriation allowances approved by Secretary of State's telegram No. 1408 of 31st October, 1944, and increases due to changes in holder, the increase is due to inclusion of provision for the Liaison Officer (Item 1(4)); the military Assistant (Item 1(5)) and a confidential clerk (Item 1(8)) at rates of pay approximating army rates of pay of the holders, whose salaries are met by the War Department, against reimbursement by this Government through the Crown Agents for the Colonies (vide High Commissioner's despatch U/1339/44 of 15th March, 1945); and one clerk-typist at £P.108 p.a. to replace one officer of the General Clerical Service. On the other hand the post of Assistant Private Secretary has been suppressed. Owing to increase in local prices the estimate under item 7 for uniforms has been increased by £P.105. The provision for telephones has been reduced by £P.148.



HEAD IV — ACCOUNTANT-GENERAL.

<i>Approved Estimates, 1944-45</i>	£P. 17,884
<i>Draft Estimates, 1945-46</i>	£P. 29,211
<i>Increase</i>	£P. 11,827

4. The post of Accountant-General and Currency Officer (item 1(1)) has been regraded in accordance with Secretary of State's telegram No. 482 saving of 27th October, 1944.

The draft estimates provide for the following increases in staff:— £P.

ITEM 1(2).	1 Assistant Accountant General, £P.800-1,000	800
ITEM 1(5).	2 Accountants, £P.300-600	891
ITEM 1(7).	52 Officers of the General Clerical Service	6,648
	5 @ £P.300-360	
	16 @ £P.200-300	
	27 @ £P. 60-192	
	4 @ £P. 60-144	
ITEM 1(10).	3 Messengers, £P.24-60	108
ITEM 1(12).	1 Cleaner @ £P.36 p.a.	36
ITEM 1(13).	Expatriation Allowance	150
ITEM 1(16).	Housing Allowance	75
ITEM 1(18).	1 Doorkeeper	96
		<hr/> 8,804

The post under item 1(2) and the provision under items 1(13) and 1(16) relate to the appointment referred to in the correspondence ending with Secretary of State's telegram No. 1735 Confidential of 28th December, 1944. One post of Accountant under item 1(5) has been approved by Secretary of State's telegram No. 238 saving of the 18th April, 1945. Of the provision under this item a sum of £P.430 is in respect of the payment to a former accountant, approved by Secretary of State's Staff telegram No. 106 of the 7th May, 1945.

The following provision relates to the special section to administer the Stamp Duty Ordinance approved by Secretary of State's telegram No. 1588 of the 2nd December, 1944:—

ITEM 1(7).	14 officers of the General Clerical Service:—	£P.
	1 @ £P.300-360	360
	5 @ £P.200-300	1,000
	6 @ £P. 60-192	600
	2 @ £P. 60-144	200
ITEM 1(10).	2 Messengers £P.24-72	72
		<hr/> £P. 2,232

Owing to the inception of the Widows and Orphans Pensions Fund, the increase in 1945 in the contributors to the Provident Fund; the issue of three series of bearer bonds; and the vast increase in volume and complexity of the work of the Department generally, provision has also been made for the following unavoidable increases, of which three posts in grade £P.60-192 for Provident Fund and one post in grade £P.300-360; one post in grade £P.200-300; and two posts in grade £P.60-192 for the W. and O.P.F. have been approved by Secretary of State's telegram No. 864 of the 23rd May, 1945:—

	Item 1(5) Accountant £P.300-600	Item 1(7) Officers of the Gen. Clerical Service				Items 1(10) & 1(11) Subordinate staff (messengers, cleaners) etc.
		£P.300-360	£P.200-300	£P.60-192	Typists £P.60-144	
Bearer Bonds	1	—	1	2	—	—
Provident Fund	—	1	1	3	2	—
W. and O.P.F.	—	1	1	2	—	—
Pay Office	—	—	2	2	—	—
Personal Emoluments and examination Section	—	—	—	2	—	—
Revenue Section	—	—	—	2	—	—
Government Trading Account	—	—	1	1	—	—
Compilation Section	—	—	2	—	—	—
General Office	—	1	—	—	—	1
	<hr/> 1	<hr/> 8	<hr/> 8	<hr/> 14	<hr/> 2	<hr/> 1



Provision is also made under item 1(7) for eleven posts of Officers of the General Clerical Service for the ultimate absorption into the permanent establishment of Government, of clerks employed by the Custodian of Enemy Property. These posts are shown under this Head for convenience, but the ultimate distribution may be otherwise. The necessity for this procedure has arisen from the resignation of a considerable number of clerks of the Custodian of Enemy Property in whose Department all appointments are provided on a temporary basis. The proposal will discourage promising young men from transferring to more permanent branches of the service and will thus maintain the required standard of efficiency in the Custodian's Office. The provision made for this purpose is as follows:—

	£P.
1 in grade £P.300-360	300
3 in grade £P.200-300	600
7 in grade £P. 60-192	500
£P.	1,400

The deduction in respect of seconded Officers under this Head has been increased by £P.1,400 accordingly; and the posts are shown in Appendix B as seconded to the Custodian of Enemy Property.

Apart from the increase of £P.850 for other charges and £P.800 for office equipment approved for the special section by Secretary of State's telegram No. 1588 of 2nd December, 1944, it has been necessary to increase other charges by £P.500 consequently on the increase of staff set out above and to provide £P.500 for equipment for the additional staff.

HEAD V — ADMINISTRATOR-GENERAL.

<i>Approved Estimates, 1944-45</i>	£P. 7,100
<i>Draft Estimates, 1945-46</i>	£P. 9,285
<i>Increase</i>	2,185

5. The new post of Deputy Administrator-General under item 1(2) with resultant provision under items 1(14) and 1(15) was approved by Secretary of State's Telegram No. 406 saving of 23rd September, 1944. The remainder of the increase of expatriation allowances (Item 1(14)) and the provision for housing allowances (Item 1(15)) arise from the proposals approved by Secretary of State telegram No. 1408 of 31st October, 1944 and No. 487 of 21st April, 1944 respectively. The increase of £P.105 under item 1(6) results from the promotion of the holder of the post of Assistant Registrar of Companies to the approved grade of the post. This approved regrading was inadvertently overlooked until the end of 1944-45; vide Special Warrant No. 560. The additional post of guard under item 1(11) was necessary for security; and was provided by Special Warrant No. 127 in 1944-45.

The following new appointments have been provided in the draft estimates:—

	£P.
ITEM 1(9). 3 officers of the general clerical service	552
1 @ £P.300-360	
1 grade N	
1 @ £P.60-144	
ITEM 1(10). 1 Telephone operator £P.60-112	60
ITEM 1(12). 1 Messenger £P.24-72	36
ITEM 1(13). 2 Subordinate Staff @ £P.36 p.a.	72
ITEM 1(16). Stenography allowance	36
	756

The posts under item 1(9) and the provision under item 1(16) are required to enable the Administrator-General to cope with the increased volume of work generally; and with the work entailed by the forthcoming enactment of the Administrator General's Ordinance in particular. The post in the grade £P.60-144 is required for a stenographer to supply members of the public, against reimbursement, with copies of patent specifications, records etc. The reimbursements will cover the salary and allowances of the post.

The cost of the remaining posts is at present defrayed from liquidation funds. The posts (items 1(10), 1(11) and 1(12)) are necessary for the offices of the Administrator General in Jerusalem and Tel Aviv. In view of the forthcoming completion of the liquidations from the proceeds of which these emoluments were defrayed in the past, it has become necessary to insert the provision in the departmental estimates. Under other charges the provision for uniforms (item 8) has been increased to meet the additional cost of uniforms of messengers and to provide for the new messenger; and provision has been made under item 9 for technical books and periodicals required by the Registrar of Patents and Trademarks.



HEAD VI — AGRICULTURE AND FISHERIES.

<i>Approved Estimates, 1944-45</i>	£P. 244,748
<i>Draft Estimates, 1945-46</i>	£P. 257,524
<i>Increase</i>	£P. 12,781

6. The provision under this Head is summarized below:—

	<i>Approved Estimates, 1944-45</i>	<i>Draft Estimates, 1945-46</i>	<i>Increase</i>	<i>Decrease</i>
	£P.	£P.	£P.	£P.
(i) Agriculture and Fisheries	216,275	241,407	25,132	—
(ii) Kadoorie Agricultural School, Mt. Tabor	15,916	16,117	201	—
(iii) Kadoorie Agricultural School, Tulkarm (transferred to Head XIV, Department of Education items 32 to 44.)	12,552	—	—	12,552
	244,748	257,524	25,333	12,552
	Net increase		12,781	

The increase of £P.25,132 under (i) is made up as follows:—

	£P.
A. Personal Emoluments	7,192
B. Other Charges	12,390
C. Special Expenditure	5,550
£P.	25,132

7. Provision has been made for the following increases in establishment:—

	£P.	£P.
<i>Administration.</i>		
ITEM 1(6). 10 officers of the General Clerical Service	976	
2 @ £P.200-300		
8 @ £P. 60-192		
ITEM 1(9). 1 Storeman £P.60-112	96	
ITEM 1(12). 1 Messenger £P.24-72	36	1,108
<i>Horticultral Service.</i>		
ITEM 1(59). 1 Station Superintendent £P.200-300	200	
ITEM 1(61). 7 Gardeners @ £P.6-8 p.m.	504	704
<i>Fisheries Service.</i>		
ITEM 1(79). 1 Chief Fisheries Officer	600	600
		2,412

8. These increases are essential for the continuation of existing services except for the increase under item 1(59) and 1(61), to which further reference is made below. Additional clerks are required for the following purposes:—

1 @ £P.200-300: A responsible store-keeper is necessary for the Government Farm, Acre where valuable machinery, plant, fuel and produce require an adequately remunerated permanent member of the staff, for proper supervision and control.

1 @ £P.200-300: An experienced and responsible officer is required to take charge of the veterinary statistical branch.

8 @ £P. 60-192: Two clerks are required to assist in the veterinary H.Q. accounts branch and registry respectively: one clerk is needed for each of the District Veterinary Offices at Jerusalem, Haifa, Jaffa and Tiberias where the present staff of one grade O clerk is unable to cope with the variety and volume of work; an additional clerk for the Government Farm, Acre is required to cope with the increasing volume of office work and one for the newly appointed Agricultural Officer, Samaria, whose appointment was approved in 1944-45 and who is expected to arrive shortly from the U.S.A.



The post of Storeman under item 1(9) is required for the veterinary Laboratory at Tel Aviv where there are 1200 items of laboratory apparatus, glassware and chemicals, many of which are most valuable and necessitate maintenance of inventories of the stores in use by sixteen laboratory workers and other personnel. The additional post of messenger is required for the new Samaria office.

The posts under items 1(59) and 1(61) are required in connection with a scheme to increase the annual horticultural nursery output from 50,000 to 150,000 olive and vine seedlings. The additional superintendent is needed to supervise this additional nursery work at the different stations and the seven additional posts of gardeners are necessary to carry out the proposed extension. The work is of importance in fostering local food production.

The post of Chief Fisheries officer has been reinserted in the estimates in anticipation of the possibility that a suitable candidate may become available in 1945-46, possibly for joint supervision of fisheries in Palestine and Cyprus.

9. Provision has been made for regrading or grading (where formerly unclassified) and/or changes in designation of the following subordinate posts:

ITEM 1(9). Storemen to £P.60-112 from unclassified at £P.104 p.a.

ITEM 1(21). 6 Stock Inspectors £P.60-152 from unclassified at £P.7-9 p.m.

ITEM 1(29). Laboratory Attendants £P.60-112 from Laboratory Labourers £P.5-8 p.m.

The regrading under item 1(9) is necessary to attract and retain suitable candidates.

The change under item 1(21) is to provide for the promotion of quarantine guards to Stock Inspectors. Many of these guards are men of very long service and two are, in fact, acting as stock inspectors; the establishment now proposed provides for the grading of these two posts and for four additional graded posts. The total establishment of Stock Inspectors remains unchanged.

The change in grade and designation under item 1(29) is justified by the skilled work performed by the holders of these posts, which includes assistance in preparation and sterilization of glassware, instruments and equipment; preparation of solutions and reagents; assistance in the performance of agglutination tests for contagious abortion; and management and feeding of experimental animals. The holders of the posts are permanent employees.

10. Part of the increase in the provision for personal emoluments is due to inclusion for a full year of the following administrative posts, provided in 1944-45 by special warrant and which continue to be necessary for so long as suitable candidates for the posts of Assistant Manager, of the Government Farm and the Chief Fisheries Officer are not forthcoming:—

<i>Government Farm, Acre.</i>	£P.	
ITEM 1(32) Administrative Assistant	430	(vide S. W. No. 276)
<i>Fisheries Service.</i>		
ITEM 1(81) Administrative Assistant	430	(vide S. W. No. 232)
ITEM 1(85) Expatriation Allowances	200	(Approved by S. of S. tel. No. 1408 of 31.10.44)
ITEM 1(88) Housing Allowances	144	(Approved by S. of S. tel. No. 487 of 21.4.44).
	<u>1,204</u>	

The remainder of the increase under personal emoluments is for increments; and allowances approved by Secretary of State's telegrams Nos. 487 of 21st April, 1944, and 1408 of 31st October, 1944.

11. One of the main increases under Other Charges is £P.6,150 for transport and travelling for which provision has been placed at P.33,650 the appropriation approved in 1944-45 by Secretary of State's telegram No. 161 of 26th January, 1945. The provision under item 9 for upkeep of laboratories and stations has been kept at the figure of £P.25,000 as compared with the provision of £P.25,150 approved under Special Warrant No. 234 in 1944-45. An increase of £P.550 has been made under item 12, Upkeep of Veterinary laboratory for the replacement of the water distilling apparatus and bacteriological drying oven which are obsolete and unreliable; and for the acquisition of an electrically heated drying oven capable of adjustment at any temperature; an egg-incubator and a photo-electric calorimeter and nephelometer. The approved provision under this item, including supplementary provision in 1944-45 approved by Special Warrants Nos. 118, 356, 436 and 582 was £P.2,326. The estimated expenditure of £P.1,850 in 1945-46 is thus £P.476 less than the total approved expenditure in 1944-45. The provision under item 17 for fruit inspection has been increased by £P.3,000 to £P.8,000, the provision approved by Secretary of



State's telegram No. 2 of 1st January, 1945. It is not anticipated that exports of Citrus will be less in 1945-46 than in 1944-45. The increase under item 25, Grant-in-aid to the people's dispensary for sick animals of the poor was approved by Secretary of State's telegram No. 234 of 4th August, 1944.

The remaining minor increases under Other Charges are required owing to under-estimation in 1944-45 and to increase in prices of materials.

12. Under special expenditure provision has been maintained at the figure provided in 1944-45 for unavoidable services and replacements with the exception of the provision under:—

ITEM 30 — Purchase of fumigation tents	£P. 500
ITEM 36 — Scholarships	£P. 5,050

The replacement of unserviceable tents for fumigation of citrus for export is essential. Owing to the fact that such tents were unlikely to be procurable in 1944-45 provision for replacement, the necessity for which has been obvious for the past two years, was deferred. This is, however, no longer practicable. The provision for scholarships is in respect of items (d) and (f) of High Commissioner's telegram No. 403 of 13th March, 1945.

13. Provision for the Kadoorie Agricultural School, Tulkarm, was transferred in 1944-45 to Head XV, now XIV, Education; vide Special Warrant No. 175.

14. The only points of note in respect of the provision for the Mt. Tabor Agricultural School are that under item 37(5) provision is made for an additional clerk in the grade £P.60-192; and the post of the matron has been deleted and provision of £P.240 added to item 42 to cover the appointment of unclassified personnel. The additional clerk is necessary owing to the amount of clerical work which exceeds the capacity of the one clerk at present employed and which takes up the time of the Principal which could be devoted more profitably to his technical, administrative and pedagogical duties.

An increase of £P.200 under other charges is required to cover the increased cost of transport and for additional tuitional and library books.

The provision of £P.600 under item 49 is to cover revote of the cost of a sprayer (£P.300) ordered in 1944-45; and for the purchase of a reaper (£P.100) to reduce hire costs and for demonstration purposes; and to replace an unserviceable tractor drill (£P.100); and to meet the balance of the cost of an Oliver Combine Model 2, (5') purchased during 1944/45.

HEAD VII — ANTIQUITIES.

Approved Estimates, 1944-45	£P. 20,312
Draft Estimates, 1945-46	£P. 24,751
Increase	£P. 4,439

15. Provision has been made in the estimates for the following new posts:—

	£P.
ITEM 1(2). Assistant Director £P.800-1,000	800 *
ITEM 1(12). 2 Guards	42
ITEM 1(14). 1 Assistant Keeper £P.300-600	300
ITEM 1(22). 1 Caretaker	60
ITEM 1(25). 1 Assistant Formatore £P.60-192	112
ITEM 1(35). 1 Junior Assistant Librarian £P.60-192	172
	£P. 1,486

On the other hand the following posts have been suppressed:—

	£P.
Departmental Assistant £P.600-800	748
ITEM 1(3). 1 Officer of the General Clerical Service Grade O.	72
Junior Assistant Keeper £P.200-300	271
Apprentice Formatore	105
	£P. 1,196

* Reserved pending consideration of proposals for regrading.



The 'Departmental Assistant' performed the functions of the Deputy Director when the latter post was abolished in 1938. The museum was opened in the same year and the responsibilities of the post have increased. A post of Assistant Director has been provided in a grade compatible with the responsibilities of the post, the holder of which would be required to deputize for the Director in case of leave, sickness etc., in conformity with the approved proposals in paragraph 77 of the Sandford regrading report.

The two additional guards are required for Tell el Dweir and a group of important historical sites in Hebron sub-district which have lately suffered despoliation including removal of Government boundaries.

The additional post of Assistant Keeper is required to assist the keeper in the selection, classification and study of museum collections. The duties can only be performed by a fully qualified archaeological officer for whom the grade now proposed is appropriate. One post of junior assistant keeper has been deleted.

An additional post of caretaker is provided to regularize the position of a labourer, employed as a caretaker.

Provision is made under 1(25) for an additional post of Assistant Formatore. The post of apprentice formatore is being abolished as owing to the long service of the holder the designation of 'Apprentice' is inappropriate.

Provision has been made under item 1(35) for an additional post of junior assistant librarian, and one grade 'O' clerical post has been abolished. The holder should qualify in due course for promotion as assistant librarian rather than as a clerical officer.

16. Provision for regrading the following posts are being considered having regard to increased responsibilities and the specialised nature of the work of the department:—

- ITEM 1(16). Chief Attendant £P.200-300 from £P.60-192.
- ITEM 1(17). 17 Museum Attendants and guards £P.60-152 from £P.60-84.
- ITEM 1(26). 1 carpenter at £P.240 p.a. from £P.184-240.
- ITEM 1(28). 1 laboratory attendant £P.60-152 from £P.60-120.
- ITEM 1(29). 2 arranging room attendants £P.60-152 from £P.60-120.
- ITEM 1(32). 1 photographic attendant £P.60-152 from £P.60-120.
- ITEM 1(36). 3 library attendants £P.60-152 from £P.60-120.

Pending considerations of these proposals the present grades have been inserted in the Estimates.

17. Other changes in the provision for personal emoluments are reduction of £P.1,126 in the deduction for seconded officers owing to the retirement of the departmental assistant; increased provision for expatriation and housing allowances under the terms of Secretary of State's telegrams Nos. 487 of 21.4.44 and 1408 of 31.10.44; increments, changes in holders and provision at prevailing market rates for artizans.

Under other charges additional provision totalling £P.500 is necessary on account of approved increases in travelling allowances and increased prices of materials.

18. Provision of £P.2,000 has been inserted under item 16 for compensation to squatters at Athlit Castle, whose eviction, it is hoped, will be completed in 1945.

HEAD VIII — AUDIT.

<i>Approved Estimates, 1944-45</i>	£P. 28,548
<i>Draft Estimates, 1945-46</i>	£P. 29,702
<i>Increase</i>	£P. 6,159

19. Provision is made in the estimates for the following appointments:—

- ITEM 1(6). 3 senior examiners of accounts, £P.300-600 £P.1,080

following the correspondence ending with the Director of Colonial Audit's letter No. 4341/20 of the 4th August, 1944, to the Auditor.

Provision is made under item 1(7) for two appointments of translators in the grade £P.200-300 for translation into Hebrew and Arabic of municipal audit reports, queries and the like. It was intended to cover the cost of these appointments in 1944-45 from the supplementary appropriation of £P.1,000 approved by Secretary of State's telegram No. 1010 of the 11th August, 1944; but owing to unavoidable delays in obtaining Arabic and Hebrew typewriters and in selection of candidates with an adequate knowledge of languages, accounts and typing it was only possible to make the appointments as from the 1st April, 1945. The posts are needed as part of the permanent staff of the Audit Department. The increase of £P.1,200 under item 1(8) is required to provide for a full year for the extra clerical assistance approved by Secretary of State's telegram No. 1010 above quoted.

The increases in expatriation and housing allowances were approved by Secretary of State's telegrams Nos. 1408 of 31st October, 1944 and 487 of 21st April, 1944 respectively.



The remaining changes under personal emoluments relate to increments, changes in holders and alteration in the arrangements regarding duty allowances paid by the Trans-Jordan Government to the Auditor and Deputy Auditor. It has now been decided that the allowances shall be paid to these officers directly by the Trans-Jordan Government instead of through the Palestine Government.

Under other charges the provision for transport and travelling has been increased by £P.3,200, the amount required for a full year following the supplementary appropriation approved in 1944-45 by Secretary of State's telegram No. 503 of the 3rd November, 1944.

Provision for the share of home expenditure has been inserted as set out in the enclosure to the Secretary of State's circular despatch 1517/45 of the 28th March, 1945.

HEAD IX — COMMISSIONER OF INCOME TAX.

<i>Approved Estimates, 1944-45</i>	£P. 134,472
<i>Draft Estimates, 1945-46</i>	£P. 144,360
<i>Increase</i>	£P. 9,888

20. The estimates provide for the following increases in establishment:—

ITEM 1(7). 2 Inspectors, grade II, £P.300-500	600
ITEM 1(9). 50 officers of the general clerical service	4,880
10 at £P.200-300	
37 at £P. 60-192	
3 at £P. 60-144	
ITEM 1(10). 5 messengers and cleaners £P.24-72	180
	£P. 5,660

The two posts of inspector are required for office superintendents at Tel Aviv and Jerusalem. The posts will relieve assessing officers of a great deal of administrative work and in Jerusalem the office superintendent will supervise assessments of all Government officers, as well as of a large number of salaried employees. The requirements set out above are the minimum necessary to ensure the smooth and efficient working of the machinery of assessment and collection of income tax. They will, it is anticipated, result in an increased yield of tax exceeding by many times the additional cost. The estimates for 1944-45 were based on an estimate of 30,000—35,000 liable assesseees. This was considerably under-estimated and the increase of work has thrown a severe strain on the department, calling for a thorough review and reorganisation by which the technical staff of inspectors and assistant inspectors will be enabled to devote their time to the assessment of trades, businesses and professions; leaving assessments of salaried assesseees, which are normally simple and straightforward, to be performed by clerks under proper supervision. The additional messengers are required for the Jerusalem, Tel Aviv and Haifa offices to relieve clerks who, otherwise, have to undertake delivery of letters and other duties which may be performed by lower-paid employees.

Apart from provision for increments and appointments approved by the Secretary of State in 1944/45 the only other increase of note under personal emoluments is the provision for 10 watchmen under item 1(13) for security purposes. This provision arises from the appropriation approved by the Secretary of State's telegram No. 271 saving of the 29th June, 1944, in part; and the remainder was appropriated under special warrant No. 448.

Consequential additional provision of £P.820 under other charges and £P.850 under special expenditure has also been made, including provision of £P.100 under incidental expenses (item 13) for rewards.

HEAD X — CO-OPERATIVE SOCIETIES.

<i>Approved Estimates, 1944-45</i>	£P. 9,576
<i>Draft Estimates, 1945-46</i>	£P. 11,676
<i>Increase</i>	£P. 2,100

21. The changes mainly relate to the changes in the holder of the post of Registrar and the additional staff approved by Secretary of State's telegram No. 1571 of the 30th November, 1944; and increase in housing allowances approved by Secretary of State's telegram No. 487 of 21st April, 1944. Under item 1(8) provision has been made for part-time cleaners for offices at out stations; and an increase of £P.800 has been provided under item 2, transport and travelling, consequently on the supplementary appropriation approved in 1944/45 under special warrants Nos. 461 and 620. An increase of £P.80 is necessary for incidental expenses owing to the increase in staff and in prices of materials.



HEAD XI — CUSTODIAN OF ENEMY PROPERTY.

<i>Approved Estimates, 1944-45</i>	£P. 35,574
<i>Draft Estimates, 1945-46</i>	£P. 36,760
<i>Increase</i>	£P. 1,186

22. The principal changes relate to the absorption, for administrative convenience, of the 'Trading with the Enemy' and 'Registration of Enemy Debts' sections in the general establishment of the department. The following items are affected:—

	<i>From T. N. E. Section</i>		<i>From R. E. D. Section</i>		<i>Total Increase</i>	
	No.	£P.	No.	£P.	No.	£P.
<i>Personal Emoluments.</i>						
ITEM 1(4). Supervisors £P.400-500	1	400	1	434	2	834
ITEM 1(5). Legal Assistants £P.300-396	—	—	1	372	1	372
ITEM 1(8). 4 clerical officers	3	567	1	118	4	685
2 grade II £P.184-240						
2 grade III £P.72-180						
ITEM 1(11). Messengers and cleaners		82		—		82
ITEM 1(14). Compensatory Allowances		500		150		650
		1,549		1,074		2,623
<i>Other Charges:</i>						
5 Rent		250		—		250
6 Telephones, Telegrams and postage		50		—		50
9 Heat, light and water		15		—		15
13 Supervision and inspection of businesses		500		—		500
Total		2,364		1,074		3,438

The decreases consequent on the transfer of these sections amount to £P.3,490.

Under item 1(11) provision is made for two additional grade I clerical posts to provide for a personal assistant to the Custodian and for an officer in charge of the clerical staff of the Trading with the Enemy Section; and the upgrading of two posts from grade II to grade I and three posts from grade III to grade II. The proposed grading is compatible with the responsibilities of the holders of these posts.

The provision under item 1(3) represents the salaries payable to the Assistant Custodians in 1945-46 under the terms of their contracts.

Provision is made under item 1(9) for a telephone operator. The duties were formerly performed by a messenger. The increases for expatriation and housing allowances were approved by Secretary of State's telegrams Nos. 1408 of 31st October, 1944 and 487 of 21st April, 1944 respectively. Provision of £P.500 has been inserted under item 8 for passages to the United Kingdom for eligible expatriate officers.

HEAD XII — CUSTOMS AND EXCISE.

<i>Approved Estimates, 1944-45</i>	£P. 387,278
<i>Draft Estimates, 1945-46</i>	£P. 347,071
<i>Decrease</i>	£P. 40,202

23. The decrease is due to reduction, by £P.50,000, of the provision for drawbacks and rebates on account of the cancellation of refunds of duty in respect of local purchases made by the Royal Engineers and reduction of the index figure for local purchases made by the Royal Army Ordnance Corps.

Provision is made under items 1(14), 1(15) and 1(22) for the grading, in the scale £P.300-360, of two posts of preventive inspector held by expatriate officers whose permanent retention in the department on preventive duties is necessary.

The remaining changes under personal emoluments are on account of increments, changes in holders; and housing allowances approved by Secretary of State's telegram No. 487 of 21st April, 1944.

Under other charges the provision for transport and travelling has been increased by £P.1,300 as a result of the supplementary appropriation in 1944-45 under special warrant No. 316; the provision for horse allowances has been increased by £P.3,900 to provide for the increased



rates approved by Secretary of State's telegram No. 975 of the 4th August, 1944; and the provision for refunds of revenue collected in previous years has been increased to £P.5,000 on the basis of the provision approved in 1944-45 by Secretary of State's telegram saving No. 308 of the 24th July, 1944.

The provision for uniforms (item 6) has been increased by £P.1,500 on account of increased prices of materials.

HEAD XIII — DISTRICT ADMINISTRATION.

(see Appendix E).

<i>Approved Estimates, 1944-45</i>	£P. 244,836
<i>Draft Estimates, 1945-46</i>	£P. 290,309
<i>Increase</i>	£P. 45,473

24. The provision under this Head is allocated to Districts (see Appendix E) as follows:—

	<i>Approved Estimates, 1944-45</i>	<i>Draft Estimates, 1945-46</i>	<i>Increase</i>
	£P.	£P.	£P.
Jerusalem District	55,215	55,449	234
Haifa District	28,010	33,848	5,838
Samaria District	35,469	47,307	11,838
Galilee District	47,986	54,025	6,039
Lydda District	49,032	52,342	3,310
Gaza District	28,246	35,838	7,592
Unallocated	878	11,500	10,622
£P.	244,836	290,309	45,473

JERUSALEM DISTRICT.

25. The increase of £P.234 in the allocations to Jerusalem District is summarized below:—

	<i>Approved Estimates, 1944-45</i>	<i>Draft Estimates, 1945-46</i>	<i>Increase + (or) Decrease —</i>
	£P.	£P.	£P.
Personal Emoluments	27,970	29,624	+ 1,654
Other Charges	24,095	21,015	— 3,080
Special Expenditure	3,150	4,810	+ 1,660
£P	55,215	55,449	+ 234

The increase under Personal emoluments comprises increments, increased expatriation allowances approved by the Secretary of State's telegram No. 1408 of 31st October, 1944; increased housing allowances approved by Secretary of State's telegram No. 487 of 21st April, 1944; and increase of four tax-collectors (£P.432) of whom two are required to expedite collections in Jerusalem and two are for the supervision of lime-kilns; provision of £P.196 for regrading of tax-collectors in the grade £P.60-192 as a result of the recommendations of a departmental committee; and provision of £P.108 for a Kawass; i.e. Head messenger and escort of the District Commissioner on official occasions.

The decrease of £P.3,080 under other charges is due to the reduction by £P.3,200 of the provision for relief (transferred to Head XXXII), and of £P.1,500 in the provision for refunds of revenue collected in previous years. On the other hand the provision for transport and travelling has been increased by £P.1,300 to £P.6,800 as compared with the appropriation of £P.8,000 authorized by Special Warrant No. 494 in 1944-45; and other minor increases have been provided for telephones, telegrams and postage; incidental expenses; and remuneration of mukhtars.

Under Special expenditure the allocation for village works has been increased from £P.3,000 to £P.4,600 to enable the programme of works, which was drastically curtailed in 1944-45, to be resumed on an adequate scale. A sum of £P.10 has been provided for payment of ex-gratia compensation.



HAIFA DISTRICT.

26. The increase of £P.5,838 in the allocations to Haifa District is as follows:—

	Approved Estimates, 1944-45	Draft Estimates, 1945-46	Increase
	£P.	£P.	£P.
Personal Emoluments	16,980	18,263	1,283
Other Charges	9,080	10,935	1,855
Special Expenditure	1,950	4,650	2,700
	28,010	33,848	5,838

The increase under personal emoluments comprises increments; increased expatriation allowances approved by Secretary of State's telegram No. 1408 of the 31st October, 1944; an increase of four officers of the General Clerical Service, of whom one is provided in grade £P.200-300 and three in grade £P.60-192; an increase of one Tax-Collector for the supervision of lime-kilns; £P.76 increase for regrading of tax-collectors; provision of £P.90 for a kawass and provision of £P.240 for ghaffirs employed in 1944-45 for security. The clerical post in grade £P.200-300 is necessitated by the heavy increase in the work of the Sub-Accountant's office at Haifa, where it is essential to employ one cashier exclusively for receipts and one exclusively for payments. The three additional posts in grade £P.60-192 are necessary to improve the working of the Revenue office and are consequent upon the recommendations of a departmental committee.

The increase under other charges is due to increase of the provision for travelling and transport from £P.2,300 to £P.4,200 as compared with approved provision in 1944-45 of £P.3,600; vide Special warrant No. 363.

Under special expenditure the provision for village works has been increased from £P.1,500 to £P.4,000. The reduction in 1944-45 under this vote resulted in the curtailment of essential village works which are valuable in keeping villagers on the land and as an incentive in expediting collection of taxes.

SAMARIA DISTRICT.

27. The increase of £P.11,838 for Samaria District is set out below:—

	Approved Estimates, 1944-45	Draft Estimates, 1945-46	Increase
	£P.	£P.	£P.
Personal Emoluments	16,734	20,465	3,731
Other Charges	15,965	21,430	5,465
Special Expenditure	2,770	5,412	2,642
	35,469	47,307	11,838

The increase under personal emoluments comprises increments, increased expatriation allowances approved by Secretary of State's telegram No. 1408 of 31st October, 1944, increased housing allowances approved by Secretary of State's telegram No. 487 of 21st April, 1944; increase of one post of Assistant District Commissioner to supplement the British establishment of the district; increase of four posts of officers of the General Clerical Service, of which one is provided, for a District chief clerk, in grade £P.300-360, and three in grade £P.60-192 for an additional clerk in each of the sub-district offices of Nablus, Tulkarm and Nathanya; increase of three posts of tax-collector, i.e. one for each sub-district required, *inter alia*, for the control of lime-kilns; £P.96 for regrading of tax-collectors; provision for an additional telephone operator owing to the separation of the District Commissioner's office from the general district office; one post of Kawass; two additional messengers and a cleaner for the new District Headquarter's office; and the appointment of watchmen (£P.504) for security reasons for departmental sub-district offices at Tulkarm, Jenin and Nathanya owing to recent recrudescence of terrorist activities, accompanied by sabotage of Government property.

Under other charges the provision for transport and travelling has been increased from £P.4,200 to £P.8,600 as compared with the approved appropriation of £P.7,200 (S.W. No. 368) in 1944-45. The increased rates of allowances and cost of transport were in force for part of the year only in 1944-45 and the further increase is partly required for the additional appointments set out above. Other appreciable increases are required for telephones, telegrams and postage (£P.400) and uniforms (£P.500). The former increase is based on the charges notified by the Postmaster General and the latter is required for clothing the additional tax-collectors and subordinate staff; and for overcoats and raincoats for that staff.



Under special expenditure the vote for village works has been increased from £P.2,750 to £P.5,000 for improvement of village water supplies and village roads; particularly for villages selected for the development of local autonomy under the Village Councils Ordinance. All works undertaken from this vote will be on the basis of at least 50% contribution from the villagers concerned. Provision of £P.362 has been provided for the purchase of a departmental car, which is essential for supervision of the District.

GALILEE DISTRICT.

28. An increase of £P.6,039 is provided in the allocations to the Galilee District as under:—

	Approved Estimates, 1944-45	Draft Estimates, 1945-46	Increase
	£P.	£P.	£P.
Personal Emoluments	24,596	27,245	2,649
Other Charges	19,140	22,530	3,390
Special Expenditure	4,250	4,250	—
	47,986	54,025	6,039

The main increase under personal emoluments is £P.2,592 (item 1(14)) for the employment of 18 doorkeepers and night watchmen for security purposes at the sub-district offices at Acre, Safad, Tiberias and Beisan. The necessity for these posts is the recent recrudescence of terrorism and sabotage of Government property. Other increases under personal emoluments include £P.432 for the employment of four additional tax-collectors for the supervision of lime-kilns; £P.108 for regrading of tax-collectors; £P.72 for a Kawass; and £P.450 for increased expatriation allowances approved by Secretary of State's telegram No. 1408 of the 31st October, 1944. On the other hand there are minor decreases under a number of items due to changes in holders of posts.

The main increase under other charges is £P.2,200 under transport and travelling, making the provision for the year £P.7,200 as compared with £P.7,900 approved in 1944-45 by Special Warrants Nos. 408 and 603. The remainder of the increase under other charges is required under various items due to increased prices and charges and under-estimation in 1944-45.

LYDDA DISTRICT.

29. The increase of £P.3,310 in the allocations to Lydda District is summarized below:—

	Approved Estimates, 1944-45	Draft Estimates, 1945-46	Increase
	£P.	£P.	£P.
Personal Emoluments	29,442	31,082	1,640
Other Charges	15,490	17,110	1,620
Special Expenditure	4,100	4,150	50
	49,032	52,342	3,310

The increase under personal emoluments is required for increments; increases in expatriation allowances approved by Secretary of State's telegram No. 1408 of 31st October, 1944; £P.72 for the employment of a Kawass; £P.352 for regrading of tax-collectors; £P.216 for two additional tax-collectors for the supervision of lime-kilns; £P.72 for a typist and £P.36 for an additional messenger for the district offices at Lydda.

The increase under other charges includes an increase of £P.1,500 under transport and travelling, bringing the total allocation to £P.6,500, the appropriation for 1944-45 approved by special warrant No. 408; and an increase of £P.100 for incidental expenses owing to the increase in prices of materials.

GAZA DISTRICT.

30. The increase of £P.7,592 in the allocations to Gaza District is made up as follows:—

	Approved Estimates, 1944-45	Draft Estimates, 1945-46	Increase
	£P.	£P.	£P.
Personal Emoluments	12,356	12,490	134
Other Charges	10,880	16,838	5,958
Special Expenditure	5,010	6,510	1,500
	28,246	35,838	7,592



Provision has been made in the estimates for an additional tax-collector at £P.60 per annum; three temporary tax-collectors for two months for collections of animal Tax in Beersheba Sub-District; increase in expatriation allowances approved by Secretary of State's telegram No. 1408 of the 31st October, 1944; and £P.72 for a Kawass.

Under other charges the provision for transport and travelling has been increased by £P.3,500 to £P.6,500; as compared with the appropriation of £P.6,100 approved in 1944-45 by Secretary of State's telegram No. 1661 of the 14th December, 1944. The increased rates of allowances were only effective for part of the year in 1944-45. Under item 19 provision of £P.500 is made for maintaining works undertaken by the Conservator of Forests to protect the road to Egypt from sand-drift. Under item 20 the provision of £P.463 for fees to Sheikhs attending tribal courts has been transferred from Head XVIII, Judicial. The only other appreciable increase is £P.900 under remuneration to Mukhtars which is payable at varying rates according to village population. Other minor increases are required under various sub-heads owing to increases in prices or under-estimation in 1944-45.

The increase of £P.1,500 under special expenditure is to provide for the Wadi Araba track which was excluded from the allocation for village works in 1944-45, but which is essential this year, mainly to absorb labour no longer required for army works.

UNALLOCATED.

31. Under item 24 of special expenditure provision of £P.8,000 has been inserted, on the recommendation of a District Commissioners' conference to provide prizes for competitions in hill-terracing. These competitions, if the provision is approved, will be open to all comers including schools and the scheme will be widely publicized. The amount provided will enable £P.500 to be made available for prizes in each sub-district, subject to the condition that no prize shall exceed £P.100. In Gaza and Beersheba the prize money will be used at the discretion of the District Commissioner, for encouraging soil conservation by other means than terracing. Provisional allocations have already been applied for from this provision as follows:—

Jerusalem District	£P. 2,400
Gaza District	£P. 1,000
	<u>£P. 3,400</u>

Under item 25 provision of £P.3,000 has been inserted to cover expenditure incurred in connection with the V.E. day celebrations throughout Palestine.

HEAD XIV — EDUCATION.

<i>Approved Estimates, 1944-45</i>	£P. 586,007
<i>Draft Estimates, 1945-46</i>	£P. 762,208
<i>Increase</i>	£P. 226,201

32. The increase of £P.226,101 is made up as follows:—

	<i>Approved Estimates, 1944-45</i>	<i>Draft Estimates, 1945-46</i>	<i>Increase</i>	<i>Decrease</i>
	£P.	£P.	£P.	£P.
Personal Emoluments	277,217	313,878	39,615	2,954
Other Charges	185,690	237,795	52,105	—
Special Expenditure	73,100	194,280	123,180	2,000
	<u>586,007</u>	<u>745,958</u>	<u>214,900</u>	<u>4,954</u>
Kadoorie Agricultural School, Tulkarm (transferred from Head VI, Agriculture and Fisheries)	—	16,255	16,255	—
	<u>586,007</u>	<u>762,208</u>	<u>281,155</u>	<u>4,954</u>
Increase £P.			226,201	



33. The division of expenditure between the Arab and Jewish system of education is approximately as follows:—

	Approved Estimates, 1944-45	Draft Estimates, 1945-46	Increase
	£P.	£P.	£P.
<i>Direct grants to Jewish Education Authorities.</i>			
ITEM 18 Recurrent	100,000	117,000	17,000
ITEM 24 Special	50,000	120,000	70,000
	150,000	237,000	87,000
Arab Education	386,007	525,208	139,201
	536,007	762,208	226,201

The special grant to Jewish education includes £P.20,000 withheld in 1944-45 as the Vaad Leumi failed to fulfil certain conditions pre-requisite to payment of the increased grant.

34. Apart from the provision for the Tulkarm Agricultural School amounting to £P.14,385, excluding new services; and the remanet charge for the grant to Jewish education services, the estimates include an increase of £P.14,725 under personal emoluments for normal increments: revised rates of expatriation allowances approved by Secretary of State's telegram No. 1408 of 31st October, 1944; revised rates of housing allowances approved by Secretary of State's telegram No. 487 of the 21st April, 1944; provision for a full year for appointments provided for six and a half months in the approved estimates for 1944-45; and for changes in holders. Under other charges additional provision of some £P.14,000 was necessary under various items owing to rise in prices and rates of allowances; and to under-estimation in 1944-45. *Excluding* new services, increases of £P.6,000 under recurrent expenditure and of £P.15,000 under Special Expenditure are payable to the Vaad Leumi for Jewish education grants under the approved formula. Furthermore a revote of £P.1,300 has been inserted under item 24 of Special Expenditure, for school furniture which could not be supplied in 1944-45 owing to shortage of timber. The contracts are, however, in hand and payment will be made in 1945-46.

35. As a background to the following provision for new services, attention is invited to paragraphs 32 to 34 of the Financial Secretary's memorandum forwarded to the Secretary of State under cover of the High Commissioner's secret (No. C.S. 712) despatch of the 16th February, 1945, and paragraph 5 of the Secretary of State's telegram No. 588 secret of the 28th March, 1945.

36. The following is a summary of the provision for expansion of services:—

	Personal Emoluments	Other Charges	Special Expenditure	Total
	£P.	£P.	£P.	£P.
SECTION A. NEW POSTS, PROMOTIONS ETC.	9,228	600	250	10,078
SECTION B. Development of Urban Education	8,823	2,300	5,600	11,723
SECTION C. Rural Education	5,027	3,000	17,500	25,527
SECTION D. Farm School	2,516	8,050	8,200	18,766
SECTION E. School gardens	—	—	2,660	2,660
SECTION F. Grants-in-aid to Local Education Authorities for School sites and school buildings	—	—	23,000	23,000
SECTION G. Miscellaneous	1,510	7,860	8,550	17,420
SECTION H. Grants-in-aid to non Government Schools	—	17,000	31,000	48,000
SECTION I. Kadoorie Agricultural School Tulkarm	150	560	1,160	1,870
Total	22,254	38,870	97,920	159,044



Technical Education.

37. One of the most urgent developments required is the establishment of alternative pre-vocational courses in higher classes of boys' schools. The post of Supervisor of Technical Education was down-graded from Grade F to £P.600-800 in the Sandford Salary Scheme. It is intended to create a post of Assistant Director to superintend technical education.

The cost of this proposal will be as follows:—

	<i>Increase</i>	<i>Decrease</i>
	£P.	£P.
1 Assistant Director (Technical Education), Grade £P.800-1,000	800	—
Supervisor of Technical Education, Grade £P.600-800	—	728
	800	728
Increase	£P. 77	

Senior Arab Establishment.

38. Of the six posts of Senior Education Officer requested in 1943, only two were granted. A further three are now required, leaving two posts (not one) for a subsequent year, a total of seven. The increase of one arises from the transfer of the Kadoorie Agricultural School, Tulkarm, to this Department and the appointment of a Senior Education Officer from Headquarters to the post of Principal.

The cost of these proposals will be as follows:—

	<i>Increase</i>	<i>Decrease</i>
	£P.	£P.
3 Senior Education Officers (Arab), £P.600-800	1,800	—
Education Officers, Grade I £P.300-600	—	1,461
	1,800	1,461
Net increase	389	

Senior Headquarters Inspector.

39. The holder of this post was seconded to the District Administration from December, 1943, to November, 1944, and on his return to the Department the District Commissioner warmly commended his work. The incumbent is required to perform responsible executive duties in the Department of Education, including those of Building and Siting Officer whose work is now much increased by the development of the activities of local education authorities.

The cost of this proposal is as follows:—

	<i>Increase</i>	<i>Decrease</i>
	£P.	£P.
1 Senior Education Officer, Grade £P.600-800	600	—
Education Officers, Grade I, £P.300-600	—	600
Expatriation Allowance	150	100
	750	700
	50	

Chief Storekeeper.

40. This is a very responsible post requiring the highest qualities of efficiency and integrity. The total value of stores is not less than £P.100,000. Over 1,000 ledgers are maintained and over 400 officers of the Department have charge of stores and ledgers throughout Palestine.

The Chief Storekeeper has to inspect not only school stores but stores maintained by the Principals of the various colleges and boarding hostels. This year the annual approved provision for materials amounts to £P.40,800.

In cases of defalcation or misappropriation of stores, the Chief Storekeeper is required to serve on the Committee of Enquiry.



The cost of this proposal is as follows:—

	Increase £P.	Decrease £P.
1 Chief Storekeeper, Grade £P.300-600	400	—
Officers of the General Clerical Service, Grade M, £P.288-360	—	845
Cost of Living Allowance	—	24
	400	869
Net increase	81	

41. Other clerical posts which it is proposed to provide are as follows:—

(a) *Confidential Stenographer-Typists.*

Two women confidential clerks are required in the Grade £P.184-240, one to act as confidential secretary to the Director, the other to undertake the typing and stencilling of examination papers as well as the correspondence of the Examination Section. In both cases these clerks must be women of proved discretion and great accuracy.

Two such women already exist in the Headquarters of the Department of Education, with 15 and 12 years experience respectively. Both are at the top of their grade.

(b) *Chief Clerk, District Headquarters.*

42. In three districts out of four the Chief Clerk is in Grade N. One post in Grade N, is now required for the fourth district.

(c) *Statistics Clerks.*

43. One post in Grade N is required for the Statistics Section in the Headquarters of the Department. The work of maintaining and compiling education statistics for Palestine requires considerable experience and special qualifications apart from meticulous care and accuracy.

The cost of the above proposals will be as follows:—

	Increase £P.	Decrease £P.
4 Clerks		
2 @ 184 × 8 - 240		
2 @ 180 × 8 - 276	768	
Clerks Grade £P.60-8-172		628
Cost of Living Allowance	72	48
	840	676
Net increase	164	

Teaching posts.

44. Out of a total of 1,168 teachers in Grade E.3 (now Grade IV), 288 will have been one year or more at the top of the grade in 1945. It is expected that some 20 of these 288 teachers will qualify for promotion in 1945 by passing the requisite examinations.

In addition it is proposed that some indulgence be shown to teachers with good records who have reached the age of 45. Government has decided that officers aged 45 and over are to be exempted from all the requirements of the language examinations on the grounds of age. Similarly it is now proposed that teachers be exempted from promotion examinations on attaining the age of 45 and be thenceforth eligible for selection on merit and past services for promotion as if they had passed the necessary promotion bar.

Of the 288 teachers who have been a year or more at the top of Grade E.3, together with 7 teachers barred at £P.180 in Grade E.2, there will be 124 who have reached the age of 45 in 1945. Provision has been made for 40 of these to be promoted to Grade E.2.

Replacement of unclassified teachers by classified.

45. In continuation of the scheme to classify 200 unclassified posts within five years it is proposed that a second batch of 40 posts be classified next year, making 80 in all.



The financial effect of this proposal is as under :—

	Increase £P.	Decrease £P.
50 Education Officers, Grade E. 2, £P.180-8-276, Education Officers, Grade E. 3, £P.60-8-172	9,000	8,610
Cost of Living Allowance	1,080	720
40 Education Officers, Grade IV, £P.60-192, at £P.104		
Unclassified Teachers at £P.60 p.a.	4,160	2,400
	14,240	11,730
Net increase	2,510	

Education of Girls.

46. The post of Assistant Director (Female Education) is now urgently required. The Secretary of State is being addressed separately with a request that he may give his advance approval and advertise the post in the United Kingdom with the minimum of delay.

The cost of this proposal will be as follows :—

	£P.
1 Assistant Director (Female Education)	800
Expatriation Allowance	150
Housing Allowance	70
	£P. 1,020

Senior British Assistant and English Language Inspector.

47. Secondary schools and colleges are in urgent need of a qualified Inspector of Secondary English studies. This Inspector should also perform a certain number of administrative and pedagogic duties in the Headquarters office, in particular during the absence of the Director or Deputy Director.

The cost of this proposal will be as follows :—

	£P.
1 Senior Education Officer £P.600-1,000 (average)	800
Expatriation Allowance	150
Housing Allowance	70
	1,020

Personal Assistant.

48. This post is required to relieve the Director of considerable labour of a routine nature.

The cost will be :—

	£P.
1 Personal Assistant, Grade £P.300-600	500
Expatriation Allowance	100
Housing Allowance	72
	£P. 672

Additions to Headquarters Inspectorate.

(a) Arab Education.

49. Two additional Headquarters Inspectors are required in Grade I, one for Arabic and the other for Mathematics and Science, at £P.360 each, a total of P.720.

(b) Jewish Education.

50. Two additional Headquarters Inspectors are required in Grade I, one for English Language, which is considerably neglected in Jewish schools, and the other for Agricultural and Technical Education. The additional cost of these two inspectors will be P.720.

(c) Examinations Section.

51. The work of this section has grown enormously in recent years and is absorbing far too much of the Jewish Inspectorate's time and energy.



It is now proposed to reorganize this section. This necessitates the appointment of one officer in Grade I to take over the major responsibilities of the section and one assistant in Grade III.

The cost of this proposal will be as follows:—

	£P.
1 Education Officer, Grade £P.300-600	300
1 Education Officer, Grade £P.200-300	200
	<hr/>
£P.	500

School Gardens.

52. Increasing attention is being given to this important aspect of rural education and the time has now come for the appointment of an Assistant Supervisor of School Gardens in each of the four districts under the control of the Supervisor and his Deputy. Two additional officers in Grade III are therefore required.

The cost of this proposal will be as follows:—

2 Education Officers (Arab Assistant Supervisors of School Gardens) Grade III, £P.200-300	£P.	400
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Additional Clerks.

53. The following clerks are required:—

- (1) A clerk in the Jewish Inspectorate, Grade £P.200-300. There is no Jewish clerk in the Department above Grade O and the Inspectorate needs the services of a reliable man.
- (2) Five clerks in Grade £P.60-192 are required as follows:—
 - (a) For a storekeeper at the Haifa Trade School, where the work of clerk-storekeeper has been found to be far beyond the capacity of a single man. An experienced clerk will be required at £P.144 p.a. approximately.
 - (b) For the newly opened District office in Tel Aviv.
 - (c) For the Headquarters Stores.
 - (d) For the Nablus District office.
 - (e) For Gaza sub-district. The Assistant District Inspector, Southern District, will establish an office and store in Gaza.
- (3) Two additional typists are required to fill the posts proposed for upgrading in paragraph 41 above.
- (4) Two clerks under Extra Clerical Assistance are required to act as doorkeepers for security reasons. The rate proposed is P.15 p.m., fixed, for experienced men. The cost of this proposal will be £P.360 p.a.

The cost of these proposals will then be as follows:—

	£P.
(1) 1 Clerk (Jewish), Grade £P.200-300	200
(2) 5 Clerks, Grade £P.60-192	482
(3) 2 Clerks, Grade £P.60-144	144
(4) 2 Clerks at £P.15 p.m. fixed	360
	<hr/>
£P.	1,186

SECTION B DEVELOPMENT OF URBAN EDUCATION.

54. These proposals fall into two parts,, (i) development of existing Government schools, and (ii) the absorption in the public system of Al Wadad Boys' School of the Moslem Society of Haifa.

(i) Development implies the addition of posts for:

- (a) maintaining a steady, approved, annual rate of admission to the lowest class;
- (b) the separation of classes on account of the normal increase in numbers;
- (c) the completion of cycles; and
- (d) relieving teachers where their number in relation to the number of classes has become inadequate.

To satisfy these requirements provision is made for 40 posts and the relevant other expenditure. Of these posts 12 are required for the lower elementary cycle, 13 for the higher elementary cycle, 8 for the secondary cycles, one for the Government Trade School, and 6 for relief. The number of pupils who complete the lower elementary cycle is now so large that the development of the higher elementary cycle has become unavoidable. The same applies to the secondary cycles. The inadequacy of the provision for secondary education can be realized when the following figures are considered. In November, 1943, Government schools had 65,200 pupils in the elementary



cycles and only 1,000 pupils in the secondary cycles. The need of the various Government services and the country as a whole urgently requires the development of secondary education. The intention is that adequate provision be made for pupils who are eligible for promotion to the higher elementary classes and the secondary classes.

The increase under this part amounts to £P.10,783, including provision of £P.800 for rent under Head XXX, Public Works Recurrent.

55. (ii) Under this part it is proposed that Al Wadad Boys' School of the Moslem Society of Haifa be taken over by Government. This school was opened by the Moslem Society in October, 1943, to provide schooling for a portion of the boys who could not find places in any school. This Department has provided a part of the staff and pays 60 per cent of the expenses in the form of a grant-in-aid under the community grants.

The need for education in Haifa is extreme. It is estimated that 15,000 boys and girls in the town are in the age groups 5-15 years, while the school places available in 1943 for boys and girls were 7,100 of which some are secondary places occupied by pupils in higher age groups. Only 1,000 of these places were in Government schools. The intention of the Moslem Society once it is relieved of this school is to continue the expansion of their educational activities.

The increase under this part amounts to £P.2,390, including provision of £P.650 for rent of buildings and playgrounds under Head XXX, Public Works Recurrent.

SECTION C DEVELOPMENT AND EXPANSION OF RURAL EDUCATION.

56. The immediate public demand for the development of existing schools and for the opening of new schools necessitates the addition of 320 posts (of which 142 are now paid for by local authorities) and the construction of 190 new rooms (including the replacement of 40 unsuitable rooms). For obvious reasons the whole of this demand cannot be satisfied in one year, nor is it intended that all the teachers paid for by local authorities should be taken over by Government. The scheme shown in Section C is however feasible and necessary and it is proposed that provision should be made for it. Both parts of the scheme are tabulated below.

	Additional Classified Teachers	New Rooms
(i) <i>Development of Existing Schools.</i>		
For the completion of the lower elementary cycle	20	20
For the completion of the higher elementary cycle	20	20
For taking over posts paid for by villagers	20	—
Unsatisfactory rooms requiring replacement	—	16
(ii) <i>New Schools.</i>		
For villages which have already constructed buildings for new boy's schools	14	—
For villages desirous of having a girls' school	6	6
Total	80	62

The provision for the completion of cycles is unavoidable. Of 142 posts now paid for by villages in Government schools, it is intended to take over one post, if possible, in each school, where more than one teacher is paid by the villagers or where the villagers are poor. The provision for 20 subordinate employees is required for the appointment of cleaners in large schools which so far have had none. The sum of £P.16,000 for grants under this part of the scheme is intended to cover half the cost of 56 new rooms (£P.14,000) and latrines (£P.2,000). The other half of the cost of the rooms will be met by the villagers.

Eighteen villages, the male population of which is above 300, have constructed buildings unaided by Government for the opening of new boys' schools and 6 more such villages constructed buildings in 1944-45. Moreover 9 private schools have been opened in tribal areas in the Beersheba sub-district under the joint supervision of the District Administration and the Department of Education and with financial assistance in the form of grants. It is proposed that boys' schools be opened or taken over in 14 out of these 33 villages and tribal centres. No building grants are required.

The demand for female education in villages is increasing and should be encouraged. It is proposed to open 6 girls' schools and issue grants amounting to £P.1,500 to cover half the cost of 6 new rooms.



57. The establishment of farm schools has been included in the Department's scheme for expansion to be carried out if funds under the Colonial Development vote become available. The District Commissioner, Samaria District, has recommended however that a farm school be established in his district without delay. The school is to have 100 boarding pupils. The recurrent expenditure for a full year is estimated at £P.10,566 and this amount has been provided in the Estimates as follows:—

ITEM	Recurrent Expenditure.	£P.	£P.
<i>Personal Emoluments:</i>			
1(11)	1 Education Officer, Grade III, £P.200-300 @ £P.248	248	
1(12)	3 Education Officers, Grade IV, £P.60-192, at various rates	496	
1(12)	1 Education Officer (Steward), Grade IV, £P.60-192	104	
1(14)	1 Clerk and Storekeeper, Grade IV, £P.60-192	144	
1(16)	16 Subordinate Employees	1,524	
Total Personal Emoluments			2,516
<i>Other Charges:</i>			
2	Transport and Travelling	600	
3	Railway Fares and Freight	100	
4	Telephones	100	
7	Lighting, Heating, water and Conservancy	150	
8	Labour	500	
11	Incidental Expenses	50	
12	Books, Materials and Equipment	1,000	
14	Rations for Boarders	3,500	
15	Cleaning Materials	50	
23	Rations for Livestock	2,000	
Total Other Charges			8,050
Total Recurrent Expenditure			10,566

Non-recurrent expenditure is also necessary and the following provision has been inserted in the estimates:—

	Non-Recurrent.	£P.	£P.
Special			
	Seeds and Seedlings	500	
	Equipment and Live-Stock	7,700	
Total non-Recurrent			8,200
Total Recurrent and non- Recurrent Expenditure is, therefore,			18,766

A part of the recurrent expenditure is on rations for boarders. This sum should be reduced considerably when, after the first year, the farm becomes productive.

The item, Subordinate Employees, includes provision for a farm manager, a head cowman, a poultryman, a farm mechanic and labourers as well as for domestic staff.

The proposed non-recurrent expenditure will be required only during the first year for the purchase of seeds and seedlings which in subsequent years might be produced by the school; and installation of school equipment and purchase of live-stock. The necessary provision for land and buildings has been made under the relevant items of Public Works Extraordinary.

SECTION E. DEVELOPMENT OF SCHOOL GARDENS.

58. It is proposed that £P.2,660 be provided under special expenditure as grants for the improvement of school gardens in order to extend the scheme initiated in 1943-44 to a larger number of schools. This provision will be used for terracing and subsoiling gardens, for the construction of chicken houses and cisterns and for the purchase of pumps and pipes. Villagers have appreciated the development of school gardens and have materially contributed to it.



SECTION F GRANTS-IN-AID TO LOCAL EDUCATION AUTHORITIES FOR SCHOOL SITES AND BUILDINGS.

59. The need for additional school accommodation in towns is great. Local Education Authorities feel the need and are prepared to cooperate. £P.23,000 has been provided as grants to Local Education Authorities in various towns for the purchase of school sites, and the construction of new buildings or additional rooms. Of this sum it is intended that £P.1,500 be given as grants towards the improvement of existing school buildings.

SECTION G. MISCELLANEOUS.

60. The proposed increase of £P.1,450 under Duty Pay is intended to complete the scheme initiated in 1944-45 for the regrading of large schools and the revision of the duty pay of inspecting officers. The increase approved in 1944-45 was adequate to provide allowances for many schools, especially village schools, which have recently developed in size and efficiency. A comprehensive reorganisation compatible with the general development of the system during the last ten years and the recent developments in post-matriculation work is now necessary and must be brought into relation with the new salary scales.

61. Of the increased provision of £P.5,300 for scholarships, a sum of £P.4,000 is intended to cover new scholars at various rates to study in the United Kingdom, £P.300 for two new scholars to study in Egypt or the Lebanon, and £P.1,000 for local scholarships and maintenance allowances. The United Kingdom scholarships are a prerequisite to the improvement and development of secondary education so urgently needed, and therefore to any later expansion of the facilities for teacher training. The present situation is that there are no reserves and that a single casualty in the higher teaching staff might throw the training of teachers even at the present rate of recruitment out of gear for several years. The supply of trained teachers has been for many years inadequate and the teaching establishment is already diluted by the enlistment of untrained secondary school boys. Even of these the supply is inadequate.

Means to expand teacher supply cannot be improvised and it is essential to take measures for the inevitable development after the war.

The increase in the local scholarships and maintenance allowances is necessitated mainly by the increase in the cost of living and the consequent increase in the boarding fees payable to the Headmasters of the schools to which private hostels are attached.

62. The proposed increase of £P.1,740 under Rations is required:

- (a) for the admission of about 30 additional boarding pupils to the hostel attached to the Beersheba Boys' School owing to the insistent demand of nomads for schooling, and
- (b) for the admission of 12 additional boarding pupils to the Rural Women Teachers' Training Centre, Ramallah.

The enlargement of the training centre is necessary so that rural girls' schools may be supplied with trained teachers.

63. The provision, £P.220, under Telephones is intended for 12 telephone sets to be installed in hostels and large town schools. Apart from the need of these telephones for local emergencies, much time, transport and money will be saved by inspectors when they require to consult Headteachers.

64. The provision of £P.100 under Uniforms is for supplying doorkeepers at Colleges and large secondary schools with proper uniforms.

65. The provision, £P.60, under Housing Allowances is intended for the Officer in charge of the training class at the Kadoorie Agricultural School, Tulkarm. This officer is married and is not provided with quarters at the school.

66. The provision, £P.650 and £P.900, under School Furniture and Equipment respectively are required for the proposed additional boarders at Beersheba and the Ramallah Training Centre and for the day girls who are to take their midday meal at the Women's Training College.

67. Of the increased provision under Grants-in-Aid to non-Government schools a sum of £P.9,200 is intended to be an addition to the grants for Community and Awqaf Schools and £P.1,000 for Latin (French and Italian) schools. It is required for extending the grants to more Community schools and for increasing the rates on account of increased costs and the inadequacy of the pay of the teaching staff at the present high cost of living. Many of these teachers are now almost below the level of bare subsistence and the community authorities are almost unable to continue their schools. If the schools are closed there is no other accommodation for the pupils.

SECTION H. GRANTS-IN-AID TO NON-GOVERNMENT SCHOOLS.

68. The proposed increases of £P.14,000 under item 18 and £P.31,000 under item 26 will be the share of the Jewish schools, according to the approved formula (30.02%), in respect of recurrent expenditure and non-recurrent expenditure respectively, on Arab schools.



69. It is proposed that the Kadoorie Agricultural School, Tulkarm, be enlarged to take 30 additional students for the formation of a third year class, thereby improving the quality both of rural teachers and of junior agricultural officers. The present two years course does not enable the student to acquire sufficient theoretical and practical knowledge.

Provision for one lecturer and relevant other expenditure has been made. A sum of £P.3,600 required for the construction of a new dormitory by the Public Works Department has been provided under Head XL, Public Works Extraordinary.

HEAD XV — FORESTS.

<i>Approved Estimates, 1944-45</i>	£P. 51,916
<i>Draft Estimates, 1945-46</i>	£P. 72,112
<i>Increase</i>	£P. 20,196

70. In 1944-45 it was necessary, owing to the difficulty of recruiting trained personnel and the consequent heavy burden of administration thrown upon the technical officers, to employ a Secretary (item 1(3)) and an Ecologist (item 1(4)). The estimates now submitted for personal emoluments under item 1(6), 1(8) and 1(9) provide for adjustment in establishment. Under item 1(2) provision is made for 6 months only for three vacant posts of Assistant Conservator as it is unlikely that suitable candidates will be available in the first half-year.

71. A strenuous campaign of reafforestation and anti-erosion measures is essential and additional provision has been inserted in the estimates for the following purposes:—

- (i) A training scheme for local officers also comprising the afforestation of demonstration areas of 50 acres near Jericho and of 750 acres in the Gaza dunes area at an estimated cost of £P.7,000.
- (ii) afforestation to offset excessive war fellings; additional personnel for the protection of new forest reserves and new closed forest areas and (iii) a larger nursery programme to produce plants for Government and public requirements at an estimated additional cost of £P.5,000.

As part of this programme additional provision of £P.1,150 has been made for the construction (item 19) and maintenance (item 18) of a forest station in the Samaria District; for soil conservation measures (£P.800); propaganda and education in combatting soil erosion (£P.400); and demarcation and survey (£P.1,000). Provision of £P.750 has also been made for two scholarships at British Universities under the scheme referred to in the High Commissioner's telegram No. 403 of 13th March, 1945.

72. With regard to the training scheme, one of the factors which has slowed down forestry work has been the shortage of trained staff and as it appears doubtful whether trained staff will soon be available from the United Kingdom it has been agreed that the most suitable course will be to make the best use of local recruits. It is intended to set up small training camps as a first stage to train a number of selected Palestinians for, say, two years, in the basic principles of forestry including layout of an area to be afforested and the planting of the trees; terracing, nursery work and other labours essential to forestry. The persons selected would then proceed to a more advanced centre for a further year's training before being employed as subordinate staff in the department.

HEAD XVI — GRANTS TO LOCAL AUTHORITIES.

<i>Approved Estimates, 1944-45</i>	£P. 295,500
<i>Draft Estimates, 1945-46</i>	£P. 360,500
<i>Increase</i>	£P. 65,000

73. Of the increase of £P.65,000 an amount of £P.10,000 is on account of the statutory share of local authorities in the revenue from road transport licence fees; and £P.5,000 is on account of the share of Government in the construction and maintenance of arterial roads in local authority areas. As regards the increase of £P.50,000 in the provision for grants-in-aid to municipal and local councils attention is invited to paragraph 12 of the High Commissioner's secret despatch (Ref No. C.S.712) of the 16th February, 1945.

HEAD XVII — HEALTH.

<i>Approved Estimates, 1944-45</i>	£P. 480,710
<i>Draft Estimates, 1945-46</i>	£P. 623,022
<i>Increase</i>	£P. 142,312



74. The increase of £P.142,312 is made up as follows:—

	Approved Estimates, 1944-45	Draft Estimates, 1945-46	Increase
	£P.	£P.	£P.
A. Personal Emoluments:			
(i) Administration	32,409	36,950	4,541
(ii) Hospitals and dispensaries	101,089	106,913	5,824
(iii) Sanitary and epidemic	34,924	35,177	253
(iv) Quarantine	9,101	9,860	259
(v) Laboratories	11,803	12,442	639
(vi) Weights and Measures	—	1,710	1,710
(vii) Replacement of seconded officers and general allowances	10,559	13,911	3,352
	199,885	216,463	16,578
Less provision for seconded officers	892	355	537
Total Personal Emoluments	198,993	216,108	17,115
B. Other Charges	244,097	311,854	67,757
C. Special Expenditure	36,892	60,200	23,308
	479,982	588,162	108,180
D. Immigrants Clearance Camps	728	728	—
E. Railway Medical Services	—	4,687	4,687
F. Kiriat Arabieh Mental Hospital	—	29,445	29,445
	480,710	623,022	142,312

75. Of the increase of £P.17,115 under personal emoluments a sum of £P.7,776 represents increments, increased expatriation allowances approved by the Secretary of State's telegram No. 1408 of 31st October, 1944, housing allowances approved by Secretary of State's telegram No. 487 of 21st April, 1944, increases due to changes in holders; £P.1,900 provision for watchmen and messengers for security purposes (provided in 1944-45 by special warrant No. 475) and provision for a full year of the increases in establishment approved by Secretary of State's telegram No. 565 of 6th May, 1944; No. 608 of 15th May, 1944; No. 415 saving of 28th September, 1944; and No. 1349 of 17th October, 1944. The remaining increases are on account of new Services explained in paragraphs 78 *et seq.*

76. Of the increase of £P.62,507 under other charges the sum of £P.36,836 is provided on account of increased rates of travelling allowances (£P.10,000); increases in wages and increased prices of material contingent upon the increased provision approved by Secretary of State's telegram No. 565 of 6th May, 1944, No. 415 savings of 28th September, 1944; and unnumbered of 1st January, 1945.

The increase under special expenditure is due to inclusion of a sum of £P.29,000 under item 49 on account of outstanding indents submitted to the Crown Agents for medical supplies and equipment for hospitals, clinics etc.

77. The expenditure for Railway Medical Services under items 43 to 47 is set-off by a corresponding sum under Revenue Head III, item 60. Of the provision of £P.29,445 for the Kiryat Arabieh mental hospital under items 48 to 56, a sum of £P.21,369 represents a transfer from other items under this head; and the increase of £P.8,076 is due to increments, increased prices of materials and rise in wages. An item of £P.18,000 has been included as a free grant from the Colonial Development vote under revenue (Head XI, item 4) towards the cost of maintenance of the hospital (scheme No. D.323); vide para. 21 of the memorandum on Revenue.

77a. In addition to the foregoing provision: the following provision has been made in connection with the arrangements for the Hijaz pilgrimage in 1945:—

	£P.
ITEM 1(9). Officers of the General Clerical Service	500
1 @ £P.300-360	
1 @ £P.200-300	
Other charges:	
ITEM 30. Hijaz Pilgrimage	5,250
	<u>£P.5,750</u>

As result of a report by the Medical Officer who accompanied the 1944-45 pilgrimage, consideration has been given to the possibility of more efficient management of the Palestine contingent of the pilgrimage, both in the preliminary arrangements in Palestine and in the care of the pilgrims in Hijaz. The provision for one clerk in grade £P.300-360 is for an officer to take charge of the



Pilgrimage section of the Department of Health under the guidance and supervision of the Senior Medical Officer. This officer will assist in organizing the work of registering the pilgrims and will supervise these activities in the seventeen registration centres to be established at out-stations. His duties will also comprise all correspondence relating to shipping, railway transport, passports and visas. Arrangements for the pilgrimage begin long before the pilgrimage and require attention throughout the year. It is, therefore, necessary that the post be included in the permanent establishment. The second clerical post (£P.200-300) is for an officer with accounting knowledge, whose duties will be collection of fees and deposits and keeping the accounts of the pilgrimage. This post is also required throughout the year and must be on a permanent basis. The provision of £P.5,250 consists of:—

	£P.
(i) Temporary clerks and Quarantine guards for preparation of and during the pilgrimage	1,870
(ii) Cost of unit to accompany pilgrimage to Hijaz	3,380
	<u>£P.5,250</u>

The temporary staff for employment in Palestine will consist of a Shorthand-typist—required for six months—at a fixed salary of £P.18 per mensem; three temporary clerks at Headquarters for six months for registration of pilgrims and for checking of booklets and accounts—at £P.15 per mensem each; and three messengers at £P.5 per mensem for 4 months; twenty-two clerks for four months at a salary of £P.10 per mensem each—for registration of pilgrims at the seventeen out-stations, and ten quarantine guards at £P.10 per mensem each—for checking and controlling the pilgrims on the outward and return journeys at Kantara.

As regards the Hijaz unit, it has been the practise to send with the pilgrims a departmental delegation comprising the medical officer and two junior clerks, whose main responsibility consisted in the protection of the general health of the pilgrims and the treatment of those who fell sick. The delegation also operates as manager, arbitrator, spokesman and banker for the pilgrims. The medical officer who undertook the pilgrimage in 1944-45 represented that the delegation had not been adequately equipped in the past, to carry out its manifold duties efficiently; and he suggested that a motor travelling unit similar to those provided by the Egyptian, Iraqi and Sudan Governments for their pilgrims should be available for the Palestine pilgrims; and the provision now made is for such a unit consisting of one medical officer, two clerks, one assistant dispenser, two tamurgis, two drivers, and one cook-equipped with one lorry, one light car and four tents. This will greatly add to the value of the delegation. It is intended to levy a fee of 750 mils per pilgrim on issue of the pilgrims' booklet, instead of the previous fee of 260 mils which was charged for the booklet, to cover part of the cost of these increased facilities. It would be impolitic to levy a heavier fee than that now proposed.

78. Provision has also been included for the following increase of establishments; and assistance towards the services provided by the municipality of Tel Aviv and other voluntary health institutions on the lines envisaged in paras. 35 to 40 of the Financial Secretary's memorandum enclosed in the High Commissioner's secret (No. C.S. 712) despatch of the 16th February, 1945, as follows:—

<i>Administration:</i>	£P.
ITEM 1 (9). 2 officers of the General Clerical Service	144
ITEM 1(12). 2 motor drivers	202
<i>Hospitals and Dispensaries:</i>	
ITEM 1(18). 4 Medical officers, grade I, £P.600-800	2,400
ITEM 1(19). 8 Medical officers, grade II, £P.300-600	3,168
	<u>— 2,400</u>
	768 (net increase)
ITEM 1(24). 2 hospital stewards, £P.300-360	600
ITEM 1(25). 1 Matron-in-chief at £P.550 p.a.	550
ITEM 1(26). 2 matrons and nursing sisters £P.300-360	600
ITEM 1(30). 1 graduate nurse £P.96-144	96
ITEM 1(31). 17 probationer nurses £P.30-42	510
ITEM 1(41). 32 hospitals attendants and servants (net)—	254
ITEM 1(39). 7 Senior Medical Orderlies £P.112-152	1,064
ITEM 1(40). 18 Medical Orderlies £P.60-112	1,112
<i>Sanitary and Epidemic:</i>	
ITEM 1(48). 4 Medical officers, grade I, £P.600-800	—
<i>Quarantine:</i>	
ITEM 1(60). 2 Senior Quarantine Inspectors	164
£P.152-192 (net)	<u>8,464</u>



Weights and Measures:

ITEM 1(78).	1 Deputy Keeper of the Standards	£P.	
ITEM 1(79).	1 Inspectors £P.200-300		860
ITEM 1(80).	2 Inspectors £P.60-192		200
ITEM 1(81).	4 Orderlies £P.48-96		224
			192

Total Personal Emoluments

9,480

Other Charges:

ITEM 2	Transport and Travelling		2,000
ITEM 17	Grant — Jewish Health Services		20,000
ITEM 18	Grant to Voluntary Hospitals		500

Total Other Charges

22,500

Special Expenditure:

ITEM 35	Birket Ata Drainage Scheme		7,000
ITEM 36	Weights and Measures — Equipment		8,500
ITEM 37	Motor Vehicles		8,000

Total Special Expenditure

18,500

Total £P. 44,480

79. It must be emphasised that this additional provision is made to fill obvious *lacunae* in the health services and that proposals for further comprehensive development of these services are under review and will be submitted to the Secretary of State in due course.

80. Provision has been made for eight new posts of medical officer in grade I (£P.600-800) under items 1(18) and 1(48) in order to adjust the establishment to conform more closely to the responsibilities of the posts and to alleviate the present stagnation of efficient officers of very long service. Provision of £P.2,376 has been made under item 1(19) for six new posts of medical officer, grade II (£P.300-600) for health offices in Samaria, Beersheba, Gaza, Galilee, Jaffa and Beisan for improving and extending health services in Arab areas. Provision of £P.792 has been made under the same item for two medical officers for supervising school medical services.

81. Under items 1(25) and 1(83) provision of £P.550 with expatriation allowance of £P.100 per annum has been made for a matron-in-chief following discussions in London between the Medical Adviser at the Colonial Office and the Director of Medical Services. The appointment is essential for improvement of the nursing service. The salary proposed conforms to the Rush-broke rates of pay and is subject to deduction of £P.204 in respect of board, lodging and other services. Provision is made under item 1(26) for two nursing sisters, to provide for night superintendents for the Government Hospitals at Jerusalem and Haifa. One matron and one nursing sister formerly provided under this item have been transferred to item 48(2) for the Kiriath Arabieh Mental Hospital.

82. Under item 1(24) provision of £P.600 has been made for two hospital stewards for Jaffa and Nablus hospitals. The provision of stewards at the main hospitals has resulted in greater efficiency in administration and economy. One post has been transferred from this item to item 48(5) for the Arabieh Mental hospital.

83. Under item 1(9) provision has been made for two additional officers in the grade £P.60-192 to provide an additional clerk for the Yarkon hospital and for one clerk required in connection with the administration of the Weights and Measures Ordinance. Under item 1(12) an increase of two motor drivers has been provided; one of whom is for an ambulance station at Hebron and one for an extra driver required for night duties at Haifa.

84. Under item 1(30) provision is made for an additional graduate nurse (£P.96-144) and under item 1(31) provision is made for an increase of 15 probationer nurses. There is considerable wastage during the training period of three years and consequently the number of nurses completing their training has proved inadequate to fill the required number of posts as special and graduate nurses. It is hoped that the additional provision will enable a pool to be formed to afford more discriminate appointment to the higher posts and to attract a type of recruit who is anxious to make a career as a nurse. Eight posts have been provided in the scale £P.48-96 as approved by Secretary of State's telegram No. 125 saving of 28th February, 1945. The provision under item 1(39) 7 senior medical orderlies (£P.112-152) and 1(40) 18 medical orderlies (£P.60-112) is required to remove the present anomalous position where the posts of anti-malarial sub-inspectors and quarantine sub-inspectors are graded and the posts of attendants and servants in hospitals and dispensaries, whose duties are as responsible as those of the former, are unclassified. Under item 1(41) the provision includes 32 new posts of servants and attendants required for hospitals, prisons



and for the increase of ophthalmic treatment centres in rural areas. Under item 1(60) provision is made for two new posts of quarantine inspector to be stationed at the airports at Lydda and at the Dead Sea to deal with air passengers. It is considered that the grade proposed will attract a more suitable type of officer for the purpose than has been found possible in the lower grade.

Provision has been made under items 1(78) to 1(81) for the minimum staff necessary to administer the Weights and Measures Ordinance.

85. The foregoing additional posts have entailed increase of the appropriation under item 2 for Transport and Travelling by £P.2,000.

Under item 17 the grant to Jewish health services has been increased by some £P.20,000 on the lines indicated in the memorandum of the Financial Secretary referred to in paragraph 78. Item 18, grant to voluntary hospitals, includes the approved grant of £P.700 to the Leper hospital at Jerusalem and additional provision of £P.300 for grants to non-Jewish voluntary health institutions.

86. Under special expenditure provision has been made for essential replacements of motor ambulances (item 31) a disinfecting lorry (item 32), motor vehicles (item 37) and medical supplies, equipment and furniture (item 38) in a total amount of £P.9,000. Under item 34 owing to increased prices, provision for Government convalescent hostels and camps has been increased by £P.4,328 to £P.12,200. Under item 40 a revote of £P.29,000 has been provided to meet indents outstanding at the end of the year 1944-45 for medical supplies equipment and furniture for hospitals. It has proved necessary to provide a sum of £P.2,000 under item 39 for completion of essential anti-malarial work at Ain Feshka.

86a. Provision is made under item 35 for the drainage of Birket Ata swamp, at a cost of £P.7,000, towards which the Local Council of Hadera are making a contribution of £P.2,000 and other Jewish bodies are contributing a further £P.1,500. The military authorities during the year 1944-45 undertook the construction of a drainage channel in this area, which remains one of the worst malarial districts in the country; and the present scheme was approved in order to take advantage of the plant which was available; and to effect a more permanent improvement than the temporary palliative measures of the military authorities. The scheme involved deepening the channel made by the military authorities a further two metres and laying pipes extending from the swamp to the channel, constructed by the military authorities, which leads off to the sea. It must be emphasized that had the military plant been removed and the channel left unattended, it would have been liable to silt up in the first strong wind and such an opportunity for a permanent solution of the Birket Ata malarial problem might never have occurred again.

HEAD XVIII — JUDICIAL.

<i>Approved Estimates, 1944-45</i>	£P. 130,406
(excluding Supreme Moslem Council and Sharia Courts)	
<i>Draft Estimates, 1945-46</i>	£P. 144,362
<i>Increase</i>	£P. 13,956

87. The increase of £P.13,956 comprises an increase of £P.5,426 under Personal Emoluments; £P.8,369 under Other Charges and £P.161 under Special Expenditure. The increase under Personal Emoluments includes provision for an increase of five posts in the establishment of Magistrates, item 1(9), which were approved by the Secretary of State's telegrams No. 514 of the 26th April, 1944; No. 1455 of the 9th November, 1944, and No. 261 of the 9th February, 1945. The clerical establishment under item 1(16) has been increased by thirteen posts including three in grade £P.60-192 approved by the Secretary of State's telegram No. 1455 of the 9th November, 1944; and eight additional clerks in that grade and two typists (£P.60-144). Three of the additional clerks are required as translators for the Supreme Court and three as translators for the District Court at Tel Aviv to avoid the present serious delays in the translation of Court records. Two of the additional clerks are required for the Registrar's office at Tel Aviv and for the Magistrate's Court at Hebron. The two additional typists are required for the Supreme Court and for the Office of the Registrar at Tel Aviv. It will be appreciated that the tri-lingual problem of Palestine is a factor in estimating the requirements of subordinate staff. The absence of adequate staff for translation and typing causes inordinate delays and is uneconomical. The establishment of process servers under item 1(21) has been increased by six, of whom two were provided for by special warrant No. 480 in 1944-45; and four are required for the Supreme Court and District Court, Jerusalem, for the more efficient working of the daily routine of the Courts. Under item 1(20) provision is made for an additional telephone operator for the telephone exchange at Jerusalem which has fifty lines. The increases for Expatriation Allowances (£P.300) and Housing Allowances (£P.632) were approved by the Secretary of State's telegrams Nos. 1408 and 471 of the 31st October, 1944, and the 21st April, 1944, respectively.



88. The increases for other charges result from the increased appropriation for transport and travelling approved by the Secretary of State's telegram No. 472 saving of the 21st October, 1944; increase of £P.1,500 in the provision for witness allowances, for which supplementary appropriations of £P.1,500 were approved in 1944-45 by Special Warrants Nos. 377 and 555; increase of £P.1,000 in the provision for refunds of Revenue collected in previous years; increase of prices of materials; and additional provision of £P.250 under item 6 for the publication of District Court Law Reports, which contain much valuable material for Judicial Officers.

89. Provision of £P.161 is made under item 20 for the acquisition of published law reports of District Court Judgments, of which a valuable publication has recently been issued.

90. The provision for the Supreme Moslem Council and the Sharia Courts which was previously included under this Head has been transferred to a separate Head (Head XXXIV).

HEAD XIX — LABOUR.

<i>Approved Estimates, 1944-45</i>	£P. 19,751
<i>Draft Estimates, 1945-46</i>	£P. 181,313
<i>Increase</i>	£P. 161,562

91. For facility of reference the provision in the estimates is summarized as follows:—

	<i>Approved Estimates, 1944-45</i>	<i>Draft Estimates, 1945-46</i>	<i>Increase</i>
	£P.	£P.	£P.
Personal Emoluments	15,831	21,596	5,765
Other Charges	3,170	6,605	3,435
Special Expenditure:—			
Item 12 Employment Exchanges	—	50,000	50,000
Item 13 Demobilization	—	100,000	100,000
Other	750	1,250	500
Total	19,751	179,451	159,700
Control of Manpower	—	1,862	1,862
Total	19,751	181,313	161,562

The provision for Employment Exchanges and Demobilization have been inserted in accordance with paragraph 8 of High Commissioner's secret despatch (reference No. C.S. 712) of the 16th February, 1945.

The provision for the Control of Manpower has been transferred to this Head from Head XXXVIII War Services pending liquidation of the control.

The increased provision under item 1(2) in the salary of the Deputy Director and the appointment of chief inspector item 1(3) have been provided in accordance with the proposals in paragraph 4 of High Commissioner's despatch No. 48 of the 16th March, 1945.

92. Of the increase of £P.5,765 under Personal Emoluments the provision under item 1(9) boiler inspector (£P.650) was transferred in 1944-45 from Head XXIX Public Works Department under special warrant No. 437; the provision under items 1(16) and 1(17) (£P.408) was appropriated in 1944-45 by special warrants Nos. 48, 124, 263 and 350; the increase for expatriation allowances and housing allowances were approved by Secretary of State's telegrams Nos. 1408 of the 31st October, 1944 and 487 of the 21st April, 1944.

93. Of the increases totalling £P.3,435 under Other Charges additional provision of £P.1,450 under item 2 Transport and Travelling was approved by the Secretary of State's telegram No. 633 saving of the 28th December, 1944, and provision of £P.600 for remunerations under item 9 is to provide for remuneration to members of arbitration boards for which provision of £P.600 was made in 1944-45 by special warrants Nos. 95 and 390.

94. The estimates provide for the following new appointments:

	£P.
ITEM 1 (6). 4 assistant inspectors (£P.300-360)	860
ITEM 1(10). 13 officers of the general clerical service	1,192
ITEM 1(12). 3 telephone operators (£P.60-112)	180
ITEM 1(13). 1 messenger (£P.24-72)	36
ITEM 1(14). 1 caretaker	48
ITEM 1(15). 3 cleaners	108
£P.	2,424



95. The provision for four posts of assistant inspector under item 1(6) has been made for eight months only and the provision formerly shown for assistant inspectors (female) has been included under this item. These posts are urgently required to deal with the expanding volume of work and the enactment, in the near future, of legislation for the notification of accidents, occupational diseases, the employment of children and young persons and the employment of women. Other measures which will entail increased inspection are the Trade Boards Ordinance which has been published as a draft; a Trades Unions Ordinance which is well advanced towards publication; an Industrial Courts Ordinance which is now before the Secretary of State; an Apprenticeship Ordinance which is almost completed; and a draft Factories Ordinance which is under consideration.

96. Two clerical posts in grade £P.200-300 are required for important translation work and nine posts, of which four are provided in the grade £P.60-192 and five for typists in the grade £P.60-144, are required to cope with the increased work resulting from the expansion of the department. These officers will be distributed in the four offices of the department, the central office, the Jerusalem region office, Northern region office and Southern region office. Moreover when the function of boiler inspection was transferred to this department in 1944, no provision was made for clerical assistance for the appreciable amount of clerical work in connection with these duties. The additional posts of telephone operators under item 1(12) are necessary in each of the three regional offices. The remaining subordinate posts are required for the daily routine and cleaning of the offices of the department. The additional appointments set out above entail increase in the provision for travelling and transport allowance and an additional sum of £P.1,000 has been provided on this account; and to cover the transport and travelling expenses of the boiler inspector.

97. Under Other Charges an increase of £P.250 has been provided under item 7, publications, to cover subscription fees for local newspapers and for the purchase of books and publications locally and through the Crown Agents in order to continue the building up of a reference library in the department. Part of this provision will also be required to meet the cost of outstanding indents placed with the Crown Agents in the previous year.

98. The provision under Special Expenditure for equipment and furniture is required in connection with the new appointments and extended services set out above, and the provision of £P.370 for furniture is to cover the cost of furniture ordered during the year 1944-45 but not delivered in that year. A sum of £P.600 has been provided to cover the cost of a labour department exhibition for one week in each of the large towns for the display of safety posters, literature on labour questions, defective tools, guards on machines and diagrams. Films would be exhibited and talks given in the three official languages.

HEAD XX — LAND REGISTRATION.

<i>Approved Estimates, 1944-45</i>	£P. 35,475
<i>Draft Estimates, 1945-46</i>	£P. 43,403
<i>Increase</i>	£P. 7,928

99. The increase comprises an increase of £P.6,518 under Personal Emoluments and £P.1,340 under Other Charges.

The following provision has been made for increase in establishment:—

	£P.
ITEM 1 (8). 4 Senior Registrars, £P.300-360 (net)	97
ITEM 1(11). 4 Land Clerks, grade I, £P.200-300	800
ITEM 1(13). 10 officers of the General Clerical Service	1,804
ITEM 1(14). Extra Clerical Assistance	3,070
ITEM 1(15). 4 Subordinate Staff	372
	<hr/>
	5,643

The four posts of Senior Registrar are set off by the abolition of four posts of Registrar, formerly shown under item 1(9) of the 1944-45 estimates. Grade 'N' was appropriate for these posts on the opening of land registries in 1920, when transactions were few, fees low and both knowledge and experience were lacking. With the rapid growth of work in the land registries and the inception of land settlement, the old grade is no longer appropriate. A Registrar has complete charge of a District Land Registry and its staff and must possess such specialized knowledge and experience as will enable him to investigate involved titles and scrutinize intricate legal documents, frequently running into many thousands of pounds, without reference to any superior officer. The four additional Land clerks in grade 'I' are required for the increasing volume of work at the Gaza, Jerusalem, Nathanya and Tiberias Registries. The Registrar at Tiberias also deals with registration in the Safad sub-district. Provision is made under item 1(13) for increase of the establishment of Officers of the general clerical service by four in grade £P.200-300 and six in grade £P.60-192, to administer the land sales tax in so far as land registries are concerned. Two declarations, one from the transferor and one from the transferee, are to be prepared in respect of sales, exchanges, and one in the case of renunciations; and these declarations must be checked with the past history of the land affected. The ten posts will be distributed in accordance with requirements throughout the sixteen land registries.



Under item 1(14) it has been necessary to provide for an increase of some £P.3,000 for additional clerical assistance to cope with the very large increase in land transfers which has recently manifested itself; and for continuing the reconstruction of Jerusalem land registry records which were destroyed in the sabotaged building. The additional subordinate staff provided under item 1(15) were appointed as door-keepers in 1944 for security purposes. Their retention is considered necessary. The increase for expatriation and housing allowances was approved by Secretary of State's telegrams Nos. 1408 of the 31st October, 1944 and No. 487 of the 21st April, 1944, respectively. The increased provision under refunds of revenue collected in previous years (item 11) has been inserted on the basis of the provision approved in 1944-45 by Secretary of State's telegram No. 417 saving of the 21st October, 1944. The remaining increases under Other Charges are on account of approved increase in travelling allowances (£P.200) and increased prices of materials.

HEAD XXI — LAND SETTLEMENT.

<i>Approved Estimates, 1944-45</i>	£P. 95,249
<i>Draft Estimates, 1945-46</i>	£P. 129,040
<i>Increase</i>	£P. 33,791

100. The provision under this head is made up as under:—

	<i>Approved Estimates, 1944-45</i>	<i>Draft Estimates, 1945-46</i>	<i>Increase</i>
	£P.	£P.	£P.
Land Settlement	66,101	79,245	13,144
Irrigation Service	29,148	49,795	20,647
	95,249	129,040	33,791

LAND SETTLEMENT.

101. Apart from approved increases for increments and increased expatriation and housing allowances, the estimates include provision for the following increases in establishment:—

	£P.
ITEM 1 (5). 1 Temporary Land Valuer, £P.480 per annum	480
ITEM 1 (6). 5 Inspectors of Valuation £P.300-500	1,500
ITEM 1 (7). 1 Assistant Land Valuer £P.300-500	300
ITEM 1 (8). 1 Land Officer, grade I, £P.300-600	300
ITEM 1 (9). 1 Land Officer, grade II, £P.300-360	300
ITEM 1(11). 6 Surveyor-Valuers £P.200-300	1,200
ITEM 1(13). 10 Officers of the general clerical service	1,592
ITEM 1(14). 1 Technical Assistant £P.200-300	200
ITEM 1(16). 1 Telephone operator £P.60-112	78
ITEM 1(25). Labour	480
	<u>6,430</u>

102. The additional posts under items 1(5), 1(6), 1(7) and 1(11) are required as a nucleus for the establishment of a special land valuation section to co-ordinate valuation throughout the country. This Section is necessary both for taxation and development proposals. The establishment of a separate valuation department has been under consideration but the project has not yet reached the stage for inclusion in the estimates. The present proposals provide for more effective supervision of valuation on the present basis. The provision of six additional posts of Surveyor-valuers under item 1(11) is necessary to improve official representation on valuation committees appointed under the Urban Property Tax Ordinance.

Under item 1(8) provision is made for an additional Land Officer, grade I, to deal with State Domain; and under item 1(9) provision has been made for an additional Land Officer, grade II, to deal with claims under the Land (Acquisition for Public Purposes) Ordinance. The number of expropriations under the Ordinance is continually increasing. At present 74 sites, consisting of scores of parcels, frequently owned by many shareholders, are under expropriation. Their value is no less than £P.800,000.

Under item 1(13) officers of the general clerical service provision has been made for increase in the establishment by ten posts, two in grade £P.300-360, three in grade £P.200-300 and five in grade £P.60-192. One grade M post was omitted from the estimates for 1944-45 by inadvertence. It provides for the officer in charge of the Survey Section of which the responsibilities have much increased. Two posts of clerk in grade £P.200-300 and two additional posts in grade £P.60-192 are required for the Valuation section. Provision has also been made for one additional post in



grade £P.300-360; one in grade £P.200-300 and three additional posts in grade £P.60-192 for the State Domain Section. The work of this Section has also increased considerably and acceleration of land settlement will further increase the work. This increase has also necessitated provision under item 1(14) for a technical assistant to carry out survey work.

Under item 1(16) provision has been made for a telephone operator whose emoluments were previously met from the provision for subordinate staff.

The increase of £P.480 for labour is required in connection with the survey work of the six additional Surveyor-valuers provided under item 1(11).

103. The additional appointments necessitate increased provision under item 2, Transport and Travelling (£P.1,000) uniforms (£P.260); and other minor increases. An increase of £P.1,000 has been inserted under item 11 for assessment expenses, Urban Property Tax, owing to extension of the programme for quinquennial reassessment. An increase of £P.2,000 under item 2, transport and travelling has been provided to conform to the provision approved in 1944-45, including the supplementary appropriation under Special Warrant No. 496.

IRRIGATION SERVICE.

104. The increased provision of £P.20,647 under this service is summarized below:—

	Approved Estimates, 1944-45	Draft Estimates, 1945-46	Increase
	£P.	£P.	£P.
Personal Emoluments	8,098	9,195	1,097
Other Charges	7,150	13,700	6,550
Special Expenditure	13,900	26,900	13,000
	29,148	49,795	20,647

The estimates provide for the following increase in establishment:—

	£P.
ITEM 1 (4). 1 Irrigation engineer £P.300-500	300
ITEM 1 (5). 1 Designing engineer £P.300-500	300
ITEM 1 (8). 1 foreman of works £P.200-300	200
ITEM 1 (9). 1 technical assistant £P.200-300	200
ITEM 1(10). 2 clerical officers £P.60-192	180
	1,180

This increase of staff is necessary to form a construction section. During the past two years the newly formed Irrigation Service has been engaged, *inter alia*, in the design of new irrigation works, which have been constructed by the Health Department, or the Public Works Department but none by the irrigation Service. The reason for this is that the Irrigation Service lacked the construction equipment and organization although its technical staff is fully qualified to construct and maintain irrigation schemes. Under the present arrangement, which is unsatisfactory from both the point of view of the irrigation service and the departments carrying out the work, the divided responsibility and the frequent discussions have resulted in loss of efficiency.

The post of Designing Engineer under item 1(5) is similar to that in other technical departments and the technical assistants, item 1(9) are increased from ten to eleven and officers of the general clerical service are increased by two, one being a typist. The subordinate staff was formerly employed on, and their emoluments met from the funds provided for individual schemes. The increase of £P.4,750 under item 18, transport and travelling allowances in part reflects the increase (£P.2,250) for which supplementary provision was made by special warrant No. 357 in 1944-45 and in part additional provision for the construction section; the remainder being additional provision to make the service more mobile both for construction and maintenance works. A sum of £P.1,500 has been inserted to provide for maintenance of irrigation and drainage works under item 29. This provision was formerly included under Head XXX, Public works recurrent. The provision for railway fares and freights and for publications has been increased to cover the cost of the additional services to be performed by the Irrigation Service.

105. Under Special Expenditure provision of £P.500 has been inserted for furniture for the increased establishment. The increase of £P.2,500 under item 31, miscellaneous irrigation and drainage works is to provide funds for the development of areas to which it may be decided to apply the Defence (Water Distribution) Regulations, 1944. Under item 33 provision is made (£P.1,000) with the object of beginning a series of research experiments into methods of preventing percolation and seepage of water through porous soils. The question of water losses through



this cause is one of the foremost problems of water storage in Palestine. The increased provision of £P.2,500 for measurement of discharge of springs and rivers is included for the purpose of establishing permanent concrete and steel measurement weirs on some of the chief springs throughout the country, particularly in the Beisan, Wadi Fari'a and Huleh areas. The provision of £P.3,000 under item 36, investigation into storm-water run-off and establishment of gauging stations is really a decrease taking into account the provision approved by special warrant No. 283 for £P.4,600 in 1944-45, which increased the provision for that year to £P.5,100. The additional provision of £P.1,000 under item 38 for surveys and investigations for irrigation and drainage schemes is required for additional survey work consequent on enactment of the Defence (Water Distribution) Regulations, 1944. The provision of £P.1,000 under item 40 for research into the duty of irrigation water supercedes the provision formerly made under the item—institution of stations in the Huleh for research into duty of irrigation water. It is now intended to undertake measurement of water throughout Palestine instead of in the Huleh area only.

106. The provision of £P.4,000 for plant and tools under item 34 is required for the establishment of the construction section. It provides for the purchase of a lorry, concrete mixers, portable pumps, tents and smaller plant for construction works.

107. The provision in these estimates is for essential preliminaries to major schemes in preparation; on which separate memoranda are being drafted.

HEAD XXII — LEGAL DEPARTMENT.

<i>Approved Estimates, 1944-45</i>	£P. 20,398
<i>(Excluding Town Planning)</i>	
<i>Draft Estimates, 1945-46</i>	£P. 23,028
<i>Increase</i>	£P. 2,630

108. The post of Legal Assistant, item 1(5), was approved by Secretary of State's telegram No. 417 of the 3rd April, 1944. Part (£P.100) of the increase under item 1(13) represents expatriation allowance payable to the holder of this post. Three posts of Assistant Government Advocate are provided under item 1(7) on a temporary basis. The increase is set off by savings under item 1(3) due to vacancies in establishment. The provision for one post was made by special warrant No. 387 in 1944-45. Under item 1(8) provision is made for a clerical officer appointed in 1944-45 as supervisor of the Office of the Attorney General. The establishment of Officers of the General Clerical Service has been increased by one post in grade £P.200-300 to provide for an assistant to the Secretary of the Law Classes. The clerical work in connection with the Law Classes has increased very considerably and is more than the Secretary can perform without qualified assistance.

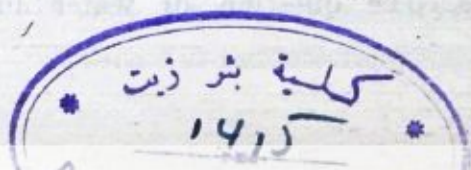
The provision for two telephone operators under item 1(11) represents a transfer and grading of posts previously shown as messengers in respect of which provision of £P.234 has been deleted. The increases for expatriation and housing allowances, apart from provision of £P.200 in respect of the appointments under items 1(5) and 1(8), were approved by Secretary of State's telegrams Nos. 1408 of the 31st October, 1944, and 487 of the 21st April, 1944, respectively. The increased provision for other charges is in respect of rise in the cost of materials; and under-estimation in 1944-45.

HEAD XXIII — MIGRATION.

<i>Approved Estimates, 1944-45</i>	£P. 29,511
<i>Draft Estimates, 1945-46</i>	£P. 31,599
<i>Increase</i>	£P. 2,088

109. The changes in the establishment under items 1(4), 1(5) and 1(6) are consequent on the new post of temporary supernumerary Assistant Commissioner of Migration against suppression of one post of Inspector approved by Secretary of State's telegram No. 126 saving of the 28th February, 1945.

Provision has been made under item 1(7) for the post of chief clerk and establishment officer in the grade £P.300-500 and for eight posts of officers of the general clerical service, item 1(8) to provide for reorganization of the department to enable it to carry out its duties with the maximum efficiency. The volume of work in the department has increased appreciably during the last year; and continues to increase, especially in the passport section, considered by the Commissioner to be due to improvement in economic conditions arising from war conditions, increase in the population and 'improved habits' (the fellah finds it easier now to apply for a passport and visa rather than avoid frontier controls). The clerical establishment now provided is:—



(a) 1 chief clerk and establishment officer, grade £P.300-500;

(b) Clerks in Grades	M	N	O and Provident Fund salary scale £P.60-192	Typists	Total
Headquarters	2	4	11	1	18
Passport and Nationality Branch	1	5	15	3	24
Tel Aviv Immigration Office	1	3	7	2	13
Haifa Immigration Office	1	3	7	1	12
Jerusalem Immigration Office	1	3	7	1	12
Jaffa Immigration Office	—	1	3	1	5
Total	6	19	50	9	84

This reorganization increases the number of posts by five. The net increase in the provision for this establishment as compared with the provision in the 1944-45 estimates is £P.663 only.

110. Increases totalling £P.705 are necessary under other charges due to increased travelling allowances (£P.150) and increased cost of materials and services provided by the Department of Posts and Telegraphs.

HEAD XXIV — MISCELLANEOUS.

Approved Estimates, 1944-45	£P. 264,082
Draft Estimates, 1945-46	£P. 303,399
Increase	£P. 39,317

111. The increase of £P.39,317 under this head is made up as follows:—

	Approved Estimates, 1944-45	Draft Estimates, 1945-46	Increase
<i>Ordinary Expenditure:</i>	£P.	£P.	£P.
<i>Increases</i>			
Item 2. Commission to stamp vendors	2,500	5,000	2,500
Item 4. Compensation under the Workmen's Compensation Ordinance	8,000	5,000	2,000
Item 13. Payment in lieu of tithes, formerly assigned to private waqfs	4,608	13,758	9,150
Item 14. Trans-Jordan share—contributions from currency board	20,000	32,500	12,500
Item 15. Refunds of revenue collected in previous years	500	5,000	4,500
Item 18. Awqaf Finance Commission	—	1,000	1,000
Item 19. Tuition expenses and language examinations	2,000	2,500	500
Item 22. Subscription to Reuter's Rugby World News Service	—	1,000	1,000
Total increases ordinary expenditure			33,150
<i>Special Expenditure:</i>			
Item 23. Palestine Government Agent Cairo	5,500	7,000	1,500
Item 24. Palestine Government Agent Beirut	—	5,000	5,000
Item 25. Interest on deposits, Custodian of Enemy Property	35,000	38,000	3,000
Item 26. Interest—Joint Colonial Fund	50,000	80,000	30,000
Item 29. Compensation—Collective Punishments Ordinance	500	2,500	2,000
Item 31. Citrus Control Board	7,000	12,000	5,000
Item 32. Insurance of officers' effects	—	1,000	1,000
Item 33. Outfit Allowances	—	1,000	1,000
Total increases Special Expenditure			48,500
Total increases			81,650



	Approved Estimates, 1944/45	Draft Estimates, 1945/46	Decrease
<i>Decreases: Ordinary Expenditure:</i>	£P.	£P.	£P.
Item 5. Cost of Remittances	1,000	500	500
Item 6. Crown Agents Expenses	24,000	20,000	4,000
Provident Fund	15,000	—	15,000
Total Decreases Ordinary Expenditure			19,500
<i>Special Expenditure:</i>			
Item 30. Damage by fire, Benyamina Station	8,808	8,000	308
Interest, War Risks Insurance fund	18,000	—	18,000
Investigations of local building materials	900	—	900
Compensation—Anti-plague measures	3,680	—	3,680
Total Decreases Special Expenditure			22,888
Total Decreases:			42,388
Net increase			39,817

112. The increase under item 2, commission to stamp vendors is required owing to under-estimation in 1944-45 when the provision was increased to £P.5,000 by special warrants Nos. 239 and 366. Under item 4, Compensation under the Workmen's Compensation Act, an increase of £P.2,000 is provided for the same reason. Supplementary provision of this amount was made by special warrant No. 94 in 1944-45.

113. The increase of £P.9,150 under item 13, Payment in lieu of tithes formerly assigned to private waqfs, represents payment to the mutawallis of the private waqfs of Abdur Rahman Sodun and Fatma Khatun of the increase under the agreement approved by the Secretary of State in 1935. The agreement provides that, starting from the 1st April, 1935, and thereafter, every seven years, the mutawalli shall be entitled to require a review of the rate of the annual payment mentioned in the agreement, in respect of subsequent annual payments, upon it being established by the mutawalli that the average annual value of the taxable lands, to which the agreement applies, has substantially increased in the interval; and also that the Government shall be entitled to require a review upon it being established by Government that the average annual value of the produce of the lands has substantially diminished. The amount now provided represents the payment in respect of the four years from 1st April, 1942, up to the 31st March, 1946, to the Mutawallis of the two waqfs mentioned above, of the increased amounts established under the agreements. The increase in the amount payable arises from the abnormal conditions which have prevailed as regards the value of agricultural produce during the war.

114. The increase in the share of the Trans-Jordan Government in the Palestine Currency Board's Contribution to Palestine Revenues is due to the increase in the Board's contribution. The payment is based on the proportion which the estimated circulation of Palestine Currency in Trans-Jordan bears to the total circulation of Palestine currency in the previous full year of account (1944-45). The Trans-Jordan Government receives this fraction of the contribution received from the Currency Board by the Palestine Government.

115. An increase of £P.4,500 has been provided for refunds of revenue in respect of previous years in view of the considerable underestimation under this item in 1944-45.

116. The provision for the Awqaf Finance Commission under item 18 has been transferred from head XVII, Judicial as the vote is not controlled by the Chief Registrar of the Supreme Court.

117. Under item 19 an increase of £P.250 has been provided for anticipated increased payments to successful candidates for the Government language examinations: and a sum of £P.250 has been inserted under this item for courses of instruction for candidates for posts of translators in Government. The question of improving the standard of translators in Government Departments has been under active consideration during this year and the provision now made is for one important factor in attaining the standard desired.

118. Part of the provision under item 22 constitutes a transfer of £P.450 from Head XXXI Secretariat for the payment to Reuters for the daily bulletins supplied to Government departments; the remainder being a contra item to the credit under Posts and Telegraphs revenue for reception charges normally payable by Reuters. In view of the fact, however, that payment of these charges would necessitate increase of Reuters press rates, possibly resulting in a number



of newspapers ceasing their contributions or seeking (a) subsidy from the Public Information Officer or (b) in Reuter cutting down their wordage, it has been decided that Government shall bear the charges, but that post office revenue shall not be prejudiced by the decision.

119. The provision for the Office of the Palestine Government Agent in Cairo (item 23) has been increased by £P.1,500 to provide for an increase in clerical staff to replace casualties on account of leave and sickness; and to meet increase in the cost of all materials, maintenance of the motor car of the Agent, and increased cost of postal and telegraphic service.

120. The provision (£P.5,000) under item 24 for the Palestine Government Agent at Beirut is made up as follows:—

	£P.	£P.
<i>Personal Emoluments:</i>		
1 Agent at £P.1,000 per annum	1,000	
1 Assistant Agent	647	
1 Secretary	484	
1 clerk	171	
2 messengers and watchmen	300	
expatriation allowance to Agent	150	
entertainment allowance to Agent	200	2,952
<i>Other Charges:</i>		
Transport and Travelling	750	
Telegrams, Telephones and postage	500	
Incidental expenses	250	
Printing and stationery	100	
Office equipment	200	
Rent	150	1,950
		4,902
	say £P. 5,000	

The office was established in 1944-45 as approved by the Secretary of State's telegram No. 595 of the 12th May, 1944.

121. The increase in provision for interest under items 25 and 26 is based on interest at prevailing rates on the average balance which it is anticipated will be outstanding on the deposit account of the Custodian of Enemy Property; and on the Joint Colonial Account during the year. The estimate in the case of the Joint Colonial Fund is made on the supposition that investments of this Government will not be disposed of during the year 1945-46.

An increase of £P.2,000 has been provided under item 29 to meet statutory awards by District Commissioners.

122. The provision for the deficit on the working of the citrus control board (item 31) was under-estimated in 1944-45 by £P.4,298; vide Secretary of State's telegram No. 117 saving of 24th February, 1945. The provision for 1945-46 has, therefore, been increased by £P.5,000.

123. Provision of £P.1,000 has been made under item 32 for insurance of officers' effects against Marine risks under the proposals approved by Secretary of State's telegram No. 402 saving of the 20th September, 1944.

124. The provisions under item 33 for outfit allowances has been inserted in consequence of the proposals in the Secretary of State's circular saving telegram of the 14th September, 1944.

125. Under item 30, Damage by fire, Benyamina station the provision of £P.8,000 represents a revote of the provision of £P.8,303 approved in the estimates for 1944-45 but not expended during the year. The decreases under this head totalling £P.42,333 are set out in paragraph 111 above. The provision for Government bonus payable to beneficiaries under the Provident Fund is now made under Head II, Pensions, and the balance of the war risks insurance fund has been liquidated in the accounts for 1944-45 and consequently no interest will accrue. The other decreases represent reduced estimates; and special expenditure in 1944-45 not required in 1945-46.

HEAD XXV — PALESTINE BROADCASTING SERVICE.

<i>Approved Estimates, 1944-45</i>	£P. 49,260
<i>Draft Estimates, 1945-46</i>	£P. 70,137
<i>Increase</i>	£P. 20,877

126. This Service was included under the appropriation for Posts and Telegraphs in 1944/45. The estimates for 1945/46 are framed on the lines of the proposals approved by the Secretary of State's telegram No. 633 confidential of the 12th April, 1945.



The following summary will facilitate consideration of the estimates as now framed:—

		Approved Estimates, 1944-45	Draft Estimates, 1945-46	Increase
	£P.	£P.	£P.	£P.
<i>Personal emoluments</i>				
Provision in 1944-45	84,508			
Less sum retained under Head XXVII	19,906	14,597	18,272	3,675
Other charges				
Provision in 1944-45:	51,775			
Less sum retained under Head XXVII	17,112	34,668	41,303	6,640
		49,260	59,575	10,315
Second transmitter		—	10,562	10,562
		49,260	70,137	20,877
Total				

The engineering and accountancy staff and ancillary charges for engineering and accountancy services are retained under the provision for posts and telegraph services.

The increases under personal emoluments relate to the provision for the Director, Assistant Director (with the allowances for which, as expatriate officers, they are eligible); and to certain minor additions to subordinate clerical staff. Apart from minor increases under other charges on account of increased prices the provision for programmes has been increased by £P.5,850 to enable the director to effect improvement in both the standard of the programmes and the conditions of engagement of artists and lecturers.

The provision for the second broadcasting transmitter is based at existing costs on the establishment provided in the 1943/44 estimates.

127. On the basis of present arrangements (vide correspondence ending with Secretary of State's despatch No. 133 of the 15th March, 1945, enclosing Colonial Office letter No. 75893/2/45 of the 14th March, 1945, to the Director General, Ministry of Information) His Majesty's Government provide a grant towards the expenditure under this head as follows:—

four-tenths of expenditure on present transmitter (£P.59,575)	£P.
	23,830
total expenditure on second transmitter	10,562
	34,392

In addition His Majesty's Government makes a grant of the capital cost and the cost of installing the second transmitter and a share similar to that set out above of the charges which continue to be borne on the votes of the Department of Posts and Telegraphs. In this connection attention is invited to paragraph 20 of the memorandum on revenue.

HEAD XXVI — POLICE.

Approved Estimates, 1944-45 (excluding Prisons)	£P. 2,489,887
Draft Estimates, 1945-46	£P. 4,244,985
Increase	£P. 1,755,598

128. The increase of £P.1,755,598 is made up as follows:—

	Approved Estimates, 1944-45	Draft Estimates, 1945-46	Increase
	£P.	£P.	£P.
<i>Police (excluding Mobile Force)</i>			
Personal Emoluments	1,476,311	1,800,397	324,086
Other Charges	963,826	1,161,460	197,634
Special Expenditure	49,250	128,794	79,544
£P.	2,489,387	3,090,651	601,264
<i>Mobile Force</i>			
Personal Emoluments	—	526,632	526,632
Other Charges	—	420,652	420,652
Special Expenditure	—	207,050	207,050
£P.	—	1,154,334	1,154,334
£P.	2,489,387	4,244,985	1,755,598



The provision for Prisons has been transferred to a separate Head (XXVIII); as approved by Secretary of State's telegram No. 1586 of the 2nd December 1944.

No grant-in-aid in respect of the estimated expenditure on the Police Mobile Force has been included under Revenue in view of the discussions between Colonial Office officials and the Acting Financial Secretary in London during the month of May. It must be emphasised that the estimates summarised above exclude expenditure on wartime compensatory allowances amounting to some £P.1,350,000 and included under Head XXXVIII, War Services, item 12.

129. The main items of which the increase is composed are summarised below:—

	£P.
(i) Improvement of conditions of service (approved by Secretary of State's Telegram No. 1544 of 24th November, 1944)	213,000
(ii) Appointments of two additional Superintendents of Police (Item 1(4) (approved by Secretary of State's Telegram No. 55 of 10th April, 1944)	1,700
(iii) Increase in supervisory establishment of motor transport section (approved by Secretary of State's Telegram No. 246 of 8th February, 1945)	3,100
(iv) Increase in establishment of C.I.D. branch (vide para. 3 of High Commissioner's Telegram No. 1591 secret of 30th November, 1945)	3,000
(v) Increase of 520 in establishment of British Police (approved by Secretary of State's Secret Telegram No. 332 of the 22nd February 1945)	165,000
(vi) Maintenance of Jewish Detainees in Sudan	41,000
(vii) Police Mobile Force (including improvement of conditions of service)	1,154,000
(viii) Other increases and decreases (net)	174,798
	<hr/>
	£P. 1,756,598

130. The items affected by the improved conditions of service as approved by the Secretary of State are as follows:—

	Increase
	£P.
Item 1(16) British Inspectors	1,224
Item 1(39) Palestinian Inspectors	860
Item 1(40) Palestinian Regular Sergeants	2,736
Item 1(42) Palestinian Regular Corporals	4,844
Item 1(45) Palestinian Regular Constables	45,442
Item 1(50) Palestinian Proficiency Pay	5,925
Item 1(51) Palestinian Housing Allowances	30,000
Item 1(52) Palestinian Water, fuel and light allowances	5,600
Item 1(63) British First Sergeants	5,572
Item 1(64) British Second Sergeants	7,512
Item 1(65) British Constables	97,457
Item 1(67) British Proficiency Pay	7,416
	<hr/>
	214,588
<i>Less decreases</i>	£P.
Item 1(29) Cost of Living Allowances	1,224
Item 1(47) Personal Allowances	406
	<hr/>
	1,630
	<hr/>
Net increase	212,958
	<hr/>
	say £P. 218,000



131. The following increases are due to the increase in the supervisory establishment of the motor transport section approved by the Secretary of State:—

	£P.
Item 1 (9) 1 Deputy Superintendent	600
Item 1(14) 1 Assistant Superintendent	960
Item 1(16) 2 British Inspectors	600
Item 1(20) 1 Clerical Officer	300
Item 1(25) Expatriation Allowances	550
Item 1(26) Housing Allowances	195
Item 1(27) Uniform Allowances	80
	<hr/> 2,685
Other Charges:	
Item 2 Transport and Travelling	400
	<hr/> 3,085
say £P.	<hr/> 3,100

132. Following consideration of the increase in establishment of the Criminal Investigation Department referred to in paragraph 3 of High Commissioner's telegram No. 1591 dated the 30th November, 1944 in reply to Secretary of State's telegram No. 1552, the following posts have been found necessary to deal with additional commitments:—

	£P.
Item 1(14) 2 Assistant Superintendents	720
Item 1(16) 2 British Inspectors	600
Item 1(39) 3 Palestinian Inspectors	540
Item 1(25) Expatriation allowances	400
Item 1(26) Housing allowances	180
Item 1(27) Uniform allowances	86
	<hr/> 2,426
Item 2 Transport and Travelling	460
	<hr/> 2,886
say £P.	<hr/> 3,000

The activities of the political branch of the department have increased to such an extent that officers have no time to follow up political reports. Two British Inspectors and three Palestinian Inspectors are required for officers trained in political affairs on the headquarters staff for visiting districts. One post of Assistant Superintendent is required to relieve the H.Q. Superintendent of administrative duties to enable him to attend to major matters; and to assist the Assistant Inspector General in control of the branch. At present an Assistant Superintendent from the frontier control is performing the duties for which the new post is required, but this officer is required for his substantive duties. The second post of Assistant Superintendent is required for an officer to maintain relations with the press through the Public Information Officer on police matters of public interest; to prepare frank and detailed statements of facts concerning incidents affecting the police and public, to which prominence is given in the press for subversive or other reasons; censorship and other duties, including the preparation of morning and evening bulletins for issue to the press, through the Public Information Officer.

133. The following provision is required for the increase of 520 other ranks in the establishment of British Police approved by Secretary of State's telegram No. 332 secret of the 22nd February, 1945:

	£P.
Item 1(63) 10 First Sergeants	2,040
Item 1(64) 16 Second Sergeants	2,880
Item 1(65) 494 Constables	68,064
Item 1(66) Separation Allowances	12,840
Item 1(67) Proficiency Pay	1,276
Item 1(68) Plain Clothes Allowances	1,980
Item 1(75) 60 Cooks, Kitchen and Mess boys	3,060
£P.	<hr/> 92,140



Other Charges:

Item 2 Transport and Travelling	£P. 8,120
Item 6 Lighting, Heating and Cooking	4,160
Item 7 Water and Conservancy	1,560
Item 12 Passages	10,400
Item 13 Rations and Ration allowances	28,470
Item 14 Recruiting expenses	2,600
Item 18 Clothing necessities and accoutrements	17,563
Item 19 Miscellaneous stores	1,040
Item 20 Furniture and equipment	2,080
Item 40 Casual Labour	1,260

£P. 72,253

Total 164,393

say £P. 165,000

133a. The provision of £P.41,000 under item 56 is required for the maintenance of the detainees deported to the Sudan. The estimate is based on the charges levied by the Military Authorities.

134. The following summary shows the provision approved in 1944-45 for the Police Mobile Force by the Secretary of State and the provision in 1945-46:—

	<i>Approved Estimates 1944-45 provided by Special Warrant</i>	<i>Draft Estimates, 1945-46</i>	<i>Increase</i>	<i>Decrease</i>
	£P.	£P.	£P.	£P.
Personal emoluments	434,174	526,632	92,458	—
Other Charges	398,212	420,652	22,440	—
Special expenditure	450,730	207,050	—	243,680
	1,283,116	1,154,334	114,898	243,680

The increase under personal emoluments is due to improvement of terms of service approved by the Secretary of State's telegram No. 1544 quoted above, which accounts for £P.43,580; increase of rates of separation and childrens' allowances approved by Secretary of State's telegram No. 1187 of the 16th September, 1944 (increase of £P.6,208), increase of £P.2,350 in provision for language allowances and an increase of £P.40,000 in the provision for compensatory (high cost of living) allowances. The provision for other charges shows an increase of £P.22,440. Under water and conservancy an increase of £P.2,500 has been provided owing to the high cost of water in certain camps where the water supply is supplied by municipalities and water supply companies. In addition the conservancy system is the expensive bucket system in areas where no flush system exists. There is an increase of £P.57,000 for rations and ration allowances due to the necessity of making provision for the full establishment at present contract rates. An increase of £P.2,000 has been made under the provision for signal and wireless equipment based on the fully equipped W.T. section which will be serviced with accumulators and batteries, spare component parts and valves. The provision for maintenance of mechanical transport has been increased by £P.64,100 to £P.99,100 of which the main item of expenditure is for benzine, the estimated expenditure for which alone is £P.65,500. The fifty armoured cars consume a great quantity of benzine and in addition, the fleet of the police mobile force carries out frequent and long distance patrols. Furthermore provision had to be made for tyres and tubes (£P.12,500) not provided previously; and for spare parts (£P.8,500). The balance of the provision is required for oils, accessories and civilian labour. Provision for £P.7,000 is required for the maintenance of camps. Separate provision was not required in the first year of establishment of the force when it was met from votes for initial expenditure.

135. The votes for special expenditure of the mobile force include £P.177,230 for revotes of expenditure approved in 1944-45. In addition a sum of £P.29,820 is required for further initial expenditure. For the purchase of disinfectors a sum of £P.2,870 has been provided for installation in Police Mobile Force stations at Jenin, Ramallah, Sarona, Kfar Vitkin and Shefa Amr. A sum of £P.4,000 has been provided for the purchase and installation of twenty refrigerators at £P.200 each. Four have been supplied and the remainder are necessary to provide one for each officers' mess, non-commissioned officers and constables mess in eight companies, i.e. 24 in all. A sum of £P.2,000 has been provided for the Headquarters second line workshops to be established at Jenin to effect heavy repairs for all P.M.F. Companies, except complete overhauls, heavy accident damages etc., which will be carried out at the Motor Transport Depot at Haifa. A sum of £P.3,500



has been provided for the establishment of company headquarter garages on the analogy of existing regular force district garages. They will effect first line (light) repairs. The existing district garages are unable to cope with such additional work. The provision under item 101 for equipment for medical services is set off by an equivalent item under Revenue Head III.

136. Turning now to the other increases under general police services referred to in paragraph 129 above, the main item is an increase in the establishments of the regular Palestinian Police. The items affected are the following:—

	£P.
Item 1(39) 2 Palestinian Inspectors	480
Item 1(40) 3 Palestinian Regular Sergeants	482
Item 1(45) 16 Palestinian Regular Constables	1,920
Item 1(45) 120 Palestinian Regular Constables	8,640
Item 1(50) Palestinian Proficiency Pay	540
Item 1(54) Palestinian Plain Clothes Allowances	378
	<hr/> 12,890
<i>Other Charges:</i>	
Item 2 Transport and Travelling	705
Item 6 Lighting, Heating and Cooking	282
Item 7 Water and Conservancy	282
Item 18 Clothing, Necessaries and Accoutrements	4,776
Item 19 Miscellaneous Stores	282
Item 20 Furniture and Equipment	212
	<hr/> 6,539
	<hr/> 18,929

The additional posts of Inspector are required for Tarshiha where the police post is being turned into a police station; and for Qalqiliyah police station which was reopened in 1940 and where, owing to the increasing importance of the area, which is situated on the boundary of an Arab-Jewish area, the appointment of an additional inspector is essential. The remaining posts of other ranks are required for Tel Aviv, Nathanya, Haifa and Jerusalem for C.I.D. (political section) and the maintenance section of the W.T. branch. In Tel Aviv the growth of the town and increase of population necessitate increase of patrols and beats. In Nathanya the present small establishment is insufficient to cover in full the beats and patrols required owing to the industrial development of the town. In both Haifa and Jerusalem urbanization of suburbs formerly of rural character, is proceeding apace, necessitating increase in station establishments. As already explained above, increase in the political section of C.I.D. is necessary and this increase includes increase in the establishment of local other ranks. The increase required in the W.T. branch is necessitated by the increase of mobile stations, for which additional maintenance services are required.

137. Increases are provided for additional plain clothes allowances under item 1(54) (£P.378) and item 1(68), (£P.1,880) for allowances to two British Inspectors and 52 British other ranks and to one Palestinian sergeant and 40 Palestinian other ranks (against withdrawal of these allowances from seven Palestinian Inspectors). The increases are essential to bring the plain clothes establishment into line with the revised establishment of C.I.D. and District "I" Branches where the nature of duties makes the wearing of plain clothes essential. At present a number of personnel on plain clothes duty are not in receipt of the allowance which causes undue hardship and dissatisfaction. It is also desired to detail for plain clothes duty, one British Constable on the establishment of Police stations in urban areas. This constable will work under the order of the station officer and will have no direct connection with District "I" Branch. Under existing arrangements if a plain clothes man is required by a Police Station, application must be made to the District "I" Branch. This is most unsatisfactory and often leads to delay in the follow-up of important information. Provision for 20 allowances is required for this purpose.

138. Under item 1(21) provision is made for the following additional establishment of officers of the general clerical service:—

Grade £P.300-500	1
Grade £P.300-360	5
Grade £P.200-300	13 minus 6 upgraded
Grade £P. 60-192	13 minus 13 upgraded

resulting in a net increase of seven posts. The post in grade £P.300-500 is required for the chief clerk, C.I.D. The posts in grade £P.300-360 are required for the clerk in charge of records, the clerks in charge of two stores groups (Nos. 1 and 3) one officer in charge of the Local Pay Section, and one highly qualified Hebrew translator for the C.I.D. In the latter case the highest qualifications of reliability, efficiency and speed are essential. The posts under grade £P.200-300 are for an engineering storeman and for the upgrading of grade O posts, which is long overdue, and has been awaiting the result of a systematic enquiry being undertaken by the Director of Education. The proposals are being examined separately.



139. Under item 1(23) provision is made for four additional posts of clerical assistants for the accounts branch at Headquarters which are necessary to cope with the increasing routine work, arising out of the grant of high cost of living allowances, taxation and other factors which have increased the work, particularly seasonal work, e.g. at the quarterly change of the cost of living index on which the cost of living allowances are based.

140. Under item 1(74) the salaries of teachers have now been placed in the grade £P.60-192 and provision is made at incremental steps appropriate to the holders' qualifications and experience, as recommended by the Director of Education.

141. Under items 1(58) and 1(72) increases of £P.568 and £P.1,832 respectively have been made for increase in the trade pay of mechanical personnel and artisans. At present all personnel of the motor section, British and Palestinian, whether drivers, garage-foremen or mechanics are paid at the rate of £P.18 per annum. In order to improve running maintenance, it is essential that trained personnel shall be available at all Police posts to effect essential repairs which while not sufficiently heavy to justify the journey to the Motor Transport Depot at Haifa must be carried out at once. It is proposed, therefore, to train British Police personnel now at police garages throughout the country, by means of theoretical and practical courses at the M.T. Depot, Haifa. Such personnel will be carefully selected for the grade which they are to occupy; and when passed out as mechanics or driver-mechanics, will actually undertake those duties. It is recognised that artisans, i.e. fitters, turners, etc, should receive monetary recognition of their trade and that they should, in addition, be graded according to their experience and skill. This arrangement is in force throughout the War Departments, the R.A.F. and the Royal Navy and is very successful. The scheme now proposed is a modified version, adapted to suit the present requirements of the large and expanding police motor transport fleet. The following rates of pay have been provided for in the estimates:—

30 mechanics, class I	at £P.3	per mensem
35 mechanics, class II	at £P.2.500	per mensem
40 driver mechanics	at £P.2	per mensem.

Furthermore the approved establishment of posts attracting Trade Pay in the estimates for 1944-45 was 514 of whom there are 299 drivers and 15 armourers in the British Section and 196 drivers and 4 armourers in the Palestinian Section. In view of the revised security dispositions certain Force vehicles are in use by day and night, which necessitates the employment of two drivers for each of the vehicles. The drivers are paid from existing establishments but an increase in trade pay is necessary for 35 British and 31 Palestinian drivers to meet this commitment and to provide a small margin for relief drivers.

142. Provision has been made under item 1(31) for grading the post of photographer in the grade £P.200-300. This officer is at present on a consolidated salary of £P.200 per annum. He has been responsible for the training of the force photographers since 1923 and is responsible for the Photographic section of the C.I.D. He is an expert in all branches of photography and there is justification for his post to be graded as are posts of other specialists. Under item 1(32) provision is made for grading of the post of Assistant Armourer in the technical grade (£P.112-152) which is appropriate to the posts of skilled artisans of the qualifications required. The salary for this post was formerly met from the labour vote.

143. Other increases under this head, apart from increases for normal increments, provision for a full year for services provided in 1944-45 for part of the year only, increases of expatriation allowances approved by Secretary of State's telegram No. 1408 of the 31st October, 1944 and of housing allowances approved by Secretary of State's telegram No. 487 of the 21st April 1944 are set out below:—

<i>Other Charges:</i>		£P.
ITEM 1(69).	Language allowances	4,800
ITEM 2.	Transport and Travelling	6,000
ITEM 3.	Railway Fares and Freight	5,500
ITEM 4.	Telephones	10,000
ITEM 6.	Lighting, Heating and cooking	3,000
ITEM 8.	Maintenance of Water and Electric light plant	2,000
ITEM 13.	Rations and Ration Allowances	10,000
ITEM 14.	Recruiting Expenses	4,000
ITEM 15.	Leave Allowances to British Police	2,000
ITEM 17.	Forage and Forage Allowances	7,000
ITEM 18.	Clothing, necessities and accoutrements	38,608
ITEM 19.	Miscellaneous stores	8,500
ITEM 20.	Furniture and equipment	21,418
ITEM 25.	Saddlery and Stable requisites	2,000
ITEM 27.	Upkeep of Plant	1,900
ITEM 33.	Medical treatment	1,800
ITEM 35.	Gratuities	8,100
ITEM 42.	Village ghaffirs	4,500
		<hr/>
		£P. 135,626



Under item 1(69) an increase of £P.4,800 is provided for language allowances to British police. The amount of £P.4,200 in the 1944-45 estimates provided only for a limited number of British Police who, it was thought, would qualify for this allowance. The amount of £P.9,000 provided in 1945-46 has been based on the assumption that half the establishment will qualify for the allowance for one language only.

The increase of £P.10,000 under the provision for telephones is required to cover higher telephone rentals and trunk call flat rates. The increased provision for lighting, heating and cooking is required for replacement and renewals and heavier demands for the full British Police establishment. The increase of £P.2,000 in the provision for the maintenance of water and electric light plant is based on the estimate of the Director of Public Works. The increase of £P.10,000 in the provision for rations and ration allowances is mainly due to the fact that it is anticipated that in 1945-46 the establishment of British Police will be up to full strength; and additional funds are required to cover the increase of supplementary percentages from 5% and 10% to 10% and 20%, based on the army scales approved for the M.E.F. in respect of messes of 50 and 100. The increase of £P.4,000 for recruiting expenses is due to under estimation in 1944-45. The same applies to the increase in the vote for leave allowances to British Police. An increase of £P.7,000 has been provided for Forage and Forage Allowances owing to higher controlled prices of barley.

An increase of £P.8,608 has been made in the provision for clothing, necessities and accoutrements. During the last two or three years considerable difficulty has been experienced in obtaining supplies and the force has been maintained by utilizing the emergency reserve of stores which was accumulated prior to the cessation of supplies from the Crown Agents. This reserve is now practically exhausted and such stores as it has been possible to obtain are mainly of non-standard pattern and inferior quality. It is anticipated that, during the current year, the supply position will be considerably eased and the Crown Agents will again become the source of supply for the Force. The amount provided is, therefore, intended to cover the actual requirements for the year 1945-46 which will entail replacements on an abnormal scale in view of the inferior quality of the articles now in use; and also to enable the Inspector General to begin again to assemble the essential emergency reserve stock. The increase of £P.3,500 under item 19 for miscellaneous stores is required owing to under-estimation by this amount in 1944-45. The increase of £P.21,418 in the provision for furniture and equipment is required for the same reason as the increase for clothing, necessities and accoutrements. Furthermore a considerable percentage of the stores provided under this item consist of articles of furniture which are obtained from local sources and of which the cost has increased fourfold. To quote an instance, a set of furniture for entitled British married personnel which cost £P.24 four years ago now costs nearly £P.100. Moreover it is anticipated that a large number of wives of British personnel will arrive from the United Kingdom during the current year. The increase of £P.2,300 for saddlery and stable requisites is due to the necessity to replace more than 50% of the camel saddlery now in use by the Force. Moreover, since the outbreak of the war the requirements of the Force of saddles for mounted personnel and stable requisites have been supplied from army sources. The greater part of this saddlery was part-worn when received and must therefore be replaced much sooner than new articles would have been. It has been impossible to obtain camel saddlery from any source whatsoever and it is now hoped to obtain such saddlery from the Crown Agents.

The increase of £P.1,900 shown under the provision for upkeep of plant is required for the needs of the expanded Force; and for the maintenance of sirens which are now used for purposes of security in the main urban areas in cases of terrorism. An increase of £P.1,300 has been provided for medical treatment of the Force as the provision in the approved estimates for 1944-45 was under-estimated by this amount. This under-estimate was mainly due to unforeseen demands for U.K. specialists' fees and local dental treatment.

The vote for gratuities has been increased by £P.8,100, the amount under-estimated in 1944-45. An increase of £P.4,500 was approved in 1944-45 for village ghaffirs whose appointment are ordered by District Commissioners according to security requirements in villages and an equivalent increase has been provided in the estimates for 1945-46.

144. Apart from revotes amounting to £P.17,844 the provision for Special Expenditure under the General Police Vote amounts to £P.69,950 as follows:—

	£P.
ITEM 49. Replacement of Motor Transport Vehicles	59,700
ITEM 50. Wireless Telegraph sets and equipment	1,750
ITEM 51. Office Equipment	900
ITEM 52. Steel Shelving—Headquarters Stores	1,200
ITEM 53. Weighing Machines	200
ITEM 54. Purchase and Instillation of Refrigerators	1,200
ITEM 55. Conversion of Burners	5,000
	<hr/>
	£P. 69,950



One-half of the Force fleet of motor vehicles requires replacement; many of the vehicles having long passed the stage of normal and economical repair. It is intended to obtain the following cars in the replacement programme for 1945-46:—

	£P.
6 Chevrolet Master Saloons @ £P.700 each	4,200
15 Austin Utilities 10 H.P. @ £P.400 each	6,000
20 Dodge 3-ton T110L5 trucks @ £P.750 each	15,000
25 Light Armoured Scout Cars (white) @ £P.800 each	20,000
15 G.M.C. Recce Cars (Otter) @ £P.800 each	12,000
5 Dodge 15 cwt. Water Cisterns @ £P.500 each	2,500
Total	£P. 59,700

The 6 saloons will replace 1938-39 models in service. The 15 Austins will replace the balance of 1939 Ford 10's in service. The 20 Dodge Trucks will replace 50% of 1937-39 trucks in service. The 25 Light Armoured cars will replace 50% of the armoured pick-ups and armoured trucks of 1936-37 in service. The 15 armoured cars (Recce) will replace 50% of the heavy armoured cars of 1936 in service. The 5 Dodge water tanks will replace 5 locally adapted types of 1936.

Provision of £P.1,750 has been inserted under item 50 to equip seven police posts with proper T.V. 5 transceive equipment, including mast gears and accumulators instead of temporary arrangements made when the posts were first established. The provision of £P.900 under item 51 has been inserted to provide for the purchase of four additional adding machines and one typewriter for the accounts branch which now employs fifty personnel on clerical duties. It is more-over intended to replace the present system of bulky and expensive pay registers by the up-to-date and more economical Roneo Dex Card System. It is considered that for this purpose 25 Index cabinets will be required. Expansion of stores arrangements in the Quartermaster's branch necessitates the provision of extra steel shelving to subdivide a stores group (No. 3) into two separate sections. A sum of £P.1,200 has been provided under item 52 for the purpose. Under item 53 a sum of £P.200 has been provided to purchase four weighing machines for weighing stores and four for weighing rations. The provision of £P.1,200 under item 54 is for the purchase and installation of six refrigerators required as 'stand by' units in replacement of unserviceable refrigerators or any which may require extensive repairs. The provision of £P.5,000 was made by special warrant in 1944-45 for the conversion of wood and coal burning apparatus to oil burning, as a measure of economy in shipping and for the conservation of timber and coal. The provision was unspent in 1944-45 and has been revoted.

145. Reduction of establishment of temporary additional police has resulted in the following reduction of expenditure:

	£P.
ITEM 1(41). 25 Temporary Additional Sergeants	3,000
ITEM 1(43). 137 Temporary Additional Corporals	13,152
ITEM 1(46). 439 Temporary Additional Constables	31,628
<i>Other Charges:</i>	
ITEM 18. Clothing, necessities and accoutrements	9,737
ITEM 20. Furniture and Equipment	987
ITEM 40. Casual Labour	108
	<hr/>
	£P. 58,612

These reductions result from the abolition of the coast watch and the reduction of other establishments. The gross reduction on this account comprises 25 temporary additional sergeants, 137 temporary additional corporals and 439 temporary additional constables. Owing, however, to the additional approved establishment for static posts and for the Beersheba patrol and other temporary requirements the net reduction in establishment of temporary police reflected above is 25 sergeants, 137 corporals and 439 constables. The possibility of further reducing these establishments, as opportunity offers, is kept continuously in view.

HEAD XXVII — POSTS AND TELEGRAPHS.

<i>Approved Estimates, 1944-45</i>	£P.	684,119
(excluding broadcasting, (programme and direction) (See Head XXV).		
<i>Draft Estimates, 1945-46</i>	£P.	804,609
<i>Increase</i>	£P.	120,490



146. The provision under this head is made up as follows:—

	Approved Estimates, 1944-45	Draft Estimates, 1945-46	Increase	Decrease
	£P.	£P.	£P.	£P.
<i>Posts and telegraphs</i>				
Personal Emoluments	433,916	515,846	81,930	—
Other Charges	202,885	217,780	14,845	—
Special Expenditure	10,300	18,810	8,510	—
	647,101	752,386	105,285	—
<i>Broadcasting (accounts and engineering)</i>				
Personal emoluments	19,906	20,887	981	—
Other Charges	17,112	14,567	—	2,545
Special Expenditure	—	5,250	5,250	—
	37,018	40,704	6,231	2,545
<i>Second Broadcast Transmitter (accounts and engineering)</i>				
Personal Emoluments	—	5,398	5,398	—
Other Charges	—	5,121	5,121	—
Special Expenditure	—	1,000	1,000	—
Total	684,119	804,609	120,490	—

147. Provision for the Palestine Broadcasting Service has been made under a separate head (Head XXV). It has been decided, however that it will be more convenient to maintain provision for the accounting and engineering work of this service under the control of the Postmaster General at present.

148. The expenditure summarized above includes the following amounts, recoverable from the votes for the Ministry of Information:

Four-tenths of the expenditure on the present transmitter, i.e. of £P.40,704	=	£P. 16,283
The total expenditure on the second transmitter	=	11,519
		<hr/> 27,802

Attention is invited to paragraph 127 above with reference to Broadcasting.

149. Provision is made in the estimates for the following increases in establishment:—

<i>Administration:</i>	£P.
ITEM 1 (6). Personnel Officer £P.300-600	500
ITEM 1 (8). Deputy Chief Accountant £P.600-800	600
ITEM 1(16). 3 Postal Clerks, Telegraphists and Telephonists	
£P.300-360	900
ITEM 1(17). 20 Postal Clerks, Telegraphists and Telephonists	
£P.200-300	4,000
ITEM 1(18). 125 Postal Clerks, Telegraphists and Telephonists	
£P. 60-192	7,500
ITEM 1(19). 121 Postal Clerks, Telegraphists and Telephonists	
£P. 60-152	7,260
ITEM 1(21). 3 Inspectors of Postmen £P.152-192	608
ITEM 1(23). 40 Postmen £P.60-112	2,400
ITEM 1(24). 20 Messengers £P.42-48	840
ITEM 1(25). 40 Watchmen and Porters	2,400
	<hr/> £P. 27,008

Engineering :

ITEM 1(32). 2 Assistant Engineers £P.300-600	1,000
ITEM 1(33). Inspector £P.300-500	300
ITEM 1(34). 4 Assistant Inspectors 300-360	1,200
ITEM 1(36). 3 Foremen £P.200-300	600
ITEM 1(37). 42 Skilled Workmen	2,520
ITEM 1(41). 2 Motor Drivers	360
ITEM 1(42). 1 Scholar in Training	395

 £P. 6,875

 33,883

 5,000

Less reduction item 7, Labour

 £P. 28,883

150. Advance approval for a number of these additional posts was given in the Secretary of State's telegram No. 766 secret of the 10th May, 1945, but for facility of reference the necessity for these posts is summarised below :—

The personnel officer is required to devote his whole time to staff work. At present other and more senior officers have to devote time to staff matters which should be available for more important administrative and technical work. As regards the additional posts under items 1(16), 1(17), 1(18) and 1(19) apart from new posts, ninety two posts are required permanently and their inclusion under the vote for labour has become anomalous. The postmen are required for rapidly expanding delivery services which, with the liberation of Europe, have become far too heavy for the existing establishment. The messengers are needed for extended express delivery services, the charges for which have been increased. The additional engineering staff for which provision is made under items 1(32), 1(33), 1(34), 1(36), 1(37), 1(41) and 1(42) is required for the maintenance of the growing telephone and telegraph system; and to enable the department to carry out further development.

151. The provision for the post of Deputy Chief Accountant, item 1(8), is necessitated by the growth of business in the accounts branch which has included in the past few years the introduction of savings business by means of the post office savings bank, war savings certificates and defence bonds. Not only is the department on a completely self-accounting basis, but also the international business provides a variety of complex accounting problems. While the post office carries the largest subordinate accounts staff, the supervisory staff is inadequate and it is unsatisfactory that the Chief Accountant should not have an officer of adequate status to take over control in his absence and to relieve him of part of his heavy responsibilities. The provision for an additional scholar-in-training, item 1(42), is in conformity with the policy of increasing scholarships for technical departments.

152. Other appreciable increases are the following :—

	£P.
ITEM 1(43). Expatriation Allowances	1,159
ITEM 1(47). Housing Allowances	847
ITEM 1(48). Overtime Allowances	1,575
ITEM 1(51). Compensatory Allowances	35,000

 £P. 38,581
Other Charges :

ITEM 2. Transport and Travelling	2,800
ITEM 3. Railway Fares and Freight	1,450
ITEM 5. Uniforms and Clothing	775
ITEM 8. Maintenance Stores	7,000
ITEM 27. Renewals Fund	2,500
ITEM 28. Training of personnel and examinations	3,100

 17,625

 £P. 56,206

The present financial year has opened with extensive increases in all departmental activities and, with the complete reopening of Europe to communication facilities, additional traffic of all kinds may be anticipated. Provision is made under the vote for labour, item 7, for the employment of additional personnel on a temporary basis. The increases for expatriation and housing allowances result from the proposals approved by the Secretary of State's telegram No. 1408 of the 31st October 1944 and No. 487 of the 21st April 1944. As regards the increase for overtime allowances the incidence of sick absence is abnormally high and the increase is made to meet requirements due to



absence of staff and inability at times to recruit personnel required to fill establishments. These factors entail the available staff having to work overtime accordingly. The increase for compensatory allowances is required on the basis of the present level of the cost of living index.

153. The increased provision for transport and travelling is due mainly to approved increases in rates of subsistence allowances and to increased cost of travelling. It is also partly due to the expansion of departmental activities. The increase in the provision for uniforms and clothing is required to cover the cost of uniforms for the additional uniformed staff, namely postmen and messengers. With regard to the increase in the provision for maintenance stores it is pointed out that in recent years restricted shipping space and similar factors have restricted the supply of stores and the financial provision made in earlier years has not been fully utilised. With the easing of the supply position it is anticipated that much ground will be made up in the current and future years. The increase in the provision for the annual contribution to the renewals funds is due to additional assets acquired during the past year. With regards to the provision for training of personnel and examinations under item 28, departmental services have grown to proportions necessitating preparatory courses for personnel before they can be placed on operating telephone exchanges, taking charge of counter stock and similar duties. Courses for the training of telegraphists and wireless operators and also the improvement of service is provided for under this item. The elimination of errors and the improvements of service to the public are well worth the expenditure.

154. Items of special expenditure requiring explanation are the following:—

	£P.
ITEM 31. Mechanical Transport	12,700
ITEM 33. Workshops tools and appliances	2,750
ITEM 35. Testing Instruments	2,160
ITEM 36. Survey of Telephone Service	1,000

The additional provision for the purchase of transport vehicles is required for extensive replacement of worn out vehicles and for the purchase of additional vehicles to carry out expansion of services. The vehicles to be replaced have run for various periods from five to twelve years and their running is uneconomical; and in many cases repair impracticable. It is therefore intended to replace sixteen vehicles by 15 cwt. Ford tenders during 1945-46; and to acquire three additional 15 cwt. Ford tenders for postal services; and one two-ton lorry for the Headquarters stores. The increased provision for workshop tools and appliances is required for new equipment for the workshops which have expanded very considerably during the war and have realized very considerable economies. The articles which it is intended to purchase are a horizontal milling machine, three screw cutting lathes, a tool grinding machine, a tinman's bending roll and a welding machine. The estimate allows for a 50% increase in the last known prices. The testing instruments are required owing to the great expansion of automatic plant.

155. The provision under item 36 for a survey of the telephone service is required for the appointment of a woman telephone superintendent whom it is desired to obtain from the United Kingdom to undertake a survey of the present service and to devote her attention to the training of telephone operators with the aim of raising operative standards to a higher level. This officer would be required to undertake extensive travelling; and the sum provided covers both honorarium and travelling expenses. The advantages to be derived from this appointment are considerable and will be reflected not only in a higher standard of efficiency but also in increased revenue as a result of improved operation.

156. Attention is invited to the regrading effected in the appointments provided under items 1(18), 1(19), 1(37) and 1(38). These items replace the former grades O(a), O(b) and O(c), which caused a great deal of dissatisfaction. In determining the numbers of each of the new scales O(I) and O(II) educational and technical standards have been taken into consideration, the first being deemed suitable for officers who have either obtained London Matriculation or Palestine Matriculation or equivalent educational standards or technical qualifications entitling them to qualify to enter scale I. Scale II is for the remaining officers in the old grades O(b) and O(c) and new candidates who have not attained the standards required for scale I. In determining the numbers in each of the new categories it has been necessary to bear in mind.

- (a) officers already in sub-divisions (b) and (c) of the old grade O who have attained the necessary standards and who should now be translated to the new scale at their existing rate of pay; and
- (b) to divide the anticipated vacancies during the year so as to permit duly qualified candidates to enter at the bottom of or at an appropriate point in the new scale I. The posts have therefore been divided approximately on the basis of 30% entrants into scale I and the remaining 70% into scale II but this arrangement is tentative and subsequent experience will show whether such apportionment will afford the correct balance.

156a. The provision for broadcasting includes only engineering staff and the staff employed whole-time in dealing with the accounts of the broadcasting service, checking up unlicensed sets etc. The provision for the second broadcast transmitter is based on the cost for part of the year. The expenditure under these additional sub-heads will therefore depend on the date of the arrival of the equipment. Under present advice it seems unlikely that the transmitter will be brought



into use before the end of October, 1945 but a certain amount of the expenditure under some of the sub-heads will be required before that date. Additional engineering personnel is being engaged in readiness for bringing the equipment into use. The only item calling for comment under personnel is the adjustment under item 37(9) which gives effect to the regrading proposals described in paragraph 156. Provision of £P.6,250 has been made for necessary motor vehicles and special testing equipment under items 48, 49 and 59.

HEAD XXVIII — PRISONS.

<i>Approved Estimates, 1944-45</i> (included under Head XXVI, Police and Prisons)	£P. 228,497
<i>Draft Estimates, 1945-46</i>	£P. 267,596
<i>Increase</i>	£P. 44,099

157. The increase of £P.44,099 is made up as follows:—

	<i>Approved Estimates, 1944-45</i>	<i>Draft Estimates, 1945-46</i>	<i>Increase</i>
	£P.	£P.	£P.
Personal Emoluments	66,605	105,719	39,114
Other Charges	155,692	160,254	4,562
Special Expenditure	1,200	1,623	423
£P.	223,497	267,596	44,099

The reorganization of the prisons department and separation from the police department was approved by Secretary of State's telegram No. 1586 of the 2nd December, 1944.

The increase under personal emoluments comprises the increase of £P.8,500 set out in the fourth enclosure to Sir Harold MacMichael's despatch No. 98 of the 17th July, 1944; £P.24,238 on account of the improved conditions of service approved by Secretary of State's telegram No. 212 secret of the 3rd February, 1945; and increase on account of the additional staff for Nablus Fort approved by Secretary of State's telegram No. 156 saving of the 19th March, 1944. The increase for other charges includes £P.4,204 on account of the approved reorganization reported in the despatch above-quoted; the remainder being in respect of the increased staff for Nablus Fort. Under Special Expenditure £P.1,148 is provided for the purchase and installation of disinfectors for the Hebron lock-up and the Tiberias lock-up. Provision is made under item 25 for the purchase of three sewing machines for the tailor's shop which is being established at the new Nablus (fort) prison. Under item 26 provision is made for the installation of wireless receiving sets and loud-speakers in the central prisons at Jerusalem, Acre and Bethlehem and at Jail Labour Companies Nos. 1 and 2.

HEAD XXIX — PUBLIC WORKS DEPARTMENT.

<i>Approved Estimates, 1944-45</i>	£P. 184,806
<i>Draft Estimates, 1945-46</i>	£P. 209,340
<i>Increase</i>	£P. 24,534

158. The provision in the estimates under this head is summarized below:—

	<i>Approved Estimates, 1944-45</i>	<i>Draft Estimates, 1945-46</i>	<i>Increase</i>
	£P.	£P.	£P.
Public Works			
Jerusalem Water Supply	106,415	116,807	10,392
Ain Farah Water Supply	64,661	75,688	11,022
Reconstruction (from	5,730	7,850	2,120
Colonial Development Vote)	8,000	9,000	1,000
£P.	184,806	209,340	24,534

159. Apart from provision for increments, change of holders, provision for a full year for services provided in 1944/45 for part of the year only, increases of expatriation allowances approved by Secretary of State's telegram No. 1408 of the 31st October, 1944 and of housing allowances approved by Secretary of State's telegram No. 487 of the 21st April 1944, subordinate personnel



(£P.2,100) employed for security purposes, and compensatory allowances (£P.4,730) due to increase in the cost of living index, provision has been made for the following increases in establishment:—

	£P.
ITEM 1 (8). 2 Assistant Engineers, £P.300-600	960
ITEM 1(31). 1 Electrical-Mechanical Engineer, £P.600-800	600
ITEM 1(39). 2 Technical Assistants, £P.300-360	600
ITEM 1(51). Expatriation Allowances	350
	<hr/>
	£P. 2,510

The two additional posts of Assistant Engineers are necessary to provide for a Drainage Engineer and an Assistant Structural Engineer. Sewage works have undergone considerable development in recent years and this work has been entrusted to engineers, sometimes to draughtsmen, with insufficient experience. This has resulted in an unnecessary burden on senior staff to the detriment of their more important duties. The number of drainage schemes shows a marked increase and it is necessary to employ a special officer for the purpose. The additional assistant structural engineer is required to deal with urgent structural problems which are constantly occurring and which require a specialized knowledge of structural engineering. The Structural Engineer has not the time to devote to all the individual problems which arise and which require the full-time attention of a qualified engineer thoroughly experienced in this class of work. The post of Electrical-Mechanical Engineer is required to provide for a competent officer to be available during the absence from duty of the Chief Electrical and Mechanical Engineer. This officer must be a thoroughly trained electrical and mechanical engineer, have sound administrative experience and be able to deal with all matters relating to the Electricity Ordinance and Regulations, Concession and Corporation tariffs and other similar matters. Approval for this post has been sought in High Commissioner's telegram No. 407 saving of the 27th April, 1945. Two technical assistants are required to provide for (a) an assistant experienced in the installation, operation and maintenance of water supply plant, who is also competent to assist in the preparation of drawings, estimates, quotations and contract documents in connection with plant for water supply and sewerage schemes, and (b) the second assistant is required for the preparation of electrical schemes, estimates, specifications and bills of quantities. This work has previously been carried out by a draughtsman but the responsibilities are greater than such an officer should carry, and in any case the officer is required for draughting work.

160. Under other charges the provision under item 2 shows an increase of £P.3,600 for transport and travelling. This increase is necessitated by the increase in the rates of subsistence allowances approved in 1944-45 and increased rates of hire of transport.

Under special expenditure provision is made for two technical scholarships in accordance with the proposals referred to in the High Commissioner's telegram No. 403 of the 13th March, 1945. The workshops suspense account provided under item 14 is to give effect to instructions contained in Secretary of State's circular despatch of the 25th November, 1937. Under item 16 provision is made for the payment of ex-gratia compensation in a case of loss of life in a road accident in which a public works vehicle was involved.

161. The only items calling for comment under the provision for the Jerusalem and Ain Farah Water supplies are the provision for contributions to the respective renewals funds. The increases arise from re-assessment of the probable life of certain plant which has been reduced from 20 to 15 years.

HEAD XXX — PUBLIC WORKS RECURRENT.

<i>Approved Estimates, 1944-45</i>	£P. 568,550
<i>Draft Estimates, 1945-46</i>	£P. 648,500
<i>Increase</i>	£P. 79,950

162. The increase is made up as follows:—

	<i>Approved Estimates, 1944-45</i>	<i>Draft Estimates, 1945-46</i>	<i>Increase</i>	<i>Decrease</i>
	£P.	£P.	£P.	£P.
ITEM 6. Rent of Offices and quarters	128,000	180,000	57,000	—
ITEM 8. Maintenance of roads and bridges	290,000	345,000	55,000	—
Other items	155,550	123,500	15,450	46,500
	568,550	648,500	126,450	46,500

163. The increase under item 6, rent of offices and quarters includes provision of £P.25,000 on account of the excess of the cost of Police hirings over the cost of such hirings in 1935-36. This excess cost was in former years described as emergency expenditure and under the former formula for security grant-in-aid was one of the items for which a grant was made. As the present draft



estimates include no provision for a grant on this account there is no object in separating the provision from the general vote for rents. The remaining increase under this item is to meet increase of rents which owners may demand statutorily and to meet the cost of additional accommodation required by departments.

164. The increase under item 8, maintenance of roads and bridges includes £P.25,000 transferred from emergency expenditure in the circumstances described above and the remaining increase is required to cover arrears of maintenance. The provision has been approved by Secretary of State's telegram No. 818 Secret of the 17th May, 1945. The military authorities have agreed to contribute 20% of the cost and this contribution has been included under the appropriate item of the revenue estimates.

165. Other appreciable increases have proved necessary under the following items:—

	£P.
ITEM 2. Upkeep of Mechanical Transport	5,000
ITEM 3. Maintenance of buildings	4,000
ITEMS 10. Maintenance of Plant and Machinery	1,000

The increase under item 2 is required to maintain an increase of 12 vehicles on charge to the department at the beginning of the year. The increase covers not only the cost of maintaining and running these additional vehicles but also the increased cost of benzine, tyres and tubes. The increase for the maintenance of buildings is required partly on account of the five new police buildings completed during 1944-45 and partly for a higher maintenance standard which has been neglected in all occupied buildings due to war conditions. The increase for the maintenance of plant and machinery has been provided for increased overhaul of plant which has been over-worked and, to a certain extent, neglected during the war. Two new items have been introduced into the estimates (item 14) for the maintenance of the Church of the Holy Sepulchre for repairs of a minor nature which cannot longer be deferred; and for the maintenance of Government garages, in which the fleet of the Government transport agents is accommodated. The vote for the maintenance of Lydda Airport and Haifa landing ground has been reduced by £P.6,000 as this amount should be sufficient if the airport at Lydda is handed back by the R.A.F. during the year.

166. The other minor changes are due to increased cost of materials and labour and under-estimation in 1944-45.

HEAD XXXI — SECRETARIAT.

Approved Estimates, 1944-45	£P. 250,143
Draft Estimates, 1945-46	£P. 347,635
Increase	£P. 97,492

167. The provision under this head comprises the following services:—

	Approved Estimates, 1944-45	Draft Estimates, 1945-46	Increase	Decrease
	£P.	£P.	£P.	£P.
A. Chief Secretary's Office (including Press Bureau and Translation Bureau)	69,091	74,923	5,832	—
B. Publicity and Augmented News Services	79,401	103,636	24,235	—
C. Printing and Stationery	72,850	72,560	—	290
D. Civil Aviation	26,681	40,973	14,292	—
E. Economic Adviser	377	377	—	—
F. Palestine Industrial Survey	1,743	2,643	900	—
G. Commerce and Industry	—	52,523	52,523	—
£P.	250,143	347,635	97,782	290

Net Increase £P. 97,492

168. Of the expenditure on publicity and augmented news services six-sevenths of the expenditure on publicity and the whole of the expenditure on foreign language news broadcasts is met from Ministry of Information votes as follows:—

	£P.
Six-sevenths of expenditure excluding expenditure on foreign language news broadcasts	
6/7ths of £P.103,636—5,968 = £P.97,668	88,716
Less 6/7ths of the estimated Revenue from £P.12,920	11,075
	72,641
Expenditure—Foreign language news broadcasts	5,968
	78,609

In this connection attention is drawn to paragraph 20 of the memorandum on the Revenue Estimates.



A. CHIEF SECRETARY'S OFFICE.

169. This expenditure shows an increase of £P.5,082 as under:—

	Approved Estimates, 1944-45	Draft Estimates, 1945-46	Increase	Decrease
	£P.	£P.	£P.	£P.
Personal Emoluments				
Chief Secretary's Office	44,868	50,058	5,690	—
Press Bureau	8,231	5,756	—	2,475
Translation Bureau	4,184	3,888	—	251
Replacement of Seconded Officers	1,256	1,180	—	76
	57,984	60,872	5,690	2,802
Less:				
Provision for seconded officers	4,243	3,712	—	531
Total:	53,741	57,160	5,690	2,271
Other Charges	13,150	11,568	—	1,587
Special Expenditure	2,200	6,200	4,000	—
	69,091	74,928	9,690	3,858

The increase of one appointment of Assistant Secretary under item 1(8) is for an additional post to replace the officer seconded to the War Supply Board (now included in the proposed establishment of the Commerce and Industry Section under item 82(2)). The increase under item 1(9) is due to the appointment of one officer transferred from the Department of Migration at a salary exceeding the minimum of the grade. Under item 1(13) it is necessary to provide for an increase of three posts in the clerical establishment. It was necessary also to appoint an additional Cypher Officer, under item 1(16). In 1944-45 the telephone system in the Secretariat was changed over from separate lines to the Private Branch Exchange system, which resulted in the release of lines for revenue-producing public use, but entailed the employment of two telephone operators; vide item 1(18). Provision is made under items 1(20) and 1(21) for the continued employment in 1945-46 of subordinate personnel employed for security reasons in 1944-45. Under items 1(22) and 1(23) it is necessary to provide for additional messengers and cleaners owing to the lay-out of the offices. Provision is made under items 1(25) and 1(29) for increased Expatriation and Housing Allowances approved by the Secretary of State's telegram No. 1408 of 31st October, 1944 and No. 487 of the 21st April, 1944. Under item 1(24) provision is made for the payment of Acting Allowances to entitled officers.

The reduction under the expenditure on the Press Bureau results from the transfer of press censorship to the Palestine Censorship vote under head XXXVIII, War Services.

Under item 14 the sum of £P.3,000 has been provided for scholarships as reported in the High Commissioner's telegram No. 403 of the 13th March 1945, and under item 14(a) provision of £P.1,000 has been made for acquisition of cars for use by Secretariat Officers.

B. PUBLICITY AND AUGMENTED NEWS SERVICES.

170. The Provision for these services is as follows:—

	Approved Estimates, 1944/45	Draft Estimates, 1945/46	Increase
	£P.	£P.	£P.
Personal Emoluments	15,530	30,218	14,688
Other Charges			
Publications	23,800	29,100	5,300
Other	35,420	38,350	2,930
	74,750	97,668	22,918
Foreign Language			
News broadcasts	4,651	5,968	1,317
	79,401	103,636	24,235

Of the increase under personal emoluments a sum of £P.7,000 is on account of compensatory allowances owing to under-estimation in 1944-45; and a sum of £P.1,600 under the provision for foreign language news broadcast is required for compensation allowances for which provision was omitted by inadvertence in 1944-45.



171. The estimates include the following provision for new appointments etc:—

	£P.
ITEM 15 (5). 3 Information Officers, Class I, £P.300-500	900
ITEM 15 (8). 1 Information Officer, Class II, £P.300-360	300
ITEM 15 (9). 1 Information Officer, Class III, £P.200-300	200
ITEM 15(10). 8 Information Officers, Class IV, £P.180-240	1,440
ITEM 15(11). 4 Information Officers, Class V, £P.60-192	480
ITEM 15(12). 9 Clerks, £P.60-192	1,276
ITEM 15(13). 1 Typist, £P.60-144	60
ITEM 15(15). 3 Wireless Operators, £P.60-192	472
ITEM 15(18). 5 Caretakers @ £P.108 per annum	540
ITEM 15(21). Expatriation Allowances	300
	<hr/>
	£P. 5,968

The increase under item 15(22) is in respect of Housing allowances approved by Secretary of State's telegram No. 487 of the 21st April, 1944.

172. One of the appointments under item 15(5) was made in 1944-45 to provide additional assistance in the News and Broadcasting section. Two further posts are required for the sub-office which it is intended to open at Haifa. The additional class II officer is to assist the officer responsible for organizing exhibitions throughout Palestine. The class III officer is required to assist the Accounting and Personnel Officer. The eight additional class IV officers are to provide for additional assistance in the news room for the new teleprinter service, to provide for an officer in charge of the reference section, a manageress for the reading centre at Tel Aviv and for a teleprinter operator at the Public Information Office at Jaffa. Four posts are required for reading centres which it is intended to establish at Haifa, Jaffa and Jerusalem. The four additional posts of information officers, class V are also required for these reading centres. The additional clerical posts are required for the complex variety of duties falling upon the Public Information Officer's organization. They include three posts for the proposed reading centre and for the new subpost at Haifa. The posts of wireless operators are required for reading centres at Tel Aviv and Haifa. The five posts of caretaker are required for reading centres at Tel Aviv, Haifa, Jaffa and Jerusalem. Provision is also made for thirteen new posts of messengers and cleaners, of whom seven are required for the Jerusalem office, two for the Haifa office, four for the proposed reading centres at Jaffa, Jerusalem and Haifa.

173. An increase of £P.900 has been provided under item 16, Travelling. In 1944-45 this sum was distributed under various items. The provision of £P.1,400 under item 19 for incidentals is required for office stationery and books, cleaning materials etc. (£P.1,080) and uniforms for messengers (£P.320). All requirements of stationery are obtained through the Government Printer and the provision for 1945-46 shows an increase of £P.580 over the provision for 1944-45 owing to expansion. The cost of clothing for messengers is fixed under Government contract. No provision for clothing of messengers was made in 1944-45.

174. The provision for publications is allocated as follows:—

	£P.
(a) Al Muntada magazine	6,900
(b) Hagalgal Magazine	11,500
(c) Forum Magazine	7,000
(d) Press Review	900
(e) Arabic Weekly News Summary	350
(f) Miscellaneous pamphlets	350
(g) P.B.S. quarterly 'listen and learn'	600
(h) V-day special issues of (a), (b) and (c)	1,500
	<hr/>
	29,100

Almuntada is an Arab monthly magazine first issued on 1st April 1943. The general features are by Palestinian Arab writers with emphasis on social progress under British administration. It includes many articles by leading Arabic literary figures in other Middle East countries and renderings of notable English and American writings; pictorial reports of Arab and English life; war commentaries and photographs; and Arabic broadcast notes. Its circulation is about 11,000 copies and it is distributed through agents at a sale price of 20 mils per copy. The estimated annual revenue from sales and advertisements is £P.1,560. (b) is a monthly Hebrew magazine published on the same lines but of Jewish, instead of Arab interest, with a circulation of about 10,000 copies, which sell at 30 mils a copy and yield an estimated revenue of £P.9,360. The difference in cost of production is mainly due to the higher cost of Hebrew printing blocks and higher fees



to Hebrew contributors. (c) is an English magazine of a topical and publicity nature and is suitable for both communities. The estimated revenue from this source is £P.1,000. The press review is a daily extract from the local press issued for official use. The weekly news summary is a weekly Arabic summary of the news of the week for free circulation to Arab Legion and Trans-Jordan Frontier Force posts in Trans-Jordan and Palestine. Its circulation is about 250 copies. The miscellaneous pamphlets consist of reprints in English, Arabic and Hebrew of speeches by allied leaders, the High Commissioner and other Government officials; and pamphlets on matters concerning British war effort etc., invitations for Public Information Office receptions, show cards, hand-bills etc. The quarterly 'listen and learn' is a pamphlet issued in Hebrew on behalf of the Palestine Broadcasting Service in connection with broadcasts for schools. The contents are articles on educational subjects with illustrations relating to specific broadcasts to school children. The pamphlet consists of 31 pages and first issued in October 1943. The provision under (h) is for the issue on V-day of a special number of each of the magazines (a), (b) and (c) emphasizing the total victory, the British war effort, the parts played by the allies and the Empire and the need for the continuation of efforts until the Pacific war is won.

175. The provision for displays and exhibitions (item 27) has been increased by £P.1,200. The allocation of £P.3,000 is as follows:— (a) payments to publicity agents (£P.1,100), (b) materials, fees and labour for construction of exhibition units (£P.1,300), (c) V-day exhibitions (£P.200), (d) maintenance of 50 show cases and construction and maintenance of display screens (£P.200) and (e) maintenance of screenoscopes and cost of slides (£P.200). With regard to (a) there are at present nineteen agents covering most of the important towns in Palestine. Their fees range from £P.1 to £P.12 per month. They receive publicity material and are responsible for the proper display at selected locations in their areas. They are also required to report regularly on local reactions to visual propaganda etc. The sum of £P.1,300 under (b) provided for materials etc. for exhibition units includes the fees of the expert of whom mention is made in paragraph 172 above.

176. The increase under other publicity expenditure (£P.6,600) is required for the opening of four reading centres at Haifa (one in the Arab area and one in the Jewish area), Jaffa and Jerusalem. The centre now in operation at Tel Aviv has proved a great success and is frequented by an average of 500 persons daily. Facilities are available to the public for radio news, all the daily newspapers, periodicals, English and local, literature and photographs featuring the British war effort etc., and a library of English and Hebrew books. Suitable display units are also exhibited. The centres at Haifa, Jaffa and Jerusalem are intended to be on the same lines. The cost of the Tel Aviv reading centres is estimated at £P.2,670 as follows:—

	£P.
(i) Rent and Additional Furniture	1,080
(ii) Maintenance of Exhibits	450
(iii) Heating, Lighting and Water	170
(iv) Maintenance of premises	200
(v) Library books, Reuters bulletins, advertising, printing and contributions to newspapers, etc.	500
(vi) Transport	150
(vii) Incidentals	120
	<hr/> 2,670

The rent and furniture for the new centres are likely to be slightly less expensive than at Tel Aviv.

177. The increase of £P.850 for rent and furniture under item 29 is required to provide for additional provision for the Haifa sub-office, additional premises at Jerusalem for the publication section and for additional furniture for the additional premises and staff.

C. PRINTING AND STATIONERY.

178. The provision under this section is made up as follows:—

	Approved Estimates, 1944/45	Draft Estimates, 1945/46	Increase	Decrease
	£P.	£P.	£P.	£P.
Personal Emoluments	17,850	19,210	1,860	—
Other Charges	54,000	51,850	—	2,150
Special Expenditure	1,500	1,500	—	—
	<hr/> 72,850	<hr/> 72,560	<hr/> 1,860	<hr/> 2,150

Provision is made for the appointment of a Deputy Government Printer and for a printing assistant in the grades £P.600-800 and £P.200-300 respectively. The appointment of a deputy is essential to relieve the Government Printer of the vast number of departmental and other



enquiries which have made his task quite impossible. The appointment of a printing assistant is necessary for the like purpose at a lower level. The holder of the post of Government Printer has had a breakdown entirely through overwork, owing to the absence of adequate technical and administrative assistance particularly during the war. Provision is also made for increasing the number of apprentices to nine. The training of apprentices in the Government Printing Press is of great importance for disciplinary reasons as well as for efficiency.

Provision is also made for the grading of all appointments previously provided at market rates. In view of the long service of this personnel it is considered more appropriate, as in the case of other technical departments, to absorb this staff in grades approximating the rates of pay which they were drawing at the time of regrading.

Under item 47 provision has been inserted for the payment of overtime. The conditions of payment are the subject of enquiry and will be assimilated to conditions and rates prevailing in other departments.

D. CIVIL AVIATION.

179. The provision for this service is made up as under:—

	<i>Approved Estimates, 1944/45</i>	<i>Draft Estimates, 1945/46</i>	<i>Increase</i>
	£P.	£P.	£P.
Personal Emoluments	14,719	20,040	5,321
Other Charges	11,211	11,562	351
Special expenditure	751	9,871	8,620
	26,681	40,973	14,292

The following provision has been made for increases in establishment, etc.

	£P.
ITEM 49 (6). 4 Senior Watchkeepers, £P.200-300	800
ITEM 49(15). 22 Subordinate staff	800
ITEM 49(18). 2 Scientific Officers, £P.300-500	720
ITEM 49(19). 1 Technical Assistant Grade I, £P.300-360	300
ITEM 49(20). 6 Technical Assistants Grade II, £P.200-300	1,200
ITEM 49(21). 12 Technical Assistants Grade III, £P.60-192	720
	<u>4,540</u>

Of this increase the two posts of scientific officer, the post of technical assistant, grade I, four posts of technical assistant, grade II and six posts of technical assistant, grade III were approved by Secretary of State's telegram No. 223 of the 5th February, 1945. The increase of four posts of senior watchkeeper are necessitated by the increase in the volume of work. If this is to be discharged efficiently it will be necessary to obtain the services of better qualified and more dependable men than the salary of £P.60-192 would attract. The further increase of technical assistants is required to record and co-ordinate vast accumulations of valuable meteorological data which is far in excess of the capacity of the already overworked existing staff. The increase for subordinate personnel is to cover requirements for ghaffirs, gardeners, messengers, etc., at the airports and allowances to part-time meteorological observers throughout the country.

Provision of £P.8,500 is made under item 68 for the installation of a power cable between Lydda and Ramleh which is indispensable for the airport.

F. PALESTINE INDUSTRIAL SURVEY.

180. The provision for this survey has been increased by £P.900 to provide for the approved increase in the emoluments of the officer-in-charge and to provide for an assistant who will conduct investigations on behalf of the Reconstruction Commissioner. The figure of £P.900 includes an increase of £P.140 for transport and travelling owing to approved increase in the rates of subsistence allowances and to provide for the travelling of the investigator.

G. COMMERCE AND INDUSTRY.

181. Provision has been made under items 82 to 96 for the transformation of the War Supply Board into a Department of Commerce and Industry and its reorganization on the lines referred to in paragraph 8 of the High Commissioner's secret despatch (reference No. 712) of the 16th February, 1945.



The following statement shows the existing establishment of the War Supply Board and the establishment now proposed for the Trade and Industry Department:—

Present Administration

1 Secretary @ £P.1,272 per annum
 3 Assistant Secretaries at various rates
 1 Personal Assistant @ £P.240 p.a.
 1 Textile Adviser @ £P.1,100 p.a.
 26 Clerical Officers (at varying rates)
 3 Messengers

Cost Accounting

1 Cost Accountant @ £P.950 p.a.
 6 Section heads £P.300-396
 10 Senior Costing Assistants £P.240-300
 5 Costing Assistants £P.184-240
 10 Clerical Officers
 2 messengers and cleaners

Transport Liaison

3 Transport Liaison Officers at various salaries.
 9 Clerical Officers
 3 messengers and cleaners etc.

Proposed Administration

1 Commissioner @ £P.1,600 p.a.
 1 Deputy Commissioner @ £P.1,200 p.a.
 1 Senior Assistant Commissioner £P.800-1,000
 2 Assistant Commissioners £P.600-800
 2 Inspectors £P.300-500
 1 Personal Assistant £P.240-300
 30 Clerical Officers (at varying rates)
 3 messengers

Cost Accounting

As at present.

Transport Liaison Officer

As at present.

The cost of the proposed establishment is £P.26,193 as compared with the present cost of £P.20,921. Other charges and Special expenditure remain unchanged.

HEAD XXXII — SOCIAL WELFARE.

<i>Approved Estimates, 1944-45</i>	£P. 220,608
<i>Draft Estimates, 1945-46</i>	£P. 284,420
<i>Increase</i>	£P. 63,817

182. The increase of £P.63,817 under this head is made up as follows:—

	<i>Approved Estimates, 1944/45</i>	<i>Draft Estimates, 1945/46</i>	<i>Increase</i>
	£P.	£P.	£P.
<i>Social Welfare</i>			
Personal Emoluments	18,480	18,452	4,972
Other Charges:			
Grants to Local Welfare Schemes	115,000	150,000	35,000
Other	73,850	95,755	21,905
	202,830	264,207	61,877
<i>Reformatory Schools and Remand Homes</i>			
Personal Emoluments	9,588	4,958	1,365
Other Charges	14,685	15,260	575
	18,273	20,218	1,940
Total	220,603	284,420	63,817

183. Provision has been made in the estimates for the following increase of establishment:—

<i>Social Welfare:</i>	£P.
ITEM 1 (5). 2 Senior Probation Officers, £P.300-500	720
ITEM 1 (7). 1 Welfare Officer, £P.300-360	300
ITEM 1(10). 3 Assistant Welfare Officers, Grade I, £P.200-300	600
ITEM 1(11). 11 Officers of the General Clerical Service	1,224
1 @ £P.300-360	
1 @ £P.200-300	
9 @ £P. 60-192	
ITEM 1(13). 1 Messenger	60
ITEM 1(19). 1 Telephone Operator, £P.60-112	75
ITEM 1(20). 8 Assistant Welfare Officers, Grade II. £P.60-192	817
ITEM 1(21). 1 Secretary, Committee for Disabled Ex-servicemen @ £P.300 per annum	300
	4,096



Reformatories and Remand Homes

ITEM 18 (2). 2 Education Officers, Grade III, £P.200-300	400
ITEM 18 (3). 2 Education Officers, Grade IV, £P.60-192	120
ITEM 18 (5). 2 Wardens, Remand Homes, £P.60-192	240
ITEM 18 (8). 3 Matrons, £P.60-192	800
ITEM 18 (9). 2 Caretakers, Remand Homes, @ £P.72 per annum	144
ITEM 18(10). 3 Cooks @ £P.72 per annum	216
ITEM 18(11). 2 School Servants	144

1,564

Less Subordinate Employees

460

1,104

Total:£P. 5,200

The recent establishment of the department of Social Welfare, its rapid expansion and the type of duties necessitate the provision for senior supervisory posts for Palestinian officers. There is at present no senior post in the department to which Palestinian Officers can be appointed while there are highly trained and capable officers carrying out responsible duties without the status or possibility of promotion to posts commensurate with their qualifications and responsibilities. It is proposed, therefore, that the post of Senior Probation Officer, now in abeyance and previously held by British officers, should be re-established and one additional post created for Palestinian officers to take over supervisory duties in the main towns. The additional post of Welfare Officer in grade £P.300-360 is for a woman-officer to supervise welfare activities and to train further women officers. The three Assistant Welfare Officers, grade I, are required to undertake the greatly increased welfare work and to assist in the training of further women officers. The additional clerical officers are required to cope with the very large increase in clerical work falling upon this new department. The post in grade £P.300-360 is required for the appointment of an experienced accounts officer for dealing with the heavy burden of accounting work in connection with the payment of direct relief and the work of the Government Committee for assisting disabled ex-servicemen. The additional clerk in grade £P.200-300 is also required for the accounts branch. It must be emphasized that it is essential that completely trustworthy, efficient and well-paid officers are employed for dealing with the manifold relief payments and with the accounts for such payments. The remaining appointments in the scale £P.60-192 are required to strengthen the over-burdened clerical staff of the department. The provision under item 1(20) is required for four existing and four additional home visitors in connection with distribution of relief. Frequent homevisiting is an essential factor in the proper administration of relief measures and the present small staff is unable to cope with the pressure of work. The increases under items 1(13), 1(19) and 1(21) refer to transfers of provision from other items of the estimates. The two posts of Education Officer, grade III, are required for a deputy to the Headmaster of the Arab Reformatory school; and for a responsible man to act as steward to the school. It is proposed to abolish the system by which foodstuffs are supplied by contract and to purchase rations on the local market. It is considered that by this method considerable saving will result and that the quality of the food will be improved.

Two additional matrons are required for the adolescents' camp at Acre and for the Jewish section of the school.

Provision has also been made in the estimates for the transfer of the present remand home at Jerusalem to this department, on separation of the prisons department from the Police and additional provision is made for the staff of an additional remand for 25 boys for the Haifa District. There is a very urgent need for a remand home for young offenders in that district. The only remand home is now situated in Jerusalem and the Police do not, very naturally, bring cases for remand from the northern area to Jerusalem. As a result young offenders remanded in custody in Haifa and the surrounding districts are kept in police lock-ups, which is not only undesirable but also contrary to the law.

184. The main increases under other charges are as follows:—

	£P.
ITEM 14 Grants to local social welfare schemes	85,000
ITEM 16 Scholarships	1,000
ITEM 17 Relief for disabled personnel discharged from H.M.'s Forces	20,000
	<hr/> 56,000

During the present period of social change and adjustment it is difficult to estimate even essential requirements and almost impossible to forecast the financial demands of abnormal social contingencies. The staff now provided does no more than form a nucleus for future expansion and the additional provision for grants to local welfare schemes in fact only touches the fringe of the problem both amongst Arabs and Jews. The question of under-nutrition is still to the fore and only a modest expansion of the existing degree of assistance is provided for. The provision for



Scholarships was approved by Secretary of State's telegram No. 55 of the 10th January, 1945 and the provision for relief for disabled personnel discharged from His Majesty's Forces was approved by Secretary of State's telegram No. 1176 of the 14th September, 1944.

The remaining increases under other charges are due to under-estimation in 1944-45; or are contingent on the proposals set out above.

HEAD XXXIII — STATISTICS.

<i>Approved Estimates, 1944-45</i>	£P.	14,009
<i>Draft Estimates, 1945-46</i>	£P.	19,528
<i>Increase</i>	£P.	5,514

185. The increase of £P.5,514 is made up as follows:—

	<i>Approved Estimates, 1944/45</i>	<i>Draft Estimates, 1945/46</i>	<i>Increase</i>
	£P.	£P.	£P.
Personal Emoluments	10,299	12,808	2,509
Other Charges	1,660	2,810	650
Special Expenditure	2,050	4,405	2,355
	14,009	19,528	5,514

The estimates provide for the following increase in establishment:—

	£P.
ITEM 1(6). 15 Officers of the General Clerical Service	1,478
ITEM 1(7). 2 Supervisors £P.152-192	304
ITEM 1(8). 3 Key Punch Clerks £P.60-144	216
	<u>1,998</u>

The increase in establishment under item 1(6) comprises two clerks in grade £P.300-360, twelve in grade £P.60-192, and one in grade £P.60-144; and an increase of £P.52 in respect of the upgrading of one post to a Secretary-Stenographer (£P.180-240). One of the grade £P.300-360 posts is set off by the abolition of one post of Assistant Statistician and was approved by Secretary of State's telegram No. 203 saving of the 5th April, 1945; the second additional post in this grade was approved by Secretary of State's telegram No. 629 of the 19th May, 1944, but the post was not inserted in the 1944-45 estimates. The post is required partly for preliminary work in connection with a Census of population. Four of the additional posts in grade £P.60-192 and one additional post of Key Punch clerk are required to cope with the steady growth of the activities of the department especially in the prices, employment, mechanical, census of industry and trade sections. The remaining additional posts are provided to absorb into the classified establishment a number of unclassified clerks and compilers who have gained considerable experience in statistical work and are thus suitable for retention in the service. These clerks are at present, in part, paid out of open votes under special expenditure, and, in part, from the provision for extra clerical assistance. Provision of £P.500 has been retained under the latter item (item 1(9)) for casual assistance required from time to time. The increases under other charges are necessitated by increased rates of subsistence allowances approved in 1944-45, higher prices of services and supplies, and under-estimation in 1944-45.

186. Under Special Expenditure, provision of £P.35 is made (item 10) for the purchase of equipment such as stoves, leather portfolios etc.; for census of Industry (£P.550); for census of the population (£P.1,000); for census of wages (£P.200); a Food stocks enquiry (£P.1,000), purchase of an automatic key-puncher and verifier (£P.920) and for a Village Economic enquiry (£P.700).

187. The provision under item 11 is required for continuation of the census of industry. It will be appreciated that such a census must be kept up-to-date. The provision for the census of population is for necessary preliminaries. The expenditure is, of course, dependent on whether such a census is possible in the near future. The provision for the census of wages includes provision for the services of casual enumerators as compilers for short periods. The provision under item 14 is for continuation in 1945-46 of the essential foodstocks enquiry. The purchase of automatic key punches and verifier is required in order to improve mechanical tabulation in the department. The machines will improve considerably the present system of verifying cards punched by hand verifiers or by hand punching. The provision for a village economic enquiry is required to bring up to date the information compiled in 1930 on the economic situation of the fellahin. The Assistant Nutrition Officer formerly employed in the Department of Health has been delegated to undertake the enquiry and the provision is to cover her emoluments and travelling expenses.



HEAD XXXIV — SUPREME MOSLEM COUNCIL AND SHARIA COURTS.

	£P.
<i>Approved Estimates, 1944-45</i>	21,676
(shown under Head XIX, Judicial in 1944/45 estimates)	
<i>Draft Estimates, 1945-46</i>	23,296
<i>Increase</i>	1,620

188. The provision for the Supreme Moslem Council and the Sharia Courts is shown as a separate head of expenditure as the Chief Registrar of the Supreme Court is in fact *not* the officer controlling the vote, and has no means of doing so. The increase of three Qadis under item 1(8) and three clerical posts under item 1(14) were approved by Secretary of State's telegram No. 1279 of the 4th October, 1944. Provision has been made under item 1(12) for upgrading the post of Accountant of the Sharia Courts. The office of the Inspector of Sharia Courts is the central office for sixteen Sharia courts throughout the country and requires regulation of its financial dealings, owing to their wide scope. The grade now proposed will give the accountant the proper status to deal with these matters, which, with the grant of cost of living allowances, deductions for income tax; revenue questions etc., have become very complex. Provision has also been inserted in the estimates, item 1(16), for two additional cleaners required for two of the larger courts, for which the establishment of process servers is inadequate. It has been necessary to provide for minor increases totalling £P.248 under other charges owing to under-estimation in 1944-45 and increase in prices of materials.

HEAD XXXV — SURVEYS.

<i>Approved Estimates, 1944-45</i>	£P. 101,612
<i>Draft Estimates, 1945-46</i>	£P. 108,391
<i>Increase</i>	£P. 6,779

189. The provision under this Head is as follows:—

	<i>Approved Estimates, 1944/45</i>	<i>Draft Estimates, 1945/46</i>	<i>Increase</i>
	£P.	£P.	£P.
Personal Emoluments	75,387	78,506	3,119
Other Charges	26,225	28,885	2,660
Special Expenditure	—	1,000	1,000
	101,612	108,391	6,779

The only new appointment provided in these estimates is one post of Assistant Storekeeper (£P.60-192) under item 1(6). The post is necessitated by the large increase in the issue and sale of maps. The publication of several new series during the war and the removal of restrictions as regards issue and sale has resulted in considerable expansion in the activities of this section. The work was previously carried out by a technical officer lent to the stores section, but the post will be required permanently.

New provision under Special Expenditure is made for the purchase of a second-hand Army printing machine at the cost of £P.1,000. It is essential to purchase a modern machine as the whole of the department's negative and printing plates for small-scale topographical maps are now in a form which is suitable only for use with this type of machine.

The remaining increases under personal emoluments are due to increments, the transfer of four clerks from the provision for subordinate personnel, under which their emoluments were formerly erroneously shown, to item 1(11); increase in expatriation, housing and field allowances approved in 1944-45. The increases under other charges are due to approved increases in subsistence, car and animal allowances; under-estimation in 1944-45 and increased prices for materials and services.

HEAD XXXVI — TOWN PLANNING.

<i>Approved Estimates, 1944-45</i>	£P. 7,172
(formerly shown under Head XXIII Legal Department)	
<i>Draft Estimates, 1945-46</i>	£P. 13,799
<i>Increase</i>	£P. 6,627

190. These estimates reflect the effect of the proposals approved by Secretary of State's telegram No. 1576 Secret of the 30 th November, 1944.



The estimates have been treated as a separate head in accordance with the suggestion of the Attorney General who pointed out that the town planning branch was originally constituted as part of the legal department when the future of town-planning was uncertain. The size and scope of the organization has now reached proportions which justify its removal from the control of the Attorney General.

HEAD XXXVII — TRANS-JORDAN FRONTIER FORCE.

<i>Approved Estimates, 1944-45</i>	£P. 42,797
<i>Draft Estimates, 1945-46</i>	£P. 42,797

191. Provision is inserted in accordance with the directions in Secretary of State's telegram No. 278 of the 25th February, 1941.

HEAD XXXVIII — WAR SERVICES.

<i>Approved Estimates, 1944-45</i>	£P. 7,783,898
<i>Draft Estimates, 1945-46</i>	£P. 6,922,371
<i>Decrease</i>	£P. 861,527

192. The provision under this head in the printed estimates for 1944-45 is £P.5,783,898, but the Appropriation Ordinance for 1944-45 included provision of £P.7,783,898 owing to the increase in the appropriation for subsidization from £P.3 million to £P.5 million, approved by Secretary of State's telegram No. 943 Secret of the 29th July, 1944.

The following statement summarizes the main sub-heads of expenditure under this head:—

	<i>Actual 1943-44</i>	<i>Approved Estimates, 1944/45</i>	<i>Estimates, 1944/45</i>	<i>Draft Estimates, 1945/46</i>	<i>Appendix (K)</i>
	£P.	£P.	£P.	£P.	
ITEM 3. Civil Defence and A.R.P.	245,991	280,650	158,000	29,564	1
ITEM 4. Compensation for War Damages	1,058	10,000	5,000	155,000	
<i>War-time Control Departments.</i>					<i>Appendix (K)</i>
ITEM 5. Heavy Industries and production	76,376	89,425	82,000	71,866	2
ITEM 6. Light Industries	86,614	92,405	102,500	100,524	3
ITEM 7. Salvage	6,079	12,125	10,000	10,982	4
ITEM 9 Food Control	201,364	259,244	260,000	233,861	5
ITEM 11 Agricultural production	47,761	65,000	58,000	55,000	
ITEM 13. Price Control	10,742	12,655	18,000	12,805	6
ITEM 14. Censorship	49,079	51,951	56,500	62,790	7
ITEM 15. Fuel Rationing	8,618	12,000	12,000	2,000	8
ITEM 16. Drug Control etc.	7,627	12,107	12,000	11,228	9
ITEM 17. Import licences	4,807	4,920	4,500	4,593	10
ITEM 18. Road Transport	—	14,900	14,500	17,841	12
ITEM 21. District Liason Officers	—	—	—	89,019	
Controller of man-power	29,076	7,860	6,000	—	(now XIX— Labour)
War Supply Board	41,579	42,396	35,000	—	(now head XXXI— Section: Commerce and Industry)
Manufacture of chemicals	50,000	50,000	75,000	—	
Total War-time control departments a/c	619,722	726,988	741,000	622,509	
ITEM 10. Government Trading a/c	3,353,525	5,000,000	5,008,000	3,500,000	
ITEM 12. Compensatory Allowances	1,810,523	1,750,000	2,157,000	2,600,000	
Other items	26,224	16,260	338,000	15,298	
Total	6,057,043	7,783,898	8,402,000	6,922,371	



The appropriations for control of manpower and for the war supply board have been transferred to the heads shown in the margin above and as explained in the relevant sections of this memorandum on the Department of Labour and on the Commerce and Industry section of the Secretariat. Item 21 is new and comprises the control sections of Samaria, Galilee and Gaza districts coordinated under an Assistant Liaison Officer in each district.

ITEM 3 — *Civil Defence and A.R.P.*

See Appendix K(1).

<i>Approved Estimates, 1944-45</i>	£P. 280,650
<i>Draft Estimates, 1945-46</i>	£P. 29,564
<i>Decrease</i>	251,086

193. The provision under this head represents the cost of the staff required to liquidate the considerable amount of valuable vehicles and equipment of all kinds, and the charges (£P.5,000) for maintaining the vehicles and equipment until they are disposed of. The expenditure also includes the cost of staff which has had to be retained pending the outcome of negotiations now proceeding with local government authorities for taking over fire-fighting services in their areas; including staff and equipment, the cost of which was met originally from this vote. Certain of the expenditure (item 10—£P.5,000) represents the cost of vehicles on charge of this department which had not been met at the close of the year 1944-45. A sum of £P.10,000 has been provided under special expenditure for demolition of protective works.

ITEM 4 — *Compensation for War Damages.*

<i>Approved Estimates, 1944-45</i>	£P. 10,000
<i>Draft Estimates, 1945-46</i>	£P. 155,000
<i>Increase</i>	145,000

194. The provision under this item is made for payment of the awards made by the Compensation Officer, whose appointment was approved by Secretary of State's telegram No. 811 of the 1st July, 1944, under the terms of the Personal Injury (Emergency Provisions) Ordinance, 1942.

The estimate is based on adjudication of some 900 claims of which it is estimated that one-half will be for compensation in respect of injuries, as under:—

say, 400 awards (for death) @ £P.300 each =	£P. 120,000
400 awards (for injury) @ £P.100 each =	£P. 40,000
	£P. 160,000

and 100 claims rejected. Of this amount it is estimated that £P.5,000 will fall to be paid in 1944-45 and £P.155,000 in 1945-46.

ITEM 5 — *Controller of Heavy Industries and Director of War Production. (see Appendix K(2)).*

<i>Approved Estimates, 1944-45</i>	£P. 89,425
<i>Draft Estimates, 1945-46</i>	£P. 71,866
<i>Decrease</i>	17,559

195. The provision under this item is summarized as follows:—

	<i>Approved Estimates, 1944/45</i>	<i>Draft Estimates, 1945/46</i>	<i>Increase</i>	<i>Decrease</i>
	£P.	£P.	£P.	£P.
<i>Personal emoluments:</i>				
Office of Controller and Director	1,762	2,169	407	—
Administration	7,935	7,366	81	—
Controller of Heavy Industries	22,074	20,605	—	1,469
Import & Export Licensing Section	4,078	6,196	2,118	—
War Production	85,209	21,241	—	18,968
General	3,117	8,314	197	—
Total Personal Emoluments	78,575	60,891	2,753	15,437
Other Charges	18,500	9,225	—	4,275
Special Expenditure	2,350	1,750	—	600
£P.	89,425	71,866	2,753	20,312



196. These estimates reflect the decrease in military orders supervised by the department on the one hand; and on the other hand the considerable increase in import and export licensing and the expansion of activities of the department in connection with the Production of Consumers' Goods Scheme; and the forthcoming Emergency Building Scheme. Apart from provision for increments; changes of holders and allowances approved by Secretary of State's telegram Nos. 1408 of the 31st October, 1944 and 487 of the 21st April, 1944 the estimates provide for the following changes in establishment:—

OFFICE OF CONTROLLER AND DIRECTOR.

ITEM 1(2) *Technical Assistant @ £P.400 per annum.*

The necessity for this post has been felt for some time, but the urgency has become particularly acute in connection with the forthcoming Emergency Building Scheme, and the Production of Consumers' Goods Scheme, entailing compilation of estimates, bills of materials, statistics and other technical data. As a set-off to this post one post of deputy assistant director has been abolished.

CONTROL OF HEAVY INDUSTRIES.

ITEM 1(15) 2 *Inspectors, £P.240-300.*

As from the 1st April, 1944 the control section has taken over from the Director of Public Works the collection and storage of and accounting for old tyres and tubes in Jerusalem, Jaffa, Tel Aviv and Haifa and their issue for reclaiming, retreading and other purposes. In addition, the activities of the control section have increased owing to the section having taken over from the Controller of Light Industries the control of electric bulbs, sanitary earthenware, electric fittings, roofing felt and certain other articles; in addition to the increase in release of materials for building purposes. For so long as certain materials continue to be in short supply and subject to control the present establishment of this section must be retained. It has been necessary to increase the number of inspectors by two, set off by the suppression of two supervisory posts.

IMPORT AND EXPORT LICENSING SECTION.

ITEM 1(21) 1 *Deputy Assistant Controller, £P.300-396.*

ITEM 1(22) 15 *Clerical Officers.*

The work of this section has more than doubled during the year 1944 as compared with the previous year and it was consequently necessary during the financial year 1944-45 to strengthen the staff by utilizing staff from the administrative and war production sections. These posts are now shown under this section and the following new posts are also provided:— one additional post of deputy assistant controller to sub-divide the work between import-licensing and export licensing; and three clerks — of whom one is a secretary-typist for taking records of meetings, interviews and to deal with the head of section's correspondence generally; and two clerks to deal with the increased clerical work.

WAR PRODUCTION.

The decline in military contracts has enabled the Controller to effect appreciable reductions in this section. The activities have, however, largely increased in other directions in connection with the production of consumers goods entailing, *inter alia*, technical advice to manufacturers regarding new methods of production, substitution of materials, improvements in design and adaptation of production technique to permit reduction of cost; the granting of licenses under the Scheme and the inspection of the goods produced under the Scheme. Considerable additional work will fall on this section when the Emergency Building Scheme comes into operation, but it is anticipated that the personnel required will be found from the personnel released from the supervision of military orders.

In conclusion it must be noted that the income from the various activities of this department almost cover the cost. Directives as regards shipping and supplies do not indicate the possibility of reducing the control measures of the department in the near future.

ITEM 6 — *Controller of Light Industries*

(See Appendix K(3)).

<i>Draft Estimates, 1945-46</i>	£P. 92,405
<i>Approved Estimates, 1944-45</i>	£P. 100,524
<i>Increase</i>	£P. 8,119



197. The provision under this item is made up as follows:—

	Approved Estimates, 1944/45	Draft Estimates, 1945/46	Increase	Decrease
	£P.	£P.	£P.	£P.
<i>Personal Emoluments:</i>				
Headquarters	4,865	5,859	994	—
Paper control	4,872	4,882	10	—
Textile Section	27,665	80,888	2,723	—
Leather Section	4,939	5,152	213	—
Army Contracts	2,320	2,661	341	—
Import and Export Control	4,852	6,364	1,512	—
Sundry Control	3,972	3,756	—	216
Diamond Control	960	2,138	1,178	—
Legal Section	588	851	263	—
Jerusalem Office	7,413	6,958	—	455
Tel Aviv Office	2,055	2,291	236	—
Haifa Office	704	704	—	—
General	4,100	3,560	—	540
	68,805	75,064	7,470	1,211
Other charges	20,700	23,260	2,560	—
Special Expenditure	2,900	2,200	—	700
Total	92,405	100,524	10,030	1,911
• Net Increase			8,119	

The increase is mainly due to increased expatriation allowances approved by Secretary of State's telegram No. 1408 of the 31st October, 1944; housing allowances approved by Secretary of State's telegram No. 487 of the 21st April, 1944; regrading of deputy controllers; appointment of an additional deputy controller (item 1(2)) for the import and export licensing section; regrading of post of assistant controller (item 1(50)), Tel Aviv; appointment of additional staff for the control of diamonds (£P.1,238); increase of licensing staff (£P.780); additional subordinate staff employed for security purposes (£P.732); and appointment of staff for the tailoring scheme (£P.728). There was also under estimation under several items in 1944-45 in respect of appointments required for the full year for which provision was made in the estimates for part of the year only. The increase under other charges is mainly accounted for by provision required for utility labels, printing and stationery, under-estimated in 1944-45, and passage allowances. In considering these estimates it must be borne in mind that an additional sum of £P.3,600 will accrue from diamond licences and that profits on trading accounts, for which the department is responsible, yield no less than £P.400,000 annually. There is no reason in the light of recent directives to anticipate that this department will not be required on the present basis during the whole of 1945-46. The possibility of reduction of establishment as on all other controls is, however, kept continually under review.

ITEM 7 — *Controller of Salvage.*—(see Appendix K(4)).

Approved Estimates, 1944-45	£P. 12,125
Draft Estimates, 1945-46	£P. 10,982
Decrease	£P. 1,143

198. The decrease is due to the elimination of all but essential posts. The only increases in the estimates of this control relate to increments and approved increases in expatriation and housing allowances. This control covers its cost and the provision also includes the provision for expenditure on the secretarial work of the subsidization committee.

ITEM 9 — *Food Control.*—(see Appendix K(5)).

Approved Estimates, 1944-45	£P. 259,244
Draft Estimates, 1945-46	£P. 238,861
Decrease	£P. 20,383



199. The provision under this head is made up as follows:—

	<i>Approved Estimates, 1944/45</i>	<i>Draft Estimates, 1945/46</i>	<i>Increase</i>	<i>Decrease</i>
	£P.	£P.	£P.	£P.
<i>Personal Emoluments:</i>				
Food Control H.Q.	51,745	38,994	—	12,751
Jerusalem District	19,624	21,968	2,399	—
Lydda District	32,938	32,704	—	229
Haifa District	17,834	18,685	851	—
General	38,354	44,015	5,661	—
Galilee District	8,811	—	—	8,811
Samaria District	4,993	—	—	4,993
Transport Liaison	5,041	—	—	5,041
Gaza District	5,298	—	—	5,298
Quarantine Veterinary Stations	3,746	—	—	3,746
Palestine Restaurants	3,865	—	—	3,865
Total	191,744	156,361	8,851	44,234
Other Charges	61,100	69,900	8,800	—
Special Expenditure	6,400	7,600	1,200	—
Total	259,244	233,861	18,851	44,234

200. The changes in establishment of the Headquarters Food Control office result in a reduction of expenditure of £P.12,751, and include redesignation of certain posts, e.g. Control Officers are in certain instances now described as divisional controllers; which describes their functions more precisely and the posts formerly described as technical advisers are now described as control officers. The post of Publicity Adviser under item 1(7) was formerly one of the posts of technical adviser, now abolished. The provision for veterinary quarantine stations at Haifa, Lydda and Samakh has now been transferred to the Headquarters section of the estimates. The reductions in establishment are due to the transfer of posts on reorganization as reflected under the provision for the Jerusalem and Haifa district offices. The increase of £P.5,661 under the 'general' section of personal emoluments provides for increased expatriation allowances approved by Secretary of State's telegram No. 1408 of the 31st October, 1944, increased housing allowances approved by the Secretary of State's telegram No. 487 of the 21st April, 1944; and increased provision for extra clerical assistance, required seasonally, for which provision of £P.25,000 was provided in 1944-45 (vide Special Warrant No. 394); on the other hand the provision for assessment of crops for cereal control has been reduced by £P.5,560 to £P.16,750. Provision for the Samaria, Galilee and Gaza District food control staff has been transferred to item 21 of head XXXVIII for better co-ordination of controls and consequent economy. The provision for the transport liaison officers, Palestine and Egypt has been transferred to the Commerce and Industry section of the Secretariat vote; and the provision for Palestine Restaurants is now provided under Special Expenditure.

201. The estimates for food control have been based on continuation of existing controls but much depends on the development of food distribution. If the situation develops favourably it may be possible to adopt some system other than the point system. In that case there will be considerable savings under the provision for extra clerical assistance and items of other charges such as materials for ration cards, printing and stationery and other items. The extent of such savings cannot at present be gauged with precision. The question of the possibility of such reductions is, however, kept continually under review.

ITEM 11 — *Agricultural Production.*

<i>Approved Estimates, 1944-45</i>	£P. 65,000
<i>Draft Estimates, 1945-46</i>	£P. 55,000
<i>Decrease</i>	£P. 10,000

202. The provision under this item has been reduced by £P.10,000. The schemes provided for under this item are part of the vegetable seed production sources on which increase of local vegetable production depends. In the most recent directives on supplies, the necessity of fostering local food production was emphasized. The reductions made have, however, been of such a nature as reabsorption of posts in substantive cadres of departments from which the holders were seconded; and reduction of the provision for purchase of machinery, tools, plant and accommodation which will not interfere with the operation of existing schemes of seed production.



ITEM 13 — *Price Controller.* (see Appendix K(6)).

Approved Estimates, 1944-45	£P. 12,655
Draft Estimates, 1945-46	£P. 12,805
Increase	£P. 150

203. The establishment has been reduced by one District Price Controller £P.300-396, 1 Inspector £P.240-300; 1 Inspector £P.184-240; and two clerical officers transferred to head XXXVIII, item 21, war-time controls-district liaison officers; and the emoluments of the Controller have been adjusted so as to provide under this item only the difference between his pension and his total emoluments. Increases have been made for extra clerical assistance (£P.200) transport and travelling (£P.300) and furniture (£P.50). The increase for transport and travelling is necessitated by approved increases in rates of subsistence allowances and increased cost of hire of transport and for furniture by increased prices of materials. Under item 1(3) provision is made for the actual salary of the holder of the post, appointed in 1944-45.

Provision of £P.557 has been made under item 8 for payment for the departmental car acquired in 1944-45.

ITEM 14 — *Censorship.* (see Appendix K(7)).

Approved Estimates, 1944-45	£P. 51,951
Draft Estimates, 1945-46	£P. 62,790
Increase	£P. 10,839

204. The increase is due to transfer to this head of provision for press censorship (£P.4,338) previously borne on the vote for the Secretariat,—Press Bureau; increase of one reporting Officer (£P.240-300), one chief examiner, (£P.180-240), five senior examiners (£P.156-180); and subordinate staff appointed in 1944/45 for security reasons (£P.1,008). The above appointments with the exception of the five senior examiners were approved by Special Warrants in 1944/45. The five additional posts of senior examiner are required to provide for appropriate grading of supervisory officers of each section of the censorship. Apart from these increases, the provision for expatriation and housing allowances have been increased, by £P.600 and £P.323 respectively as approved by Secretary of State's telegram No. 1408 of 31st October, 1944 and No. 487 of the 21st April, 1944. The increases under other charges are mainly consequent on the transfer to this department of the press censorship; and include £P.500 for passage for entitled expatriate officers.

In the light of recent developments, the possibility of reducing these estimates is under examination, but precise figures are not yet available.

ITEM 15 — *Fuel Rationing.*

Approved Estimates, 1944-45	£P. 12,000
Draft Estimates, 1945-46	£P. 2,000
Decrease	£P. 10,000

205. The whole system of fuel rationing is now under examination and provision of £P.2,000 has been inserted to meet commitments on account of salaries etc. during the first three months of the year. Provision in respect of Galilee, Samaria and Gaza Districts is now made under item 21 of this head.

ITEM 16 — *Health War-Time Services.* (see Appendix (K.8)).

Approved Estimates, 1944-45	£P. 12,107
Draft Estimates, 1945-46	£P. 11,228
Decrease	£P. 879

206. The provision under this item comprises the following services:—

	Approved Estimates, 1944/45	Draft Estimates, 1945/46	Increase	Decrease
	£P.	£P.	£P.	£P.
Controller of Medical Supplies				
Drug Control	2,906	2,665	—	241
Purchase & Distribution	5,040	4,764	—	276
Other Charges	2,445	2,075	—	870
	10,391	9,504	—	887
Latrun Internee Camp	966	974	8	—
Enemy Internees Camps	750	750	—	—
Total	12,107	11,228	8	887



The entire cost of this control is met from departmental charges levied under the purchase and distribution scheme. The remaining items under this appendix include provision for the hospital section and out-patients clinics at the Latroun Internee Camp. Provision of £P.750 is also included for medical equipment and services in enemy interence perimeters.

ITEM 17 — *Import Licences. Appendix (K.9).*

<i>Approved Estimates, 1944-45</i>	£P. : 4,920
<i>Draft Estimates, 1945-46</i>	£P. : 4,598
<i>Decrease</i>	£P. : 327

207. It has proved possible to reduce the number of temporary officers employed for the issue of customs import and export licences under defence regulations. As long as supplies are restricted, the maintenance of this control is essential.

ITEM 18 — *Controller of Road Transport. Appendix K(10).*

<i>Approved Estimates, 1944-45</i>	£P. 14,900
<i>Draft Estimates, 1945-46</i>	£P. 17,841
<i>Increase</i>	£P. 2,941

208. The increase under this head comprises increments; increase of expatriation allowances approved by Secretary of State's telegram No. 1408 of the 31st October, 1944; housing allowances approved by Secretary of State's telegram No. 487 of 21st April; increase of subordinate staff approved in 1944/45 for security reasons; increase of extra clerical assistance to cope with the issue of licences etc.; and increase of the clerical establishment by four officers to deal with the additional work placed upon the control on taking over from the police the responsibility for the collection of fees payable for motor vehicle and Spare-Parts dealers and tyre dealers licences and to deal with the collection of surcharges levied on vehicles and tyres. The department has expanded fivefold during the past year and the revenue collected has exceeded £P.150,000 necessitating the employment of responsible and well paid officers. One of the additional posts of clerk, grade I, is to replace one post of deputy controller which has been abolished. The increases under other charges are due to increase in rates of allowances for subsistence; increases in prices of materials; and increase in the provision for rent for additional premises occupied by the department in 1944.

Complete reorganization of the department is under consideration, including amalgamation into the Controller's organization of the licensing functions now performed by the police under the Road Transport Ordinance; but the proposals are not sufficiently advanced for inclusion in the estimates.

ITEM 21 — *War-Time Controls—District Liaison Officers. Appendix K (12).*

209. The provision under this item is made up as follows:—

	<i>Personal Emoluments</i>	<i>Other Charges</i>	<i>Special Expenditure</i>	<i>Total</i>
	£P.	£P.	£P.	£P.
Galilee District	11,688	5,800	70	17,508
Samaria District	7,841	3,150	50	11,041
Gaza District	6,490	3,965	20	10,475
£P.	25,964	12,915	140	39,019

These controls consist of staff transferred from food control, controller of heavy industries, controller of light industries, fuel control and price control. The advantages of the reorganization are that controls become centralized in the district administration and closer and more effective supervision of staff can be maintained. Greater use will be made of local knowledge which the officers of the District Administration possess and which cannot be available in control offices centred on Jerusalem. This is a necessary step in the devolution from wartime to peacetime administration. The assistant liaison officers are members of the District Commissioner's staff responsible for handling all control matters and for dealing with visiting control representatives. They will receive the complaints of the local population and any matters requiring reference to higher authority will be referred to the District Commissioners. The organization has made it possible to effect appreciable reductions in inspectorate and local staff at headquarters of the various controls.

ITEM 10. *Government Trading Account.*

<i>Approved Estimates, 1944-45</i>	£P. 5,000,000
<i>Draft Estimates, 1945-46</i>	£P. 3,500,000
<i>Decrease</i>	£P. 1,500,000



210. The provision under this item has been reduced to £P.3,500,000 as a result of present price trends and reconsideration of the question of subsidization of meat and is referred to in the covering despatch.

ITEM 12. *Compensatory Allowances.*

<i>Approved Estimates, 1944-45</i>	£P. 1,750,000
<i>Draft Estimates, 1945-46</i>	£P. 2,600,000
<i>Increase</i>	£P. 850,000

211. The provision under this item has been made on the basis of the revised estimate for 1944-45 namely, £P.2,157,000 and provision of £P.450,000 has been made for implementing Mr. Macleod's proposals.

ITEM 19. *War Economic Advisory Council.*—(see Appendix K(11)).

<i>Approved Estimates, 1944-45</i>	£P. 5,760
<i>Draft Estimates, 1945-46</i>	£P. 5,198
<i>Decrease</i>	£P. 562

212. The decrease is due to over-estimation in 1944/45, when the first estimates for the Council were prepared and there was insufficient information to gauge the requirements.

213. The remaining increases under this head are due to under-estimation in 1944/45 of the requirements under item 1 administrative expenses in connection with citrus advances, £P.3,000; item 2 allowances to officers released for military service (£P.1,000) and publicity for controls (£P.600).

HEAD XXXIX — POSTS AND TELEGRAPHS EXTRAORDINARY.

<i>Draft Estimates, 1945-46</i>	£P. 100,097
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213. The provision of £P.100,097 is made up as follows:—

Revotes and further votes on account of works in hand in 1945/46:—

	£P.	£P.
Revotes	7,447	
Further votes on account	18,850	26,297
New Works		73,800
£P.		100,097

214. Of the revotes and further votes on account of works in hand in 1945/46 a sum of £P.19,069 has been included for the estimated outstanding cost of purchase and installation of the second broadcasting transmitter, the arrival of which is expected during the year. This expenditure is recoverable from the Ministry of Information and the amount has been included under revenue head X as a grant-in-aid.

215. The following summary shows the provision for new works and the expenditure already approved by the Secretary of State's telegram No. 650 of the 17th April, 1945 in advance of approval of the estimates:—

	<i>Approved by Secretary of State's Tel. No. 650</i>	<i>Total Provision</i>
	£P.	£P.
ITEM 1. Additional Exchange Switchboards	2,000	3,000
ITEM 2. Additional Subscribers' Circuits	15,000	35,000
ITEM 3. Additional Distribution Cables	3,000	5,000
ITEM 4. Development of main underground Cables and Ducts	5,000	9,500
ITEM 5. Subscribers' Cables, Rural Areas	2,500	5,000
ITEM 6. Additional Trunk Lines	5,000	10,000
ITEM 7. Equipment for float charging of Tel Aviv Exchange Batteries	—	1,500
ITEM 9. Refrigerators for Tel Aviv dehydrating plant	—	500
ITEM 12. Purchase of teleprinter equipment	—	4,300
£P.	82,500	73,800



ITEM 1. Provision is made for extensions to the principle exchanges in the smaller towns. The work is essential to provide for expansion to meet known requirements.

ITEM 2. The provision is calculated on the basis of the number of installations which it is expected can be completed within the financial year. If, however, the supply position of telephone equipment improved, a considerably larger programme might be undertaken. To meet requirements of development which can be estimated definitely, provision of £P.70,000 would be necessary. The limits of development, however, are also largely determined by the capacity of the engineering staff to deal with the work, even though stores might become available in excess of the quantity estimated. This expenditure is covered many times over by way of increased revenue.

ITEM 3. The estimated expenditure under this item is required for additional distribution cables in Haifa, Jerusalem, Tel Aviv and Jaffa, at a total estimated cost of £P.14,100; of which £P.5,000 is required in 1945/46.

ITEM 4. The cable distribution works need considerable extension as the existing system has reached the limits of its capacity. No new cable extensions have been undertaken during the past three years and, in view of the fact that main cables can only be laid economically if at least five years requirements are provided at the outset, heavy expenditure is unavoidable. This programme is estimated to cost £P.57,200 of which £P.10,000 is required in 1945/46 to deal with the more urgent arteries.

ITEM 5. The circumstances necessitating this provision are identical with those noted above. The total cost of the programme of works is £P.16,140 of which £P.5,000 are required in 1945/46.

ITEM 6. This provision is required for a number of additional trunk lines in rural (small town) areas and for the purchase of single channel carrier equipment from His Majesty's Forces. The programme is limited by the fact that no additional trunks may be suspended on the main trunk routes without extensive rebuilding of the routes. Certain carrier plant has recently been received from the United Kingdom and other similar plant has been hired, against the payment of rental, from His Majesty's Forces. This equipment will enable the following much needed trunks to be put into service in addition to those referred to above:— Jerusalem—Haifa 2; Jerusalem—Jaffa—Tel Aviv 2; Jaffa—Tel Aviv—Haifa 2; Haifa—Tiberias 1; and Ramleh—Haifa 1.

ITEM 7. This expenditure will obviate the necessity of increasing the capacity of the batteries at the Tel Aviv Automatic exchange. Float charging is now an up-to-date accepted practice and the equipment will avoid expenditure on increasing battery capacity, which would otherwise be necessary.

ITEM 9. Hitherto the air propelled into the automatic apparatus room at Tel Aviv by means of dehydrating plant has not been subject to temperature control. This has had ill effects on the health of the staff. The room in which the apparatus is installed is extensively glazed and, with all the windows necessarily shut continuously, there is no movement of air except that caused by the dehydrating plant which cannot be felt by the individuals working in the room. This expenditure will enable refrigeration of the air to be effected with consequent improvement in the health and comfort of the staff.

ITEM 12. The provision under this item is to acquire teleprinter equipment from the Army at a cost of £P.1,300 and for 10 additional machines for the transmission of Arabic telegrams. The system has been successfully introduced for the transmission of Hebrew telegrams. Teleprinter working is twice as speedy as hand transmission and where duplex working can be introduced by means of additional equipment the gain is even greater. The proposal will not only improve the transmission of telegrams but will relieve trunks now used for transmission and thus facilitate trunk working, resulting in a gain of revenue.

HEAD XL — PUBLIC WORKS EXTRAORDINARY.

Draft Estimates, 1945-46

£P. 1,038,944

216. The provision of £P.1,038,944 under this head is made up as follows:—

	£P.	£P.
<i>Revotes on account of works in hand at 31st March, 1945</i>	466,171	
<i>Further votes on account of works in hand on 31st March, 1945</i>	218,599	684,770
<i>New Works 1945/46</i>		
Purchase of land	35,000	
Other	319,174	354,174
	£P.	1,038,944



217. The provision may be further summarized as follows:—

Department etc.	Works in hand 1945/46		New Works	Total
	Revotes	Further votes on account		
	£P.	£P.	£P.	£P.
Accountant General	—	—	1,000	1,000
Agriculture & Fisheries	10,959	160	4,070	15,189
Customs	1,750	—	22,000	23,750
District Administration	2,800	—	—	2,800
Education	2,421	—	16,200	18,621
Forests	500	—	2,550	8,050
Government Printer	3,458	—	800	4,258
Health	2,640	—	4,800	7,440
Judicial	1,090	—	—	1,090
Police and Prisons	65,656	17,145	3,320	86,121
Public Works	3,791	—	12,324	16,115
Surveys	—	—	6,500	6,500
Roads and Bridges	13,735	2,400	97,000	113,135
Miscellaneous:				
Purchase of land	215,660	64,682	35,000	315,342
Irrigation	28,576	—	25,000	53,576
Other	76,955	19,812	123,610	220,377
Works on repayment	36,180	114,400	—	150,580
£P.	466,171	218,599	354,174	1,038,944

ACCOUNTANT GENERAL.

218. The provision of £P.1,000 under item 1 for the extension of the offices of the Accountant General is required to carry out major repairs to the accommodation allocated to the Department when the hirings were vacated by the War Department. With the introduction of the Provident Fund; Widows and Orphans Pensions Fund; as well as considerable increase of the department's work generally, the accommodation in which the Department was housed in the past year became inadequate.

AGRICULTURE AND FISHERIES.

219. The provision under item 2 for animal quarantine accommodation is required for completion of the work provided under item 1 of this Head in 1944/45. Under item 3 a revote of £P.4,274 has been provided for completion of the water supply improvements at Mount Tabor Agricultural School for which a special warrant (No. 256) was issued in 1944/45. Under item 4 provision of £P.3,200 has been made to ensure an adequate water supply at the citrus demonstration station at Sarafand, where the water supply has proved insufficient in recent years for maintenance of the fruit tree plots and nurseries used for demonstration and experimental purposes. Of this provision, £P.1,700 is required for a new bore-hole and £P.1,500 for new pumping plant. The provision of £P.870 under item 5 is required for the construction of three shelters for stock in new paddocks.

CUSTOMS.

220. The provision under item 7 is required for the housing of the stores and archives of the Customs Department which must be removed from the Harbour Area at Haifa. The question of a suitable site has been under consideration for a considerable time and a decision has now been taken. The provision is for the construction of the building. The estimate is tentative as detailed plans have not yet been worked out.

DISTRICT ADMINISTRATION.

221. The provision under item 8 is a revote. The work for which provision was made in 1944/45 could not be carried out as the present occupants of the building, the Forests Department, were unable to find alternative accommodation and could not, therefore, vacate the building which is required for accommodating the Assistant District Commissioner. Provision is now made under item 14 for the construction of a Forest Station at Tiberias and it is anticipated that the building will be vacated during the year.

EDUCATION.

222. The provision under item 9 is a revote of the outstanding balance of the appropriation of £P.9,000 approved by Secretary of State's telegram No. 366 saving of 31st August, 1944 for repairs



to the Trade School at Haifa on vacation by the military authorities. Under item 10, provision of £P.600 is made for the construction of one class-room on the top floor of the present elementary secondary school at Hebron, which is state domain; to replace a class-room which has been found very unsatisfactory. The provision for a new dormitory at the Kadoorie Agricultural School at Tulkarm is necessary in connection with the proposal to enlarge the school to take 30 additional students for a third year class. Under item 12 provision of £P.12,000 is made for acquiring from the military authorities, erecting and arranging army huts for implementing as early as possible the proposals for the establishment of a farm school in the Samaria district. The question of contributions by the inhabitants is under examination but as no precise figures are available, no provision has been made in the revenue estimates for such contributions.

FORESTS.

223. Provision is made under item 13 for revote of the provision made in the estimates for 1944/45 for the protection of the Balad esh Sheikh forest reserve. This work has been postponed for various reasons but it is hoped that it may be possible for the Conservator of Forests to carry it out in the current year. The provision under item 14 (£P.2,550) is required for the construction of a new building to house the forest department at Tiberias. The present state domain building is, as stated above, required for housing the Assistant District Commissioner and as it has proved impossible to find any other suitable accommodation the only alternative is to construct a new building.

GOVERNMENT PRINTER.

224. The provision under item 15 is a revote of the appropriation for the extension of Government Printing Press, approved by the Secretary of State's telegram of the 11th August, 1944. The provision is to cover the retention money that will be payable to the contractor at the end of the maintenance period. Further expenditure of £P.800 is required for essential security measures.

HEALTH.

225. The provision under item 16 has been revoted as the work was held up owing to delay in acquisition of the site. It is hoped that negotiations will be completed in the current year.

The provision under item 17 is revoted for the construction of an approach road to the Kiriath Arabieh mental hospital. The expenditure is subject to an equivalent grant from the Colonial Development vote. Provision of £P.800 is made under item 18 for essential sewage works at the Hayarkon hospital opened in 1944 at Tel Aviv. Under item 19 provision is made for a huttied extension of 30 beds for maternity cases at the same hospital to relieve congestion in both the Tel Aviv Municipal and settlement hospitals.

JUDICIAL.

226. The provision of £P.1,090 under item 20 for additional accommodation for the Magistrate's and District Courts at Tel Aviv is a revote of expenditure approved by special warrant (No. 550) in 1944/45.

POLICE AND PRISONS.

227. The provision inserted under item 21 for the Ras en Naqura Police post is a revote and is required to cover the retention money due to the contractor at the end of the maintenance period. With regard to the provision under item 22 for the yard for criminal lunatics at Acre, the work has been held up on account of delay in the acquisition of the site which has only recently been made available. The provision under item 23 is for completion of the work on Nablus fort approved by Secretary of State's telegram No. 10 saving of 4th January, 1945. Provision of £P.873 is made under item 24 for a revote on account of the Sidna Ali coastguard water supply, for which a sum of £P.2,050 was provided under special warrants Nos. 169 and 396 in 1944/45. Provision of £P.700 is made under item 25 for water works at Wadi Fallah for relaying the water supply main to the Athlit Clearance camp owing to deterioration in the existing main. Under item 26 provision is made for additional accommodation to accommodate eight men at Tel el Milh Police post. The accommodation at this post is inadequate and is supplemented by tents pitched on extremely rough ground within the compound. It is proposed to build an additional barrack room.

A sum of £P.1,502 is revoted under item 27 for Police guard accommodation at Ramallah, for which an additional sum of £P.1,702 was provided by special warrant (No. 44) in 1944/45.

The revote provided under item 28 for construction of police buildings is required to cover outstanding claims for cost of land, on account of the main building programme. Under item 30 provision of £P.42,565 is made, of which £P.27,785 is a revote for the cost of outstanding claims for sites, to meet outstanding commitments on the part of the Postmaster General, and for the payment of retention money due to the contractors. All buildings under this scheme have been finished and the revised estimate of cost is £P.418,000.

A sum of £P.921 has been revoted under item 29 for completion of the explosives store at Mount Scopus.

Under item 31 provision of £P.800 has been made for essential sewage works at Affuleh Police post where the insanitary state of the post is a menace to the health of the personnel.



Under item 32 provision is made for a revote of £P.455 and for a further appropriation of £P.100 for completion of sewage works at Gaza Police Station, for which provision of £P.750 was made in 1944/45 by special warrant No. 420. The revised cost of this work is £P.850.

Under item 33 provision is made for revote of the provision of £P.4,056 for the exterior lighting of Police buildings, approved by Secretary of State's telegram No. 255 saving of the 25th April, 1945. It has been necessary to provide a further sum of £P.400 for these measures for security purposes. Provision has been made under item 34 for accommodation of the coast watch to cover outstanding army claims on this account. Under item 35 provision of £P.650 has been inserted to improve conditions in the annexe to the women's prison at Bethlehem.

PUBLIC WORKS.

228. Provision is made under item 36 for revote of £P.2,701 required for the purchase of service vehicles for the department.

229. Provision of £P.1,090 is made under item 37 for the outstanding claim of cost of the purchase of a lathe, for which provision of £P.1,350 was made in 1944-45 by special warrant No. 293.

Under item 38 provision of £P.12,324 has been inserted for the purchase of 13 motor lorries, 10 15-cwt. pick-ups and 20 motor cycles. The motor lorries will be required to replace trucks, purchased prior to 1937, which are all now in poor condition. Besides being uneconomical to run, it has been found practically impossible to keep them on the road owing to shortage of spare parts. This results in considerable uneconomical expenditure on labour and plant. Of the ten pick-ups, seven are required to replace unserviceable vehicles and the remaining three are required for Headquarters, for Jerusalem Water Supply and the Jerusalem District Office which has no suitable quarters, for service car of its own. With regard to the motor-cycles, a total of 46 were required for the department; of which 26 have been made available from second-hand motor-cycles purchased from the Army in 1942-43. The original requirements of these machines were placed at forty-three; and three additional machines are now required to provide for increase in mechanical and electrical branches; and for servicing the refrigerators throughout the country in use by the Police and other departments.

SURVEYS.

230. Provision of £P.6,500 has been made under item 39 to provide accommodation for 30 additional officers and for the large increase in plan and map records, resulting from acceleration of settlement-survey and production of new maps. The present congestion makes it extremely difficult to organize the work in the Survey department and there is no possibility of arranging storage of records for urgent series of maps required for security purposes. Since the outbreak of the war the department has taken the place of a military survey reproduction unit and there is no indication that this work will decrease.

ROADS AND BRIDGES.

231. Apart from the provision for revote for works in progress and the third annual instalment of the approved contribution of £P.2,400 to the Nazareth Municipality for widening the arterial road through the town, the following provision has been made for road works:—

ITEM 44. £P.6,000. The provision is required to bring this road up to all weather standard, throughout its length. Since 1940 more than £P.8,000 has been spent from Government and village funds on the improvement of this road but even now there are sections which are impassable during wet weather. The new police post at Deir Qaddis has been completed and its utility will depend very largely on the condition of this road. The villages of Na'alín, Qibiya, Shuqba, Budros, Beit Nabala, Quleh, Rantis and Luban, which it is intended shall fall within the area of this police post, will not be accessible by car unless these improvements are carried out. The project is considered as desirable by the Central Committee.

ITEM 45. £P.20,000. Provision has been made for this item *under reserve* for the construction of roads linking up the settlements of Moledeth, Kfar Rupin and Kfar Baruch with existing arterial roads in the Galilee district. The produce of these settlements available for urban consumption could be very considerably increased if proper means of communication could be ensured. It is possible that the road could be so aligned as also to serve a number of Arab villages in the area. The settlements are prepared to contribute one-half of the cost and the contribution has been included in the Revenue estimates under Head III, item 62.

ITEM 46. £P.500. This provision is required for the construction of roads to various Government properties throughout the country.

ITEM 47. £P.16,000. The Jaffa-Ramleh section of the Jerusalem-Jaffa road is at present very congested and there has been a large number of accidents within the section. It is assumed that with the resumption of normal traffic, the position will become worse and it is, therefore, proposed that this section should be widened to six metres to conform to the width of the Jerusalem-Ramleh section.

ITEM 48. £P.25,000. This proposal arises from the fact that Wadi Sarar, in recent years, has formed a new water course and the area of the waterway now provided under the road has proved insufficient; with the result that there has been considerable flooding at kilo 21 of the Beit Dajan-Masmiya road during recent winters. It is, therefore, proposed that new bridges be erected at this



point. The expenditure incurred will be more than set-off by the savings in expenditure annually incurred in repairing the flood damage.

ITEM 49, £P.4,500. Provision is made under this item for the portion of the Bethlehem-Beit Sahur road lying outside the limits of Bethlehem Municipality and the Beit Sahur Local Council areas. The District Commissioner recommends construction of this road.

ITEM 50, £P.25,000 There are many desirable projects, all of which have been long delayed, for widening main roads and removing dangerous corners. This provision has been inserted for carrying out some of the more urgent projects in areas seriously affected by unemployment. It is intended that the provision should be reserved for release only against requisition.

MISCELLANEOUS.

232. ITEM 53. The provision under this item (£P.889) is a revote of the unexpended balance of approved provision in the 1944-45 estimates. The work is an anti-malarial measure, constructed under the supervision of the Director of Medical Services.

ITEM 54. This provision is a revote of the appropriation approved in 1944-45 for the preservation of the Acre Town Walls. The work was held up pending submission of the complete scheme by the Government Architect. This scheme is now under examination by Government.

ITEM 55. This item is a revote of part of the provision for the Fawar Irrigation scheme, which is being carried out under the supervision of the Water Commissioner.

ITEM 56. The provision under this item is a revote of the additional provision made in 1944-45 under special warrant No. 631 for repair to the Church of the Holy Sepulchre.

ITEM 57. The provision under this item is a revote required to cover the construction of new head works on the Qant el Amr and Qant el Balad in the Huleh area, in connection with food production schemes. The revote is under the control of the Water Commissioner.

ITEM 58. This provision is a revote of the provision made in 1944-45 under Special Warrant No. 99 for continuation of the Wadi Fari'a arrigation scheme. The work is being carried out under the supervision of the Director of Medical Services.

ITEM 59. This provision is a revote of the approved provision for the Na'amein drainage scheme which is being completed by the Department of Health.

ITEM 60. Provision is made under this item for a temporary scheme pending decision to carry out the main Haifa water-supply scheme. A separate despatch on the subject will be submitted in the near future.

ITEM 61. The scheme for the removal of certain obstructions and making good certain properties under a seven years' programme for the repair and maintenance of the City Walls of Jerusalem was submitted in Sir Harold MacMichael's despatch No. 9 of the 13th January, 1944. The revote of £P.2,706 is required to meet expenditure to be incurred by the Municipal Engineer in removing obstructions and making good certain properties; and the additional vote of £P.4,010 is provided for the repairs and maintenance of the walls as envisaged in the seven years' programme.

ITEM 62. Provision of £P.21,600 is made under this item for the supply of furniture to officers of the Administration in certain cases as reported in the correspondence ending with the High Commissioner's telegram No. 468 saving of 14th May, 1945.

ITEM 63. The provision under this item consists of:—

	£P.
Revotes	215,660
Further votes on account	64,682
New provision	35,000
Total	310,342

The major schemes, for which revotes and further votes on account are provided, have been approved by the Secretary of State. While details of provision for the expropriation of sites cannot be recorded in this memorandum, the main purposes for which provision is made may be briefly outlined as follows:— harbour extension and railway deviation at Haifa, still under negotiation; playing fields at Mount Scopus; District Commissioner, Haifa's residence; two school sites at Haifa; site for the Post Office workshops, Jerusalem; grain stores, Jerusalem; Police station, Tel Aviv; Extension of agricultural station, Acre; Garden Tomb Area, Jerusalem; Na'amein Basin; Post Office and Broadcasting Offices, etc.; and a large number of minor sites under negotiation. The approved provision for the site for the Central Government offices, and provision made for such schemes as public works workshops is being made separately in the schedule of loan expenditure from the proceeds of issues of bearer bonds. Provision for new items include land for farm schools; site for mental hospital; and for tuberculosis hospital; and a number of other schemes for which the early acquisition of sites is advisable for reasons of which the Secretary of State has been recently informed.



ITEM 64. The provision of £P.31,812 for restoration of and improvements to buildings damaged by sabotage, includes £P.12,000 revote and £P.19,812 further vote on account of works in progress and compensation under negotiation. Owing to delay in coming to a satisfactory arrangement with the owners, the actual repair of the damaged buildings was held up. The further vote on account is principally in respect of the damage done to the building in which the Jerusalem Land Registry was housed. The approved arrangement was not effected until after the close of the year 1944/45.

ITEM 65. This project is a scheme to provide for the regular control and equitable distribution of the waters of the 'Asi, the largest spring in the Beisan area. The drainage of some marshes, now badly infested with malaria, is included in this project. In principle it is similar to the adjacent Jauzaq and Mad'ua schemes now nearing completion. An application is being prepared for assistance from the Colonial Development vote and provision has been made in the revenue estimates for a grant for the purpose.

ITEM 66. Provision of £P.4,000 has also been made for irrigation and drainage works in the Beisan sub-district, for which an application to the Colonial Development Advisory Committee is also in train. These works form part of a comprehensive scheme for the irrigation of the Beisan area.

ITEM 67. The provision of £P.13,000 under this item is for extension of canalization into the Jiftlik area and also for lining in stone masonry some 1,700 metres of the present (Wadi Fari'a) irrigation channel above Bab ed Dayika and for construction of cross-drainage works which are necessary to prevent the recurrence of damage, such as occurred during the rains of November, 1944, from wadis discharging flood-water into the channel from the left bank.

ITEM 68. The provision for minor works includes £P.5,576 on account of revotes of sums of less than £P.500 on account of provision approved in 1944/45 in the estimates or by special warrant. A further sum of £P.20,000 has been provided for carrying out works, of which the estimated cost in any one case is less than £P.500, urgently required for unavoidable security, hygienic or other essential reasons. The figure of £P.10,000 provided for this purpose in 1944/45 had to be supplemented by £P.12,000. For this reason it was considered advisable to provide a larger amount in the current estimates.

ITEM 69. *Preliminary investigations.* In previous years the amount of £P.250 was provided for this purpose but it was considered that additional provision should be made this year to cover the cost of a series of tests on the effect of cotton-soil on buildings. These tests will be of great value in connection with reconstruction schemes. In addition, a sum of £P.1,000 has been provided to undertake investigations into steps for counteracting the effects of flooding on the Jericho—Amman road in the vicinity of the Allenby Bridge. Surveys must be undertaken and investigations carried out to determine the depths to which bridge foundations may have to be carried; and to make an estimate of the cost of raising the road, constructing a new bridge and flood channels. The Palestine side of the Allenby bridge and the road have been flooded ten times, for periods varying from six to ninety hours at a time, since 1939.

ITEM 70. Provision of £P.8,500 has been revoted from the appropriation for £P.27,000 approved by Secretary of State's telegram No. 10 saving of the 4th January, 1945 for security measures and a further sum of £P.6,000 has been provided to meet expenditure on similar measures in 1945/46. Recent recurrence of acts of sabotage necessitates this provision.

ITEM 71. Provision of £P.16,385 has been revoted from the sum of £P.50,301 for the construction of parking grounds and garages for the Government transport Agency approved by Secretary of State's telegram No. 923 of the 12th August, 1942. The revote is required to meet outstanding claims.

ITEM 72. Provision of £P.987 has been inserted for a revote on account of an arbitration award against Government in connection with the clearing of the site for the grain stores at Jerusalem for which provision was made under item 55 of the 1943/44 estimates.

WORKS ON REPAYMENT.

233. ITEM 73. Provision of £P.580 is made under this item to cover the cost of further investigations in connection with sewage disposal works of the Jerusalem Main Drainage system; and for payment of wages of watchmen at the pipe yard.

ITEM 74. The provision under this item is for the plant referred to in correspondence, ending with the Secretary of State's telegram No. 689 of the 26th April, 1945. The revised estimate of cost is £P.150,000 and not £P.100,000 as approved by Secretary of State's telegram No. 1587 of the 2nd December, 1944.

HEAD XLI — LOANS FROM PUBLIC FUNDS.

<i>Approved Estimates, 1944-45</i>	£P. 1,000,000
<i>Draft Estimates, 1945-46</i>	£P. 890,000
<i>Decrease</i>	£P. 110,000

ITEM 1. Provision of £P.100,000 is made under this item for loans to local authorities for essential minor schemes mainly water supply, drainage and other schemes for improvement of hygiene; and, in certain cases, for funding of the debts of these councils.



ITEM 2 to 4. The provision made in 1944/45 for agricultural loans, long term hill loans and water development loans in rural areas has been repeated in full for carrying out food development programmes in rural areas, which could not in some cases otherwise be implemented.

ITEM 5. Provision for assistance to the citrus industry has been inserted at approximately the figure actually paid to the Banks in settlement of Government liabilities in respect of the 1944-45 advances to cultivators.

The provision for capital expenditure on Ports is fully explained in page 117 of the General Manager, Railways' memorandum in Enclosure V, and is included in the Schedule of Expenditure from loan funds.

The provision for capital expenditure on Railways is fully explained in pages 101 et seqq of the General Manager's memorandum on the Railways in enclosure IV, and is included in the Schedule of expenditure from loan funds.

EXPENDITURE FROM LOANS.

VIDE APPENDIX D I PAGE 170 OF THE ESTIMATES.

234. It is intended to meet the following Expenditure from the proceeds of recent issues of Bearer Bonds:—

		£P.
ITEM 1 of Schedule.	Estimated Deficit at 31st March, 1945.	444,000
ITEM 2 of Schedule.	Allocations to Municipalities	600,000
ITEM 3 of Schedule.	Purchase of land for Government buildings	265,000
ITEM 4 of Schedule.	Construction of Public Works Department Workshops	68,000
ITEM 5 of Schedule.	Capital Works—Railways	225,000
ITEM 6 of Schedule.	Capital Works—Ports	41,000
ITEM 7 of Schedule.	Black Scale Survey-Citrus	150,000
	Unallocated	207,000
		<hr/>
		£P. 2,000,000

The inclusion of items 3 to 7 will entail certain amendments to the War loans (Bearer Bonds) Ordinances, 1944 and 1945 relating to the first and second series and, pending these amendments, it is intended to defray this expenditure from advances in anticipation of loans as the expenditure is approved and becomes necessary. Item 2 refers to the allocation dealt with in the correspondence ending with the High Commissioner's Secret Despatch No. F. 1/45 of the 3rd May, 1945.

Item 3 covers the cost of the acquisition of site for central Government Offices, which has been approved by the Secretary of State; and the cost of a site for new workshops for the Department of Public Works, for which separate approval is being sought, Item 4, covers the cost of construction of new workshops for the Public Works Department regarding which a separate communication is being addressed to the Secretary of State.

Item 5 covers the cost of the works described in the General Manager's memorandum on the Railway Estimates under Abstract 'F' Extraordinary Expenditure (vide pages 101 to 109 of Enclosure IV); and item 6 covers the cost of the works described in the general Manager's memorandum on the Ports Estimates under Abstract 'F', Extraordinary Expenditure (vide pages 117 and 118 of Enclosure V).

Item 7 has been approved by the Secretary of State.



ENCLOSURE IV.

GENERAL MANAGER'S MEMORANDUM ON DRAFT ESTIMATES (RAILWAYS) FOR 1945/46.

The draft Railway Estimates for 1945/46 provide for a surplus of £P.14,572 at the close of the financial year. This is £P.13,546 less than the corresponding surplus budgetted for in 1944/45 and £P.92,550 less than the revised surplus for the current year, as indicated hereunder:—

	1944/45 Original Estimates. Printed.	1944/45 Revised Estimates.	1945/46 Draft Estimates.	1945/46 Draft Estimates compared with			
				1944/45 Original.		1944/45 Revised.	
				Increase	Decrease	Increase	Decrease
	£P.	£P.	£P.	£P.	£P.	£P.	£P.
Gross Receipts.	2,481,000	2,713,000	2,220,000	—	211,000	—	493,000
Ordinary Working Expenditure.	2,049,317	2,252,313	1,916,917	—	132,400	—	335,396
Contribution to —Renewals Palestine Railway Renewals Fund	137,300	137,300	138,700	1,400	—	1,400	—
Kantara-Rafa Railway Special Fund.	15,385	15,385	15,385	—	—	—	—
	152,685	152,685	154,085	1,400	—	1,400	—
Total Working Expenditure.	2,202,002	2,404,998	2,071,002	—	131,000	—	333,996
Balance Net Earnings.	228,998	308,002	148,998	—	80,000	—	159,004
Debt Charges: Interest on Loans and Advances.	93,896	93,896	68,426	—	25,470	—	25,470
H.M. Government share of surplus on Kan- tara Rafa Railway.	106,984	106,984	66,000	—	40,984	—	40,984
	200,880	200,880	134,426	—	66,454	—	66,454
Surplus.	28,118	107,122	14,572	—	13,546	—	92,550
Expenditure on Capital Account.	66,168	68,030	224,870	158,702	—	156,840	—
Expenditure from Palestine Railway Renewals Fund.	450,917	357,898	400,220	—	50,697	42,822	—
Expenditure from Kantara-Rafa Railway Special Fund.	35,350	75,690	65,985	30,635	—	—	9,705

2. The estimated net surplus of £P.14,572 for the year 1945-46 between the three railways, as compared with the estimate for 1944-45, is as under:—

	Palestine Railway. (including Petah Tiqva Railway).	Kantara- Rafa Railway.	Hijaz Railway.	Net Total
	£P.	£P.	£P.	£P.
Approved Estimates 1944-45—Surplus.	123,718	8,107	—	28,118
Deficit.	—	—	103,707	—
Draft Estimates 1945-46—Surplus.	87,154	6,000	—	14,572
Deficit.	—	—	78,582	—
Surplus—Decrease.	36,564	2,107	—	13,546
Deficit — Decrease.	—	—	25,125	—



GENERAL.

3. The uncertainties of the military situation continue to render it extremely difficult to make any firm estimation of traffic movements for more than a few months ahead. The revenue estimates must, therefore, once again be largely conjectural. In the years 1943-44 and 1944-45 the actual revenue exceeded the estimate but with the slackening in military activities in the Middle East, the favourable traffic receipts of those years cannot be expected to be repeated. For the purpose of revenue estimating the assumption has been made that there will be a slight increase in civil traffic with a sharp falling off in long haul military traffic. On the expenditure side, allowance has been made for the prevailing high costs and for reductions in staff in relation to the probable decrease in traffic. It is not anticipated that there will be any material changes in the present level of rates and fares.

REVENUE

4. The following table compares the revenue estimate of £P.2,220,000 for 1945-46 with the original and revised estimates for 1944-45:—

Head.	1944/45 Original Estimates.	1944/45 Revised Estimates.	1945/46 Draft Estimates.	1945/46 Draft Estimates compared with			
				1944/45		1944/45	
				Original	Estimate.	Revised	Estimate.
				Increase	Decrease	Increase	Decrease
	£P.	£P.	£P.	£P.	£P.	£P.	£P.
<i>Coaching Receipts.</i>							
Civil.	415,000	509,000	490,000	75,000	—	—	19,000
Military.	268,000	400,000	260,000	—	8,000	—	140,000
Total Coaching:	683,000	909,000	750,000	67,000	—	—	159,000
<i>Goods Receipts.</i>							
Civil.	768,000	780,000	860,000	92,000	—	80,000	—
Military.	860,000	874,000	540,000	—	320,000	—	384,000
Total Goods:	1,628,000	1,654,000	1,400,000	—	228,000	—	254,000
<i>Miscellaneous Receipts.</i>							
	120,000	150,000	70,000	—	50,000	—	80,000
Total Revenue:	2,481,000	2,713,000	2,220,000	—	211,000	—	498,000

Coaching.

5. Civil passenger traffic is expected to continue at much the same level as during the current year. Slightly less revenue has been estimated because certain heavy passenger movements—notably pilgrims—are not likely to be repeated. No great increase in passenger revenue by diversion of passengers from road to rail is expected. Although military passenger traffic during the current year has far exceeded anticipations, the indications are that it will drop off considerably during the forthcoming year and, therefore, the 1945/46 estimate has been pitched slightly lower than the estimate for 1944/45. The correspondingly diminished use of hired coaches is largely offset by the recently increased hire charges on Egyptian State Railways coaches.

Goods.

6. The estimate of revenue from civil goods traffic has been pitched at about 12 per cent above the current level in view of possible increases in imports and the probable expansion in building activities. Allowance has been made for an export of about two million cases of citrus. It is hoped that wagon capacity which becomes available from military traffic will be fully utilised in coping with expanding civil traffic. Generally, it is probable that the traffic will develop in the Palestine section with a corresponding decline over the Kantara-Rafa Railway. No material change is expected in traffic over the Hijaz Railway. Allowance has been made in the estimate for the increases in certain goods rates which were introduced in 1944, notably the general increase in rates for cereals on the Standard Gauge Railway. It is hoped that a simplified new Goods Tariff will be introduced early in the new financial year, but there is not likely to be any great increase in revenue therefrom. It may, however, be possible to reduce staff because of the simplifications in calculation of charges.

Miscellaneous.

7. Miscellaneous receipts, which include portorage, have been reduced in relation to the net decrease in the estimated tonnage to be moved. This item is materially affected by the estimated decrease in traffic over the Kantara-Rafa Railway.

EXPENDITURE.

8. On the basis of the foregoing, the following tonnages and engine kilometrage have been taken as a basis for estimating operating expenditure. The figures for 1944/45 are shown for comparative purposes:—

	1944/45 Approved. Estimate.	1945/46 Draft Estimate.	Increase or Decrease.
Goods Tonnage	2,535,000	2,187,000	348,000 Decrease
Engine Kilometrage	3,877,728	3,675,000	297,277 Increase



The engine kilometrage for 1944/45 was incorrectly calculated and was grossly underestimated. It is because of this that the above figures reflect a greater engine kilometrage to handle a reduced tonnage.

9. Despite the expected falling off in military traffic, the Palestine Railways will continue to operate beyond normal capacity. The peak ton-kilometrage of over 500 millions which was achieved during the year 1943/44 will fall to about 400 millions during the current year 1944/45 and it is expected that there will be a further recession to something between 300 and 350 millions during the year 1945/46. Nevertheless, the last figure is well above the pre-war peak level of 132 millions and it will be necessary to continue to hire locomotive and rolling stock from the War Department and neighbouring railways.

The heaviest item of expenditure is once again the war time cost of living allowances which, despite the consequent savings from staff reductions, are estimated to total half a million pounds. Although savings are expected to be achieved by further economies resulting from the perfection of oil burning on locomotives, the fuel vote will again be a heavy item owing to the high price of fuel. The votes for the repair of locomotives and rolling stock are on the high side because it is the intention to overtake arrears of maintenance concurrent with normal overhaul so that the Palestine Railways rolling stock and equipment shall be in the best possible condition to cope with post-war traffic. If it proves possible to overtake arrears of maintenance and the reparation of war-time depredations, as planned, within the limitations of the estimated revenue of 1945/46, the achievement will be highly satisfactory.

10. The locomotive position has considerably improved during the past year and, in consequence, more economic operation is anticipated during the forthcoming year. Nevertheless, heavy expenditure must be incurred in remedying the effects of overwork and excessive wear and tear during the past three years. A heavy programme of complete overhaul of locomotives, coaches and wagons has been planned and, if the present tempo can be maintained, the condition of mechanical plant and rolling stock will have been considerably improved by the end of the forthcoming financial year. It is hoped that by that time between 60 per cent and 70 per cent of the rolling stock will have received complete general overhaul and that *all* rolling stock in service will have been lifted, or otherwise attended to. A very much more favourable picture is thus presented than was possible a year ago. Train operating unit costs must tend to increase in relation to the past year because of the bringing back into service of the Palestine Railway locomotives which have a smaller load hauling capacity than the higher powered locomotives which are gradually being released back to the Army. The cost of maintaining the permanent way continues to be high because of the high prices of ballast and sleepers. The intention is to renew as much as possible with steel sleepers because their price now approximates the lowest obtainable price for wooden sleepers. This will prove to be a long term economic measure because steel sleepers will outlast wooden sleepers three to five times. In all branches, the cost of labour, apart from war-time cost of living allowances, is very heavy compared with pre-war costs and, unfortunately, the quality of the labour is poorer.

11. The following statement indicates the reductions in staff which are allowed for in the 1945-46 Estimates. It is hoped that continued effort towards economic working will make possible yet further reductions during the year :—

Abstract.	Salaried Staff.			Wages Staff.		
	1944/45 Actual.	1945/46 Estimate.	De- crease.	1944/45 Actual.	1945/46 Estimate	De- crease.
	No.	No.	No.	No.	No.	No.
A. Engineering.	124	117	7	2,046	1,914	132
B. Mechanical.	149	135	14	2,832	2,450	382
C. Traffic.	454	400	54	1,550	1,251	299
D. Management, Stores and Accounts.	248	218	30	87	96	+ 9
TOTAL :	975	870	105	6,515	5,711	804
Gross Decrease :				909		

Renewals Expenditure.

12. No material difference has been made in the amount of contributions to the Palestine Railways Renewals Fund and Kantara-Rafa Special Fund though it is clear that the balances available in those funds and the annual contributions thereto are far from sufficient to meet the likely cost of replacing assets at present day and post-war costs. The expenditure upon Renewals from the Palestine Railways account for the year 1945-46 has been framed on a conservative basis, yet the anticipated balance remaining at the 31st March 1945 is little more than one year's present total contribution. The shortfall is due to inadequate contributions in past years and the very great increase in replacement costs.

Hijaz Railway.

13. The working of the Hijaz Railway again shows a heavy deficit—almost entirely on account of war-time cost of living allowances. The rates on this railway are already uneconomically high



and, in normal times, it would be impossible to retain traffic at such rates against road competition. Although considerable cuts have been made, the costs of working are at present abnormally high because of the necessity to remedy the neglected maintenance which has accumulated over years of operating this railway without adequate attention to maintenance in order to minimise the deficit. Unless this neglect is now remedied, however, it will be impossible to continue to operate the railway. The accumulated deficit, chargeable to territorial funds, as at the 31st March 1946, is estimated to reach £P.563,000.

Kantara-Rafa Railway.

14. The division of the profit on the working of the Kantara-Rafa Railway is once again on the basis of the Wickham valuation, with the result that an incommensurately low proportion of profit accrues to the Palestine Railway. The estimated profit for 1945-46 is considerably lower than for the past two years because it is expected that there will be a considerable diminution in traffic by the barge service from Suez and from Egyptian ports consequent upon the re-opening of the Mediterranean to shipping.

Capital Works.

15. A heavy programme of capital works has been provided for in anticipation of labour and local materials becoming available. These works are all essential to prepare the way for post-war development and to enable the railways to play a proper part in the social and industrial needs of the country. They also include necessary provisions for the housing of staff.

16. The following paragraphs give detailed explanations of the expenditure under the various abstracts:—

EXPENDITURE.

ABSTRACT 'A' — ENGINEERING EXPENSES.

1944/45 Estimate	£P.	219,769
1944/45 Estimate	£P.	215,084
Decrease	£P.	4,685

The decrease of £P.4,685 is accounted for as follows:—

	Increase. £P.	Decrease. £P.
Normal increments	780	—
Changes in holders of posts	—	910
Abolition of posts	—	2,485
Under/over Estimates	100	82
Salary adjustments	340	—
Transfers to and from other abstracts	340	363
Allowances	340	—
Personal emoluments	1,850	3,240
General expenses	—	520
Labour	—	1,161
Materials	—	11,619
Purchase of water	940	—
Tools and plant	1,250	—
Rentals	1,160	—
Contingencies for floods and accidents	4,500	—
New Minor Works	2,155	—
	11,855	16,540
Net decrease	£P.	4,685

Personal Emoluments—Decrease £P.1,390.

Two thirds of the salary of one Assistant Engineer have been allocated to the Ports because one of these officers is engaged almost exclusively on maintenance work at Haifa Port. On the same principle, one third of the salary of an Assistant Traffic Superintendent, who is provided for in Abstract 'C', is now charged against Abstract 'A', because the officer undertakes supervisory work on behalf of the Engineering Branch in Trans-Jordan.

Provision is made for the following reductions in staff, excluding labour:—

	£P.
1 Draughtsman, Class II	170
1 Foreman of Works, Class I	158
1 Signal Foreman	176
2 Clerks, Class IV	198
1 Foreman of Works, Class II	206
1 Instrument Repairer, Class II	152
6 Artizans	1,425
Total	£P. 2,485



These reductions follow a redistribution of duties with a view to achieving increased efficiency, as well as savings. The six posts of artizans, (signal fitters) had been filled by Army personnel who have now been released back to the Army. The saving accruing as a result of the abolition of these posts will be offset to the extent of £P.520 by the employment of additional wages grade staff on signal maintenance and repair work.

The increase of £P.340 in allowances results solely from the increase in the rates of expatriation and housing allowances authorised during 1944.

General Expenses—Decrease £P.520.

The increase in travelling and subsistence allowances, as a result of the increase in the rates of these allowances authorised in 1944, is more than offset by anticipated savings on passages, furniture and equipment. The net result is a decrease of £P.520 on the 1944-45 Estimates.

Labour—Decrease £P.1,161.

The provision for labour in the maintenance votes (subheads X to XVI inclusive) is £P.1,161 below the corresponding estimate for 1944-45. Maintenance work on the track formation and on bridges, culverts, etc. is not largely affected by fluctuations in traffic and the work required in 1945-46 to maintain the line in safe condition is much the same as in 1944-45. Where possible, savings have been effected and every effort made to plan maintenance on economic lines. Safety must, however, be the first consideration. There is a small increase in the total number of permanent way staff, due to additional gangers being required for the maintenance of army sidings, which has now been taken over from the Army. The increased expenditure involved is recoverable from the War Department. Steps will be taken during the course of the year to reduce the number of staff engaged on permanent way maintenance on the southern section of the Hijaz Railway. This, however, will be dependent upon the possibility of obtaining suitable additional rail motor trollies. Considerable difficulty has been experienced in obtaining new vehicles, and in view of the possibility of further delays occurring, full provision has been made in the Estimates for the normal number of gangers and platelayers to be available south of Amman. This provision is not likely to be drawn upon to its full extent.

The following reductions in wages staff employed on works other than the maintenance of the permanent way are allowed for:—

4 Artizans
8 Draughtsmen
127 Labourers.

Modified works programmes have been scheduled under all heads except the repair of bridges and culverts. Due to the heavy demands made on the resources of the Engineering Branch during recent years, particularly in respect of military works and track expansion, the normal maintenance on bridgework had been postponed. The work can, however, be no longer deferred. The increase of £P.2,146 on account of labour in this connection is offset by savings on labour under other heads.

The following table analyses the net reduction of £P.1,161 in the total labour vote:—

	Number of Staff.		Financial Provision.		Remarks.
	Increase No.	Decrease No.	Increase £P.	Decrease £P.	
Artizan	—	4	6	—	Increments exceed saving.
Artizan's Mate	—	—	124	—	Increments.
Chainman	—	1	—	20	Saving partially offset by increments.
Checker	—	—	35	—	Increments.
Draughtsman	—	8	—	1,360	Reduced staff.
Driver	—	—	48	—	Increments
Ganger	13	—	2,000	—	13 additional staff and increments.
Headman	1	—	212	—	1 additional and increments.
Labourer	—	127	—	1,088	Reduced staff less increments.
Platelayer	—	—	1,900	—	Increments and improved wages.
Watchman	—	—	60	—	Increments.
Casual Labour	—	—	4,000	—	Additional staff.
	14	140	8,885	2,468	
From Army, etc.	—	—	7,078	—	Increased services rendered.
	14	140	1,307	2,468	
Net decrease £P.				1,161	



Materials—Decrease £P.11,619.

Owing to the impossibility of obtaining materials, maintenance programmes have had to be modified. In consequence, the provision made for materials is £P.11,619 less than the provision authorised in the 1944-45 estimates. The prewar standard of maintaining wasting assets has been progressively reduced since 1941 because of the preoccupation of the Engineering Branch with more urgent essential works and also because of the shortage and high price of labour and materials. Because of this, deferred maintenance is accruing and heavy expenditure will become necessary at a later date. It is hoped that conditions will then be made more favourable in regard to both prices and supplies, but as all railways will be in a similar position, it is not possible to view the prospect with sanguinity. Steps are being taken to obtain priority upon suitable materials which may become available from Army disposals in the Middle East. In the meantime, the reduced standard will be continued concomitant with a proper margin of safety. This will, as previously mentioned, necessitate the overhaul of certain bridges and culverts, the condition of which is such that extensive repair work cannot be postponed any longer. The net saving of £P.11,619 on the 1944-45 estimates is made up as follows:—

	<i>Increase</i>	<i>Decrease</i>
	£P.	£P.
Permanent way	—	10,495
Bridges and culverts	1,945	—
Buildings and works	—	1,692
Roads and fences	—	897
Water supplies	—	400
Conservancy	—	80
Total £P.	1,945	18,564
Net Decrease £P.		11,619

Purchase of Water—Increase £P.940.

The increased provision for the purchase of water results mainly from an under-estimation of requirements last year. The Engineering Branch purchases water for domestic use at stations, gang posts and other departmental installations. The policy is to secure independent supplies at each consuming point thereby avoiding the expensive and inconvenient haulage of water in service tank wagons.

Tools and Plant—Increase £P.1,250.

The Engineering Branch is very deficient in small automatic tools and machines and provision is included in the estimate for the purchase of a limited number of such tools during the coming financial year in addition to the normal quantity of hand tools required for track maintenance and engineering works. The purpose of these tools and machines is to economise in labour costs.

The estimate is supported by a schedule of the equipment required.

Rent of Land and Buildings—Increase £P.1,160.

The increase in rentals is occasioned by additional hirings in respect of police quarters, arrears in rents and additional land leases.

Contingencies for Floods and Accidents—Increase £P.4,500.

As explained in the memorandum supporting the 1944-45 estimates, a sum of £P.500 was included in those estimates as a nominal provision for small items of emergency expenditure in connection with floods and accidents. Experience during the current year has demonstrated the necessity for making more substantial provision for emergencies of this nature and a sum of £P.5,000 based on actual expenditure incurred during recent years is included in the draft estimates. The estimate is intended to cover out-of-pocket expenditure which cannot be allocated to the standard maintenance heads. It does not include the cost of repairing damage sustained by the track, nor the cost of repairing rolling stock etc. damaged in accidents of a routine nature, nor does it include the cost of consequential claims, all of which are chargeable to appropriate votes or to net revenue. Expenditure against this subhead will be controlled by the Management.

New Minor Works—Increase £P.2,155.

The programme is confined to projects designed to improve working facilities, to increase efficiency and/or to provide conveniences of an essential nature. The increase of £P.2,155 in comparison with the 1944-45 estimate is because many small works which have hitherto had to be postponed because of shortage of materials or labour can now be undertaken.

The estimate is supported by a schedule of the works to be undertaken.



ABSTRACT 'B' — LOCOMOTIVE RUNNING EXPENSES AND MAINTENANCE OF ENGINES AND ROLLING STOCK.

1944/45 Estimate	£P. 665,428
1945/46 Estimate	£P. 703,431
Increase	£P. 38,008

The increase of £P.38,008 is made up as follows:—

	Increase £P.	Decrease £P.
Personal emoluments	—	542
General expenses	—	550
Labour	—	3,223
Materials	51,540	—
Fuel	—	25,800
Water for locomotives	7,400	—
Water for other than locomotives	8,200	—
Lubricating oil	—	5,874
Electricity	10,990	—
Apprentices	—	33
Tools and plant	2,300	—
Fire fighting services	—	900
New Minor Works	—	500
Total £P.	75,430	37,422
Net increase £P.	38,008	

Personal Emoluments—Decrease £P.542.

The following table analyses the net decrease of £P.542 in respect of the total provision for personal emoluments:—

	Increase. £P.	Decrease. £P.
Normal increments	712	—
Additional appointments	1,480	—
Abolition of posts	—	3,787
Salary adjustments	150	—
Transfers to other abstracts	—	676
Promotions	106	—
Changes in holders of posts	—	306
Under/over estimates	100	116
Part salary of Officer in Charge, Trans-Jordan	340	—
Allowances	1,455	—
Total £P.	4,343	4,885
Net decrease £P.		542

Provision is made for the following additional appointments and for the abolition of the posts enumerated:—

Additional appointments.

- 1 Assistant Electrical Engineer
- 1 Senior Draughtsman
- 1 Assistant Chemist
- 1 Clerk, Class II
- 2 Labourers, Class II

Posts abolished.

- 1 Assistant Locomotive Superintendent
- 1 Senior Locomotive Foreman
- 1 Locomotive Foreman
- 2 Assistant Locomotive Foremen
- 1 Locomotive Inspector
- 2 Assistant Locomotive Inspectors
- 1 Boiler Inspector
- 4 Clerks, Class IV

In addition, one Clerk, Class I, and three Clerks, Class IV, will be transferred to Abstract 'D' II and one Clerk, Class IV, to Haifa Port. Provision is made, also, for the promotion of eight Clerks, Class IV, to Clerks Class III.



The post of Assistant Electrical Engineer will be a First Division appointment in the salary scale £P.300-600. It is offset by a corresponding reduction in the number of Assistant Locomotive Superintendents. The financial provision for the new appointment has been made to the maximum of the salary scale as it is unlikely that recruitment of a suitable engineer will be possible at a lower salary. The appointment is necessitated by the large volume of electrical work, required to be undertaken, which demands supervision by a qualified engineer. Hitherto, the importance of efficient electrical maintenance has not been properly appreciated by the Mechanical Branch with the result that electrical equipment has suffered from inadequate and inexpert attention. This has involved wastage of expenditure far in excess of the cost of the appointment now contemplated and, at the same time, the railway has not received efficient service. The post is common to railways of a size comparable with the Palestine Railways.

An additional Senior Draughtsman is required to develop technical planning, which has been a weak link in the mechanical organisation for some time past. The appointment is fully justified by the considerable amount of work on hand and for the preparation necessary for post-war development. The intention is to undertake a considerable amount of rolling stock constructional work locally, especially in the conversion of existing stock.

Considerable damage to boilers has resulted from the use of water unsuitable for locomotive purposes. Such a position has developed mainly through the absence of facilities whereby the chemical qualities of the various types of water available to the Railway in different areas can be determined. In consultation with the Government Analyst, who is unable to undertake the detailed work required by the Railway, a laboratory has been installed in the Chief Mechanical Engineer's offices in Haifa in which samples of all water are analysed at regular intervals and the suitability of the supply for locomotive use assessed. In addition, all oils obtained for lubricating purposes are now examined in the laboratory to ensure that supplies are up to specifications. This principle will be extended to furnace oils as opportunity offers. The post of Assistant Chemist for which provision is made in the Estimates has already received the approval of Government and a suitably qualified person engaged.

The additional Clerk, Class II, will act as personal clerk to the Chief Mechanical Engineer and will handle all correspondence, etc., which the Chief Mechanical Engineer attends to personally.

The two additional labourers are required for security purposes. They will function as door keepers under the supervision of a more senior employee.

The abolition of thirteen appointments, all technical posts with the exception of the four junior clerks, results from the re-organisation introduced by the Locomotive Engineer who, for the time being, is acting as Chief Mechanical Engineer. This officer has been charged with the responsibility of making reductions in his clerical staff and immediate action will be taken to suppress any appointments which can be dispensed with by improved methods of office procedure.

The promotion of eight Clerks, Class IV, to Clerks, Class III, is a part of the re-organisation being introduced.

Increased provision (£P.600) on account of expatriation allowance and in respect of housing allowance (£P.969) accounts for the increase under allowances. Both allowances are affected by the revised bases introduced during the present financial year, but the material increase for housing results mainly from the provision in 1944-45 having been under-estimated.

Cost of Living allowance (prewar) is reduced by £P.114 as a result of the implementation of the revised salary scales consolidating the allowance.

General Expenses—Decrease £P. 550.

Decreases are reflected under all items except printing and stationery which is £P.200 above the 1944-45 estimate. Increased costs and additional stationery for the mechanical accounting machines necessitate the increased provision.

Labour—Decrease £P.3,223.

Considerable headway has been made in reducing labour costs by the elimination of wasteful labour. This has been achieved by re-organisation and by the introduction of improved methods of working. Owing to incorrect details having been provided by the substantive Chief Mechanical Engineer when presenting the Mechanical Branch estimates for 1944-45, provision for almost 400 workmen who were then in the service was omitted from the printed estimates for the current year. In consequence, the full effect of the reduction in labour made during 1944 and budgetted for in 1945-46 is not reflected in the estimates. Compared with the staff position as it existed on the 1st April 1944, the provision for 1945-46 involves the following variations:—

Increase		Decrease	
4 Artizans	148	Artizans' Mates	= 30 percent
3 Chargemen, Class I	46	Drivers	= 16 percent
2 Checkers, Class II	25	Firemen	= 10 percent
3 Clerks/Timekeepers	3	Headmen, Class I	= 38 percent
	168	Labourers	= 27 percent
	6	Watchmen	= 17 percent



A more detailed picture, including comparison with the provision in the 1944-45 printed Estimates, is provided by the table hereunder:—

Grade.	1944/45 Printed Estimates.	Actually employed on 1.4.44	1945/46 Draft Estimates.	1945/46 Provision.			
				Compared with 1944/45 Printed Estimates.		Compared with labour actually employed on 1.4.44	
				Increase.	Decrease.	Increase.	Decrease.
	No.	No.	No.	No.	No.	No.	No.
Artizan, Class I	500	1,050	496	—	4	4	—
Artizan, Class II	254		413	159	—		
Artizan, Class III	187		145	—	42		
Artizan's Mate	396	496	348	—	48	—	148
Chargeman, Class I	41	41	44	3	—	3	—
Checker, Class I	23	34	23	—	—	2	—
Checker, Class II	10		18	3	—	—	—
Clerk/Timekeeper	5	5	8	3	—	3	—
Driver, Class I	24	287	36	12	—	—	46
Driver, Class II	24		37	13	—		
Driver, Class III	200		150	—	50		
Driver, Class IV	13		18	5	—		
Fireman	280	247	222	—	8	—	25
Foreman (wage staff)	2	2	2	—	—	—	—
Headman, Class I	8	8	5	—	3	—	8
Headman, Class II	1	1	1	—	—	—	—
Labourer	515	612	444	—	71	—	168
Rest Room Attendant	5	6	6	1	—	—	—
Watchman and Ghaffir	36	36	30	—	6	—	6
Total No.	2,474	2,825	2,441	—	33	—	384

Provision is included in the 1945-46 estimates for 40 youths to be taken into the workshops as apprentices to various trades.

The achievement of the present Acting Chief Mechanical Engineer in reducing labour costs is all the more striking when it is realised that the output from all sources in the Mechanical Branch has increased, with an improved standard of workmanship.

Materials—Increase £P. 51,540.

The programme of work scheduled for 1945-46 incorporates the overtaking of a considerable amount of heavy repair work which had to be deferred during the period the Railway was hard put in every way to meet the exceptional demands made upon it by military necessity. A year ago it had not appeared likely that arrears of maintenance could be tackled until a return to normal traffic conditions, but the recently appointed Locomotive Engineer's efforts at rehabilitation have been so fruitful and encouraging that it has been possible to begin to overtake arrears during the current year and to plan further overtaking during 1945-46. The 1945-46 programme embraces more than one half of the total accrued arrears on the basis of a two-year programme. The nature of the heavy repair work to be undertaken involves extensive replacements of worn parts, etc., thus demanding greater use of new material. In the circumstances, the expenditure of £P.129,300 on materials, an increase of £P.51,540 over the 1944-45 vote, cannot be regarded as other than conservative. Any further increase in prices will involve greater expenditure than estimated, but as it is now possible to obtain materials from overseas, it is hoped that prices will be no higher than at present.

Overhaul and Maintenance of Locomotives—Increase £P.41,278.

The estimate is based on 60 heavy and 60 light repairs being undertaken in shops during the year, compared with the normal average of 36 heavy and 60 light repairs. The programme provides for the overtaking of deferred maintenance and includes renewals such as superheater elements, tube plates, boiler tubes, etc.

Overhaul and Maintenance of Coaching Stock—Decrease £P.4,426.

The programme provides for overhaul and improvement of 50 Standard Gauge and 30 Narrow Gauge coaches. Labour costs show a saving of £P.3,826 as a result of improved methods of working and materials show a saving of £P.600.

Overhaul and Maintenance of Wagons—Increase £P.6,645.

The provision for labour is £P.1,355 below the corresponding provision for 1944-45 but this is offset by an increase of £P.800 for materials. The estimate is based on the overhaul of 135



Standard Gauge and 25 Narrow Gauge wagons per month, a total of 1620 Standard Gauge and 300 Narrow Gauge trucks per annum. The substantial increase in the provision for materials is accounted for by the heavy nature of the repairs to be undertaken to bodies. With Narrow Gauge stock, the reconditioning will involve considerable work because much of this stock has not been thoroughly overhauled since the Turkish regime.

Overhaul and Maintenance of Sentinel Rail Cars—Increase £P.1,600.

This item is shown separately for the first time to secure improved control of expenditure. Previously, expenditure was charged against the subhead providing for the repair and maintenance of locomotives, although actual financial provision for it was never included. The advisability of retaining these cars in service is being examined with a view to possible write-off during the coming year.

Supply of Electricity—Increase £P.10,990.

Provision for the supply of electric power was previously absorbed in the various maintenance votes. This expenditure will henceforth be provided for separately for purposes of closer control. The estimate of £P.10,990 includes the cost of current supplied to the Engineering and Traffic Branches. The present procedure is for the Mechanical Branch to bear the cost of all current purchased because it is metred to that Branch. This is irregular and the position will be examined during the year with a view to a revised procedure being introduced whereby each Branch provides for, and is charged with, the cost of current consumed. Negotiations with the suppliers for a reduced price are in hand.

Maintenance of Electrical Plant and Machinery—Decrease £P.4,500.

£P.500 of the decrease is in respect of labour following re-organisation and improved methods of working. The remaining £P.4,000 is on account of electrical energy and current now provided for under "Supply of Electricity".

Overhaul and Maintenance of Train Lighting—Increase £P.6,252.

This sub-head now provides for both overhaul and maintenance of train lighting equipment. In the current Estimates maintenance was not provided for, expenditure on this account being debited to the repair and maintenance of coaching stock. The provision made for maintenance is £P.5,290, of which £P.4,000 is for materials. The latter is on the high side because extensive repairs are necessary to remedy the effect of past neglect, and also the serious damage and depredations suffered to the train electrical equipment during wartime operation. Provision for the reconditioning of electric engine headlights is included in this item. The extensive overhaul of equipment necessitates an increase of £P.1,500 in the cost of materials above the corresponding provision in the 1944-45 Estimates.

Overhaul and Maintenance of Rail and Road Motor Vehicles—Increase £P.1,689.

£P.900 is on account of the overhaul of rail motor trollies and road vehicles of the Mechanical Branch, not previously provided for. The balance of the increase, £P.789, is in respect of maintenance, the provision in the 1944-45 Estimates having been under-estimated.

Overhaul and Maintenance of Wagons-Lits Coaching Stock—Increase £P.850.

This is a new sub-head which provides separately for the overhaul and running maintenance of the vehicles of the International Sleeping Car Company operating on the system. The agreement entered into with the Company for the operation of these vehicles provides for the Railway undertaking this work at its own expense. Hitherto, the cost of the work has been amalgamated with the cost of repairing and maintaining departmental coaching stock, which procedure has precluded the financial implication of the arrangement with the Company being available.

Overhaul of Workshops Machinery—Increase £P.2,500.

This, also, is a new sub-head which has been opened to secure improved financial control. At present, the cost of repairing and maintaining machinery in the workshops is charged, as incurred, to the three main repair heads i.e. Repair of Locomotives, Coaches and Wagons.

Locomotive Running Expenses—Decrease £P.32,739.

The following table compares the estimate for 1945-46 with the original estimate for 1944-45 and the revised estimate for the current financial year:—

	Original Estimate 1944/45	Revised Estimate 1944/45	Draft Estimate 1945/46	1945/46 compared with			
				1944/45 Original Estimate		1944/45 Revised Estimate	
				Increase	Decrease	Increase	Decrease
	£P.	£P.	£P.	£P.	£P.	£P.	£P.
(a) Wages—Drivers, Firemen and Cleaners	66,096	65,768	56,491	—	9,605	—	9,277
(b) Fuel	258,400	361,020	232,600	—	25,800	—	128,420
(c) Lubricating oil	11,500	7,358	5,626	—	5,874	—	1,732
(d) Water for locomotives	8,000	14,382	15,400	7,400	—	1,018	—
(e) Running stores	1,410	2,776	2,550	1,100	—	—	226
Total £P.	345,406	451,304	312,667	—	32,739	—	138,637



Running costs for 1945-46 are based on a total engine kilometrage of 3,675,000 assessed as follows:—

Train kilometres	2,662,000
Engine shunting kilometres	887,000
Train shunting kilometres	26,000
Light kilometres	100,000
Total engine kilometres	3,675,000

(a) *Wages*—Decrease £P.9,605.

The decrease results from reduction in the number of drivers and firemen following improved methods of working and reduced traffic.

(b) *Fuel*—Decrease £P.25,800.

The provision for fuel in the 1944-45 original estimates was based on an average consumption on the Standard Gauge of 17.75 kilogrammes of oil fuel per train kilometre and 9.0 kilogrammes per shunting kilometre; and 15.10 kilogrammes per train kilometre and 8.0 kilogrammes per shunting kilometre on the Narrow Gauge. This basis proved unsound, consumption on the Standard Gauge averaging over 20 kilogrammes per train kilometre, and over 18 kilogrammes per train kilometre on the Hijaz Railway. An improved system of oil burning is now in course of installation and better performance, including increased kilometrage per kilogramme of fuel consumed, is anticipated. After taking into account all considerations, a consumption figure of 16.5 kilogrammes per kilometre has been adopted as the basis of the 1945-46 fuel estimate. This figure allows a small margin for contingencies and takes into consideration the fact that W.D. locomotives are not equipped with modified burners. Attainment of the consumption unit adopted is dependent upon all Palestine Railways engines being fitted during the next few months with the improved oil burning system and, also, upon a tightening up in the method of oil issues. On an estimated engine kilometrage of 3,675,000, the quantity of fuel required will be 60,637 tons costing £P.232,592. The following figures show how this estimate is distributed over the three Railways:—

<i>Palestine Railway.</i>	£P.
40,656 tons @ £P.3:500 mils per ton (Haifa)	142,296
<i>Kantara-Rafa Railway.</i>	
12,622 tons @ £P.5:113 mils per ton (Kantara)	64,539
<i>Hijaz Railway.</i>	
7,359 tons @ £P.3:500 mils per ton (Haifa)	25,757
	<hr/>
	£P. 232,592
Say £P.	232,600

Owing to the intensive occupation of the line in moving military traffic, it has been necessary to purchase oil fuel for the Kantara-Rafa Railway at Kantara at a price considerably in excess of that obtaining at Haifa. Consideration is now being given to supplies being conveyed by rail from Haifa to Kantara and this course will be followed immediately traffic conditions permit and suitable tank wagons become available for the purpose. While railage charges would be raised over the Palestine Railway portion of the journey, they would be less than the present difference between the Kantara and the Haifa prices and the net result would benefit both the Palestine Railway and the Kantara-Rafa Railway.

(c) *Lubricating Oil*—Decrease £P.5,874.

The decrease of £P.5,874 is based on reduced consumption following application of a modified rate of issue. The practice has been to issue on the basis of 8 pints per 100 engine kilometres which the Acting Chief Mechanical Engineer considers excessive and has reduced to 5 pints per 100 engine kilometres.

(d) *Water for Locomotives*—Increase £P.7,400.

The increase of £P.7,400 results solely from the provision in the 1944-45 Estimates having been under-estimated.

(e) *Running Stores*—Increase £P.1,140.

Here, also, the increase amounting to £P.1,140 is due to insufficient provision having been made in the 1944-45 Estimates. The 1945-46 estimate is slightly less than the revised estimate for 1944-45.

Water Supplies (other than for Locomotives)—Increase £P.3,200.

Expenditure on account of water supplied to shops, sheds, etc., other than for locomotive running purposes, has hitherto been charged to the provision for the repair and maintenance of locomotives, coaches and wagon stock. From now onwards, this expenditure will be treated separately for purposes of closer control.

Examination and Oiling of Carriages and Wagons—Increase £P.4,715.

The increase arises from the inauguration of a more efficient system of regular examination. The bulk of the increase, £P.4,400, is on account of oil and packing for axle boxes. The effect of the better method of examination will be less wear and tear and lower repair costs.



Cleaning of Carriages and Wagons—Increase £P.179.

The increase is on account of the cleaning of coaching stock at Haifa, which has been taken over by the Mechanical Branch from the Traffic Branch. It has not been found necessary to increase the labour strength to cope with this work and, on the whole, a material saving has been achieved, with a higher standard of coach cleaning.

Tools and Plant—Increase £P.2,300.

This is a new item introduced to provide control of expenditure on small tools, machines and other small plant. Hitherto, provision for expenditure on such equipment has been included under the head of New Minor Works.

The tools, etc., provided for are required to accelerate work and reduce labour costs. A schedule of the equipment required accompanies the estimate.

New Minor Works—Decrease £P.500.

Provision for small machines, costing £P.250 or less, is now made under the new sub-head for Tools and Plant. A nominal sum of £P.300 is provided for unforeseen works of a purely mechanical nature.

ABSTRACT 'C' — TRAFFIC EXPENSES.

1944/45 Estimate	£P. 226,492
1945/46 Estimate	£P. 221,120
Decrease	£P. 5,372

The decrease of £P.5,372 is accounted for as follows:—

	Increase £P.	Decrease £P.
Normal Increments	5,800	—
Changes in holders of posts	—	669
Abolition of posts	—	30,669
Additional appointments	1,217	—
Salary adjustments	3,853	—
Revision of consolidated salaries	815	—
Under/over estimates (staff)	53	—
Transfers to and from other abstracts	—	703
Allowances	741	—
General expenses	3,030	—
Maintenance of weighbridges and weighing machines	560	—
Cleaning of carriages and wagons	2,850	—
Station stores	—	2,500
Porterage	11,000	—
Contingencies	250	—
Total	29,169	34,541
Net Decrease £P.		5,372

Personal Emoluments—Decrease £P.20,562.

The falling off in traffic, combined with certain economic measures and the closing of some wartime stations, has made possible a considerable reduction in traffic staff of all grades. The actual reductions provided for are detailed in the subjoined schedule:—

Appointments abolished.

1 Assistant Traffic Superintendent	34 Signallers, Class II
2 Clerks, Class I	39 Checkers
5 Clerks, Class II	29 Pointsmen
21 Clerks, Class IV	3 Ticket Examiners
1 Stationmaster, Class II	28 Guards
4 Assistant Stationmasters, Class II	1 Messenger
3 Assistant Stationmasters, Class IV	12 Brakesmen
2 Station Clerks, Class I	1 Cook
15 Station Clerks, Class II	2 Ticket Inspectors, Class I
14 Telegraphists	6 Gatemen
1 Senior Traffic Controller	15 Watchmen
5 Traffic Controllers, Class I	5 Rest Room Attendants
5 Head Shunters	8 Level Crossing Gatekeepers
62 Shunters	10 Labourers
2 Signallers, Class I	



Additional appointments.

3 Telephonists

1 Typist

15 Farrashes

Appointments transferred to other Abstracts.

1 Headman, Class II

3 Labourers (Office Cleaners)

23 Labourers (Carriage Cleaners)

Assistant Traffic Superintendents have been reduced from 9 to 8. The strength is still on the high side but cannot yet be further reduced until the traffic staff generally has become more proficient and some really capable subordinate supervisory staff becomes available. One of the most difficult tasks with which the Railway will be faced in the post war period will be in obtaining suitably trained traffic and commercial staff with a proper sense of dealing with the public and, of themselves, encouraging use of the Railway. Immediately it is possible to recruit a suitably qualified officer to fill the vacant post of Assistant Superintendent (Commercial), it is hoped that certain re-organisation proposals may be implemented which will make possible further reductions in the strength of Assistant Traffic Superintendents. The normal strength is two, the remaining six posts being wartime appointments. It is the intention to replace these six posts by three well trained Traffic Inspectors, Second Division, in the £P.300-500 salary scale when suitable men can be found.

The additional telephonists are required for manning a new and larger telephone exchange switchboard to be installed at Headquarters.

An improved system of care of coaches necessitates the allocation of one farrash to each first and each second class coach and the 15 additional farrashes are required for this purpose. The cost of these farrashes is far less than the cost of depredations to coaches without farrashes in constant charge. They will travel with the coaches allocated to them and be responsible for their cleanliness en route and also look after the vehicles when stabled. By this means it is hoped to prevent the extensive pilferage of fittings which has occurred during recent years and, at the same time, ensure that the coaches are kept in a clean and hygienic condition.

The additional typist is in replacement of a Clerk, Class I, who was in charge of the Superintendent of the Line's typing section. The clerical appointment will be transferred to the Staff Section and the holder will undertake the duties of personal clerk to the Superintendent of the Line.

The special provision for military assistance included in the 1944/45 Estimates is no longer required and is not repeated in 1945/46. Only one military officer is now seconded to the Traffic Branch. This officer fills a vacant post of Assistant Traffic Superintendent and his salary is charged against the provision for that class of supervisory officer. He will not be replaced when he is released back to the Army.

In addition to the foregoing, the following regradings are provided for:—

2 Clerks, Class II, to Clerks, Class III.

6 Assistant Stationmasters, Class II, to Assistant Stationmasters, Class III.

7 Stationmasters, Class III, to Stationmasters, Class IV.

With the easing off of traffic density it is possible to consider extending the hours of duty at the smaller stations engaged principally in trains working. At many such stations the work is intermittent and in a spread over of 12 hours the actual working hours do not total the normal working day of eight hours. Action has already been taken to extend the hours of duty where these circumstances are present and has enabled reductions in staff to be made.

The increase in allowances is occasioned by the higher rates now applicable in respect of expatriation allowance and housing allowance and by the inclusion of an additional £P.500 for overtime. The latter is required to cover work undertaken outside of normal working hours at the Railway Customs Area, Haifa, which area was taken over by the Traffic Branch from the Ports subsequent to preparation of the 1944/45 Estimates.

General Expenses—Increase £P.3,030.

Increased provision for uniforms and passages and provision for booking off and caboose allowances, account for the net increase of £P.3,030. Winter uniforms are issued every second year and the number due for issue in 1945/46 is in excess of the number provided for in 1944/45. In addition, there has been an increase in the unit cost. The estimate for printing is increased by £P.1,500 to provide for the publication of a new rule book, an appendix to the working timeable and an official tariff. These publications require to be printed in two languages. The provision for passages is based on a leave roster which, in view of the improved shipping position, provides for those officers who can be spared and who are considerably overdue for leave, taking three months vacation leave in the United Kingdom. Booking off and caboose allowances were introduced subsequent to the preparation of the 1944/45 Estimates, consequently the 1945/46 requirements in total is shown as an increase over the 1944/45 Estimates. Savings are reflected in respect of furniture and equipment, printing and stationery and travelling allowance.

Porterage—Increase £P.11,000.

The increase of £P.11,000 on porterage results mainly from the transfer of the Railway Customs Area at Haifa from the Ports to the Traffic Branch, Railways. Porterage work is performed at the expense of the owner of the goods and the total provision of £P.16,500 for porterage



services is offset by revenue, estimated at £P.20,000, for which credit is allowed under Miscellaneous Receipts in the Revenue Account.

Contingencies—Increase £P.250.

The provision of £P.250 for contingencies is a new item. Hitherto, no financial provision has been made for meeting out-of-pocket expenses incurred on emergency traffic arrangements necessary as a result of accidents. Such items comprise the feeding of the staff engaged on the restoration of services, the hire of road transport for clearing passengers, etc. It is desirable for expenditure of this nature to be kept separate from that incurred on normal working and a new sub-head has been opened to admit of this.

Maintenance of Weighbridges and Weighing Machines—Increase £P.560.

Previously, the maintenance of weighbridges and weighing machines has been charged to Abstract 'B', Maintenance of Engines and Rolling Stock, because actual maintenance work is undertaken by the Mechanical Branch. The expenditure is a legitimate charge to Traffic expenditure, however, and provision is now made accordingly.

Cleaning of Carriages and Wagons—Increase £P.2,850.

The increase of £P.2,850 in the provision for cleaning carriages and wagons is in respect of fumigation of coaching stock. The 1944/45 estimate of £P.250 was confined to the cost of materials required for cleaning. Considerable progress has been made during the past 15 months in the establishment of a proper system of fumigating coaching stock. A regular supply of materials is now forthcoming and it is possible to withdraw coaches from service for disinfestations more frequently than has been the case hitherto.

The 1945/46 fumigation programme is based on 80 Standard Gauge and 20 Narrow Gauge coaches being fumigated each month. The work is performed under contract at a charge of £P.2 per Standard Gauge coach and £P.1:500 mils per Narrow Gauge coach, exclusive of the cost of fumigant. The contract was negotiated when costs were high and negotiations are now proceeding for a reduction in the price per coach fumigated. Should this not eventuate, consideration will be given to Railway staff being specially trained with a view to the work being undertaken departmentally.

Station Stores—Decrease £P.2,500.

The decrease of £P.2,500 in respect of station stores results from reduced provision being made for sheets, ropes and chains. The incidence of theft and losses in through-working with other railways and in working private and military sidings has been substantially reduced and replacements are not likely to be as extensive as in recent years.

ABSTRACT 'E' — GENERAL CHARGES.

1944/45 Estimate	£P. 937,633
1945/46 Estimate	£P. 777,282
Decrease	£P. 160,351

The decrease of £P.160,351 is accounted for as follows:—

	Manage- ment.		Accounts Branch.		Stores Branch.		General Charges	Total.	
	In- crease.	De- crease.	In- crease.	De- crease.	In- crease.	De- crease.	Decrease.	Increase.	Decrease.
	£P.	£P.	£P.	£P.	£P.	£P.	£P.	£P.	£P.
Normal increments	94	—	747	—	179	—	—	1,020	—
Additional appointments	294	—	564	—	96	—	—	954	—
Abolition of posts	—	432	—	2,784	—	—	—	—	3,216
Regrading of posts	40	—	—	—	—	—	—	40	—
Changes in holders of posts	—	140	—	—	—	80	—	—	220
Retirements	—	—	—	642	—	—	—	—	642
Revised scales of salaries	—	—	—	—	147	—	—	147	—
Military personnel attached to Railways	—	—	—	—	—	150	—	—	150
Under/over estimates	150	98	—	780	—	60	—	150	938
Allowances	880	—	403	—	—	22	—	1,283	22
General expenses	—	870	—	1,200	—	200	—	—	2,270
Maintenance and opera- tion of road vehicles	—	46	—	—	1,350	—	—	1,350	46
Contributions by Ports	17	—	210	—	—	36	—	227	36
Transfers to other Abstracts	—	36	—	505	—	—	—	—	541
Miscellaneous expenditure	—	—	—	—	—	—	157,441	—	157,441
Total £P.	1,475	1,622	1,924	5,911	1,772	548	157,441	5,171	165,522
Net decrease £P.									160,351



I. MANAGEMENT.

1944/45 Estimate	£P. 14,190
1945/46 Estimate	£P. 14,043
Decrease	£P. 147

Personal Emoluments—Increase £P.896.

Provision is made for the replacement of one Administrative Assistant, Class I, who retired from the service early in the year, at a reduced salary, thereby effecting a saving of £P.125 per annum.

In regard to three Section Clerks, recruitment was possible only at a maximum salary of £P.500 per annum against the provision of £P.450 per annum. This resulted in a total underestimate of £P.150 in the 1944/45 provision.

An additional Secretary/Typist in the salary scale of £P.180-240 is allowed for, thereby increasing the total number to two. This appointment, which will be filled by regrading a typist, is necessary to cope with the volume of confidential secretarial work which cannot be delegated to the office typing section.

Provision is made, also, for an additional motor car driver in the wages grade and for a head messenger for duty on the General Manager's personal staff. The appointment of a chauffeur will obviate the necessity for detaching the Foreman who has hitherto undertaken this work, and the effect is a net saving. The post of Head Messenger is for security purposes. The cost of both appointments, as well as that of Secretary/Typist, is more than offset by the saving resulting from the abolition of the post of Office Superintendent, which is no longer required.

The provision for allowances is £P.880 above the corresponding provision in the 1944/45 Estimates due to the increased rates at which expatriation and housing allowances are now payable and, also, as a result of the inclusion of expatriation allowance at the rate of £P.250 per annum for the General Manager. The case for the latter is under consideration by Government. Small savings are reflected under the remaining items.

Maintenance of Staff Car—Decrease £P.190.

The decrease of £P.190 is due mainly to the provision for the wages of the driver having been transferred to the subhead covering subordinate staff.

General Expenses—Decrease £P.870.

Payments in respect of travelling and subsistence allowance will be increased by approximately £P.200 as a result of the enhanced rates authorised during the current year. This increase, however, will be offset by savings totalling £P.1,070 provided for in respect of passages, furniture and equipment, printing and stationery, and publicity.

Contribution from Ports—Decrease £P.17.

There is a slight decrease (£P.17) in the contribution by the Ports to the expenses of the Management. The contribution is assessed at 10 per cent. of the total expenses and the decrease follows the decrease in the estimated expenditure for 1945/46.

II. ACCOUNTS BRANCH.

1944/45 Estimate	£P. 37,236
1945/46 Estimate	£P. 33,249
Decrease	£P. 3,987

Personal Emoluments—Decrease £P.2,997.

A decrease of £P.562 is reflected under supervision as a result of the retirement of the late Chief Accountant. It was necessary to provide in the 1944/45 Estimates for two substantive holders of the post as the officer who took over from the late Chief Accountant was appointed from the date he assumed duty, when his predecessor was still on leave pending retirement.

The Chief Accountant has found it impracticable to work to the sectional divisions of office staff as framed by his predecessor and detailed in the 1944/45 Estimates, and a revised organisation has been introduced.

In total, this revised organisation provides for 5 additional appointments, the abolition of 22 and the transfer of 7 to Miscellaneous Expenditure.

The following table details the position :—

<i>Additional Appointments.</i>	<i>Posts Abolished.</i>	<i>Posts Transferred to Miscellaneous Expenditure.</i>
1 Clerk, Class I	13 Clerks, Class II	1 Labourer, Class II
1 Typist	4 Clerks, Class III	6 Rest Room Attendants
2 Punchers	5 Clerks, Class IV	
1 Artizan, Class III		
5	22	7



The additional Clerk, Class I, has been transferred from the Mechanical Branch and the establishment of that Branch reduced accordingly. The additional Typist is required to cope with work previously covered by clerks whose posts are being abolished. Two more punchers are necessary as a result of the expansion of mechanical accounting, while the services of an Artizan, Class III., are needed to assist the printer who has more work than he can undertake without assistance and for whom no trained relief is available. The reduction in clerical staff follows the increased use of mechanical accounting facilities and organisation. The increase of £P.403 in respect of allowances results solely from higher rates at which expatriation and housing allowances are now payable.

General Expenses—Decrease £P.1,200.

Savings are provided for under all heads of General Expenses except Maintenance of Mechanical Accounting Machines, which is increased by £P.100. The latter provision makes allowance for the payment of overtime to the mechanic employed on maintaining machines.

Contribution from Ports—Decrease £P.210.

The decrease of £P.210 in the contribution to Head Office Accounting expenditure to be made by the Ports, follows the decrease in the 1945/46 Estimates. The contribution is assessed at 5 per cent. of the total estimated expenditure.

III. STORES BRANCH.

1944/45 Estimate	£P. 12,269
1945/46 Estimate	£P. 13,493
Increase	£P. 1,224

Personal Emoluments—Increase £P.110.

Provision is made for one additional appointment of Clerk, Class II, and for the regrading of a Labourer to Checker, Class II. Both appointments are justified by an increase in the particular section of store work to which they will be allocated. The 9 posts of Storemen have been redesignated Checker, Class II. No increase in expenditure is involved by the change in designation.

Owing to an oversight, the financial implications of the revised salary scales extended to the Stores Superintendent and to an Office Superintendent were not provided for in the 1944/45 Estimates. This has been rectified in the 1945/46 Draft Estimates and results in an increase of £P.147 in the financial provision.

An increase of £P.158 is provided for in respect of expatriation and housing allowances following the revised rates at which these allowances are now calculated. Provision is included, also, for expatriation allowance to the Assistant Stores Superintendent, which appointment, now vacant, will be filled by an expatriate officer. The post was filled previously by an officer seconded to the Railway who was not eligible for the allowance. Against this increase is a decrease of £P.180 in respect of overtime and prewar cost of living allowance. The net result is a decrease of £P.22 under the subhead.

General Expenses—Decrease £P.200.

General Expenses have been reduced by £P.200 as a result of cuts of £P.100 each in the provision for travelling allowance and passages.

Maintenance and Operation of Road Transport—Increase £P.1,350.

Provision is made for the expenditure of £P.1,500 on the maintenance and operation of road transport. Hitherto, road transport has not been available departmentally to the Stores Branch for the delivery of stores, and it has been necessary to hire lorries from the Government Transport Agents and from private sources. This has proved an unreliable and uneconomic arrangement and delay and difficulty have resulted in the distribution of stores to consuming Branches.

It is proposed to purchase a 30 cwt. truck, preferably from Army sources if a suitable vehicle can be made available and to employ it and also a pick-up exclusively on the collection and distribution of stores. This will enable the Stores Branch to arrange issues at regular intervals and ensure that stores are available at consuming points when required. Much inconvenience and inefficient working has hitherto been accepted through delays of anything up to ten days in the delivery of stores: the use of motor transport will remedy this.

Contribution from Ports—Increase £P.36.

The contribution by the Ports towards the expenses of the Stores Branch is based on the actual cost of the Stores staff detailed specifically for dealing with Port stores. The contribution in 1945/46 is estimated at £P.1,151, an increase of £P.36 on the 1944/45 provision, accounted for by the grant of normal increments to the staff concerned.



IV. MISCELLANEOUS EXPENDITURE.

1944/45 Estimate	£P. 878,938
1945/46 Estimate	£P. 716,497
Decrease	£P. 157,441

1. Pensions and Gratuities.

1944/45 Estimate	£P. 16,500
1945/46 Estimate	£P. 12,000
Decrease	£P. 4,500

The provision is based on authorised and on anticipated retirements during the coming financial year.

2. Contribution to Provident Fund.

1944/45 Estimate	£P. 120,000
1945/46 Estimate	£P. 17,000
Decrease	£P. 103,000

The 1944/45 estimate included provision for arrears in bonus up to a maximum of 10 years in respect of those employees who joined the Provident Fund on its inauguration. The 1945/46 estimate is based on contributions due to be made by the Administration on account of bonus in respect of 12 months service ending 31st March, 1946.

3. Compensatory High Cost of Living Allowance.

1944/45 Estimate	£P. 567,000
1945/46 Estimate	£P. 500,000
Decrease	£P. 67,000

The 1945/46 estimate takes into account the reduction in staff provided for in Abstracts 'A' to 'D'.

4. Workmen's Compensation.

1944/45 Estimate	£P. 12,000
1945/46 Estimate	£P. 8,000
Decrease	£P. 4,000

The estimate is based on the reduced number of workmen provided for in the 1945/46 Estimates and, also, takes into account the restriction of lump sum payments to a minimum. Reasonably accurate estimation is difficult owing to the emergency nature of the expenditure but, generally, expenditure on this account should decrease materially as inexperienced workers are discharged and traffic movements decrease in volume. It is the intention to launch a "Safety First" campaign during the forthcoming year.

5. Medical Services.

1944/45 Estimate	£P. 3,824
1945/46 Estimate	£P. 3,783
Decrease	£P. 41

The decrease of £P.41 is accounted for by changes in personnel. The total cost of medical services for the Railways and the Ports has been divided on the basis of 2/3rds Railways and 1/3rd Ports.

6. Watch and Ward.

1944/45 Estimate	£P. 4,559
1945/46 Estimate	£P. 8,115
Increase	£P. 3,556



Provision is made in the 1945/46 Estimates for the Sinai Ghaffir Force as well as for the Railway Police Force in Palestine. The Sinai Force, previously, was paid for by the Army but has since been taken over by the Railway. The provision is divided as follows:—

	1945/46 Estimate.	Increase over 1944/45 Estimate.
	£P.	£P.
Palestine Force	4,786	227
Sinai Force	3,829	3,329
Total £P.	8,115	3,556

The increase of £P.227 in respect of the Palestine Force is made up as follows:—

	Increase. £P.	Decrease. £P.
Promotion	150	—
Normal increments	12	—
Reduction in number of British Sergeants from 3 to 2	—	180
Increase in number of Palestinian Sergeants from 2 to 3	120	—
Increase in number of Palestinian Constables from 11 to 13	144	—
Decrease in ration allowance	—	104
Stationery (not previously provided for)	85	—
£P.	511	284
Net Increase £P.	227	

The provision in respect of the Sinai Force comprises:—

	£P.
Personal emoluments	3,077
Uniforms	222
Stationery	8
Stores	22
Total	3,329

This expenditure is well justified by the freedom from theft on the Palestine Railways as compared with other railways and the country generally.

7. *Technical Adviser to the Management.*—1945/46 Estimate—£P.1,500.

It was established conclusively early in 1944 that the services of an experienced Mechanical Engineer, additional to the approved establishment, would be required to undertake the complete re-organisation of the Mechanical Branch. With the approval of the Secretary of State, a Locomotive Engineer was appointed for this purpose at a consolidated salary of £P.1,500 per annum for a minimum period of two years. The officer appointed is, in effect, a technical adviser to the General Manager and, therefore, financial provision for the appointment requires to be included in General Charges instead of in the working Abstract for the Mechanical Branch. The Administration has been fortunate in obtaining the services of the former Chief Mechanical Engineer of the Iraqi State Railways, to undertake the considerable task of rehabilitating the entire mechanical organisation. Much has already been achieved in speeding up the overhaul of locomotive and rolling stock and improving the maintenance of stock in traffic. This officer is now acting as Chief Mechanical Engineer but it is hoped that a suitable officer to take over that post will be forthcoming in the near future. The officer now acting in the post will then be retained until the end of his agreement to advise on post-war development in locomotives and rolling stock.

8. *Cleaning and Upkeep of Headquarters Offices, Haifa.*—1945/46 Estimates — £P.850.

This is a new item under Miscellaneous Expenditure. Hitherto, the cleaning and upkeep of the Headquarters Offices have been under divided control, each organisation housed in the Headquarters building being responsible for the cleaning of the accommodation occupied by it. Financial provision for the work has previously been distributed between Abstract 'C' Traffic Expenses, and Abstract 'DI' Management and 'DII' Accounts, the cost of maintaining the garden being incorporated in the provision included in Abstract 'C'. It is proposed to centralise the work under the control of the Management and to charge all expenditure connected with it to the above subhead.



9. Fire Fighting Services.

1945/46 Estimate £P. 4,800

This, also, is a new item.

The Railway, as a bulk transporter of inflammables should have had an independent and properly organised and trained fire fighting service years ago. During the period the country was an active sphere of military operations, adequate fire fighting facilities have been available through the medium of the Air Raid Precautions organisations and the Army fire brigades. The former organisations, however, are now being disbanded while the Army fire fighting services are being reduced and confined to military purposes. The time has thus arrived when it is imperative for the Railway to take steps to establish its own organisation. Towards this end, the services of an experienced Fire Officer have been recruited and this officer is now engaged in surveying the whole Railway system with a view to assessing the type and extent of the organisation best suited to requirements. The final scheme will be decided when the Fire Officer's report is available.

The provision for £P.4,000 in respect of fire fighting equipment included in the 1944/45 Estimates as capital expenditure (Abstract 'F', item 14) and the provision of £P.900 included in Abstract 'B' have been transferred to the above new item.

The Fire Officer will come under the authority of the Chief Mechanical Engineer who has been appointed Fire Fighting Authority for both Railways and Ports.

10. Posts and Telegraphs Services.

1944/45 Estimate £P. 20,455

1945/46 Estimate £P. 19,198

Decrease £P. 1,257

The total provision is made up as follows:—

Item.	1944/45 £P.	1945/46 £P.	Increase. £P.	Decrease. £P.
(a) Rental of special lines and apparatus	6,000	6,000	—	—
(b) Rental and maintenance of telephones	5,250	5,462	212	—
(c) Trunk calls	3,583	3,295	—	288
(d) Local calls	902	1,040	138	—
(e) Telegraph circuit	1,500	—	—	1,500
(f) Telegrams	108	163	55	—
(g) Telegraphic address	3	3	—	—
(h) Inland postal services	290	382	92	—
(i) Post office boxes	3	4	1	—
(j) Maintenance of lines in Sinai	2,816	2,849	33	—
	20,455	19,198	—	1,257

These costs are based upon the charges raised by the Postmaster General. Items (a), (b) and (j) are essential for efficient and safe operation. Every effort is made to keep expenditure under items (c) and (d) to a minimum.

(b) Rental of special lines and apparatus.

The increase is attributable to additional telephones and increased rental charges.

(c) and (d) Trunk and local telephone calls.

The decrease of £P.288 in respect of trunk calls is based on a census of actual calls undertaken during the present year. The estimate takes into account the increased rates charged for trunk calls. The increase of £P.138 in respect of local calls is based on the increased rates for local calls and on increased user determined by test checks during two separate months of 1944.

(e) Telegraph circuit.

The circuit has been withdrawn at the request of the Administration and provision for rental charges on the circuit is no longer necessary.

(f) Telegrams.

The increase of £P.55 is in respect of increased services to be rendered. This provision relates almost exclusively to telegrams sent to foreign destinations. The withdrawal of the departmental telegraph circuit will have no effect on the number of telegrams passed over postal wires, as all inter-departmental telegrams are telephoned over the trunk lines rented by the Administration.



11. *Colonial Audit Services.*

1944/45 Estimate	£P.	2,800
1945/46 Estimate	£P.	3,205
Increase	£P.	405

The increase of £P.405 is accounted for by normal increments to staff, increased office staff and a contribution to the expenses of Audit Headquarters in Jerusalem.

12. *Rental of Rolling Stock and Workshops payable by Kantara—Rafa Railway (Interest and Renewals).*

1944/45 Estimate	£P.	38,000
1945/46 Estimate	£P.	33,000
Decrease	£P.	5,000

Interest and depreciation are based on the percentage proportion of gross ton kilometres and vehicle kilometres run on the Kantara—Rafa Railway. The ratio in 1945/46 is expected to average 33 per cent and the Kantara—Rafa Railway will be charged with approximately one third of the total interest and renewals charges on locomotives, rolling stock and on the Qishon shops.

13. *Hire and Demurrage Charges on Foreign Rolling Stock.*

1944/45 Estimate	£P.	55,000
1945/46 Estimate	£P.	50,000
Decrease	£P.	5,000

Accurate estimating under this head is difficult because of variations in the movement of military traffic. The 1944/45 provision proved to be underestimated and expenditure under this head for that financial year exceed £P.60,000. With the improvement in Palestine Railways wagon availability, following upon increased output from the workshops, and the acquisition of additional wagons from the Army, the amount of foreign stock on hire in 1945/46 should be less than in 1944-45. A further factor is the expected falling off in traffic from Egypt. Allowance has been made for the doubling of hire charges and greatly increased demurrage charges recently imposed by the Egyptian State Railways.

14. *Hire Charges on War Department Locomotives.*

1944/45 Estimate	£P.	30,000
1945/46 Estimate	£P.	51,546
Increase	£P.	21,546

The 1944/45 provision was under-estimated.

The 1945/46 provision is based on the hire of 16 2-8-2 U.S.A. locomotives, 10 L.M.S. locomotives and 5 U.S.A. shunting engines. Allowance is made in the provision for hire charges on R.O.D. engines which have been returned to the Army but which will be treated as on hire during the period they undergo repairs. The actual cost of repairs done to them is also allowed for.

17. *Crown Agents' Expenses on Stores.*

1944/45 Estimate	£P.	1,250
1945/46 Estimate	£P.	750
Decrease	£P.	500

The estimate for 1944-45 was based on the assumption that there would be a material increase in the volume of stores purchased through the Crown Agents. This has not proved to be the case, nor is it likely that any material increase will take place for some considerable time. In the circumstances, the provision for Crown Agents' expenses has been reduced to £P.750 which is slightly above anticipated expenditure during the present year.

19. *Official Entertainment.*

1945/46 Estimate	£P.	150
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New item.

No provision has, hitherto, been made in the Railway Estimates for expenditure incurred on entertaining visiting officers and others connected with the Railways' activities. In view of the contacts which the Palestine Railways must of necessity maintain with neighbouring foreign



railways, entertainment is essential on occasion and provision for this expenditure, which is not a proper charge on any officer of the Railways, should be made in the Estimates. Expenditure against this subhead will be under the control of the General Manager.

20. *Fidelity Guarantee Insurance.*

1945/46 Estimate	£P. 100
New item.	

With a view to avoiding financial loss to the Railways as a result of dishonesty on the part of employees entrusted with official funds, arrangements have been made with a British Insurance Company of repute whereby the Railway is insured against loss up to a maximum of £P.2,000 in respect of certain staff. The cover secured is in respect of the Chief Cashier, Paymasters and Temporary Pay Officers and safeguards the Railway in full against criminal loss or appropriation, and to the extent of 50 per cent in the cases of proved negligence. In due course, it is hoped to extend the facility to other employees who handle official funds of lesser value. The financial provision made in the Estimates represents the annual premium payable to the Insurance Company.

ABSTRACT 'E'—DEBT CHARGES.

1944/45 Estimate	£P. 200,880
1945/46 Estimate	£P. 134,426
Decrease	£P. 66,454

The decrease of £P.66,454 is made up as follows:—

(a) Loan charges	£P.7,290
(b) Interest on Government advances	£P.18,180
(c) Share of surplus on Kantara—Rafa Railway payable to His Majesty's Government	£P.40,984
	<u>£P.66,454</u>

The decrease in Loan Charges is due to the reduction in that portion of the Palestine Government 3 per cent Guaranteed Loan 1962/67 which is allocated to the Railways, owing to credit being given to the Railways for their share of the proceeds of the Sinking Fund of the old loan, i.e. £P.244,521 and to adjustments of a minor nature. The amount of this loan upon which the Railways pay interest is now fixed at £P.2,242,130 and upon this amount Management Charges etc. totalling £P.1,162 a year are also paid.

All advances from Government have now been cleared and, as it is not expected that financial assistance of this nature will be necessary in 1945/46, no provision has been made for interest on this account.

Due to reduced traffic, the surplus on the Kantara—Rafa Railway is estimated to be approximately £P.43,000 less than that shown in the 1944/45 Estimates with the result that the amount payable to His Majesty's Government will be reduced by £P.40,984. The surplus earned by this Railway is divided on the basis of the capital holdings of His Majesty's Government, assessed in accordance with the Wickham Valuation, and the holdings since acquired by the Palestine Government.

No provision has been made for the payment of interest charges upon accumulated deficits on the working of the Hijaz Railway, because these deficits are a charge against territorial funds.

ABSTRACT 'F'—EXTRAORDINARY EXPENDITURE.—(FROM LOAN FUNDS).

1944/45 Estimate	£P. 66,168
1945/46 Estimate	£P. 224,870
Increase	£P. 158,702

PALESTINE RAILWAYS.

REVOTES.

ITEM 1—Oil Fuel Conversion Scheme.

Palestine Railway	£P.16,630
Hijaz Railway	£P. 7,020
Total	<u>£P.23,650</u>

Owing to an oversight, provision was not made in the 1944/45 Estimates for expenditure to be incurred during that year on the oil fuel conversion scheme. This should have been done in the form of a revote against the total expenditure of £P.172,310 authorised by the Secretary of State.



In consequence, it was necessary to obtain Government approval to the expenditure of £P.16,170 for continuation of the conversion of locomotives, £P.8,400 of which was to be expended in 1944/45 and £P.7,770 in 1945/46.

In addition to the conversion, further work on storage facilities, drainage and pumping plant will be undertaken during 1945/46, as well as the extension of oil firing to stationary boilers and cranes, with the object of eliminating entirely the use of coal for steam raising.

The following works are scheduled for 1945/46 against the total expenditure of £P.172,310 authorised:—

Work	Palæstine Railway. £P.	Hijaz Railway. £P.
Modifications to 37 engines already converted	4,200	8,570
Four electric pumps, spare and motors for stations at Haifa Standard Gauge and Lydda	980	—
Conversion of cranes and vertical boilers from coal to oil burning	5,000	—
Two electric pumps and spare parts for Haifa Narrow Gauge and Samakh	—	465
15-ton overhead concrete tank, Samakh	—	285
Conversion of crane and vertical boiler from coal to oil burning	—	1,700
Drainage at Running Sheds:		
Lydda	4,000	—
Haifa	2,500	1,000
Total	16,680	7,020

Expenditure on the foregoing items will not involve an excess over the total approved Estimates.

ITEM 3—*Provision of Quarters for Breakdown Gangs, Haifa and Lydda*—£P.10,000.

Provision was made in the 1944/45 Estimates for the expenditure of £P.4,000 on the construction of quarters for breakdown gangs at Haifa. This was part of a major scheme, estimated to cost £P.10,000, which includes the construction of similar quarters at Lydda. The work was to be spread over two years or more. Owing to the shortage of labour and materials and to the more urgent work requiring priority, the building of quarters at Haifa could not be undertaken in 1944/45. It is hoped that it will be possible to proceed with the full scheme during the ensuing financial year and the original part estimate of £P.4,000 has been revised accordingly.

ITEM 4—*Spray Painting Shed Qishon Workshop: Revised Trunk Layout*.—£P.1,960.

Provision is contained in the 1944/45 Estimates (Abstract 'F', item 3) for the revote of £P.1,250 for equipping the spray painting shed at Qishon workshops. This expenditure has not been incurred owing to the materials required not being available. The position has since been reviewed by the newly appointed Locomotive Engineer, who considers that a far more pressing requirement at the shed is a re-arrangement of the track layout which will enable painting work to be accelerated. At present, only 5 vehicles can be accommodated on the shed line and, when these have been painted, work has to cease while they are withdrawn and replaced. By re-arrangement of the track, the removal and replacement of vehicles will be able to be effected without interfering with the progress of work in the sheds. The indent for spraying equipment etc. has been cancelled and the funds released earmarked for the more important improvement mentioned. The track alterations are estimated to cost £P.1,960, which necessitates the revote in 1945/46 being increased from £P.1,250 to £P.1,960.

ITEM 6—*Centralisation of Signal Levers*—£P.1,720.

The original scheme for the centralisation of signal levers at 25 stations at an estimated cost of £P.5,500 (item 13, Abstract 'F', 1944/45 Estimates) did not include centralisation at Wadi es Sarar. This station is not interlocked and centralisation is necessary to ensure safety. The work is estimated to cost £P.220 and will obviate the more expensive alternative of interlocking. It is anticipated that £P.1,500 of the original provision of £P.5,500 will not be spent during 1944/45 and in revoting this balance £P.220 has been added to provide for centralisation at Wadi es Sarar.

	£P.
ITEM 2— <i>Provision of Quarters for Platelayers at Qishon</i>	1,000
ITEM 5— <i>Provision of Warning Signs at Level Crossings</i>	1,470
ITEM 7— <i>Generators for Train Working Instruments</i>	900
ITEM 8— <i>Locomotive and Traffic Training School, Haifa</i>	500
ITEM 9— <i>Haulage Motor for Nur Esh Shams</i>	500



	£P.
ITEM 10—One Wickham Motor Trolley, Standard Gauge for Engineering Branch	400
ITEM 11—Acquisition of Land occupied by Beit Nabala Line	600
ITEM 12—Land Claims	500
ITEM 13—Acquisition of Land at Nur Esh Shams	3,000
ITEM 14—Water Supply, Mechanical Workshops, Haifa	550

The provision in respect of these remaining items were not spent when the accounts for 1944/45 were closed; for various reasons it has not been possible to complete or undertake the works.

NEW ITEMS.

ITEM 15—*Tel Aviv Development Scheme, including Re-alignment*—£P.50,000.

With the development of the Tel Aviv area, it has become increasingly evident that the railway alignment through the town not only prevents the prosecution of desirable town planning schemes but is also costly from a traffic operating standpoint, both as regards railway and road transport. With a view to a full examination of all aspects of the position being undertaken, a committee representative of the Tel Aviv civil interests, the local Government administration, and the Railway was appointed in 1943. The Committee reported in March, 1944, and advanced a scheme, the principal elements of which are as follows:—

- (i) Construction of a combined passenger and goods station at the existing temporary station site.
- (ii) Lowering of the line below ground level between Km. 0.3 (Jaffa Station) and Km.2.472 (Roshpina Street Bridge) and covering it in certain congested areas, thereby eliminating level crossings and providing easier gradients.

The scheme, while an ambitious one, provides a satisfactory solution to the existing inconvenient and costly Railway alignment and, at the same time, embodies an excellent means of providing the improved station facilities which are so essential at Tel Aviv. The total estimated cost of the scheme is £P.500,000 and the Secretary of State is being addressed on the subject separately.

ITEM 16—*Rail Connections between Jaffa Station and Jaffa Port*—£P.1,000.

Complementary to the proposed re-alignment of the railway through Tel Aviv and the construction of improved station facilities in that city, it is considered that the railway should be extended from Jaffa Station to Jaffa Port. The absence of rail facilities to Jaffa Port has proved very expensive during the past two years owing to the necessity to discharge thousands of tons of foodstuffs into road vehicles at Jaffa Station for transport therefrom to the Port warehouses. The wastage has been in handling, road transport, and to slow turnaround of wagons.

While the circumstances in which this heavy volume of traffic materialised have been exceptional, they are an indication of the expense of double handling and prove that without rail connection the railway can never hope to attract to it imports and exports passing through Jaffa Port. With rail facilities to the Port it should be possible for the Railway to obtain a measure of the citrus traffic exported from Jaffa and to handle the large volume of imports likely to pass through the Port in the future. The total estimated cost of the project, £P.80,000, for extending the railway in the manner proposed makes full provision for surveying, earthworks, bridging, station walling, traffic facilities, etc. and allows for purchase of the land which it would be necessary to acquire. The provision of £P.1,000 inserted in the estimates is for preliminary survey, etc.

ITEM 17—*Construction of a Loop Line between Kafr Jinis and Sarafand Junction*—£P.27,000.

An immediate post-war development will be a demand for fast passenger and goods train services between Haifa and Tel Aviv. This is a necessary requirement considering that Tel Aviv is the principal industrial and productive centre of the country, and Haifa its only deep-water seaport. The need for improvement in train services between these points has been recognised for many years without any progress being made towards achieving the desired improvement. The position has now been further examined. The existing alignment of the track necessitates all trains to and from Tel Aviv proceeding via Lydda. So long as this remains necessary, no material improvement in the services is possible. The delay at Lydda must be eliminated, and this can be achieved by installing an avoiding line connecting the main line and the Jaffa—Jerusalem line to by-pass Lydda. Examination of the physical and economic elements present indicate that a direct line between Kafr Jinis Station and Sarafand Junction offers the most feasible route. A line between these stations would reduce the through journey by 6 kilometres and involve a minimum amount of construction work. Such an alignment would enable the best use to be made of existing signalling arrangements and would not require additional staff for traffic operating. The amount of additional track maintenance would be negligible. Savings in operating costs would accrue from reduced fuel consumption and from elimination of expense in reversing, shunting, standing, in steam, etc., at Lydda. In addition, there would be an indirect saving in traffic operating hours at Lydda by the relief afforded as a result of the diversion of through trains to the avoiding line. The economic case for direct through working is further strengthened by the



prospect of additional traffic being attracted to the Railway by improvements in the through services. By eliminating remarshalling, etc., at Lydda, it will be possible to reduce appreciably the transit time between Haifa and Tel Aviv.

The proposed loop, while a long term investment when viewed from a financial aspect, is likely to produce immediate results after the war in securing to the Railway traffic which otherwise would be conveyed by road. On these grounds alone the case for its immediate installation is sound. The total estimated cost is £P.57,000 of which it is estimated that £P.27,000 will be required in 1945-46.

ITEM 18—*Roofing of Platforms Nos. 1 and 2, Lydda*—£P.2,000.

The island platforms at Lydda, which are used extensively by north-bound passenger trains and by passenger trains between Jaffa and Jerusalem, are not roofed, with the result that there is no protection of any sort from the weather. The necessity for roofing the two platforms has been recognised for many years but for various reasons it has not been possible to undertake the work. It is unreasonable to require the travelling public to tolerate the present unsatisfactory conditions any longer than is absolutely necessary and as it is now possible to consider the work from a practical standpoint, it has been included in the programme of major works to be undertaken in 1945/46. The concrete foundations for roof pillars already exist. The total estimated cost is £P.4,000 of which £P.2,000 will be defrayed in 1945-46.

ITEM 19—*Protection of Level Crossings* — £P.12,500.

The number of serious accidents which have occurred at level crossings during recent years has focussed attention on the dangers to which road users are exposed at unprotected level crossings.

The plain facts of the position are that road traffic has developed without corresponding development in road facilities. Minor roads have become major highways with the result that certain little used level crossings are now carrying a high frequency traffic across the railway line. The present alignment of the railway existed many years before the intersecting roads were constructed, suitable level crossings being designed and built as roads came into being. The type of crossing in all cases was determined in relation to the importance of the highway and volume of traffic it was designed to carry. All the unprotected crossings which are now regarded as dangerous have become so through the development of road motor transport and to urban development. In no case has railway development been the cause. The road authorities have, however, failed to provide the requisite protection at rail-road crossings. It, therefore, falls to the Railway to do so in the interest of safety. It is proposed to instal light barriers of a suitable type and to provide staff for their operation. Some 50 level crossings are likely to be involved and the total cost, exclusive of the recurrent expenditure in operating the barriers, will not be less than £P.25,000. This expenditure is not a proper charge against the Railway, except in the isolated cases where the railway when constructed bisected a roadway already in being. In all other instances the cost should properly be borne by the authority for which the facility is provided, i.e. the Road Authority. In view, however, of the position of the Railway in relation to the development of transport in the country as a whole, it would be reasonable for the Railway to share in the total cost and provision is made in these estimates for the Railway to bear one half of the preliminary estimate of £P.25,000. A similar position has arisen in the Dominions and Crown Colonies and has been resolved by total expenditure on all protected level crossings, including recurrent costs, being divided equally between the Railway and the local Municipal authorities, or the local Government or other authorities, as the case may be. This aspect of the matter is being pursued.

ITEM 20—*Boiler Tube Repair Shop—Qishon Workshops*—£P.1,000.

Considerable delay and expense is caused by the repair of boiler tubes at Qishon Workshops having to be undertaken in the boilershop, which is too small for the large volume of boiler work being undertaken. The provision of a separate shop for the handling of boiler tubes is essential and the work will receive a high order of priority in the 1945/46 programme. The estimate is based on the use of second-hand materials available departmentally.

ITEM 21—*Quarters for Gangers and Platelayers at Lydda, Wadi Es Sarar, Niana, Sarafand Junction and Ras El Ein*—£P.4,000.

One of the main requirements in the organisation of efficient permanent way maintenance is the provision of suitable and adequate housing for gangers and platelayers. The Lydda area is very poorly equipped in this respect with the result that track employees have to find accommodation in neighbouring villages and, in consequence, are not always available when required at short notice. This results in delay and difficulty when emergencies arise. Moreover, it is becoming increasingly difficult to recruit platelayers in this district owing to the absence of accommodation near the places at which the men are required to work. The position, which has been disturbing for some time past, is now acute and unless accommodation is provided in the near future, it may prove impossible to maintain the requisite cadre of gangers and platelayers at the established gangposts. The principle of housing this class of employee is common railway practice and will be applied to all sections of the system as opportunity offers. A comprehensive scheme is now being developed and will be submitted for consideration with the 1946/47 Estimates. Meantime, owing to the acute position existing in the Lydda area, it is necessary to press forward with the provision of accommodation. The total estimated cost is £P.8,000, of which it is anticipated that £P.4,000 will be required in 1945-46.



ITEM 22—Shelter at Khan Yunis Station—£P.400.

No adequate protection from the weather is available to the public at Khan Yunis where there is a growing traffic in third class passengers. It is proposed to remedy this by providing a station shelter, at an estimated cost of £P.400.

ITEM 23—Construction of three Inspection Pits, Qishon Workshops, Haifa—£P.580.

Considerable time is lost at present owing to locomotives undergoing overhaul in the Workshops being held up due to the shortage of inspection pits. It is of the utmost importance that every possible effort is directed to reduce to a minimum the period locomotives are out of commission while in shops and an additional inspection pit is now being built as a new minor work. Altogether four additional pits are required and provision is made in the Estimates for three pits, additional to one now under construction.

ITEM 24—Additional Accommodation—Railway Headquarters (Khoury House) Haifa—£P.1,500.

The accommodation available at the temporary Railway Headquarters is insufficient and additional accommodation is necessary.

The erection of additional temporary accommodation was approved in 1944-45 at an estimated cost of £P.2,800. The scheme has since been modified and the cost reduced to £P.1,500.

ITEM 25—Extension of Cash Office, Haifa Central Station—£P.400.

The Cash Office was originally accommodated in the station building at Haifa East and was moved to Haifa Central two years ago for security reasons. Owing to the limited accommodation available at Haifa Central it was necessary to make temporary arrangements for accommodating the cash office there and the full needs of the office have never been met. In the near future, additional accommodation will become available as a result of the transfer of the District Traffic Superintendent and staff to Haifa East, which accommodation will be allotted to the Cash Office. This will enable the office to be developed as originally planned thereby improving the conditions for handling and safeguarding the appreciable volume of cash involved. The alterations contemplated are estimated to cost £P.400.

ITEM 26—Replacement of Citrus Shed, Yibna—£P.1,800.

The Citrus Shed at Yibna Station was sold to the Army during 1942, as an emergency measure, for dismantling and re-erection elsewhere. With the revival of citrus export traffic, shed accommodation is again required at Yibna. The Army are now in a position to release a number of bays of the original shed and these will be purchased at their depreciated value and re-erected at Yibna. The cost of re-erection will be borne by the Army.

Normally this would be a Renewals item chargeable to Abstract 'G' but as the proceeds of the sale of the original shed were credited to Abstract 'F', it requires to be replaced out of Capital.

ITEM 27—Spillway for Bosh—Qishon Workshops—£P.560.

The existing bosh for the cleaning of parts stripped from locomotives undergoing overhaul is too small for present day requirements. In addition, it is inconveniently sited, which causes delay. The provision of adequate and convenient facilities for the expeditious and efficient handling of engine parts from stripped locomotives is particularly important at present in view of the heavy repair programme in hand.

ITEM 28—Provision of Office Accommodation and Quarters for Station Master, Kafr Samir—£P.200.

Kafr Samir has become an important station as a result of the development of the large military depot in the area. As the future of the depot has hitherto been uncertain, station work at Kafr Samir has been carried on under temporary makeshift conditions which are unsatisfactory to the Railway and involve hardship to the staff concerned. The latter must live in Haifa and proceed to and from work each day by train.

It is now known that the depot is to be retained after the war as a permanent military installation and is likely to be used extensively. In these circumstances, the provision of permanent station facilities is fully justified and the construction of a station office and living quarters for a Station Master will be taken in hand in 1945/46. The total estimated cost is £P.2,600 of which it is anticipated that £P.200 will be required in 1945-46.

For the 9 months ended 31st December, 1944, 98,000 tons of goods passed through the control of the station. In addition, the station handled 4 workmen's trains each weekday during that period.

ITEMS 29 and 30—Renewal of Station Buildings.

Atlit £P.4,100 (Capital £P.1,500; Renewals £P.2,600).
Zichron Yaaqov £P.3,150 (Capital £P. 350; Renewals £P.2,600).



The station buildings at Atlit and Zichron Yaaqov, which are timber constructions, are life expired, worn out and no longer economical to maintain. In addition, they are insanitary and not up to the standards required by the public health authorities. It is proposed to replace these structures in 1945/46 with stone and concrete buildings of similar design to the new stations at Benyamina and Hadera. The Capital expenditure contemplated, £P.1,500 for Atlit and £P.350 for Zichron Yaaqov, represents the excess of the contemplated total expenditure over renewals funds available for the work. This follows the approved policy of replacing major wood and iron and timber structures with stone and concrete buildings. The latter are more durable, less costly to maintain and generally better suited to all requirements.

ITEMS 31 and 32—Renewal of Platelayers Quarters.

Benyamina £P.2,000 (Capital £P.1,000; Renewals £P.1,000).

Hadera £P.2,000 (Capital £P.1,000; Renewals £P.1,000).

The quarters available at Benyamina and Hadera stations for platelayers are in such bad condition that their immediate replacement is a matter of urgency. In the normal course these quarters, which are of stone, should still have some years of useful life ahead of them, but they have been so badly built that they are now disintegrating and definitely beyond repair. As explained in item 20, the housing of platelayers has developed into a most urgent requirement.

ITEM 33—Fencing of Railway Premises, Tel Aviv—£P.3,800.

Trespass on the railway track throughout the system is, unfortunately, on the increase. It is particularly bad in the populated areas where residential districts have been developed immediately alongside the track. Consideration is now being given to a scheme for fencing the approaches to railway stations in the principal townships but this would be a costly procedure and requires detailed examination.

In the case of Tel Aviv, the position has become so acute that immediate action is necessary. The fencing of the approaches to the passenger station would cost approximately £P.3,800 and provision for the work has been included in the 1945/46 Major Works programme. This fencing will form part of the major development scheme at Tel Aviv referred to in item 15, but is included as a separate item as it requires to be undertaken immediately.

ITEM 33A—Extension of Locomotive Foreman's Office, Haifa East—£P.530.

Extended office accommodation for locomotive shed staff at Haifa East is urgently required. In addition, it is desirable that the Locomotive Foreman at Haifa East shall be so accommodated that he is able to have entire shed area under observation. Both requirements can be met by adding a second storey to the building now used to accommodate the Locomotive Foreman and his staff and the work, which is estimated to cost £P.530, has been included in the 1945/46 programme.

ITEM 34—Ballasting of Track—Rashida—Rafa—£P.20,000.

The Standard Gauge main line is stone ballasted from Haifa to Rashida only, the remaining section between Rashida and Rafa being unballasted. This has resulted mainly from the inability to finance a ballast programme south of Rashida in previous years and because in recent years the main line has been so busily employed in handling heavy military traffic that it could not be closed for ballasting purposes. So long as there remain unballasted sections on the main line, traffic working must necessarily be slowed up because fast running is impracticable on other than a firm roadbed. Unballasted track is, moreover, highly vulnerable to floodwater. This was demonstrated only too tragically in the recent scouring of the line between Khan Yunis and Balah, as a result of which the through passenger train from Cairo was derailed with fatal results. One of the main objects in post-war planning is a general speed up of the services and a sound ballasted track is a first essential in any such development. As a first step towards improving operating facilities it is proposed to ballast the Rashida—Rafa section, thereby providing a ballasted track throughout the Palestine Railway portion of the main line. The estimated cost is £P.35,000 of which £P.20,000 will be required in 1945-46. The question of extending this policy to the remaining part of the main line which runs through the Sinai Desert to Kantara East is being investigated and will be followed up in due course with His Majesty's Government.

ITEM 35—Facilities for Handling Oil Traffic at Rehovot Station—£P.2,500.

There has been a steady development in bulk oil traffic at Rehovot and the facilities available at that station for handling it are now far from adequate. Indications are that a further increase in development may be expected and immediate action is necessary to improve the existing accommodation.

Additional track, and possibly a re-alignment of the present layout, will be required. A final decision of the actual work to be undertaken is being deferred pending completion of a detailed examination of the extent of developments contemplated by the Oil Companies, but sufficient data is available to indicate that on a conservative basis the works necessary will cost at least £P.2,500.



ITEM 36—*Additional Span for Bridge at Km. 32.227 Main Line—£P.500.*

The bridge at Km. 32.227 (Haifa—Tulkarm Section) is too small to provide adequately for the run off of flood water during heavy rains and it is proposed to enlarge it by adding an additional span.

ITEM 37—*Carriage Cleaning Layout, Haifa East—£P.2,000.*

Owing to the shortage of stock, coaches have to be turned round at Haifa in a few hours. This necessitates their being washed and cleaned in the Haifa East passenger station in the limited time available. No proper drainage for the disposal of water from carriage cleaning is available in the area and, in consequence, it accumulates alongside the station platform. In addition to being unhygienic, the standing water undermines the permanent way. To overcome the difficulty, a catchment area with adequate drainage for the immediate disposal of all waste will be constructed in 1945/46.

ITEM 38—*Extension of Interlocking, Tulkarm—£P.850.*

Tulkarm Station is not fully interlocked, with the result that the degree of security provided by these safety measures is impaired. It is proposed to remove this deficiency by interlocking the south end of the station layout and connecting it with the interlocking already installed at the north end.

ITEMS 39 and 40—*Installation of Standard Signalling.*

Qalqilya	£P.1,450
Ras el Ein	£P.1,500
	<hr/>
	£P.2,950

Qalqilya, Ras El Ein and Kafr Jinis are the only stations on the Haifa—Lydda section at which the signalling is not interlocked. The increased margin of safety in traffic working, provided by interlocking, fully justifies these stations being interlocked in the same way as are the remaining stations on this section.

Interlocking at Kafr Jinis is excluded from the above estimate as it is provided for in the scheme for a loop line from that station to Sarafand Junction, dealt with in item 17.

	£P.
ITEM 41— <i>One 4-ton Road Roller</i>	500
ITEM 42— <i>One Tractor and Scoops for Permanent Way Earthworks</i>	500
ITEM 43— <i>Sand Blasting Plant, Qishon Workshops</i>	1,400
ITEM 44— <i>Vertical Spindle Grinding Machine, Qishon Workshops</i>	1,400
ITEM 45— <i>Hydraulic Gear for Conversion Drop Pit, Qishon Workshops</i>	500
ITEM 47— <i>Automatic Verifier for Mechanical Accounting Machines</i>	1,200

The Railway, hitherto, has not availed itself sufficiently of the economic advantages and efficiency to be derived from the use of modern machinery. Much heavy and tedious work is done by manual labour, which can be done more quickly, more efficiently and at less cost by machines specially designed for the purpose.

By acquiring the machinery detailed, the Railway will be in a better position to achieve economy and accelerate production.

ITEM 46—*Engine Weighing Machines, Qishon Workshops—£P.400.*

In reassembling locomotives after they have been stripped for general overhaul, great care has to be exercised to ensure that the distribution of weight is properly balanced between the axles designed to carry it and, also, that the authorised axle load is not exceeded. The only way this can be achieved with accuracy is by weighing on special machines designed for the purpose and provision is included in the Estimates for the purchase of such machines.

ITEM 48—*Purchase of two 30 cwt. Lorries—£P.1,600.*

The only departmental road transport available at present for the conveyance of stores and materials consists of two small pick-up vans. Neither of these vehicles, which were converted from rail trolleys, is suitable for the conveyance of bulk stores or materials. In the absence of sufficient departmental transport, lorries are hired from the Government Transport Agents and from private sources for the delivery of all stores to consuming branches in Haifa. This has proved an uneconomical and unreliable arrangement and has caused costly delays and difficulties.

To meet this pressing requirement, it is proposed to purchase two 30 cwt. lorries which will be used for stores work and for the conveyance of heavy materials to works sites, etc. The pick-ups, which are almost life expired, will be retained for light jobs.



ITEM 49—*Four Additional Air-Conditioned First Class Coaches—£P.1,000.*

(Capital £P.16,000).
(Renewals £P.40,000).

With the establishment of through rail connections, there should be, after the war, favourable possibilities of a fair passenger traffic within the Middle East countries and with the countries of South Eastern Europe, provided sufficient inducement can be offered in the way of modern and comfortable passenger coaches. With a view to developing these possibilities, it is proposed to acquire four up-to-date air conditioned coaches which will be able to operate to the borders of Turkey or further north, as well as to Egypt. These vehicles will be purchased in replacement of a corresponding number of life expired and worn out first class coaches. The extent to which the replacement cost exceeds the renewal provision, estimated at £P.16,000, will be a charge to Capital as this is the betterment portion of the total expenditure. A sum of £P.1,000 is provided for preliminary charges likely to be incurred on this account in 1945-46.

ITEM 49A—*Six 35-ton Tank Wagons—£P.6,000.*

Local traffic in civil bulk oils has developed considerably during the past few years and now exceeds the capacity of the Railway's own fleet of tank wagons. The position has been met during the war by the hire of tank wagons from the War Department but in consequence of changes in the military situation it is unlikely that W.D. wagons will continue to be available much longer.

It is essential, in the circumstances, that the stock of P.R. tank wagons be augmented to meet the civil demands.

Hitherto, tank wagons have been purchased in the United Kingdom but in view of the difficulty of supply it is proposed to construct six 35-ton tanks in the Locomotive Workshops at Qishon as an experimental measure. The necessary underframes and materials will be acquired from Army sources. The cost of the six tanks and mounting them on underframes is estimated at £P.6,000.

ITEM 50—*Domestic Water Supplies at Stations and Gangposts. Provision of Supplies at Sarafand Junction, Beer Yaaqov, Niana—£P.650.*

Many stations and gangposts on the system have no independent water supplies and water for domestic purposes has to be conveyed to them in rail tank wagons. The procedure is not only expensive but also inconvenient in traffic operating. Tank wagons require to be diverted from revenue earning traffic for the purpose and uneconomic haulage undertaken with consequent diminution in the availability of train tonnage space for public traffic. The provision made for 1945/46 is a continuation of a programme begun two years ago.

ITEM 51—*Departmental Stone Quarry—Nur Es Shams.*

	£P.
Purchase of one stone crusher	800
Erection of buildings to house machinery	300
Extension of power cable	460
Total £P.	1,560

Although it possesses its own stone quarry at Nur Es Shams, the Administration purchases each year a large quantity of stone ballast and crushed stone from private sources. This has been necessary because the output of the departmental quarry is limited due to inadequacy of the crushing plant installed and to the poor condition of the machinery. To increase production it is necessary for the layout of the quarry to be remodelled and for new machinery to be installed. Two of the three crushers now installed are worn out and no longer serviceable. They are being scrapped and replaced by more modern machines out of renewals. The third crusher will be removed for overhaul and repair when a further machine, additional to the two previously mentioned, has been provided. The cost of this additional crusher, estimated at £P.800, will be a charge to Capital and is provided for in the schedule of major works for 1945/46. The provision of a suitable building to house this machinery, and the extension of the electric power cable, are part of the development scheme. Other lesser works will be undertaken as New Minor Works. The acquisition of a haulage motor for which £P.500 is revoted from 1944/45 Estimates (item 17) is incorporated in the main scheme.

ITEM 52—*Water Supply, Lydda, Alterations to Pipe Line—£P.500.*

The water supply at Lydda, which is drawn from wells, is exceptionally hard and requires to be softened before being used for locomotive purposes. This softening is done by treating the water in a special softening plant during its passage from the wells to the storage tanks. Owing to the increased demand for water at Lydda, however, it has now become necessary to pump water direct from the wells to the storage tanks to augment the supply from the softening plant. To ensure that no intermingling of the treated and untreated water occurs, the softened water destined for locomotive use must be isolated and this is possible only by alterations to the existing pipe lines.



HIJAZ RAILWAY. REVOTES.

	£P.
ITEM 1—Oil Fuel Conversion Scheme (see remarks under item 1 of Revotes for Palestine Railways)	7,020
ITEM 2—Provision of Warning Signs at Level Crossings	240
ITEM 3—Boilers for Hartmann Locomotives	8,000
ITEM 4—One Wickham Narrow Gauge Motor Trolley	400

The provision in respect of the foregoing were not fully spent when the accounts for 1944/45 were closed because for various reasons it was impossible to complete or undertake the works concerned.

NEW ITEMS.

ITEM 5—Centralisation of Signal Levers and Bolt Locking between Haifa and Samakh—£P.1,500.

It is now proposed to extend the principle of centralised signal levers and bolt locking to the busier portion of the Hijaz Railway i.e. that between Haifa and Samakh. The case for centralisation on the Standard Gauge was presented in the memorandum supporting the 1944/45 Estimates and is repeated hereunder for ease of reference:—

“With a view to ensuring a reasonable margin of safety in train operation at the primitively signalled and non-interlocked desert stations, it is essential that such signalling apparatus as exists be centralised so that it may be under the direct and constant control of the employee personally responsible for trains working. At present signal levers at some stations are situated some distance from the trains working instruments and can be operated by subordinates without the knowledge or authority of the employee in charge. This, in the past, has resulted in accidents which would not have occurred had the signal levers been in a position in which they could be operated and controlled by the person responsible for giving line clear for the sections controlled by the station”.

Bolt locking is an ancillary measure designed to increase the safety of traffic operation.

ITEM 6—Repairs to Yarmuk Bridge, Jisr El Majami—£P.10,850.

The framework of the above bridge was damaged in a derailment last year. This has resulted in the uneven distribution of the strain imposed on the framework when trains pass over the bridge, with the result that the safety margin is insecure.

ABSTRACT 'G'—CONTRIBUTION TO AND EXPENDITURE FROM RENEWALS FUND.

	£P.
Contributions — Approved Estimate 1944/45	137,300
Estimate 1945/46	138,700
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Increase £P	1,400
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Expenditure — Approved Estimate 1944/45	450,917
Estimate 1945/46	400,220
	<hr/>
Balance £P.	154,211

The detailed investigation into the position of the Renewals Fund referred to in paragraph 59 of the memorandum on the 1944/45 Estimates has not yet been conducted and, pending the possibility of fixing contributions on a true basis, the approved contribution for 1944/45, i.e. £P.137,300 has been adopted, with an additional sum of £P.1,400 in respect of the Powers Samas accounting machines, for which no provision has previously been made, thus making the total contribution for the year 1945/46 up to £P.138,700. As stated in the early part of this memorandum, this rate of contribution falls far short of what is likely to be required to meet the cost of replacements at post-war prices.



ENCLOSURE V.

GENERAL MANAGER'S MEMORANDUM ON DRAFT ESTIMATES (PORTS) FOR 1945/46.

1. The draft estimates for the Ports show an estimated combined surplus of £P.82,407 compared with a combined surplus of £P.46,384 in the 1944/45 original Estimates and a combined surplus of £P.92,547 in the revised Estimates for the current year. The position is detailed in the following table:—

Head	1944/45 Original Estimates Printed	1944/45 Revised Estimates	1945/46 Draft Estimates	1945/46 Draft Estimates compared with			
				1944/45 Original		1944/45 Revised	
				Increase	Decrease	Increase	Decrease
	£P.	£P.	£P.	£P.	£P.	£P.	£P.
Gross Receipts	417,280	496,990	458,170	40,890	—	—	38,820
Ordinary Working Expenditure	801,971	829,835	809,254	7,288	—	—	20,581
Contribution to Renewals	8,925	14,608	15,208	6,288	—	600	—
Total Working Expenditure	810,896	844,443	824,462	13,566	—	—	19,981
Balance Net Earnings	106,384	152,547	133,708	27,324	—	—	18,839
Debt Charges	60,000	60,000	47,837	—	12,668	—	12,668
Expenditure from Net Revenue	—	—	3,964	3,964	—	3,964	—
Total Expenditure on Net Revenue Account	60,000	60,000	51,801	—	8,699	—	8,699
Surplus	46,384	92,547	82,407	36,023	—	—	10,140
Extraordinary Expenditure	26,435	12,300	40,854	14,419	—	28,554	—
Expenditure from Renewals Fund	550	938	15,836	15,286	—	14,898	—

HAIFA PORT.

		Revenue	Expenditure
1944/45 Estimate	£P.	400,200	330,044
1945/46 Estimate	£P.	412,200	318,466
Increase	£P.	12,000	—
Decrease	£P.	—	11,578

REVENUE.

2. The estimate provides for an increase of £P.12,000 in revenue, made up as follows:—

Item	Increase	Decrease
	£P.	£P.
Imports.		
Wharfage	33,000	—
Cargo Handling	—	9,300
Exports.		
Wharfage	36,000	—
Cargo Handling	5,300	—
Oil	—	16,300
General.		
Storage	—	33,700
Marine Dues	—	1,100
Sale of Water	—	6,000
Miscellaneous	4,100	—
Total	£P. 78,400	66,400
Net Increase	£P. 12,000	



3. The estimate of revenue for 1945/46 have been made in relation to actual receipts for the current year.

4. The estimate for wharfage is based on slight increase in general civilian cargo import and export tonnages. Revenue from the handling of import cargo is expected to decrease with the falling off in military imports. The increase in respect of wharfage on exports results mainly from the 1944/45 provision having been underestimated. While an increase in the tonnage of bulk oil exports is provided for, revenue from this source is not expected to reach its present level because a portion of the traffic is likely to be loaded by means of submarine pipelines and not through the oil dock. The Port receives only 2d a ton when the submarine pipeline is used, compared with 5d a ton when exports pass through the Oil Dock. Revenue from citrus traffic is based on 2,000,000 cases being exported. The decrease in revenue from storage charges follows the speed-up in clearing traffic through the Port and is an indication of improved performance together with an easing of import formalities. A slight decrease in marine dues has been allowed for because it is not likely that the port will be used by so many of His Majesty's Government transports as during the current year. Water supplied to shipping is expected to decrease as a result of a falling off in the demand by the Royal Navy and by His Majesty's transports, etc. The increase of £P.4,100 in miscellaneous receipts is mainly in respect of weighing charges, overtime fees, ground rents and other sundry earnings. The tonnages adopted as a basis for the estimates are as follows:—

IMPORTS.

Item	1944/45 Estimates	1945/46 Estimates	Increase	Decrease
	Tons	Tons	Tons	Tons
General Cargo—by sea	231,000	300,000	69,000	—
by land	40,000	—	—	40,000
Military Cargo	100,000	50,000	—	50,000
Bulk Oils	1,600,000	1,600,000	—	—
Total Imports	1,971,000	1,950,000	—	21,000

EXPORTS.

Item	1944/45 Estimates	1945/46 Estimates	Increase	Decrease
	Tons	Tons	Tons	Tons
General Cargo	21,000	25,000	4,000	—
Potash	100,000	70,000	—	30,000
Citrus	80,000	100,000	20,000	—
Military Cargo	160,000	160,000	—	—
Bulk Oils	3,000,000	3,180,000	180,000	—
Total Exports	3,361,000	3,535,000	174,000	—

The foregoing tonnages have been based upon:—

- (i) a small increase in general civil imports in the later months of the year and a small increase in grain and flour imported by sea from transshipment ports in Egypt.
- (ii) a decrease of 50 per cent. in military imports.
- (iii) a drop of approximately 15 per cent. in the present level of general civil exports. The latter aggregate approximately 40 per cent. above the 1944/45 estimate.
- (iv) a 30 per cent. decrease on the 1944/45 estimate for potash and a 25 per cent. increase in citrus export.
- (v) maintenance of military exports at their present level which approximates the 1944/45 estimates.
- (vi) an increase of 6 per cent. in the export of bulk oils.

General imports by land are now handled by the Railway in the Railway Customs Area which area was transferred from the Ports to the Railway during the current year. This diversion of traffic from the Port is likely to be offset to some extent by imports of grain and flour coming direct by sea and not overland from Egypt as during the past few years. The net result will be a reduction in imports by land with a compensating increase in sea imports, though in the aggregate the total grain and flour imports have been estimated to be slightly lower than the actuals during the current year.



EXPENDITURE.

GENERAL.

The estimates for 1944/45 were compiled in relation to the organisation then in force, under which the Chief Mechanical Engineer was responsible for the maintenance of mechanical plant ashore and afloat and the Port Manager for its operation. The division of control has not worked satisfactorily and it has been decided to transfer all Port mechanical work to the Chief Mechanical Engineer thus making him responsible for operation as well as for maintenance. All work previously put out to contract is now undertaken departmentally with the exception of the scraping of the hulls of the tugs. This work is carried out during slipping and owing to its limited duration is entrusted to a contractor who maintains a labour force experienced in this class of work.

These changes have necessitated the transfer of all financial provisions for mechanical operation from Abstract 'C' to Abstract 'B'. To a minor extent similar transfers have been made between Abstract 'C' and Abstract 'D', as it was found that staff provided for under cargo working heads were employed on general clerical duties, etc. In order to secure proper relationship between the financial provision made in the 1945/46 Estimates and that approved in 1944/45 Estimates, the relative 1944/45 provision has been shown in the abstract in which provision has been made in 1945/46. The revised abstracts now correspond with those in the Railway Estimates. This achieves simplicity and will assist materially in financial allocating. The two sets of abstracts are as follows:—

<i>Railways</i>	<i>Ports</i>
A. Engineering Expenses	Engineering Expenses
B. Locomotive Running Expenses and Maintenance of Engines and Rolling Stock	Maintenance and Operation of Mechanical Plant
C. Traffic Expenses	Marine and Shore working
D. General Charges	General Charges
E. Debt Charges	Debt Charges
F. Extraordinary Expenditure	Extraordinary Expenditure
G. Contributions to and Expenditure from Renewals Fund	Contributions to and Expenditure from Renewals Fund

HAIFA PORT. ENGINEERING EXPENSES. ABSTRACT 'A'.

1944/45 Estimate	£P.	29,024
1945/46 Estimate	£P.	27,944
Decrease	£P.	1,080

The decrease is made up as under:—

	<i>Increase</i>	<i>Decrease</i>
	£P.	£P.
Superintendence	270	—
Labour	633	—
Materials	—	2,148
Lease of land and building	50	—
Office expenses	—	100
Purchase of water	150	—
Tools and plant	800	—
New Minor Works	—	735
Total	£P. 1,903	2,983
Decrease	£P.	1,080

The increase in respect of Superintendence results from provision being included in the Estimates for two thirds of the salary of one Assistant Engineer who is engaged exclusively on Port maintenance. Previously, the whole of this officer's emoluments was charged to Railway Engineering Expenses. Labour costs will increase by £P.633 due to additional staff being taken on to man additional dredging plant and, also, on account of the maintenance of buildings not provided for in 1944/45. The latter increase is offset by increased revenue from rentals charged for the hire of buildings. Full particulars of the labour provided for are given in the schedule supporting the Abstract. The decrease in respect of materials results from overestimation in 1944/45. In the case of the estimate for water, the requirements of the Engineering Branch have been divorced from the general Port water vote and are now provided for separately. In conformity with the practice now followed in respect of the Railway Estimates, a new item has been



opened for expenditure on tools and small machines costing £P.250 and less each. Previously, these were provided for in the New Minor Works Programme. Both items are now supported by schedules of the equipment and works for which provision is made.

ABSTRACT 'B'—MAINTENANCE AND OPERATION OF MECHANICAL PLANT.

1944/45 Estimate	£P. 25,977
1945/46 Estimate	£P. 24,902
Decrease	£P. 1,075

The decrease of £P.1,075 is arrived at as follows:—

	Increase. £P.	Decrease. £P.
Normal increments	153	—
Promotions	40	—
Additional appointments	78	—
Transfers from other abstracts	180	—
Transfers to labour votes	—	996
Abolition of posts	—	96
Overestimations	—	244
Changes in holders of posts	—	113
Labour	—	1,313
Materials	—	25
Fuel and power	1,050	—
Running stores	140	—
Allowances	71	—
Total	£P. 1,712	2,787
Net Decrease	£P.	1,075

An additional Clerk/Timekeeper is required to undertake clerical duties connected with the new mechanical organisation which has been introduced. The appointment abolished is that of Driver, Class IV, the post being surplus to requirements in the revised organisation.

The decrease in labour results mainly from the provision included in the 1944/45 Estimates having been overestimated. Savings, also, are contemplated as a result of the re-organisation possible following the transfer of all Port mechanical work to the Chief Mechanical Engineer. A schedule indicating the actual staff to be employed against the labour provisions accompanies the estimate. The increase in respect of fuel and power is partly because consumption by the tugs was underestimated in 1944/45 and that by launches, etc., overestimated. The estimate of £P.5,312 for fuel for tugs in 1945/46 is based on a total consumption of 1,396 tons by the two tugs at a cost of £P.3.805 mils per ton. Both tugs are in service for approximately 349 days of the year. As in the case of fuel, the provision included in the 1944/45 Estimates for running stores was underestimated. Approximately the same volume of stores will be required in 1945/46 as in 1944/45 but the financial provision has been increased in relation to actual expenditure incurred. The increase in allowances is accounted for by the higher rates now applicable in respect of expatriation allowance and housing allowance.

ABSTRACT 'C'—MARINE AND SHORE WORKING.

1944/45 Estimate	£P. 156,333
1945/46 Estimate	£P. 148,180
Decrease	£P. 8,153

The decrease of £P.8,153 is accounted for as follows:—

	Increase £P.	Decrease £P.
<i>Marine Working.</i>		
Increments	241	—
Changes in holders of posts	116	—
Additional appointments	1,440	—
Under/over estimates	51	296
Upkeep of navigational lights and buoys	90	—
Working of launches	600	—
Allowances	472	—
Total Marine Working	£P. 3,010	296



<i>Shore Working.</i>		
	<i>Increase</i>	<i>Decrease</i>
	£P.	£P.
Increments	271	—
Changes in holders of posts	—	4
Additional appointments	884	—
Promotions	24	—
Under/over estimates	882	488
Transfers to and from other abstracts	204	400
Casual labour	—	10,000
Water	—	8,500
Tarpaulins	425	—
Allowances	1,330	—
Total Shore Working	£P. 8,470	14,887
Net Decrease Marine and Shore Working	£P.	8,158

Marine Working.

The provision for the Harbourmaster and Pilots has been based on the assumption that the vacant post of Harbourmaster will be filled from within the service. Provision is made, also, for two additional temporary pilots to meet increased shipping requirements. These appointments were authorised in 1944 but are included in the Estimates for the first time.

The increase in allowances is mainly on account of the increased rate for expatriation and housing allowances and increased provision for overtime. The latter is necessary to provide for increased night working.

The increase in respect of launches results from hire charges for additional craft having been omitted from the 1944/45 Estimates. Provision is included under the subhead "Upkeep of Navigation Lights and Buoys" for the maintenance of two additional wreckbuoys which are necessary to ensure safe navigation.

Shore Working.

The re-organisation referred to under "General" earlier in this memorandum is reflected in the staff provisions for shoreworking. The number of staff in relation to the work provided for in the abstract is materially the same as in 1944/45 except for minor variations in the junior grades. The latter includes four additional checkers required for tallying. Two Shedkeepers, Class IV, and eight monthly rated clerks have been transferred to the Railway Traffic Branch, which Branch has taken over the Railway customs area previously worked by the Port. In addition, certain posts have been transferred to and from Abstract 'D' as necessitated by the duties on which the staff concerned are employed.

While the total tonnage which will be handled by Port labour in 1945/46 is not expected to differ materially from that handled in 1944/45 and will require approximately the same amount of casual labour, the financial provision for the latter has been reduced by £P.10,000 as the 1944/45 provision was overestimated. The demand for water by shipping is not likely to be maintained at its present high level and the Estimates for 1945/46 allow for the purchase of a lesser quantity of water for supply to ships. Provision for the repair and replacement of tarpaulins is a normal port requirement. The provision of £P.425 in the 1945/46 Estimates is shown as an increase because the item was omitted from the 1944/45 Estimates. In the case of allowances, the increase of £P.1,330 is mainly on account of overtime for night working. This expenditure is offset by overtime revenue. This item is affected, also, by the increased rates now applicable in respect of expatriation and housing allowances.

ABSTRACT 'D'—GENERAL CHARGES.

1944/45 Estimate	£P. 65,510
1945/46 Estimate	£P. 64,827
Decrease	£P. 1,183



The decrease of £P.1,183 is made up as follows:—

	Increase £P.	Decrease £P.
Contributions to Headquarters expenses	—	191
Revision of salary scale	—	50
Increments	44	—
Promotion	20	—
Changes in holders of posts	—	112
Transfers to and from other Abstracts	350	290
Overestimates	—	15
Allowances	408	—
General expenses	—	970
Miscellaneous expenditure	—	377
Total	£P. 822	2,005
Net Increase	£P.	1,183

The reduced contribution to the expenses of the Railway Management, and to the Railway Accounts and Stores Branches follows the decrease in the total estimates of those organisations. The decrease in respect of superintendence results from the substitution of an incremental salary scale for a fixed salary in the case of the post of Port Manager. The decrease is offset by the grant of expatriation allowance which was not payable when the fixed salary was applicable.

The provision for office staff is affected by the transfer to and from other abstracts but the total numbers employed remain unaltered. Expatriation allowance is increased by £P.250 to provide for the Port Manager and to cover the enhanced rates now applicable. The latter circumstance explains also the increased provision for housing allowance. The provision for general expenses is £P.970 below the 1944/45 estimate mainly as a result of reduced requirements in respect of furniture, equipment, printing and stationery.

MISCELLANEOUS EXPENDITURE—Decrease £P.377.

Pensions and Gratuity—Increase £P.250.

The provision is based on the number of retirements which it is expected will occur during 1945/46.

Contribution to Provident Fund—Decrease £P.1,050.

The 1944/45 Estimates included provision for contribution in respect of past service. The estimates for 1945/46 represents the bonus to be contributed by the Port for 12 months service ended the 31st March, 1946.

Medical Services—Increase £P.270.

The increase is due to the increased costs of the services provided by the Health Department.

Posts and Telegraphs—Decrease £P.220.

The provision is based on test checks undertaken during the current year.

Colonial Audit Services—Increase £P.150.

The cost of the audit service has increased as a result of the employment of additional staff and by the inclusion of a part contribution to the expenses of Audit Headquarters in Jerusalem.

Workmen's Compensation—Increase £P.1,750.

The estimate of £P.250 for 1944/45 proved to be inadequate and has been increased to £P.2,000 in the 1945/46 Estimates. The incidence of accidents in the Port is not high in relation to the volume of work undertaken.

Fire Fighting Services—Increase £P.1,500.

The Port Fire Fighting Services require to be built up on an independent basis in conjunction with those of the Railway. The position is now being investigated by the newly appointed Fire Officer who will advise on the organisation most suitable for port operation. The provision of £P.2,000 in the Estimates is to cover the cost of purchasing fire fighting equipment which is expected to become available as the A.R.P. organisations are disbanded.

Insurance of Tugs—Increase £P.300.

A rise in the premia payable for the insurance of the steam tugs "Steady" and "Roach" necessitates increased provision being made in the estimate.



JAFFA PORT AND OTHER PORTS.

	Revenue £P.	Expenditure £P.
1944/45 Estimate	17,080	40,852
1945/46 Estimate	45,970	57,297
Increase	28,890	16,445

REVENUE—JAFFA PORT.

Although the restrictions on shipping entering coastal ports have been lifted it is unlikely that Jaffa will handle any appreciable tonnage from deep sea vessels while the present shipping situation continues. In these circumstances, the revenue estimate has been framed on much the same basis as adopted for the 1944/45 Estimates. The 1945/46 estimate is increased by almost £P.20,000 on account of revenue accruing from the handling of cargo. This is offset by payments to the cargo handling contractor who performs the work. Provision for these payments is made in Abstract 'C'. These items have not previously featured in the Port accounts because the service was undertaken privately whereas it is now rendered by the Ports Authority although placed out to contract. Revenue from the newly introduced wharfage charge was underestimated in 1944/45 and the provision in 1945/46 has been increased by £P.1,250. In addition there is an increase of £P.5,000 in respect of warehouse rent mainly as a result of the Army being charged rent for shed accommodation they previously occupied without charge. Receipts from miscellaneous services are expected to be £P.6,200 above the 1944/45 estimate which was underestimated.

EXPENDITURE—JAFFA PORT.

ABSTRACT 'A'—ENGINEERING EXPENSES.

1944/45 Estimate	£P.	4,926
1945/46 Estimate	£P.	5,885
Increase	£P.	959

The increased expenditure provided for is necessary to overtake arrears of maintenance, particularly in respect of the main quay wall and buildings. Provision is made, also, for retubing the boiler of the dredger at Jaffa and for expenditure on hiring craft to tow the dredger. Provision for the latter was omitted from the 1944/45 Estimates in error.

ABSTRACT 'B'—MAINTENANCE AND OPERATION OF MECHANICAL PLANT.

1944/45 Estimate	£P.	900
1945/46 Estimate	£P.	1,045
Increase	£P.	145

The increase of £P.145 is accounted for by the provision in the 1944/45 Estimates for labour and for running stores having been underestimated and by a small increase in the provision for New Minor Works. It will be noted that as in the case of Haifa Port, provision for the operation of mechanical plant is now made in Abstract 'B'.

ABSTRACT 'C'—MARINE AND SHORE WORKING.

1944/45 Estimate	£P.	4,393
1945/46 Estimate	£P.	22,674
Increase	£P.	18,381

The increase of £P.18,381 results from the inclusion of provision for payments to the cargo handling contractor for portage work. The expenditure is recovered from the public for whom the service is rendered and credited to revenue. There is an increase of £P.350 on account of scavenging for which provision was omitted from the 1944/45 Estimates. This increase, however, is more than offset by savings under personal emoluments.

ABSTRACT 'D'—GENERAL CHARGES.

1944/45 Estimate	£P.	18,738
1945/46 Estimate	£P.	18,327
Decrease	£P.	411



The decrease of 411 is accounted for by a reduction in miscellaneous expenditure, notably contributions to the Provident Fund. The provision for Provident Fund contributions omits arrears in bonus for past service for which provision was included in the 1944/45 estimates. Against these reductions, is an increase of just over £P.500 in respect of electricity following the restoration of full lighting at Jaffa.

OTHER PORTS.

ABSTRACT 'A'—ENGINEERING EXPENSES.

1944/45 Estimate	£P.	1,170
1945/46 Estimate	£P.	970
Decrease	£P.	200

The reduced estimate provides for essential maintenance at minor ports, principally Acre, where a limited amount of dredging requires to be undertaken each year.

HAIFA AND JAFFA PORTS.

ABSTRACT 'E'—INTEREST CHARGES.

		Haifa	Jaffa	Total
1944/45 Estimate	£P.	45,000	15,000	60,000
1945/46 Estimate	£P.	34,666	12,671	47,337
Decrease	£P.	10,334	2,329	12,663

The total decrease of £P.12,663 is due to the 1944/45 provision having been overestimated. The position in regard to the extent to which the ports were financed by Government advances for capital works during the years preceding their being taken over by the Railway is still under investigation. It is hoped that a final agreement will be reached during the ensuing financial year.

ABSTRACT 'F'—EXTRAORDINARY EXPENDITURE. —(FROM LOAN FUNDS).

		Haifa	Jaffa	Total
1944/45 Estimate	£P.	24,985	1,500	26,485
1945/46 Estimate	£P.	39,034	1,820	40,854
Increase	£P.	14,099	320	14,419

HAIFA PORT.

	£P.
ITEM 1. Remedial Measures.—Main Quays	5,200
ITEM 2. Jetty at slipway	2,515
ITEM 3. Surfacing West Lighter Wharf	3,500
ITEM 4. Facilities for labourers	500
ITEM 5. Purchase of water barge	8,500

The above items are revotes, the financial provision included being the estimated balance of the authorised provision unspent in 1944/45, or the full provision where it has not been possible to undertake the work during 1944-45.

ITEM 6. Building to accommodate crane crews and house crane equipment — £P.595.

At present, no proper accommodation is available for crane drivers and for storing valuable crane equipment such as chains, slings and other small gear. To meet this requirement, it is proposed to erect a small building under Crane No. 1 which will contain the necessary storage space for the safe custody of equipment and, at the same time, accommodation where the 18 crane drivers employed can have lockers and change their clothing.

ITEM 7. Lock-up Accommodation in Sheds Nos. 6 and 7 — £P.610.

Lock-up accommodation is required in sheds Nos. 6 and 7 for the safe custody of damaged and broached cargo and for small articles which can be pilfered easily.



ITEM 8. *Provision of channel way for power cable—Cargo Jetty — £P.274.*

Owing to the absence of a cable channel at the cargo jetty electric power cable is exposed on the surface of the decking of the jetty, this results in the cable being frequently run over and damaged by vehicles. The channel will overcome the difficulty.

ITEM 9. *Provision of 13 bollards on East and West Lighter Wharfs — £P.890.*

The East and West Lighter Wharfs are equipped with light type iron rings for securing small craft alongside. These rings are not sufficiently robust and require to be replaced with light type bollards.

ITEM 10. *Renewal of Customs House — £P.15,000.*

It is incumbent on the Ports Authority to provide adequate accommodation for the Collector of Customs and his staff. The former building was destroyed by enemy action and alternative accommodation has had to be found for the Collector as a temporary wartime expedient. This was a makeshift arrangement and it is now necessary to replace the original building which was damaged beyond repair. A design has been accepted by the Director of Customs for a building which will provide only essential accommodation. Although the proposed new Customs House will be no larger than that which it will replace, its cost, as a result of the increased cost of labour and materials, is expected to amount to £P.20,000 against the £P.5,000 expended on the construction of the original building. The difference of £P.15,000 is chargeable to capital.

ITEM 11. *Two wreck marking buoys — £P.400.*

These buoys are required to aid navigation.

ITEM 12. *One motor launch — £P.1,750.*

The existing flotilla of motor launches is insufficient for normal working and requires to be augmented to ensure that a suitable craft is always available to convey pilots to and from ships outside the harbour. The hire of privately owned launches for this purpose is expensive and unreliable and cannot be continued any longer than necessary.

ITEM 13. *Two 1½-5 ton mobile cranes — £P.6,000.*

ITEM 14. *Fourteen petrol Fordson tractors — £P.3,500.*

ITEM 15. *One hundred and forty trailers — £P.2,800.*

The equipment described above is required to speed up the handling of cargo to and from ships and within the Port area. The Port is poorly equipped with mobile mechanical plant. Hitherto it has relied almost entirely upon hiring tractors and trollies from a private undertaking. This is not satisfactory. Even with the aid of hired transport the bulk of cargo is entirely man-handled. This slows down the turnround of ships, railway wagons and road transport, delays the delivery and despatch of goods and involves the Port in heavy expenditure in wages. The availability of mobile cranes and tractors with trailers will accelerate the movement of cargo and the resultant economies will more than remunerate the capital and maintenance expenditure.

ITEM 16. *Two 60 ton steel hopper barges — £P.4,000.*

An appreciable amount of dredging requires to be carried out continuously within the harbour and the spoil taken out to sea for dumping. The only craft available for removal of the spoil are small barges without mechanical tipping devices. In consequence, an expensive labour squad has to be kept to discharge the spoil. Not only is this a slow method of working but it is uneconomic in labour time and costs, considering that the men spend most of their time doing nothing during dredging operations and in travelling with the full and empty barges. It is common practice for dredgers to work with hopper barges which can be towed to sea where they discharge the spoil by gravity. The conditions obtaining at Haifa fully justify the employment of two hopper barges, the capital cost of which will be covered in little over two years by savings in labour costs.

JAFFA PORT.

ITEM 1. *Motor launch for Haulage of dredger — £P.1,500.*

This provision is revoked because it was not possible to obtain a suitable craft during 1944-45.

ITEM 2. *Accommodation for fire fighting equipment — £P.320.*

It is necessary to provide suitable accommodation for the housing of valuable fire fighting equipment at Jaffa which has been made available to the Port by the Civil Defence authorities. It is proposed to do this by enclosing a portion of the area beneath the Port offices, at an estimated cost of £P.320.



ABSTRACT 'G'—CONTRIBUTION TO RENEWALS FUND.

		<i>Haifa</i>	<i>Jaffa</i>	<i>Total</i>
		£P.	£P.	£P.
1944/45 Estimate	£P.	8,200	725	8,925
1945/46 Estimate	£P.	14,483	725	15,208
Increase	£P.	6,283	—	6,283

An investigation into the Ports Renewals Fund is at present being conducted and a comprehensive list of the assets taken over by the Railway at Haifa has been prepared and submitted to the technical officers for their consideration.

The provisional annual contribution of P.8,200 adopted in the 1943/44 and 1944/45 Estimates for Haifa was inadequate and it has been increased to £P.14,483 for the year 1945/46, pending completion of the investigation. When this has been completed a similar investigation will be undertaken in connection with Jaffa, but, meanwhile, the contribution of £P.725 made for this port in previous years has not been changed.

With the approval of the Secretary of State an amount of £P.36,700, being the net surplus for the year 1943/44, was transferred to the Renewals Fund, thus bringing the total of the fund up to £P.45,625 at the 31st March, 1944. Following the recent investigation, authority has been sought to increase the 1944/45 contribution for Haifa Port from £P.8,300 to £P.13,883 and to appropriate from the net surplus at the end of the year the sum of £P.77,891. The total contributions to the 31st March, 1945, will then be £P.138,124 made up of £P.136,674 in respect of Haifa and £P.1,450 in respect of Jaffa.

Expenditure on renewals during 1945/46 is detailed in the Abstract. The replacements provided for are necessary because the assets to be renewed are worn out and life expired.

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